#### **OFFICIAL STATEMENT DATED MAY 21, 2003**

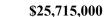
Moody's Rating: Aaa (Underlying Aa2) Standard & Poor's Rating: AAA (Underlying AA) (See "Other 2003 Certificate Information—Ratings.")

Due: April 1, as shown on page i hereof

#### **NEW ISSUE, BOOK-ENTRY ONLY**

In the opinion of Orrick, Herrington & Sutcliffe LLP, Certificate Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions and assuming, among other matters, compliance with certain covenants, interest represented by the 2003 Certificates is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986. In the further opinion of Certificate Counsel, interest represented by the 2003 Certificates is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Certificate Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Certificate Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of the interest represented by, the 2003 Certificates. See "Tax Matters" herein.

### STATE OF WASHINGTON REFUNDING CERTIFICATES OF PARTICIPATION



#### REAL ESTATE SERIES RE-2003B

#### (DEPARTMENT OF ECOLOGY, STATE OFFICE BUILDING PROJECT)

Representing Undivided Proportionate Interests in 2003 Basic Lease Payments to be Made by the Department of Ecology Acting By and Through the Department of General Administration

Dated: Date of Initial Delivery (Expected June 4, 2003)

The State of Washington Refunding Certificates of Participation, Real Estate Series RE-2003B (Department of Ecology, State Office Building Project) (the "2003 Certificates") will be executed and delivered in fully registered form only without coupons, and, when executed and delivered, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository of the 2003 Certificates. Ownership interests in the 2003 Certificates may be purchased in book-entry form only, in denominations of \$5,000 and integral multiples thereof.

Principal is due and payable on the dates and in the amounts set forth on page i hereof. Interest is payable semiannually on each April 1 and October 1, beginning October 1, 2003. Principal and interest due with respect to the 2003 Certificates will be paid by U.S. Bank National Association, as Trustee (the "Trustee") to DTC or its nominee which in turn will remit such principal and interest to its participants for subsequent disbursement to the beneficial owners of interests in the 2003 Certificates as described herein. Upon receipt of payments of principal and interest represented by the 2003 Certificates, DTC in turn is obligated to remit such payments to the DTC Participants (as described herein) for subsequent disbursement to the purchasers of beneficial interests in the 2003 Certificates.

The 2003 Certificates represent undivided proportionate interests in 2003 Basic Lease Payments to be made by the State of Washington, as Lessee, to the Trustee, under the terms of the Financing Lease relating to certain real property and the state office building to be used by the Department of Ecology located as a part of the state capitol community in Thurston County, Washington. The interest component of each 2003 Basic Lease Payment comprises interest with respect to the 2003 Certificates.

The 2003 Certificates are subject to extraordinary mandatory prepayment prior to their respective scheduled principal payment dates. See "The 2003 Certificates—Prepayment."

The 2003 Certificates do not represent a general obligation of the State of Washington or any department, agency or instrumentality thereof, and the full faith and credit of the state are not pledged to the repayment of the 2003 Certificates. The 2003 Certificates represent proportionate interests in 2003 Basic Lease Payments to be received under the Financing Lease. The obligation of the state to make 2003 Basic Lease Payments under the Financing Lease is subject to appropriation by the State Legislature and Executive Order reduction by the Governor and is subject to termination upon the occurrence of certain other events specified in the Financing Lease. Nothing in the 2003 Certificates or in the Financing Lease should be construed to imply a moral obligation on the part of the state or the State Agency to make any 2003 Basic Lease Payments under the 2003 Certificates or the Financing Lease except only to the extent appropriation has been made for Lease Payments under and certain funds established pursuant to the Financing Lease. The 2003 Certificates will be payable solely from the payments provided under the Financing Lease and the Trust Agreement and the proceeds thereof as provided therein and pledged therefor.

Payment of the principal of and interest on the Certificates when due will be insured by a financial guaranty insurance policy to be issued by Ambac Assurance Corporation simultaneously with the delivery of the Certificates. See "Other 2003 Certificate Information—Payment Pursuant to Financial Guaranty Insurance Policy" herein.

#### Ambac

This cover page contains certain information for quick reference only, and is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

The 2003 Certificates are offered when, as and if executed and delivered, and are subject to receipt of the legal opinion of Orrick, Herrington & Sutcliffe, LLP, Seattle, Washington, as Certificate Counsel to the state, and certain other conditions. Certain legal matters will be passed upon for the state by the Office of the Attorney General. It is expected that delivery of the 2003 Certificates to DTC, or to the Trustee on behalf of DTC through Fast Automated Securities Transfer, will be made on or about June 4, 2003.

No dealer, broker, sales representative, or other person has been authorized to give any information or make any representations other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the state. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the 2003 Certificates by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained from sources which are believed to be current and reliable but is not guaranteed as to its accuracy or completeness. Estimates, forecasts, projections, and expressions of opinion included herein should not be interpreted as statements of fact. The statements and information herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale of the securities offered hereby shall under any circumstances create an implication that there has been no change in the affairs of the State of Washington, or any other party described herein, since the date hereof. Neither this Official Statement nor any statement made herein is to be construed as a contract with the purchasers of any of the 2003 Certificates.

## STATE OF WASHINGTON REFUNDING CERTIFICATES OF PARTICIPATION \$25,715,000

### REAL ESTATE SERIES RE-2003B (DEPARTMENT OF ECOLOGY, STATE OFFICE BUILDING PROJECT)

Representing Undivided Proportionate Interests in 2003 Basic Lease Payments to be Made by the Department of Ecology Acting By and Through the Department of General Administration

#### 2003 CERTIFICATE PAYMENT SCHEDULE

Certificate Payment	Principal Component			
Date (April 1)		<b>Interest Rate</b>	Yield	Price
2013	\$ 6,065,000	3.250%	3.310%	99.497%
2014	6,260,000	4.375	3.400	108.764
2015	6,530,000	5.000	3.490	114.522
2016	6,860,000	5.000	3.600	114.274
Total	\$ 25,715,000			

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#### STATE FINANCE COMMITTEE

#### **OF THE**

#### STATE OF WASHINGTON

Michael J. Murphy	State Treasurer and Chairman
Gary Locke	Governor and Member
Brad Owen	Lieutenant Governor and Member
Allan J. Martin	Deputy State Treasurer
Christine Gregoire	Attorney General

#### CERTIFICATE COUNSEL

Orrick, Herrington & Sutcliffe LLP 719 Second Avenue, Suite 900 Seattle, Washington 98104 Phone: (206) 839-4300

#### TRUSTEE

U.S. Bank National Association Corporate Trust Services 1420 Fifth Avenue, Seventh Floor, PD-WA-T7CT Seattle, Washington 98101 Phone: (206) 344-4678

#### OFFICE OF THE STATE TREASURER

Legislative Building, Second Floor PO Box 40200 Olympia, Washington 98504-0200 Phone: (360) 902-9000

#### FINANCIAL ADVISOR

Susan D. Musselman, Inc. P.O. Box 2476 Mount Vernon, Washington 98273 Phone: (360) 445-0138 Email: sdminc@fidalgo.net

This publication will be available in alternative formats upon request to the Office of the State Treasurer. This publication is available in PDF format via the Internet at the Office of the State Treasurer's Home Page:

#### http://www.wa.gov/tre

The availability of this publication via the Internet shall not under any circumstances create any implication that there has been no change in the affairs of the state since the date hereof, or that the statements and information herein are current as of any date after the date hereof.

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Information set forth in this summary is qualified by the entire Official Statement. A full review of the entire Official Statement should be made by potential investors.

#### SUMMARY DESCRIPTION OF THE 2003 CERTIFICATES

2003 Certificates: The State of Washington Refunding Certificates of Participation, Real Estate

Series RE-2003B (Department of Ecology, State Office Building Project) (the "2003 Certificates") represent undivided proportionate interests in 2003 Basic Lease Payments to be made by the state, as Lessee, to the Trustee, under the terms of the Financing Lease relating to certain real property and the state office building to be used by the Department of Ecology. The 2003 Certificates are

dated the date of initial delivery, expected to be June 4, 2003.

Interest Payments: Interest is payable semiannually on each April 1 and October 1, beginning

October 1, 2003.

Principal Payments: Principal evidenced and represented by the 2003 Certificates is payable annually

on April 1, beginning April 1, 2013, through and including April 1, 2016.

Prepayment: The 2003 Certificates are subject to extraordinary mandatory prepayment prior to

their respective principal payment dates as further described herein. See "The

2003 Certificates—Prepayment."

Form of

2003 Certificates: The 2003 Certificates will be executed and delivered in fully registered, book-

entry only form in denominations of \$5,000 or any integral multiple thereof.

Trustee: U.S. Bank National Association will act as Trustee under the Trust Agreement

(the "Trustee"). Payments of principal and interest represented by the 2003 Certificates will be paid to the Trustee, which in turn will be obligated to remit such payments to DTC. DTC will be obligated to remit payments to its Participants, who in turn will be obligated to remit such payments to the beneficial owners in accordance with the operational arrangements then in effect

at DTC.

Security: Principal and interest represented by the 2003 Certificates will be paid from

funds appropriated by the State Legislature for the State Agency and paid by the state to the Trustee as 2003 Basic Lease Payments under the Financing Lease and, if necessary, from the Reserve Fund. However, the obligation of the state to make Basic Lease Payments is subject to appropriation by the State Legislature and Executive Order reduction by the Governor. See "Sources of Payment and Security for the 2003 Certificates—Nonappropriation, Termination and

Remedies" herein.

THE 2003 CERTIFICATES DO NOT REPRESENT A GENERAL OBLIGATION OF THE STATE OF WASHINGTON OR ANY DEPARTMENT, AGENCY OR INSTRUMENTALITY THEREOF, AND THE FULL FAITH AND CREDIT OF THE STATE ARE NOT PLEDGED TO THE REPAYMENT OF THE 2003 CERTIFICATES. THE 2003 CERTIFICATES REPRESENT PROPORTIONATE INTERESTS IN 2003 BASIC LEASE PAYMENTS TO BE RECEIVED UNDER THE FINANCING LEASE. THE OBLIGATION OF THE STATE TO

MAKE 2003 BASIC LEASE PAYMENTS UNDER THE FINANCING LEASE IS SUBJECT

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TO APPROPRIATION BY THE STATE LEGISLATURE AND EXECUTIVE ORDER REDUCTION BY THE GOVERNOR AND IS SUBJECT TO TERMINATION UPON THE OCCURRENCE OF CERTAIN OTHER EVENTS SPECIFIED IN THE FINANCING LEASE. NOTHING IN THE 2003 CERTIFICATES OR IN THE FINANCING LEASE SHOULD BE CONSTRUED TO IMPLY A MORAL OBLIGATION ON THE PART OF THE STATE OR THE STATE AGENCY TO MAKE ANY 2003 BASIC LEASE PAYMENTS UNDER THE 2003 CERTIFICATES OR THE FINANCING LEASE EXCEPT ONLY TO THE EXTENT APPROPRIATION HAS BEEN MADE FOR LEASE PAYMENTS UNDER AND CERTAIN FUNDS ESTABLISHED PURSUANT TO THE FINANCING LEASE. THE 2003 CERTIFICATES WILL BE PAYABLE SOLELY FROM THE PAYMENTS PROVIDED UNDER THE FINANCING LEASE AND THE TRUST AGREEMENT AND THE PROCEEDS THEREOF AS PROVIDED THEREIN AND PLEDGED THEREFOR.

Purpose:

The 2003 Certificates are being executed and delivered to provide funds to prepay a portion of certain 1991 Basic Lease Payments and the related portion of the 1991 Certificates thereby, and to pay costs of issuance of the 2003 Certificates. See "Purpose" and "Sources and Uses of Funds."

Legal Opinion:

The 2003 Certificates are offered when, as and if executed and delivered, subject to the approving legal opinion of Orrick, Herrington & Sutcliffe LLP, Certificate Counsel, and certain other conditions. The proposed form of opinion is set forth in Appendix D to the Official Statement. Such opinion will not address the accuracy or completeness of the Official Statement.

Ratings:

The 2003 Certificates have been rated "Aaa" (underlying "Aa2") by Moody's Investors Service and "AAA" (underlying "AA") by Standard & Poor's Ratings Services, a Division of McGraw-Hill. See "Other 2003 Certificate Information— Rating."

Continuing Disclosure: The state has entered into an undertaking for the benefit of the owners of the 2003 Certificates to provide certain financial information and operating data to certain information repositories annually and to provide notice to each of those repositories or to the Municipal Securities Rulemaking Board and to a state information depository for the state, if one is created, of certain events pursuant to the requirements of Section (b)(5)(i) of Securities and Exchange Commission Rule 15c2-12 (the "Rule"). See "Continuing Disclosure Undertaking."

#### OFFICIAL STATEMENT

# STATE OF WASHINGTON REFUNDING CERTIFICATES OF PARTICIPATION \$25,715,000

#### **REAL ESTATE SERIES RE-2003B**

(DEPARTMENT OF ECOLOGY, STATE OFFICE BUILDING PROJECT)

Evidencing and Representing Undivided Proportionate Interests in 2003 Basic Lease Payments to be Made by the Department of Ecology Acting By and Through the Department of General Administration

#### INTRODUCTION

This Official Statement, including the cover page hereof and the appendices hereto, was prepared to provide certain information relating to the sale and delivery by the State of Washington (the "state") of the above-captioned certificates of participation (the "2003 Certificates"), in the aggregate amount of \$25,715,000. Capitalized terms used herein, if not specifically defined, are used as defined in Appendix I to the Trust Agreement, referred to below.

#### **General Description**

The 2003 Certificates are being executed pursuant to a Trust Agreement dated as of May 1, 1991 as previously supplemented and amended (the "Original Trust Agreement"), by and between M.A. Mortenson Company (the "Contractor") and U.S. Bank Trust, National Association, as successor trustee (the "Trustee"), as supplemented and amended by the Second Supplemental Trust Agreement, dated as of April 1, 2003 (the "Second Supplemental Trust Agreement", and together with the Original Trust Agreement, the "Trust Agreement"), by and between the state and the Trustee.

The 2003 Certificates represent undivided proportionate interests in 2003 Basic Lease Payments to be made by the Department of Ecology (the "State Agency") by and through the Department of General Administration ("General Administration") under the Financing Lease, dated as of April 1, 1991 as previously supplemented and amended (the "Original Financing Lease"), by and between the Trustee, as assignee of the Contractor, and the State Agency, as supplemented and amended by the Second Supplement and Amendment to Financing Lease, dated as of April 1, 2003 (the "Second Supplement and Amendment to Financing Lease" and together with the Original Financing Lease, the "Financing Lease").

Proceeds of the 2003 Certificates will be used to prepay all remaining principal payments of the State of Washington Certificates of Participation, Department of Ecology, 1991A (State Office Building Project) dated May 1, 1991 (the "1991 Certificates"), executed pursuant to the Original Trust Agreement. A portion of the 1991 Certificates were prepaid in 2001 from the proceeds of the State of Washington Refunding Certificates of Participation, Department of Ecology, 2001 (State Office Building Project) (the "2001 Certificates"), which represent the 2001 Basic Lease Payments (together with the 2003 Basic Lease Payments, the "Basic Lease Payments"). The outstanding 2001 Certificates and the 2003 Certificates are sometimes referred to herein as the "Certificates."

Proceeds of the 1991 Certificates were used to pay the costs of acquiring a site and designing and constructing a 315,000 square foot floor space general purpose office building and related improvements

necessary to serve as the headquarters building of the State Agency (the "Improvements") and located in the City of Lacey, which is adjacent to the City of Olympia, the state capitol in Thurston County, Washington. The state acquired fee title to a 27.5-acre parcel of land and leased the Land to the Contractor pursuant to a Ground Lease, dated as of April 1, 1991 (the "Ground Lease"). The Contractor's rights under the Ground Lease were assigned to the Trustee. The project is an element of the Master Plan for the Capitol of the State prepared for the State Capital Committee.

The principal financing documents are the Ground Lease, the Financing Lease, and the Trust Agreement. Under the Ground Lease, the state leased the Land to the Trustee, as assignee of the Contractor for a term ending April 1, 2021. Under the Financing Lease, the Trustee, following assignment from the Contractor, leases the Land and Improvements (together constituting the "Leased Premises") to the state. In consideration for the use and occupancy of the Leased Premises, the Financing Lease requires that the state make lease payments in the amounts, at the times and in the manner as further described herein. Such lease payments include the 2001 Basic Lease Payments, the 2003 Basic Lease Payments and certain Additional Rent identified in the Financing Lease (collectively, the "Lease Payments").

Lease Payments are to be made by the state from appropriated funds and other funds available to the Trustee under the Trust Agreement. In addition, the State Agency has pledged in the Financing Lease to take such action as may be necessary to include all Lease Payments in its biennial and supplemental budgets, and to seek the necessary biennial and supplemental appropriations by the State Legislature for all such Lease Payments. However, payments by the state of Lease Payments are subject to appropriation by the State Legislature and Executive Order reduction. The obligation of the state under the Financing Lease does not constitute a debt of the state within the meaning of any constitutional or statutory provision, and the state has not pledged and is not obligated to levy or pledge any form of taxation for the payment of rental for the Leased Premises. See "Sources of Payment and Security for the 2003 Certificates."

Numerous state agencies including, in particular, the Office of the State Treasurer, the Department of Revenue, the State Attorney General, the Office of Economic and Revenue Forecast Council, the Department of Retirement Systems, and the Office of Financial Management, have assisted the State Finance Committee (the "Committee") in assembling the information contained herein.

Certain financial information regarding the state has been taken or derived from the audited financial statements and other financial reports of the state. Reference should be made to said audited financial statements and other financial reports, and their accompanying notes, for complete information. Copies thereof are available for inspection at the Office of the State Treasurer upon request.

The summaries and descriptions herein of the 2003 Certificates, the Ground Lease, the Financing Lease, the Trust Agreement, the Committee's authorizing resolution, and certain provisions of state law do not purport to be complete and are qualified in their entirety by reference to the complete provisions thereof, copies of which are available for inspection at the Office of the State Treasurer upon request. Any statements herein involving estimates, projections or forecasts are to be construed as such, rather than as statements of fact or representations that such estimates, projections or forecasts will be realized.

#### **State Finance Committee**

The Committee is composed of the Governor, Lieutenant Governor and State Treasurer, the latter being designated by law as Chairman. Pursuant to Chapter 3, Laws of 1981 (RCW 43.33.030), the Office of the State Treasurer provides administrative support to the Committee. By statutory provision, the Committee is delegated authority to supervise and control the issuance of all state bonds and approve all financing contracts and certificate of participation issues. A Deputy State Treasurer acts as recording officer for the Committee and is responsible for the administration of the official duties in accordance with prescribed policies of the Committee.

#### **THE 2003 CERTIFICATES**

#### Authorization

The state is authorized by chapter 39.94 RCW, as amended (the "Act"), to enter into financing contracts, for the state and its agencies or on behalf of certain local agencies specified in the Act, to acquire real and personal property to be used by the state or its agencies or such local agencies, and to issue certificates of participation in those contracts. The term "local agency" is defined in the Act to include a library or regional library, an educational service district, the superintendent of public instruction, the school directors' association, a health district, or any county, city, town, school district, or other municipal corporation or quasi-municipal corporation described as such by statute. Financing contracts may include, but are not limited to, conditional sales contracts, financing leases, lease purchase contracts, and refinancing contracts that provide for payment by the state over a term of more than one year.

All financing contracts of the state must be approved by the Committee, and financing contracts for the acquisition of real property by the state must receive the prior approval of the State Legislature. The Washington Supreme Court in *State Department of Ecology v. State Finance Committee*, 116 Wn.2d 246, 804 P.2d 1241 (1991), held that a financing contract for the state's Department of Ecology did not create debt within the meaning of Article 8, Section 1, of the Washington State Constitution. The state is also authorized under chapter 39.53 RCW, as amended, to refund various obligations of the state, including certificates of participation, with approval of the Committee.

The Committee, by Resolution No. 974, adopted on January 22, 2003, as amended by Resolution No. 979, adopted on May 13, 2003, authorized and approved the execution and delivery of the 2003 Certificates. The Committee also approved the forms of the Second Supplemental Trust Agreement and Second Supplement and Amendment to Financing Lease, and authorized and approved the execution and delivery thereof in connection with the 2003 Certificates.

#### **Payment of Principal and Interest Components**

The 2003 Certificates represent undivided proportionate interests in the 2003 Basic Lease Payments to be made by the state under the Financing Lease. The 2003 Certificates will be delivered in fully registered form only and, when executed and delivered, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository of the 2003 Certificates, and all payments due with respect to the 2003 Certificates will be made to DTC or its nominee. Ownership interests in the 2003 Certificates may be purchased in book-entry form only. See Appendix F—Book-Entry System.

The 2003 Certificates will be dated the date of initial delivery, and interest represented thereby accrues from such date. Ownership interests in the 2003 Certificates may be purchased in denominations of \$5,000 or any integral multiple thereof. Interest represented by the 2003 Certificates will be computed using a year of 360 days comprised of twelve 30-day months and is payable on April 1 and October 1 of each year, commencing October 1, 2003. The 2003 Certificates will mature on the dates and in the principal amounts, and the interest represented thereby will be computed at the rates, as set forth on page i of this Official Statement.

So long as the Depository Trust Company ("DTC") book-entry system is used for the 2003 Certificates, principal and interest represented by the 2003 Certificates will be paid to DTC for distribution to its Participants and payment to the beneficial owners of the Certificates. See Appendix F—Book-Entry System.

#### **Prepayment**

Extraordinary Mandatory Prepayment. The 2003 Certificates are subject to extraordinary mandatory prepayment prior to these scheduled principal payment dates as a whole, but not in part, on any date, at a prepayment price equal to the principal amount thereof plus accrued but unpaid interest to the prepayment date, without premium, from amounts deposited with the Trustee for such prepayment following an event of damage, destruction or taking of the Leased Premises or a portion thereof or as a result of a title defect with respect to the Leased Premises or a portion thereof if, as a result of such damage, destruction, taking or defect, the state elects not to remove the title defect or repair or replace the Leased Premises or the affected portion thereof. See "Sources of Payment and Security for the 2003 Certificates—Security—Insurance" and "—Eminent Domain Awards" and "—Replacement, Maintenance and Repair of Leased Premises" in Appendix B—Summary of Financing Documents—Financing Lease.

Notice of Prepayment. Whenever prepayment is authorized or required, the Trustee must mail to affected 2003 Certificate Owners a notice of prepayment, by first-class mail, postage prepaid, at least 30 days but not more than 60 days before the date fixed for any such prepayment. While the 2003 Certificates are held by a securities depository, all such notices will be sent to such securities depository, or its nominee, as the registered Owner of the 2003 Certificates. Neither the failure of an Owner to receive any such notice, nor the failure to give such notice to certain securities depositories or information services or other persons as required by the Trust Agreement, nor any defect in any such notice, will affect the sufficiency of the proceedings for the prepayment of any 2003 Certificate. From and after such prepayment date, interest with respect to the 2003 Certificates to be prepaid will cease to accrue.

#### **Book-Entry System**

The 2003 Certificates initially will be delivered under a book-entry only system, registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), acting as depository for the 2003 Certificates. Individual purchases of the 2003 Certificates will be made in bookentry form only. Purchasers will not receive certificates representing their beneficial ownership interests in the 2003 Certificates. For information about the DTC book-entry system, see Appendix F—Book-Entry System.

#### **Defeasance**

If money and/or certain types of securities maturing at such times and bearing interest to be earned thereon in amounts sufficient to prepay the principal and interest evidenced and represented by any or all of the 2003 Certificates in accordance with their terms and the terms of the Ground Lease, the Financing Lease and the Trust Agreement are set aside irrevocably in a special trust account to effect such prepayment and are pledged for such purpose, then no further payments are required to be made to pay or secure the payment of such principal and interest evidenced and represented by such Certificates, and such Certificates will be deemed thereafter not to be outstanding. See Appendix B—Definitions and Summary of Certain Legal Documents.

#### **PURPOSE**

#### **Purpose of the Certificates**

The proceeds received from the sale of the 2003 Certificates will be used to prepay the 1991 Certificates maturing on April 1, 2016 (the "Refunded Certificates"), pursuant to a call for prepayment on May 22, 2003, at a prepayment price of par, plus accrued interest, and to pay costs of issuance.

#### **Sources and Uses of Funds**

The following table shows the sources and uses of funds:

#### **Sources of Funds**

Principal Amount of 2003 Certificates	\$ 25,715,000
Net Reoffering Premium	2,445,602
Available State Agency Funds	524,900
Total Sources	\$ 28,685,502

#### **Uses of Funds**

Refunding Escrow Cost	\$ 28,168,745
Estimated Costs of Issuance and Underwriting	 516,757
Total Uses	\$ 28,685,502

#### Plan of Refunding

The Refunded Certificates are callable on or after April 1, 2003, at a price equal to 100 percent of par value. Proceeds of the Certificates will be deposited to a refunding escrow account held by U.S. Bank National Association as Escrow Agent, and invested in U.S. Government Securities sufficient, together with interest thereon, to provide for the payment of the principal and interest components of the Refunded Certificates on May 15, 2003, and to provide for prepayment of the Refunded Certificates on that date.

Computations to verify the sufficiency of the U.S. Government Securities to carry out the Plan of Refunding will be verified by the Certified Public Accounting firm Causey Demgen & Moore of Denver, Colorado, acting as independent verification agent.

#### SOURCES OF PAYMENT AND SECURITY FOR THE 2003 CERTIFICATES

#### **Sources of Payment**

The 2003 Certificates represent undivided proportionate interests in the 2003 Basic Lease Payments to be made by the state under the Financing Lease. The 2003 Basic Lease Payments, portions of which are designated as principal and portions of which are designated as interest, are to be made from legally available funds.

#### Payment of 2003 Certificates; Basic Lease Payments

Principal and interest represented by the 2003 Certificates will be paid from funds appropriated by the State Legislature for the State Agency and paid by the state to the Trustee as 2003 Basic Lease Payments under the Financing Lease and, if necessary, from the Reserve Fund. However, the obligation of the state to make Lease Payments is subject to appropriation by the State Legislature and Executive Order reduction by the Governor. See "Defaults, Nonappropriation, Termination, and Remedies—Event of Nonappropriation" below.

Under the terms of the Second Supplement and Amendment to Financing Lease, the scheduled Basic Lease Payments due under the Original Financing Lease have been amended (subject to defeasance of the Refunded Certificates) to:

- (i) provide that the portion of the Basic Lease Payments represented by the 1991 Certificates will be eliminated with the refunding of the remaining outstanding maturities of the 1991 Certificates, and
- (ii) establish principal and interest components constituting the 2003 Basic Lease Payments that are represented by the 2003 Certificates. The total 2003 Basic Lease Payment due on any lease payment date is equal to or less than the portions of Basic Lease Payments represented by the Refunded Certificates

The State Agency has pledged in the Financing Lease to include in its biennial and supplemental budgets required by law to be submitted to the state's Office of Financial Management ("OFM") (or any successor agency) all Lease Payments required by the Financing Lease (except only those payable from Prepaid Rent), and to submit those budgets timely to OFM in accordance with applicable law. The State Agency further has pledged to use its best efforts to obtain appropriations by the State Legislature in amounts sufficient to pay all Lease Payments. The State Agency further has pledged to include all Lease Payments required by the Financing Lease (except only those payable from Prepaid Rent) in its statements of proposed expenditures for each fiscal period required by law to be submitted to OFM to obtain allotments of appropriated funds and to use such allotments and any other funds legally available to pay the Lease Payments.

Under the Financing Lease, Basic Lease Payments will not be abated during any period in which, by reason of material damage or destruction, there is a substantial interference with the state's right to use or occupy the Leased Premises or a portion thereof. The Financing Lease will terminate in the event of a complete condemnation of or loss of title to the Leased Premises, and may be terminated in the event of a partial condemnation of or loss of title to the Leased Premises. In either case, the condemnation award or awards or the title insurance payments, after payment of legal and other costs, will be applied to the prepayment of Basic Lease Payments and extraordinary mandatory prepayment of the 2003 Certificates. See "Eminent Domain Awards" and "Replacement, Maintenance and Repair of Leased Premises" in Appendix B—Summary of Financing Documents—Financing Lease.

#### **Security**

Reserve Fund. Under the Trust Agreement, the Trustee is required to maintain the Lease Payment Reserve Fund (the "Reserve Fund"), which is pledged to pay principal and interest represented by the 2003 Certificates. There is presently on deposit in the Reserve Fund an amount at least equal to \$6,878,323.31 (the "Reserve Fund Amount"). The Trust Agreement requires that deposits be made to the Reserve Fund to restore any deficiency arising therein from investment earnings on amounts in the Reserve Fund and from Additional Rent paid under the Financing Lease. However, no such deposits are to be made to the extent that there is then on deposit in the Reserve Fund an amount equal to the Reserve Fund Amount. Alternatively, the Reserve Fund Amount may be satisfied by the Trustee's obtaining and maintaining certain permitted reserve instruments in an amount at least equal to the Reserve Fund Amount.

Operating Reserve. The Trust Agreement requires that an operating reserve (the "Operating Reserve") be established with the Trustee to pay expenses incurred to preserve the Improvements, including, but not limited to, insurance premiums, property management expenses, taxes, assessments, and the Trustee's expenses if an Event of Default or an Event of Nonappropriation occurs and there is no other source of funds available to the Trustee to pay such expenses. Such Operating Reserve is required to be funded by the State Agency from funds of the State Agency legally available therefor in an amount equal to one-half of the average annual Additional Rent for the preceding three years. The Operating Reserve may be depleted from time to time and will not be available to pay the 2003 Certificates, and payments to the Operating Reserve will not constitute Additional Rent. There is currently approximately \$1,048,600 on deposit in the Operating Reserve.

Insurance. The Financing Lease requires the state to maintain fire and extended coverage insurance on the Leased Premises in such amounts and covering such risks as the State Office of Risk Management may determine from time to time or to provide self-insurance under an actuarially funded program of self-insurance in an amount not less than the full replacement value of the Leased Premises. If the Leased Premises, or a portion thereof, is damaged or destroyed, the state must elect either to reconstruct, repair or replace the portion of the Leased Premises in respect of which such proceeds were received, or to use available insurance proceeds, together with other legally available funds, for the prepayment of 2003

Certificates. See Appendix B—Summary of Financing Documents—Financing Lease—Replacement, Maintenance and Repair of Leased Premises.

Neither the state or the Trustee will obtain Title Insurance in connection with the execution and delivery of the 2003 Certificates or the Second Supplement and Amendment to Financing Lease.

#### Defaults, Nonappropriation, Termination, and Remedies

Events of Default. If the state defaults in the payment of Basic Lease Payments, Additional Rent or any other sums the state is obligated to pay under the Financing Lease or defaults in the performance or observance of any other terms, covenants, conditions, or agreements under the Financing Lease or if certain other Events of Default occur under the Financing Lease, and any applicable cure periods have expired (see Appendix B—Summary of Financing Documents—Financing Lease—Events of Default), the Financing Lease and the Trust Agreement provide that the Trustee may, in addition to any other rights or remedies it may have, exercise any and all rights and remedies available under the Financing Lease, including the right to continue the Financing Lease in effect and recover Basic Lease Payments, Additional Rent and other sums as they become due and use its best efforts to re-lease the Leased Premises to other lessees or to immediately declare the state's rights under the Financing Lease to be terminated and repossess the Leased Premises. See Appendix B—Summary of Financing Documents—Financing Lease—Remedies.

Event of Nonappropriation. The obligation of the state to pay Lease Payments is subject to appropriation by the State Legislature from time to time and does not constitute a debt of the state within the meaning of any constitutional or statutory debt limit or restriction, and does not constitute an obligation for which the state is obligated to levy or pledge any form of taxation, or for which the state has levied or pledged any form of taxation. If at any time during the fiscal period the Governor projects a cash deficit, the Governor by Executive Order is authorized to make across-the-board reductions by fund source in allotments so as to prevent a cash deficit, unless the State Legislature has directed the liquidation of the cash deficit over one or more fiscal periods. The Governor may place any portion of an across-the-board reduction in reserve status and remove these amounts from reserve status if the across-the-board reduction is modified.

The State Agency may make Lease Payments either from appropriations from the state's general fund or from any other legally available funds. In the event that the State Legislature by legislation does not appropriate sufficient funds to the State Agency to continue making Lease Payments, or the Governor makes across-the-board reductions by Executive Order, the state may, as of the beginning of the period for which funds have not been appropriated, terminate its obligation to make Lease Payments and vacate the Improvements and return possession of the Improvements to the Trustee. See Appendix A—General and Economic Information—Revenues, Expenditures and Fiscal Controls—Budgeting, Accounting and Fiscal Controls. If, as of five days following the enactment of each biennial budget for the state, sufficient funds have not been appropriated by the State Legislature for the State Agency to make the Lease Payments in the next occurring biennium, or, as of five days following reduction by an Executive Order of the Governor, the State Agency determines that there are insufficient remaining legally available funds to make the Lease Payments, the state will deliver written notice to the Trustee describing the failure to appropriate necessary funds or insufficiency of funds to make the Lease Payments from legally available funds in the case of an Executive Order across-the-board reduction and stating the effective date of the termination of the state's obligations under the Financing Lease. As of the effective date of any such termination, which will not be earlier than the end of the last biennium for which sufficient funds have been appropriated by the State Legislature or the end of the period prior to the Executive Order across-the-board reduction, the Financing Lease requires the state to vacate the Improvements and deliver those Improvements to the Trustee free and clear of all liens and encumbrances created by the state. The Trustee must retain all Basic Lease Payments theretofore paid by the state under the Financing Lease. THE FAILURE TO MAKE LEASE PAYMENTS UNDER SUCH CIRCUMSTANCES WOULD NOT CONSTITUTE A

DEFAULT UNDER THE FINANCING LEASE, THE TRUST AGREEMENT OR THE CERTIFICATES. If before the termination date the State Legislature provides a supplemental appropriation sufficient to make the Lease Payments, subject to the Trustee's not having re-leased the Leased Premises, the state may revoke its notice and continue in possession under the Financing Lease.

Effect of the Occurrence of an Event of Default or Event of Nonappropriation. If an Event of Default occurs under the Financing Lease, the Trustee may, in addition to any other rights and remedies it may have, exercise all of the rights and remedies under the Financing Lease, including the right to continue the Financing Lease in effect and recover Basic Lease Payments, Additional Rent and other sums payable under the Financing Lease as they become due and re-lease the Leased Premises to other lessees or immediately terminate the state's rights to possession under the Financing Lease. The Trustee would be permitted to re-lease the Leased Premises to other lessees for business office use or other uses permitted by the St. Martin's Park Covenants, Conditions and Restrictions and City of Lacey zoning regulations applicable to the Leased Premises. See "Leased Premises-Protective Covenants." If an Event of Default or an Event of Nonappropriation has occurred under the Financing Lease or the Financing Lease has been terminated, any re-leasing of the Leased Premises by the Trustee to another lessee or lessees is subject to the prior written consent of the state as lessor under the Ground Lease, but that consent will not be withheld or delayed if the re-leasing by the Trustee satisfies certain conditions set forth in the Ground Lease and the Financing Lease. These conditions require the Trustee, in re-leasing the Leased Premises, among other things, to obtain the assistance of an experienced, disinterested property management or similar firm; to release to suitable, financially responsible tenants; to charge prevailing market rents for comparable office space in the Thurston County, Washington area; and to re-lease only for terms that expire prior to or concurrent with the expiration of the term of the Ground Lease. See "Ground Lease" and "Financing Lease" in Appendix B—Summary of Financing Documents. If an Event of Default occurs under the Financing Lease, then the Trustee also may take such other actions and pursue such other remedies as are permitted by law to recover from the state the difference between Lease Payments and rental amounts, if any, received from other lessees. However, if an Event of Nonappropriation occurs under the Financing Lease, the state would have no obligation or liability for any Lease Payments after the termination date arising from the Event of Nonappropriation.

#### **Limitation on Exercise of Remedies**

The remedies provided in the Financing Lease and/or the Trust Agreement may be unenforceable under certain circumstances due to the application of principles of equity to state or federal laws relating to bankruptcy, moratorium, reorganization and creditors' rights generally and to limitations on remedies against the state agencies under the laws of the State of Washington. Moreover, due to the essential governmental nature of the Leased Premises or portions thereof, it is not certain whether a court would permit the exercise of the remedies of repossession and re-letting with respect thereto. In addition, the enforcement of remedies provided in the Financing Lease and the Trust Agreement could prove both expensive and time consuming. In any event, although the Trustee has the right, upon the occurrence of an Event of Default, to re-enter and re-let the Leased Premises during the term of the Ground Lease, it is unknown whether any such re-entry, re-letting or other disposition would result in the collection of amounts sufficient to make the Basic Lease Payments. Moreover, the Trustee would not be obligated to re-let the Leased Premises in a manner so as to preserve the tax-exempt nature of interest represented by the 2003 Certificates.

#### LEASED PREMISES

#### General

The Leased Premises consist of an approximately 27.5-acre parcel of land together with an appurtenant easement for access (the "Land") and the Ecology Headquarters Building and related improvements to be designed and constructed thereon (the "Improvements"). The Leased Premises are located in St. Martin's

Park, an office park established by St. Martin's Abbey, a Washington nonprofit corporation, in the City of Lacey, Thurston County, Washington. The City of Lacey is adjacent to Olympia, Washington, the state capitol. Simultaneous with the issuance of the 1991 Certificates, the state acquired fee simple title to the Land from St. Martin's Abbey and leased the Land to the Trustee, as assignee of the Contractor, for a term ending April 1, 2021 pursuant to the Ground Lease. See Appendix B—Summary of Financing Documents—Ground Lease. Under the Financing Lease, the Trustee, as assignee of the Contractor, is leasing the Leased Premises to the state for a term ending April 1, 2016, subject to extension and earlier redemption as provided herein. See Appendix B—Summary of Financing Documents—Financing Lease.

Adjustments in Leased Premises descriptions are permitted for the purposes and under the conditions set forth in the Ground Lease and Financing Lease. See Appendix B—Summary of Financing Documents—Ground Lease—Boundary Line Adjustment and Exclusion of Real Property from Land.

#### **Protective Covenants**

The Leased Premises are situated in St. Martin's Park, a planned use development established by St. Martin's Abbey, which is within the central business district zone of the City of Lacey, Washington. Owners of property within St. Martin's Park are bound by applicable city zoning regulations and by a variety of restrictive covenants recorded with respect to the land within St. Martin's Park. Such covenants include standards for building appearance; prohibitions against certain uses, such as merchandising, recreational facilities and entertainment facilities; prohibitions against nuisance; and maintenance standards. St. Martin's Abbey approved the construction of the Improvements and the use of the Leased Premises by the State Agency.

In general, a property owner who wishes to use property within St. Martin's Park would be required to obtain the specific written consent of St. Martin's Abbey (or of the Owners Association formed by St. Martin's Abbey) for such use. However, St. Martin's consented in advance to the use of the Leased Premises by any successor lessee for the purpose of construction and operation of an office building if the state loses use of the Leased Premises through an Event of Default or an Event of Nonappropriation.

#### DEPARTMENT OF ECOLOGY

#### General

Established by the State Legislature in 1970, the Department of Ecology (referred to in this section as "DOE") is the state agency responsible for developing and managing coordinated programs to control pollution of the state's air, land and water, managing the state's water resources and managing solid and hazardous waste. The mission of DOE is to protect, preserve and enhance Washington's environment, and promote the wise management of its air, land and water for the benefit of current and future generations. DOE's goals including preventing pollution, cleaning up pollution and supporting sustainable communities and natural resources. The Director of DOE is Tom Fitzsimmons.

#### **Appropriations**

The appropriations for DOE in recent biennia are as follows:

<u>Biennium</u>	<b>State Appropriations</b>
1997-1999	\$ 260,349,709
1999-2001	285,412,783
2001-2003	324,721,143

#### **Full-Time Equivalents—Employment**

The full-time-equivalent employees for DOE in the three most recent biennia are as follows:

<u>Biennium</u>	Full-Time Equivalents
1997-1999	1,457
1999-2001	1,439
2001-2003	1,460

#### **Programs**

The following is a brief description of the programs and responsibilities assigned to DOE.

Administration and Support. The Administration and Support programs provide executive direction and general administrative support to the entire agency. Activities include budget, accounting, information services, employee services, facility management, legislative liaison, public information, and regional management functions.

Air. The purpose of DOE's air program is to manage air quality throughout the state as provided in the Washington Clean Air Act (RCW 70.94) in 14 of the state's 39 counties and provide oversight responsibility in the remainder. The program has total statewide authority for airborne emissions from chemical manufacturers, pulp mills and aluminum smelters. The program manages the state's motor vehicle emission control program (RCW 70.120).

Environmental Assessment. This program functions as DOE's primary technical arm, responsible for collecting and interpreting environmental data, analyzing environmental samples and overseeing the quality of agency data.

Shorelands and Environmental Assistance. Under the state's Shoreline Management Act (RCW 90.58), this program ensures proper development along the state's shorelines, coastal resource planning, protection of wetlands, floodplain management, and the operation of the Padilla Bay National Estuarine Research Reserve.

Water Quality. This program administers the Water Pollution Control Act (RCW 90.48), which is responsible for the reduction of risks to human health in the state's surface and ground water and the management of water pollution from nonpoint surface runoff, including administration of the Dairy Waste Management Act (RCW 90.64). The program also provides grants and loans to local communities to improve the quality of Washington waters.

*Water Resources*. This program allocates water according to state water resource policies (RCW 90.54), ensures that wells meet state standards (RCW 18.104) and assesses the safety of approximately 260 dams within the state.

Toxics. This program implements the state's Model Toxics Control Act (RCW 70.105D) to protect human health and the environment by investigating, controlling and cleaning sites contaminated with hazardous substances. The program also oversees underground storage tanks to mitigate potential damage from leaky tanks (RCW 90.76).

*Nuclear Waste.* This program oversees cleanup of the former nuclear materials production site at Hanford, Washington, and works with other states and stakeholders to address Hanford's role in the storage and stabilization of the nation's nuclear waste and materials inventory.

*Hazardous Waste.* This program administers the state's Hazardous Waste Management Act (RCW 70.105) and the Hazardous Waste Reduction Act (RCW 70.95) to prevent pollution and promote safe waste management.

*Solid Waste.* Under RCW 70.105, this program is responsible for the proper management of solid waste through waste reduction, recycling and safe disposal. The program provides grants and loans to local communities to develop and implement these types of programs.

Spill Prevention, Preparedness and Response. Under RCW 88.46, 90.48 and 90.56, this program oversees the state involvement in oil spill prevention and preparedness and coordinates the state's response to hazardous materials spills, including oil spills.

#### INITIATIVE AND REFERENDUM

Under the State Constitution, the voters of the state have the ability to initiate legislation and to modify, approve and reject existing statutes through the powers of initiative and referendum. Initiatives and referenda are submitted to the voters upon receipt of a petition signed by at least eight percent (initiatives) and four percent (referenda) of the number of voters registered and voting for the office of Governor at the preceding regular gubernatorial election. Any law approved in this manner by a majority of the voters may not be amended or repealed by the State Legislature within a period of two years following enactment, except by a vote of two-thirds of all the members elected to each house of the State Legislature. After two years, the law is subject to amendment or repeal by the State Legislature in the same manner as other laws. The State Constitution may not be amended by initiative or referendum.

#### **Initiative 776**

Initiative Measure No. 776 ("I-776") was approved by voters on November 5, 2002. As written, I-776 reduces combined license tab fees for light trucks from between \$37 and \$55 per year, depending upon vehicle weight, to \$30 per year. I-776 also repeals certain government-imposed excise taxes and fees levied on motor vehicles, including, among others, (i) local option vehicle license fees of up to \$15 per year imposed by counties or qualified cities or towns with voter approval, and (ii) voter-approved high capacity transportation motor vehicle excise taxes ("high capacity transportation MVET") imposed by regional transit authorities (including the high capacity transportation MVET of 0.3 percent of vehicle value currently imposed by Sound Transit). The constitutionality of I-776 has been challenged by Pierce County, the City of Tacoma, King County, and several individual voters. On December 4, 2002, the superior court granted the plaintiffs' request for preliminary injunction against implementing the repeal of the \$15 local option vehicle license fees charged by King and Pierce Counties pending a summary judgment hearing or about January 31, 2003. I-776 has been challenged in court, and on December 4, 2002, a superior court judge entered a preliminary order requiring the fees to be collected pending the outcome of summary judgment motions to be argued on January 31, 2003. On February 10, 2003, the King County Superior Court voided I-776 on the grounds that it violated the State Constitution's ban on more than one subject in any legislation, including an initiative. An appeal of the decision has been filed. While the precise impact of I-776 cannot be predicted, the state does not expect the provisions of I-776 to affect adversely its ability to make payments in the amounts and at the times required under the Financing Lease.

#### **Initiative 790**

Initiative Measure No. 790 ("I-790") was approved by voters on November 5, 2002. As written, I-790 changes the Law Enforcement Officers' and Firefighters' Retirement System Plan 2 ("LEOFF 2") by transferring program administration authority to an 11-member rule-making board to be appointed by the Governor ("LEOFF 2 Board") and institutes three levels of benefits for members, which may increase levels of contribution by local government employers and the state to the LEOFF 2 retirement system. The LEOFF 2 Board can act to (i) increase statutory contribution rates of local government employers and the state up to six percent and four percent, respectively, unless the State Legislature, in its next session, passes a bill to repeal the LEOFF 2 Board action to authorize such increase, or (ii) increase statutory contribution rates of local government employers and the state beyond six percent and four

percent, respectively, with approval of the State Legislature. While the precise impact of I-790 cannot be predicted, the state does not expect the provisions of I-790 to affect adversely its ability to make payments in the amounts and at the times required under the Financing Lease.

#### **Future Initiative Legislation**

Other tax and fee initiative measures may be filed, but it cannot be predicted whether any such initiative might gain sufficient signatures to qualify for submission to the State Legislature and/or the voters or, if submitted, would ultimately be approved.

#### LITIGATION

There is no litigation now pending against the state to the knowledge of the Deputy State Treasurer based on an inquiry with the Attorney General's Office in any way restraining or enjoining the sale, issuance, execution, or delivery of the 2003 Certificates or in any other manner affecting the validity of the 2003 Certificates, the Ground Lease, the Financing Lease, or the Trust Agreement, or of the proceedings or authority pursuant to which they are to be executed and delivered.

The state and its agencies are parties to numerous routine legal proceedings which normally occur in governmental operations. At any given point in time, there may be numerous lawsuits involving state agencies which could impact expenditures. There is a recurring volume of tort and other claims for compensation and damages against the state and some specific state agencies, including the Departments of Transportation, Corrections, Social and Health Services, and the University of Washington. There are risk management funds reserved by the state for these claims and insurance is available to pay a portion of damages for certain types of claims. There has been a trend over the past two years of higher jury verdicts on certain types of damage claims. The collective impact of these claims, however, is not likely to have a material impact on state revenues or expenditures.

During the reporting period, there were a number of lawsuits challenging the management and administration of state programs. Some lawsuits seek an expansion of program social services for certain constituents. In Allen v. Western State Hospital, for instance, the Washington Protection and Advocacy System has filed a class action lawsuit on behalf of patients with developmental disabilities at Western State Hospital alleging that the state programs are inadequate and the state has failed to provide community-based services when appropriate. The trial has been stayed pending further review of whether program changes and funding requests to the State Legislature by the Department of Social and Health Services will resolve claims. A similar lawsuit has been filed on behalf of patients at Eastern State Hospital. Marr v. Eastern State Hospital. Another action, Arc, et al. v. Quasim, is a class action on behalf of the persons with developmental disabilities seeking access to Medicaid funded services. The trial was stayed based on a proposed settlement agreement that was contingent on additional future funding by the State Legislature. In December 2002, the trial court denied the parties motion requesting approval of the settlement. The denial of the settlement motion also caused the lifting of a stay in Boyle v. Braddock, a similar case seeking certification as a class action. A trial in Boyle is expected in 2003. If these claims are not resolved through settlement and the cases go to trial, it is difficult to estimate with any certainty the potential amount of damages which might be recovered. These lawsuits, however, are not expected to have a material impact on state revenues or expenditures. If relief is granted, there would be a need to reprioritize agency program expenditures in the budget process to provide program support for individuals in these classes.

Over the past ten years, the state has reported on the recurring litigation challenging the state's business and occupation tax structure (referred to as the interstate manufacturers litigation). This litigation represents the claims of approximately 115 corporate taxpayers for business and occupation tax refunds from periods from 1980 to the present. In the most recent round of this litigation, the United States

Supreme Court denied certiorari review of an April 1999 decision by the State Supreme Court. *W.R. Grace & Co. - Conn. and Chrysler Motors Corporation v. State of Washington, Department of Rev., and Buffelen Woodworking Co., et al. v. State of Washington, Department of Rev.* The State Supreme Court denied claims for a refund except to the extent the taxpayers could demonstrate entitlement to credits against their state tax liability measured by gross receipt of taxes paid to other taxing jurisdictions outside of the state. The cases were remanded to Thurston County Superior Court, and the taxpayers have waived refunds measured by tax credits. The taxpayers continue to use other refund claims to try to re-present the issue to the United States Supreme Court. Sizeable refund awards, however, are considered remote.

In the past there has been periodic litigation involving Medicaid reimbursement issues. Over the last four years, there has been an increase in the number and types of claims. Currently, there are three lawsuits which raise issues such as eligibility for Medicaid benefits and the proper formula for cost reimbursement. In the previous cases, these types of claims have been limited and focused by courts through motion practice and eventually resolved through settlement agreements and legislative appropriation. It is difficult to predict whether the current cases might result in any significant amount of reimbursement under the theories presented. In Sacred Heart Medical Center v. DSHS for instance, the Medicaid providers allege that they provided medical care to numerous clients while they were terminated from Medicaid because their Medicaid eligibility had been improperly linked to eligibility for Temporary Assistance to Needy Families. The providers claim breach of contract and seek reimbursement for the care provided to these clients. Some of the plaintiffs who provided mental health services also allege that the improperly terminated individuals should have been included in the state's formula for captivated payments to the Regional Support Networks. The liability phase of the trial is expected to be completed in June 2003. The damage claim is likely to be in the millions of dollars, and that phase of the trial has not been scheduled. If substantial costs are recovered in any of those proceedings, there would be a need to reprioritize agency program expenditures in the budget process to cover any additional costs.

#### APPROVAL OF LEGAL PROCEEDINGS

Certain legal matters incident to the authorization, issuance and sale by the state of the 2003 Certificates are subject to the approval of legality by Orrick, Herrington & Sutcliffe LLP, Seattle, Washington, Certificate Counsel, and certain other conditions. The proposed form of the legal opinion of Certificate Counsel is set forth in Appendix D hereto.

Certificate Counsel will deliver a legal opinion to the state to the effect that the statements in the sections of the Official Statement entitled "The 2003 Certificates" and "Sources of Payment and Security for the 2003 Certificates," and contained in Appendix B hereto, insofar as such statements summarize or describe the terms of the 2003 Certificates, the Trust Agreement and the Financing Lease, are accurate in all material aspects. Certificate Counsel does not assume any responsibility or liability for the accuracy or completeness of the Official Statement. The payment of compensation to Certificate Counsel is contingent upon the successful delivery of the 2003 Certificates to, and full payment for the 2003 Certificates by, the successful bidders.

#### TAX MATTERS

In the opinion of Orrick, Herrington & Sutcliffe LLP, Certificate Counsel, based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest represented by the 2003 Certificates is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). Certificate Counsel is of the further opinion that such interest is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Certificate Counsel observes that such interest is included in adjusted current earnings when calculating federal corporate

alternative minimum taxable income. A complete copy of the proposed form of opinion of Certificate Counsel is set forth in Appendix D hereto.

The amount (if any) by which the issue price of the 2003 Certificates of any given principal payment date is less than the amount to be paid on such date (excluding amounts stated to be interest and payable at least annually over the term of such 2003 Certificates) constitutes "original issue discount," the accrual of which, to the extent properly allocable to each Owner thereof, is treated as interest with respect to the 2003 Certificates which is excluded from gross income for federal income tax purposes. For this purpose the issue price of 2003 Certificates of a particular principal payment date is the first price at which a substantial amount of the 2003 Certificates of such principal payment date are sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to 2003 Certificates of a particular principal payment date accrues daily over the term to such payment date on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such 2003 Certificates to determine taxable gain or loss upon disposition (including sale, prepayment or payment on the final principal payment date) of such 2003 Certificates. Owners of the 2003 Certificates should consult their own tax advisors with respect to the tax consequences of ownership of 2003 Certificates with original issue discount, including the treatment of purchasers who do not purchase such 2003 Certificates in the original offering to the public at the first price at which a substantial amount of such 2003 Certificates is sold to the public.

2003 Certificates purchased, whether at original issuance or otherwise, for an amount greater than their final principal amount (or, in some cases, at their earlier call date) ("Premium Certificates") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of obligations, like the Premium Certificates, the interest with respect to which is excluded from gross income for federal income tax purposes. However, a purchaser's basis in a Premium Certificate, and under Treasury Regulations, the amount of tax-exempt interest received, will be reduced by the amount of amortizable bond premium properly allocable to such purchaser. Owners of Premium Certificates should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various a restrictions, conditions and requirements relating the exclusion from gross income for federal income tax purposes of interest with respect to obligations such as the 2003 Certificates. The state and the State Agency have covenanted to comply with certain restrictions designed to insure that interest with respect to the 2003 Certificates will not be included in federal gross income. Failure to comply with these covenants may result in interest with respect to the 2003 Certificates being included in gross income for federal income tax purposes, possibly from the date of original delivery of the 2003 Certificates. The opinion of Certificate Counsel assumes compliance with these covenants. Certificate Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of delivery of the 2003 Certificates may adversely affect the value of, or the tax status of interest on, the 2003 Certificates. Further, no assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of, or the tax status of interest with respect to, the 2003 Certificates. Prospective Owners are urged to consult their own tax advisors with respect to proposals to restructure the federal income tax.

Certain requirements and procedures contained or referred to in the Trust Agreement, the Financing Contract, and the Tax Certificate of the state and the State Agency dated the date of delivery of the 2003 Certificates (the "Tax Certificate"), and other relevant documents may be changed and certain actions (including, without limitations, defeasance of 2003 Certificates) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Certificate Counsel

expresses no opinion as to any 2003 Certificate or the interest with respect thereto if any such change occurs or action is taken or omitted upon the advice or approval of Certificate Counsel other than Orrick, Herrington & Sutcliffe LLP.

Although Certificate Counsel is of the opinion that interest with respect to the 2003 Certificates is excluded from gross income for federal income tax purposes, the ownership or disposition of, or the accrual or receipt of interest with respect to, the 2003 Certificates may otherwise affect an Owner's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the 2003 Certificate Owner or the Owner's other items of income or deduction. Certificate Counsel expresses no opinion regarding any such other tax consequences.

#### CONTINUING DISCLOSURE UNDERTAKING

In accordance with paragraph (b)(5) of Securities and Exchange Commission (the "SEC") Rule 15c2-12 under the Securities Exchange Act of 1934, as amended (the "Rule"), the State Treasurer, on behalf of the Committee, has agreed in the Lease to enter into a written undertaking in the form of a Disclosure Agreement for the benefit of the holders of the 2003 Certificates (the "Undertaking").

Annual Disclosure Report. The state covenants and agrees that not later than seven months after the end of each fiscal year (the "Submission Date"), commencing January 31, 2004, for the fiscal year ending June 30, 2003, the state will provide or cause to be provided to each then existing nationally recognized municipal securities information repository ("NRMSIR") and to the state information depository for the State of Washington, if one is created (the "SID"), an annual report (the "Annual Disclosure Report"), which will consist of the following:

- (i) audited financial statements of the state prepared (except as noted in the financial statements) in accordance with generally accepted accounting principles as promulgated by the Governmental Accounting Standards Board, as such principles may be changed from time to time, except that if the audited financial statements are not available by the Submission Date, the Annual Disclosure Report will contain unaudited financial statements in a format similar to the audited financial statements most recently prepared for the state, and the state's audited financial statements will be filed in the same manner as the Annual Disclosure Report when and if they become available;
- (ii) financial and operating data for the state as set forth in Appendix A to this Official Statement;
- (iii) a summary of the state debt structure by revenue pledge; and
- (iv) a narrative explanation of any reasons for any amendments to the Undertaking made during the previous fiscal year and the effect of such amendments on the Annual Disclosure Report being provided.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the state, or of any related entity, that have been submitted to each of the NRMSIRs and the SID, if any, or to the SEC. If the document included by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board ("MSRB"). The state will identify clearly each document so included by reference.

The Annual Disclosure Report may be submitted as a single document or as separate documents comprising a package and may include by reference other information as provided herein; provided, that any audited financial statements may be submitted separately from the balance of the Annual Disclosure Report and later than the Submission Date if such statements are not available by the Submission Date.

If the state's fiscal year changes, the state may adjust the submission date by giving notice of such change in the same manner as notice is to be given of the occurrence of a Material Event.

The state agrees to provide or cause to be provided, in a timely manner, to each NRMSIR or to the MSRB and to the SID, if any, notice of any failure to provide the Annual Disclosure Report on or prior to the Submission Date.

*Material Events.* The state agrees to provide or cause to be provided to the SID, if any, and to each NRMSIR or to the MSRB timely notice of the occurrence of any of the following events with respect to the 2003 Certificates, if material (the "Material Events"):

- (i) principal and interest payment delinquencies;
- (ii) nonpayment-related defaults;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions or events affecting the tax-exempt status of the 2003 Certificates;
- (vii) modifications to rights of holders of the 2003 Certificates;
- (viii) contingent or unscheduled 2003 Certificate calls (other than scheduled mandatory sinking fund prepayments for which notice is given pursuant to Exchange Act Release 34-23856);
- (ix) defeasances;
- (x) release, substitution or sale of property securing the repayment of the 2003 Certificates; and
- (xi) rating changes.

*Termination or Modification of Undertaking.* The state's obligations under the Undertaking will terminate upon the legal defeasance, prior prepayment or payment in full of all of the 2003 Certificates. The Undertaking, or any provision thereof, will be null and void if the state:

- (i) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require the Undertaking, or any such provision, have been repealed retroactively or otherwise do not apply to the 2003 Certificates; and
- (ii) notifies each then existing NRMSIR and the SID, if any, of such opinion and the cancellation of the Undertaking.

The state may amend the Undertaking without the consent of any holder of any 2003 Certificate or any other person or entity under the circumstances and in the manner permitted by the Rule. The State Treasurer will give notice to each NRMSIR or the MSRB and the SID, if any, of the substance of any such amendment, including a brief statement of the reasons therefor.

If the amendment changes the type of Annual Disclosure Report to be provided, the Annual Disclosure Report containing the amended financial information will include a narrative explanation of the effect of that change on the type of information to be provided (or in the case of a change of accounting principles, the presentation of such information). In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements:

- (i) notice of such change will be given in the same manner as for a Material Event, and
- (ii) the Annual Disclosure Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Remedies; Beneficiaries. The right to enforce the provisions of the Undertaking will be limited to a right to obtain specific enforcement of the state's obligations thereunder, and any failure by the state to comply with the provisions of the Undertaking will not be a default with respect to the 2003 Certificates. The Undertaking inures to the benefit of the State Treasurer and any holder of the 2003 Certificates, and does not inure to the benefit of or create any rights in any other person.

Additional Information. Nothing in the Undertaking will be deemed to prevent the state from disseminating any other information, using the means of dissemination set forth in the Undertaking or any other means of communication, or including any other information in any Annual Disclosure Report or notice of occurrence of a Material Event, in addition to that which is required by the Undertaking. If the state chooses to include any information in any Annual Disclosure Report or notice of the occurrence of a Material Event in addition to that specifically required by the Undertaking, the state will have no obligation to update such information or to include it in any future Annual Disclosure Report or notice of occurrence of a Material Event.

*Prior Compliance.* The state has complied in all material respects with all prior written undertakings under the Rule.

#### OTHER 2003 CERTIFICATE INFORMATION

#### **Payment Pursuant to Financial Guaranty Insurance Policy**

Ambac Assurance has made a commitment to issue a financial guaranty insurance policy (the "Financial Guaranty Insurance Policy") relating to the Certificates effective as of the date of issuance of the Certificates. Under the terms of the Financial Guaranty Insurance Policy, Ambac Assurance will pay to The Bank of New York, in New York, New York or any successor thereto (the "Insurance Trustee") that portion of the principal of and interest on the Certificates which shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Obligor (as such terms are defined in the Financial Guaranty Insurance Policy). Ambac Assurance will make such payments to the Insurance Trustee on the later of the date on which such principal and interest becomes Due for Payment or within one business day following the date on which Ambac Assurance shall have received notice of Nonpayment from the Trustee. The insurance will extend for the term of the Certificates and, once issued, cannot be canceled by Ambac Assurance.

The Financial Guaranty Insurance Policy will insure payment only on stated maturity dates and on mandatory sinking fund installment dates, in the case of principal, and on stated dates for payment, in the case of interest. If the Certificates become subject to mandatory redemption and insufficient funds are available for redemption of all outstanding Certificates, Ambac Assurance will remain obligated to pay principal of and interest on outstanding Certificates on the originally scheduled interest and principal payment dates including mandatory sinking fund redemption dates. In the event of any acceleration of the principal of the Certificates, the insured payments will be made at such times and in such amounts as would have been made had there not been an acceleration.

In the event the Trustee has notice that any payment of principal of or interest on a Certificate which has become Due for Payment and which is made to a Holder by or on behalf of the Obligor has been deemed a preferential transfer and theretofore recovered from its registered owner pursuant to the United States Bankruptcy Code in accordance with a final, nonappealable order of a court of competent jurisdiction, such registered owner will be entitled to payment from Ambac Assurance to the extent of such recovery if sufficient funds are not otherwise available.

The Financial Guaranty Insurance Policy does *not* insure any risk other than Nonpayment, as defined in the Policy. Specifically, the Financial Guaranty Insurance Policy does *not* cover:

- (i) payment on acceleration, as a result of a call for redemption (other than mandatory sinking fund redemption) or as a result of any other advancement of maturity;
- (ii) payment of any redemption, prepayment or acceleration premium;
- (iii) nonpayment of principal or interest caused by the insolvency or negligence of any Trustee, Paying Agent or Bond Registrar, if any.

If it becomes necessary to call upon the Financial Guaranty Insurance Policy, payment of principal requires surrender of Certificates to the Insurance Trustee together with an appropriate instrument of assignment so as to permit ownership of such Certificates to be registered in the name of Ambac Assurance to the extent of the payment under the Financial Guaranty Insurance Policy. Payment of interest pursuant to the Financial Guaranty Insurance Policy requires proof of Holder entitlement to interest payments and an appropriate assignment of the Holder's right to payment to Ambac Assurance.

Upon payment of the insurance benefits, Ambac Assurance will become the owner of the Certificate, appurtenant coupon, if any, or right to payment of principal or interest on such Certificate and will be fully subrogated to the surrendering Holder's rights to payment.

Ambac Assurance Corporation. Ambac Assurance Corporation ("Ambac Assurance") is a Wisconsin-domiciled stock insurance corporation regulated by the Office of the Commissioner of Insurance of the State of Wisconsin and licensed to do business in 50 states, the District of Columbia, the Territory of Guam and the Commonwealth of Puerto Rico, with admitted assets of approximately \$6,362,000,000 (unaudited) and statutory capital of approximately \$3,945,000,000 (unaudited) as of March 31, 2003. Statutory capital consists of Ambac Assurance's policyholders' surplus and statutory contingency reserve. Standard & Poor's Credit Markets Services, a Division of The McGraw-Hill Companies, Moody's Investors Service and Fitch, Inc. have each assigned a triple-A financial strength rating to Ambac Assurance.

Ambac Assurance has obtained a ruling from the Internal Revenue Service to the effect that the insuring of an obligation by Ambac Assurance will not affect the treatment for federal income tax purposes of interest on such obligation and that insurance proceeds representing maturing interest paid by Ambac Assurance under policy provisions substantially identical to those contained in its financial guaranty insurance policy shall be treated for federal income tax purposes in the same manner as if such payments were made by the Obligor of the Obligations. No representation is made by Ambac Assurance regarding the federal income tax treatment of payments that are made by Ambac Assurance under the terms of the Policy due to nonappropriation of funds by the Lessee.

Ambac Assurance makes no representation regarding the Certificates or the advisability of investing in the Certificates and makes no representation regarding, nor has it participated in the preparation of, the Official Statement other than the information supplied by Ambac Assurance and presented under this heading.

Available Information. The parent company of Ambac Assurance, Ambac Financial Group, Inc. (the "Company"), is subject to the informational requirements of the Securities Exchange Act of 1934, as amended (the "Exchange Act"), and in accordance therewith files reports, proxy statements and other information with the Securities and Exchange Commission (the "SEC"). These reports, proxy statements and other information can be read and copied at the SEC's public reference room at 450 Fifth Street, N.W., Washington, D.C. 20549. Please call the SEC at 1-800-SEC-0330 for further information on the public reference room. The SEC maintains an internet site at <a href="http://www.sec.gov">http://www.sec.gov</a> that contains reports, proxy and information statements and other information regarding companies that file electronically with the SEC, including the Company. These reports, proxy statements and other information can also be read at the offices of the New York Stock Exchange, Inc. (the "NYSE"), 20 Broad Street, New York, New York 10005.

Copies of Ambac Assurance's financial statements prepared in accordance with statutory accounting standards are available from Ambac Assurance. The address of Ambac Assurance's administrative offices and its telephone number are One State Street Plaza, 19th Floor, New York, New York 10004 and (212) 668-0340.

*Incorporation of Certain Documents by Reference.* The following documents filed by the Company with the SEC (File No. 1-10777) are incorporated by reference in this Official Statement:

- (i) The Company's Current Report on Form 8-K dated January 23, 2003 and filed on January 24, 2003;
- (ii) The Company's Current Report on <u>Form 8-K</u> dated February 25, 2003 and filed on February 28, 2003;
- (iii) The Company's Current Report on Form 8-K dated February 25, 2003 and filed on March 4, 2003;
- (iv) The Company's Current Report on Form 8-K dated March 18, 2003 and filed on March 20, 2003;
- (v) The Company's Current Report on Form 8-K dated March 19, 2003 and filed on March 26, 2003;
- (vi) The Company's Annual Report on Form 10-K for the fiscal year ended December 31, 2002 and filed on March 28, 2003;
- (vii) The Company's Current Report on Form 8-K dated March 25, 2003 and filed on March 31, 2003;
- (ix) The Company's Current Report on Form 8-K dated April 17, 2003 and filed on April 21, 2003; and
- (x) The Company's Quarterly Report on <u>Form 10-Q</u> for the fiscal quarterly period ended March 31, 2003 and filed on May 15, 2003.

All documents subsequently filed by the Company pursuant to the requirements of the Exchange Act after the date of this Official Statement will be available for inspection in the same manner as described above in "Available Information".

#### **Ratings**

The 2003 Certificates have been rated "Aaa" by Moody's Investors Service ("Moody's") and "AAA" by Standard & Poor's Ratings Services, a Division of McGraw-Hill ("S&P"), as noted on the cover of this Official Statement, based on the issuance of the Financial Guaranty Insurance Policy by Ambac Assurance simultaneously with the closing of the Certificates. The Certificates have been assigned underlying ratings of "Aa2" and "AA" by Moody's and Standard & Poor's, respectively. The state has furnished certain information and materials to Moody's and S&P regarding the 2003 Certificates and the state. Such ratings reflect only the view of such rating agencies and are not a recommendation to buy, sell or hold the 2003 Certificates. Generally, rating agencies base their ratings on the information and materials furnished to them and on their own investigations, studies and assumptions. An explanation of the significance of such ratings may be obtained from Moody's Investors Service, located at 99 Church Street, New York, 10041.

There is no assurance that such ratings will be maintained for any given period of time or that they may not be raised, lowered, suspended, or withdrawn entirely by the rating agencies if, in their judgment, circumstances warrant. Any such downward change in or suspension or withdrawal of such ratings may have an adverse effect on the market price of the 2003 Certificates. The state undertakes no responsibility to oppose any such change or withdrawal.

#### **Financial Advisor**

Susan D. Musselman, Inc. has served as financial advisor to the state relative to the preparation of the 2003 Certificates for sale, timing of the sale and other factors relating to the 2003 Certificates. The

financial advisor has not audited, authenticated or otherwise verified the information set forth in this Official Statement or other information provided relative to the 2003 Certificates. Susan D. Musselman, Inc. makes no guaranty, warranty or other representation on any matter related to the information contained in the Official Statement. The financial advisor is an independent financial advisory firm and is not engaged in the business of underwriting, marketing, trading, or distributing municipal securities.

The payment of compensation to the financial advisor is contingent upon the successful delivery of the 2003 Certificates to, and full payment for the 2003 Certificates by, the underwriter.

#### **Underwriter of the 2003 Certificates**

The 2003 Certificates are being purchased by UBS PaineWebber, Inc. (the "Underwriter") at a price of \$27,772,200.00, and will be reoffered at a price of \$28,160,602.45, as reflected by the prices or yields set forth on page i of this Official Statement. The Underwriter may offer and sell the 2003 Certificates to certain dealers (including dealers depositing 2003 Certificates into investment trusts) and others at prices lower than the initial offering prices set forth on page i hereof, and such initial offering prices may be changed from time to time by the Underwriter. After the initial public offering, the public offering prices may be varied from time to time.

#### **Official Statement**

Upon delivery of the 2003 Certificates to the successful bidder, the State Finance Committee by its Chairman, the State Treasurer, or the his authorized representative, will approve or have approved the Official Statement, and also will deliver a certificate to the effect that the Preliminary Official Statement did not as of its date, and the Official Statement does not as of the date of such delivery, contain any untrue statement of a material fact required to be stated therein or necessary to make the statements therein, in the light of circumstances under which they were made, not misleading, and no event affecting the 2003 Certificates has occurred since the date of the Official Statement which should be disclosed in the Official Statement for the purpose for which it is to be used or which it is necessary to disclose therein in order to make the statements and information therein not misleading in any material respect (except that in no event will any representation be made with respect to information herein regarding DTC and its book-entry only system and Ambac Assurance).

Excerpts from the state's 2002 Comprehensive Annual Financial Report ("CAFR") are attached as Appendix C. Copies of the state's entire 2002 CAFR are available on the Office of Financial Management's website at <a href="http://www.ofm.wa.gov/accounting/financial.htm">http://www.ofm.wa.gov/accounting/financial.htm</a> or upon request from the Office of the State Treasurer.

## APPENDIX A GENERAL AND ECONOMIC INFORMATION

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#### INTRODUCTION

#### **State Overview**

The state of Washington (the "state") is located in the northwest corner of the contiguous 48 states and is the 20th largest state by land area and the 15th largest state by population. Based on the U.S. Census Bureau's 2000 Census, the state's resident population is 5,894,121, an increase of 21.1 percent over 1990.

The state capital is Olympia, and its largest city is Seattle. Seattle is situated on Puget Sound and is part of the international trade, manufacturing, high technology, and business service corridor that extends from Everett to Tacoma. The Pacific Coast/Puget Sound region of the state includes approximately 75 percent of the population, the bulk of industrial activity and most of the state's forests, which are important to the timber and paper industries. The balance of the state includes agricultural areas primarily devoted to grain, apple and other fruit orchards and dairy operations.

In recent years the state's economy has diversified, with employment in the trade and service sectors representing an increasing percentage of total employment relative to the manufacturing sector.

For an assessment of the current economic and budgetary outlook of the state, including certain changes in forecast assumptions made for purposes of the March 2003 state revenue forecast for the 2001-03 Biennia, see "Outlook for the 2001-03 and 2003-05 Biennia." For certain economic and demographic information with respect to the state, see "Economic Information."

#### **State Finance Committee**

The State Finance Committee (the "Committee") is composed of the Governor, Lieutenant Governor and State Treasurer, the latter being designated by law as Chairman. The Office of the State Treasurer provides administrative support to the Committee. By statutory provision, the Committee is delegated authority to supervise and control the issuance of all state bonds. A Deputy State Treasurer acts as recording officer for the Committee and is responsible for the administration of official duties in accordance with prescribed policies of the Committee.

#### REVENUES, EXPENDITURES AND FISCAL CONTROLS

#### Revenues

The state's tax revenues are comprised primarily of excise and *ad valorem* taxes. By constitutional provision, the aggregate of all regular (nonvoted) tax levies upon real and personal property by the state and local taxing districts may not exceed one percent of the true and fair value of such property. Excess levies are subject to voter approval.

*Excise Taxes.* Certain select sales and gross receipts taxes accounted for approximately 54.01 percent of total state tax revenues for the fiscal year ending June 30, 2002.

The retail sales tax and its companion use tax represent the largest source of state tax revenue, accounting for 49.35 percent of total collections. The retail sales and use tax is applied to a broad base of tangible personal property and selected services purchased by consumers, including construction (labor and materials), some machinery and supplies used by businesses, services and repair of real and personal property, and other transactions not taxed in many other states. Among the various items not subject to this tax are most personal services, motor vehicle fuel, food for off-premises consumption, trade-ins, manufacturing machinery, and purchases for resale. The current state retail sales and use tax rate is 6.5 percent.

Business and occupation tax collections represented approximately 23 percent of total state taxes for the fiscal year ending June 2002. The business and occupation tax is applied to gross receipts of all business

activities conducted within the state. Business and occupation tax rates include a principal rate of 0.484 percent of gross income for manufacturing and wholesaling businesses. Retail firms pay 0.471 percent, and services pay 1.5 percent.

The motor vehicle fuel tax represented approximately 6.3 percent of all state taxes for Fiscal Year 2002. The 2002 tax rate was 23 cents per gallon.

*Property Taxes.* The state's property tax is levied against the true and fair value of property as determined by the Department of Revenue. The property tax for local taxing districts is levied against the assessed value as determined by county assessors. For property taxes payable in 2002, assessed value averaged 89.9 percent of fair market value.

The state property tax levy represented approximately 11.4 percent of all state tax revenues for Fiscal Year 2002. The state property tax levy is limited to the lesser of 101 percent or 100 percent plus the percentage change in inflation (as measured by the Implicit Price Deflator for Personal Consumption (the "IPD")) of the dollar amount of property taxes levied in the highest of the three most recent years plus an additional dollar amount calculated by multiplying the increase in assessed value resulting from new construction and improvements by the property tax rate for the preceding year. The state levy rate for taxes due in 2002 is \$3.012 per \$1,000 of true and fair property value.

By statute, all of the state's property tax levy is dedicated to the support of public schools.

*Income Tax.* The State Constitution, as interpreted by the State Supreme Court, prohibits the imposition of a graduated tax on net income.

Tax Collection. Four state agencies are responsible for administering the major state taxes: the Department of Revenue, the Department of Licensing, the Liquor Control Board, and the Office of the Insurance Commissioner. The State Treasurer receives the revenues from the collecting agencies and deposits and distributes the funds as required by law. Almost all state agencies collect some form of revenue. For state budget purposes, however, the definition of tax generally excludes such revenue sources as license fees, liquor profits, lottery receipts, charges for service such as tuition, federal grants and revenue sharing, and proceeds of bond issues.

State Expenditure and Revenue Limitation—Initiative 601. Initiative 601, passed by the voters in November 1993, places limits on state taxation and General Fund-State government expenditures and sets forth a series of guidelines for limiting revenue and expenditure increases and stabilizing long-range budget planning.

Under Initiative 601, the state generally is prohibited from increasing expenditures from the General Fund-State during any fiscal year by more than the fiscal growth factor, which is calculated annually and is defined as the average of the sum of inflation and population change for each of the three prior fiscal years. The inflation index used for the computation of the fiscal growth factor is the IPD, which is determined from the same data used to establish the U.S. gross national product. This growth factor is used to determine a state spending limit for programs and expenditures supported by the General Fund-State. The spending limit became operational on July 1, 1995, based on the population and inflation growth factor determined in November 1994, which is based upon data accumulated for Fiscal Years 1992, 1993 and 1994. Annual adjustments to the expenditure limit are made by the Expenditure Limit Committee ("ELC"), which is comprised of members from the Office of Financial Management ("OFM"), legislative fiscal committees and the Office of the Attorney General. The annual adjustment to the limit is based on the previous year's actual General Fund-State expenditure and changes in population and inflation growth. The fiscal growth factors for the 1997-99 Biennium were 4.05 percent for Fiscal Year 1998 and 4.18 percent for Fiscal Year 1999. The fiscal growth factors for the 1999-01 Biennium are 3.32 percent for Fiscal Year 2000 and 2.87 percent for Fiscal Year 2001. The fiscal growth factors for the 2001-03 Biennium are 2.79 percent for

Fiscal Year 2002 and 3.29 percent for Fiscal Year 2003. However, statutory changes to the expenditure limit adopted in the 2000 Legislative Session make it possible for the effective rate of increase in expenditures to be higher than the fiscal growth factors (Engrossed House Bill 3169 ("EHB 3169")).

Initiative 601 also directs the ELC to make downward adjustments in the expenditure limit for costs of any state program or function that is shifted from the General Fund-State to another funding source, or for moneys that are transferred from the General Fund-State to another fund or account. In the event costs of a federal, state or local government program are transferred to or from the state by court order or legislative enactment, under the Initiative the expenditure limit may be increased or decreased accordingly by the ELC. Restrictions are placed on the addition or transfer of functions to local governments unless there is reimbursement.

The statutory changes to the expenditure limit adopted in the 2000 Legislative Session (EHB 3169) now allow the spending limit to be increased when revenues from another fund or account are transferred to the General Fund-State. As a result of this change, growth in General Fund-State expenditures can exceed the Initiative 601 fiscal growth factors to the extent that surplus revenues in other accounts are available for transfer to the General Fund-State.

Initiative 601 in its original form also limited revenue increases. It required that any action by the Legislature to raise state revenues be taken only if approved by a two-thirds vote of both houses of the Legislature. In the recent 2002 Legislative Session, a change to this provision was adopted (as a part of the Supplemental Budget Bill) which allows revenues to be increased with a simple majority vote. This provision applies to actions taken through June 30, 2003.

Initiative 601 abolished the Budget Stabilization Account and created two new reserve funds (the Emergency Reserve Fund and the Education Construction Fund) for depositing revenues in excess of the spending limit. Initiative 728, adopted by voters in November 2000, added a third fund, the Student Achievement Fund, that captures a portion of revenues in excess of the spending limit. Ending balances in the Budget Stabilization Account were transferred to the General Fund-State (\$100 million) and the Pension Reserve Account (\$25 million) in the fiscal year ending June 1996.

Initiative 601 in its original form allowed the Legislature to access and appropriate money from the Emergency Reserve Fund ("ERF") based on a two-thirds majority. A measure adopted in the 2002 Legislative Session temporarily allows access to money in the ERF based on a simple majority. EHB 3169, adopted in the 2000 Legislative Session, provides the Office of the State Treasurer with the authority to transfer monies between the General Fund-State and the ERF at the conclusion of each fiscal year, to ensure that revenues deposited in the ERF for that year are exactly equal to the amount of revenues collected in excess of the expenditure limit for that year.

Most of Initiative 601, including the General Fund-State expenditure limit, became effective July 1, 1995. Two provisions of the initiative became effective on December 1, 1993: the requirement for supermajority legislative approval of fee increases beyond the fiscal year growth factor, and a restriction on new taxes being imposed without voter approval. At the beginning of Fiscal Year 1996 (July 1, 1995), the requirement for voter approval for new tax measures expired. Taxes now can be enacted with a two-thirds majority of both houses of the Legislature if resulting General Fund-State expenditures do not exceed the spending limit. Voter approval still would be required to exceed the spending limit. However, the Supplemental Budget Bill passed in the 2002 Legislative Session allows revenue increases to occur based on a simple majority vote for any action taken through June 30, 2003.

Finally, EHB 3169 changes the threshold for spillover of money from the Emergency Reserve Fund to the Education Construction Fund from five percent of biennial revenues to five percent of annual revenues and gives the State Treasurer the authority to make the appropriate end-of-year reconciliations between the funds.

*State Nontax Revenue.* The largest components of state nontax revenue include such items as revenues derived from the sale of supplies, materials and services, fines and forfeitures, income from property, transfer of lottery proceeds, and income from liquor sales.

Federal Grants. Legislative appropriations for federal programs are designated specifically from federal revenue sources. To the extent that federal funds are not received, the appropriated expenditures may not be incurred.

#### **Expenditures**

Expenditures of general state revenues are made pursuant to constitutional and statutory mandates. Most general state revenue is deposited in the General Fund-State. For a breakdown of expenditures by function, see the table titled "Washington State Expenditures" below.

State Funding of Basic Education. The state's expenditures for public schools are mandated by the state constitutional requirement for support of the common schools. In 1976, Seattle School District No. 1 brought suit against the state to require the state, under the State Constitution, to make "ample provision for common schools." The decision, upheld by the State Supreme Court in 1978, required the state to ensure that each public school district would receive the funds needed to provide a basic education. The Court ordered the Legislature to decide the level of program funding and the funding mechanism.

The Legislature has passed four major pieces of legislation to further ensure stability and predictability for school funding.

- (i) The Basic Education Act was passed in 1977, before the Supreme Court ruling, and describes course offerings, teacher contract hours, and core student/staff ratios. The Supreme Court recognized the passage of this Act in its opinion, but specifically declined to comment upon its adequacy.
- (ii) The Levy Lid Act, also passed in 1977 and last amended in 1992, addresses property tax issues affecting basic education funding by limiting local property tax levies and providing for the gradual equalization of levy capacity per student throughout the state.
- (iii) In 1981, legislation limiting local compensation increases to those authorized by the state was passed. Since personnel costs comprise over 80 percent of the public school budget, this legislation provides state financial decision-makers with an important cost containment tool.
- (iv) The School Financial Improvement Act amended the Levy Lid Act in 1987. The amended act provided for state assistance to equalize tax rates for local levies, established a state-wide salary allocation schedule with mandated minimum salaries for teachers and required school districts to maintain minimum teacher/student ratios.

Social and Health Services. The Department of Social and Health Services ("DSHS") is the primary human service agency in the state; its expenditures account for the second largest category of state budget expenditures. DSHS provides services that are essential for the physical safety, security and survival of individuals and families, including protective services for children, the aged and mentally disabled people, as well as for people in institutions and other residential care facilities.

The largest expenditure within DSHS is the Medical Assistance program. Through this program, necessary medical care is made available to recipients of cash assistance programs, beneficiaries of Supplemental Security Income and other eligible people with low incomes who do not qualify for income assistance. In addition to support from the General Fund-State, funding is received from the federal government for those people and services covered under Medicaid (Title XIX of the Social Security Act). The Medical Assistance budget has grown significantly in recent years. Growth in the number of eligible recipient groups, such as pregnant women and children, and growth in other eligible populations, such as disabled people, has resulted in increased expenditures. Rising health care costs and requirements to provide higher payments to hospitals also have added to the increase in this budget.

The Economic Services program provides support to families with limited incomes and disabled people who cannot work. The federal government is providing funds for the Temporary Assistance for Needy Families program and in several other smaller programs.

DSHS also provides other social service programs. It is responsible for supporting community mental health programs and operating state psychiatric hospitals, institutions for the developmentally disabled, nursing homes, institutions for juvenile rehabilitation, child welfare service programs, child support enforcement activities, drug and substance abuse treatment programs, and vocational rehabilitation services.

Corrections. The Department of Corrections operates 15 correctional institutions, including three prerelease facilities and 16 work-training release facilities. The rapid growth in inmate population (the primary cost driver) is, in part, the result of various crime initiatives enacted in the state. These include the Omnibus Drug Act of 1989, the Community Protection Act of 1990, Initiative 593—"Three Strikes and You're Out," approved by Washington voters in November 1993, and the Violence Prevention Act of 1994. Over the past several years the Department of Corrections has constructed nearly 5,000 new prison beds. The newest prison, Stafford Creek Corrections Center, is a 1,936-bed, multi-custody facility that opened in April 2000 near Aberdeen, approximately 50 miles west of Olympia.

### **Budgeting, Accounting and Fiscal Controls**

Budgeting. The state operates on a July 1 to June 30 fiscal year and on a biennial budget basis, the constitutionally prescribed period. Formulation of the state's operating budget is initiated by the Office of Financial Management, the Governor's budget agency, with the distribution of instructions to all state agencies establishing guidelines and information requirements. Development of agency budgets begins approximately nine months prior to the regular legislative sessions, which convene in odd-numbered years. Formal budget requests are forwarded by each agency to the Director of the OFM in the summer. The budget requests are revised and evaluated by the Director of the OFM and his or her staff, and alternative methods of delivering services are examined and evaluated. Following this evaluation, recommended budget levels are prepared for the Governor by the Director of the OFM. These recommendations, based on the goals and objectives of the administration, are the result of an examination of the relative merits of each program, projections of caseload, enrollment and population statistics, an assessment of the state's overall priorities, and the availability of revenue. The OFM has the responsibility for calculation of the expenditure limit each November.

Budget tables and statistics provided by the OFM for inclusion in this Official Statement are based on generally accepted accounting principles ("GAAP"). GAAP provides that the recognition and inclusion of revenues occur when they are measurable and earned, regardless of when the funds are received. Given the nature of the state's revenue collection, on an accrual basis revenues are available for expenditure prior to receipt. Recognizing that the expenditure of funds prior to receipt of offsetting revenue would erode the state's cash balance, the Legislature enacted laws which limited the expenditure of funds to the amount of revenue actually received or money on deposit over the course of the biennium. These limitations do not apply to the state's general obligation bonds.

The Governor reviews the OFM's operating budget recommendations and accepts or modifies them. Following final decisions by the Governor the budget document is published as the Governor's budget and presented to the Legislature for consideration in December of even-numbered years. The formal budget presentation to the Legislature is delivered by the Governor the following January during the first week of the legislative session. This presentation outlines the administration's primary goals and offers recommendations for the adoption of the budget to achieve those objectives.

Subsequent to the introduction of revenue and expenditure measures that embody the Governor's proposed operating budget, the Legislature engages in extensive budget deliberations and committee hearings. Legislative authorizations of long-term debt also are considered to finance a portion of the capital budget. Upon adoption of revenue and expenditure legislation by the House of Representatives and the Senate, the bills are transmitted to the Governor, who has constitutional authority to veto sections of the bills and append in writing the reasons therefor.

During a biennium, supplemental budget requests may be submitted to the Legislature during either the regular annual session or any extraordinary session, subject to the approval of the Governor.

Accounting. The state's accounting records are maintained in conformance with GAAP, as promulgated by the Governmental Accounting Standards Board ("GASB"). GAAP accounting is mandated by RCW 43.88.037. The state's Comprehensive Annual Financial Report ("CAFR") is accounted on a GAAP basis. The accounting system produces monthly financial statements at the state-wide combined level and at the agency level, which are used in the preparation of the state's fiscal year CAFR, including its 2002 CAFR. The state's fiscal 2002 CAFR contains Annual Financial Statements prepared in accordance with GAAP as promulgated by GASB (the "2002 Annual Financial Statements"), a copy of which has been filed with each nationally recognized municipal securities information repository ("NRMSIR"). Excerpts from the state's 2002 Comprehensive Annual Financial Report (the "CAFR") are attached as Appendix E. Copies of the state's entire 2002 CAFR are available on the Office of Financial Management's website at <a href="http://www.ofm.wa.gov/accounting/financial.htm">http://www.ofm.wa.gov/accounting/financial.htm</a> or upon request from the Office of the State Treasurer.

The Government Finance Officers Association of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the state for its CAFR for each of the Fiscal Years 1987 through 2001. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, the content of which conforms to program standards. Such reports must satisfy both GAAP and applicable legal requirements.

Fiscal Controls. To ensure that the budget remains in balance, fiscal controls are exercised during the biennium through an allotment process, which requires each agency to submit a monthly expenditure plan. This expenditure plan must be approved by the OFM and provides the authority for agencies to spend funds within statutory maximums specified in the legislatively adopted budget. Reports are available that compare actual agency expenditures to estimates.

The current biennium began July 1, 2001. State law requires a balanced biennial budget. If at any time during the fiscal period the Governor projects a cash deficit because disbursements will exceed the aggregate of estimated receipts plus beginning cash surplus, the Governor is required to make across-the-board reductions in allotments in order to prevent a cash deficit, thereby reducing expenditures of appropriated funds, unless the Legislature has directed the liquidation of the cash deficit over one or more fiscal periods. Across-the-board reductions occur only in those funds estimated to have a cash deficit. For example, if the General Fund-State were projected to have a deficit, the portion of an agency's budget provided by the General Fund-State would be subject to reduction. Across-the-board reductions are placed in reserve status until needed to avert a budget deficit; if the deficit does not materialize, the across-the-board reductions are returned to the agencies.

### **Debt Issuance Policy**

All state general obligation debt and other evidence of indebtedness is authorized by the Legislature and issued under the authority granted to the Committee by the Legislature.

In May 1996, the Committee adopted a revised Debt Issuance Policy which, among other things, addresses the roles and responsibilities of the Committee and the State Treasurer, standards of conduct and appointment of professional service providers. The Debt Issuance Policy also addresses methods of sale, appointments of underwriters, pricing and allocation of negotiated sales, and refunding savings thresholds.

Under "Conditions of Sale," the Debt Issuance Policy generally calls for (i) level debt service, i.e. approximately equal amounts per year, (ii) fixed interest rates and (iii) debt life shorter than or equal to estimated useful life of the facility financed. These conditions may not apply in all cases.

### **State Investment Programs**

The State Treasurer's Office is responsible for the investment management of the state's operating funds totaling approximately \$2 billion to \$3 billion from time to time through its Treasurer's Cash Management Account (the "CMA"). The Treasurer also is responsible for administering the Washington State Local Government Investment Pool (the "LGIP"), an approximately \$5 billion fund that invests money on behalf of more than 400 cities, counties and special municipal districts.

Permissible investments for both funds include U.S. government and agency securities, bankers acceptances, high quality commercial paper, repurchase and reverse repurchase agreements, and certificates of deposits with qualified state depositories.

Treasurer's Cash Management Account. The CMA is a nonvoluntary pool of state agency funds; agencies are not permitted to make discretionary withdrawals for alternative investment purposes. The CMA may invest in securities with maturities out to ten years. The average life of the CMA generally ranges from one to two years.

In its management of the CMA pursuant to the Investment Policy adopted by the State Treasurer in January 2001, the State Treasurer sets its investment objectives pursuant to modern portfolio theory. To manage state funds more efficiently and effectively, the State Treasurer's CMA investments are separated into two portfolios, each with its own risk objectives. The policy sets forth, *inter alia*, the practices, procedures and restrictions applicable to the investment of funds and specifically denominates eligible investments and certain restrictions on portfolio composition. Internal controls and reporting requirements are mandated by the Investment Policy to allow for oversight and monitoring of performance.

Local Government Investment Pool. The LGIP, authorized by chapter 43.250 RCW, is a voluntary pool which provides its participants the opportunity to take advantage of the economies of scale inherent in pooling. It also is intended to offer participants increased safety of principal and the ability to achieve a higher investment yield than otherwise would be available to them. The LGIP is a conservatively managed, highly liquid pool comparable to a SEC Rule 2a-7 money market fund, restricted to investments with maturities of 397 days or less. The average life generally ranges from 30 to 60 days.

The LGIP adheres to the traditional principles applicable to the prudent investment of public funds, which are, in order of priority: (i) the safety of principal, (ii) the assurance of sufficient liquidity to meet cash flow demands and (iii) the attainment of the highest possible yield within the constraints of the first two goals. Historically, both the CMA and the LGIP have had sufficient liquidity to meet all cash flow demands.

#### **Asset Liability Management**

Up to ten percent of the state's total general obligation debt may be in variable rate form under a policy adopted by the Committee in July 1995. The purpose of this feature of debt management policy is to coordinate state debt and investment practices through asset liability management, which is defined as the management of the exposure to interest rate risk through active management of certain financial elements of the state's balance sheet. Coordinating the management of state debt and state investment is expected to reduce the volatility and the impact of interest rate changes in the General Fund-State.

Historically, state debt has been issued in long-term, fixed-rate form, while state investments have been made on a short-term basis. The issuance of some variable rate debt is intended to provide a closer match of interest expense to interest income.

#### **State Economic and Revenue Forecasting Process**

To assist in its financial planning, the state prepares quarterly economic forecasts derived from national econometric models. The Legislature, through enactment of Chapter 138, Laws of 1984 (RCW 82.01.130), established the Office of Forecast Council (the "Forecast Council") in the Department of Revenue, and in 1990, the Legislature established the Forecast Council as an independent body. The Forecast Council consists of six members, two appointed by the Governor and two appointed from each of the political caucuses of the Senate and House of Representatives. The Forecast Council approves the official revenue forecast for the state. The Forecast Council law requires a review of financial performance eight times during the biennium and requires action if changing economic conditions affect the budget. This "early warning" system gives policy makers time to reduce expenditures or raise taxes during economic downturns and provides the option of increasing financial reserves or dealing with emergent spending needs in periods of economic growth.

In mid-February (or March in odd-numbered years), June, September, and November, subject to the approval of the Forecast Council, the forecast supervisor uses forecasts of the U.S. economy to prepare an official state economic and revenue forecast and two unofficial forecasts, one based upon optimistic economic and revenue assumptions and one based upon pessimistic economic and revenue assumptions. The groundwork for these quarterly forecasts is undertaken in conjunction with the results of monthly state revenue collections, using a formally created economic and revenue forecast workgroup. This group consists of lead staff members representing the Department of Revenue and the OFM, as well as staff representatives of the legislative fiscal committees.

The quarterly forecast process starts with a preliminary review of the Forecast Council's findings by the workgroup. At approximately the same time, the Governor's Council of Economic Advisors is convened to provide a view of the state and national economy from outside state government. These views and cumulative and recent revenue performance are taken into account in the preparation of forecast scenarios. The Forecast Council meets to consider the economic outlook and, after a two-week interval, considers the revenue forecast and pessimistic and optimistic projections.

The state forecast by the Forecast Council that is discussed and analyzed in this Appendix A is the state forecast that was released on March 19, 2003. This forecast is the basis for the projections described under "Summary of Recent and Projected Operating Results" and "Outlook for the 2001-03 and 2003-05 Biennia." The next forecast will be released on or about June 19, 2003. Copies of the report and subsequent reports may be obtained from the Office of Economic and Revenue Forecast Council (www.wa.gov/ofc).

#### SUMMARY OF RECENT AND PROJECTED OPERATING RESULTS

The following tables display projected revenues and expenditures for the 1999-01 and the 2001-03 Biennia. Revenues for the 1999-01 Biennium are based on the State Forecast Council's February 2002 Forecast. Expenditures for the 1999-2001 Biennium include the 2000 Supplemental Budget passed by the Legislature in April 2000 and signed by the Governor on May 2, 2000, and the 2001 Supplemental Budget passed by the Legislature in April 2001 and signed by the Governor on April 27, 2001.

Revenues for the 2001-03 Biennium are based on the March 2003 Forecast; 2001-03 expenditures are based on the 2003 Supplemental Budget passed by the Legislature in April 2003 and signed by the Governor on April 9, 2003. Expenditures for the 2001-03 Biennium include the 2002 Supplemental Budget passed by the Legislature in March 2002 and signed by the Governor on April 5, 2002, and the 2003 Supplemental Budget passed by the Legislature in April 2003 and signed by the Governor on April 9, 2003. The outlook for the 2001-03 Biennium immediately follows the tables.

# WASHINGTON STATE REVENUE MODIFIED ACCRUAL BASIS (in Millions)

		1999-01 ennium <sup>(1)</sup>	В	2001-03 Siennium Stimate <sup>(1)</sup>
Beginning General Fund-State Balance	\$	462	\$	599
GENERAL FUND-STATE REVENUE				
Retail Sales and Use Taxes Real Estate Excise Business and Occupation Property Tax Other Taxes	\$	11,683 802 3,773 2,693 1,729	\$	11,779 852 3,789 2,638 1,784
Subtotal Tax Revenue	\$	20,680	\$	20,843
Other Nontax Revenue Other Financing Changes in Reserves/Other Adjustments	_	472 111 (1)		381 (61) <u>0</u>
TOTAL GENERAL FUND-STATE REVENUE (2)	<u>\$_</u>	21,724	\$_	21,761
Federal Revenue Private/Local Revenue	\$	8,211 496	\$	10,051 552
TOTAL GENERAL FUND-STATE REVENUE	\$_	30,431	<b>\$</b>	32,364

- (1) Based on the March 2003 General Fund-State Revenue Forecast.
- (2) Including balance from previous biennium.

Note: Totals may not add due to rounding.

Note: The Legislature passed its budget for 1999-01 on April 25, 1999. The Governor signed the 1999-01 Budget Bill on May 14, 1999. The 2000 Supplemental Budget was passed by the Legislature on April 27, 2000, and signed by the Governor on May 2, 2000. The 2001 Supplemental Budget was passed by the Legislature in April 2001 and signed by the Governor on April 27, 2001. The 2002 Supplemental Budget was passed by the Legislature in March 2002 and signed by the Governor on April 5, 2002. The 2003 Supplemental Budget was passed by the Legislature in April 2003 and signed by the Governor on April 9, 2003.

Source: Office of Financial Management.

# WASHINGTON STATE EXPENDITURES MODIFIED ACCRUAL BASIS (in Millions)

GENERAL FUND-STATE EXPENDITURES	1999-01 Biennium <sup>(1)</sup>	2001-03 Biennium Estimate <sup>(2)</sup>
Education		
Public Schools Higher Education Other Education Total Education	\$ 9,459 2,549 55 <b>\$ 12,063</b>	\$ 9,891 2,732 54 <b>\$ 12,677</b>
Human Services		
Department of Social and Health Services Department of Corrections Other Human Services Total Human Services	\$ 5,300 914 <u>187</u> <b>\$ 6,401</b>	\$ 6,228 1,095 162 \$ 7,485
Natural Resources and Recreation	\$ 305	\$ 333
Governmental Operations	403	382
Other Expenditures (3)		
Debt Service Other Expenditures Total Other Expenditures	\$ 1,119	\$ 1,211 507 <b>\$ 1,718</b>
TOTAL GENERAL FUND-STATE EXPENDITURES	\$ <u>21,045</u>	\$ <u>22,595</u>
Federal Private/Local	\$ 8,211 496	\$ 10,051 552
TOTAL GENERAL FUND-STATE EXPENDITURES	<b>\$</b> 29,752	\$ <u>33,198</u>
Preliminary Ending General Fund-State Balance Transfer to the Emergency Reserve Fund Account	\$ <u>677</u> (198)	\$ <u>(834)</u>
Changes in Reserves and Other Adjustments	0	56
Transfer to General Fund from Health Services Account and Other Accounts	121	1,064
<b>Ending General Fund-State Balance</b>	\$ 599	\$ 286
Emergency Reserve Fund Account Including Investment Earnings Not Reflected in the Revenue Forecast	\$ <u>460</u>	\$ <u>58</u>
Total Ending General Fund-State Balance plus Emergency Reserve Account	\$ <u>1,059</u>	\$ <u>343</u>

<sup>(1)</sup> Based on the 1999-01 Budget as amended by the 2000 and 2001 Supplemental Budgets that were passed by the Legislature and signed by the Governor.

Note: Totals may not add due to rounding.

<sup>(2)</sup> Based on the 2001-03 Budget as amended by the 2002 and 2003 Supplemental Budgets that were passed by the Legislature and signed by the Governor.

<sup>(3)</sup> Includes legislative, judicial and transportation agencies.

#### OUTLOOK FOR THE 2001-03 AND 2003-05 BIENNIA

#### The Economic Outlook

The March 2003 economic and revenue forecast incorporated the advance gross domestic product ("GDP") estimate for the fourth quarter of 2002. According to the advance estimate, real GDP grew at a 0.7 percent rate in the fourth quarter of 2002, down from 4.0 percent in the third quarter. The reduction in growth was mainly due to a 7.3 percent decline in consumer purchases of durable goods following a 22.8 percent increase in the third quarter of 2002. The national forecast assumes a short war with Iraq, ending with a decisive U.S. victory. The outbreak of hostilities causes a brief increase in oil prices and decrease in consumer confidence which are quickly reversed as the U.S. success becomes apparent. While the impact of the war on the overall U.S. forecast is assumed to be minimal, some of the downside risk has been incorporated in the state forecast. The new U.S. forecast shows an improvement in real GDP growth after the weak fourth quarter, but the recovery in employment has been delayed approximately six months.

Employment growth turned negative again in the fourth quarter of 2002, falling 0.1 percent after a 0.4 percent increase in the third quarter. At the same time the unemployment rate edged up from 5.73 percent to 5.90 percent. Inflation, as measured by the Consumer Price Index, increased from 1.9 percent in the third quarter to 2.4 percent in the fourth quarter due to rising energy costs. Core inflation (excluding food and energy) declined from 2.0 percent to 1.8 percent. Housing starts climbed 12.4 percent in the fourth quarter to 1.747 million units. The 1.709 million units started for the full year was the most since 1986. The mortgage rate declined again in the fourth quarter to 6.08 percent from 6.29 percent in the third quarter. As expected, the Federal Open Market Committee ("FOMC") left its target interest rate unchanged at 1.25 percent at its March 18th, 2003, meeting.

The U.S. economy is expected to begin recovering in earnest this year from its two-and-a-half-year bout of below-capacity growth, then accelerate into 2004, posting GDP growth of 3.0 percent and 4.6 percent, respectively, in the next two years. Near term, the unemployment rate continues to rise, though, as laborforce growth outstrips new hiring and productivity gains slow the need for new workers. Inflation accelerates slightly, to 2.0 percent this year and next, after coming in at 1.6 percent in 2002. The first Federal Reserve tightening move is not expected until the August 2003 FOMC meeting, and the federal funds target rate breaches 4.0 percent only in 2005. Bond yields anticipate the tightening, and the stock market begins a modest recovery. The dollar continues to fall slightly, but the current account deficit widens on faster economic growth in the United States than in its trading partners. For major sectors, light vehicles and housing pull back slightly from their unsustainable 2002 pace, but consumer spending on other items, which has been rising at about a 2.5 percent real rate, accelerates in the second half of 2003 as tax cuts and tax rebates begin to take effect. The export and investment recoveries get off to a slow start, but accelerate toward year-end. Nonresidential construction remains slow for most of the year, but picks up in 2004. The federal government will continue to provide a boost to the economy with its war preparations and outlays for homeland security, adding to that stimulus later this year with tax cuts. These measures more than offset the weakness in state and local government spending, which remains flat this year on a National Income and Product Accounts ("NIPA") real purchases basis, then recovers slightly to 0.8 percent growth in 2004. Corporate profits, which have been essentially flat for four years, will improve this year, but will not exceed their prior peak until 2004. Book profits continue to be distorted by the three-year provision for accelerated depreciation. Wage and salary gains slow this year as employers try to control total labor costs in the face of rising benefit costs.

On a calendar year basis, the forecast expects GDP growth to improve from 2.4 percent in 2002 to 3.0 percent in 2003 and 4.6 percent in 2004 before slowing to 3.8 percent in 2005. Though the economy is growing again, it is not creating enough jobs to keep up with labor force growth. The unemployment rate, which already increased from 3.97 percent at the end of 2000 to 5.90 percent in the fourth quarter of 2002, is expected to reach 6.30 percent in the second quarter of 2003. The unemployment rate is expected to decline through the remainder of 2003, 2004 and 2005 as the economy recovers, reaching

4.97 percent by the end of 2005. Inflation, as measured by the implicit price deflator for personal consumption expenditures, decelerated to 1.4 percent in 2002 from 2.0 percent in 2001. The improvement in 2002 was mainly the result of lower energy costs, but the slumping economy should keep inflation moderate for the next few years. The forecast expects inflation rates of 2.0 percent in 2003, 1.7 percent in 2004 and 2.0 percent in 2005. The forecast assumes that there will be no further cuts in the federal funds rate during this cycle. However, the FOMC will not begin tightening until next summer.

Washington payroll employment declined at a 0.4 percent rate in the fourth quarter of 2002 following increases of 0.7 percent in the second quarter and 1.1 percent in the third quarter. Washington's employment is now 2.4 percent below the two-year-ago level and worse than the 1.0 percent decline for the U.S. as a whole. Only twice in the last 40 years has Washington seen a steeper decline: during the recessions of 1969-71 and 1981-82. Manufacturing employment fell at an 8.0 percent annual rate in the fourth quarter of 2002, the eighteenth consecutive decline in overall manufacturing employment excluding the impact of the February 2000 aerospace labor dispute. Aerospace employment fell at an 8.8 percent annual rate in the fourth quarter. The cumulative decline since September 11, 2001, now stands at 17.3 percent. The declines in manufacturing outside of aerospace are continuing in 2002, though at a more moderate rate than in 2001. The pace of non-aerospace manufacturing employment reductions worsened in the fourth quarter to 7.7 percent from 1.3 percent in the third quarter, though. Nonmanufacturing employment growth decelerated to 0.6 percent in the fourth quarter of 2002 from 1.8 percent in the third quarter. The slowdown is believed to be due mainly to a seasonal anomaly in local education employment. Excluding this anomaly, nonmanufacturing employment would have risen at a 1.1 percent rate in the fourth quarter, similar to the 1.3 percent in the third quarter. Nonmanufacturing employment growth was a mixed bag in the fourth quarter. Some major sectors showed significant declines: transportation, communications and public utilities down 2.3 percent, trade down 2.0 percent and construction down 1.8 percent. More than offsetting these were a 4.2 percent increase in government employment (after adjusting for the local education seasonal problem,) a 3.2 percent increase in finance, insurance and real estate employment and a 2.5 percent increase in services employment.

Washington's personal income in the third quarter of 2002 was \$0.687 billion (0.3 percent) higher than expected in the November 2002 forecast. The overage was more than accounted for by software wages, which were \$0.830 billion (12.7 percent) higher. Personal income excluding software wages was \$0.143 billion (0.1 percent) below the November forecast. Total third quarter wages were \$1.076 billion (1.0 percent) higher than expected in November, but non-software wages were only \$0.246 billion (0.2 percent) higher. Nonwage personal income was \$0.389 billion (0.4 percent) lower than expected in November.

Housing has been a source of strength in Washington as well as nationally. The number of housing units authorized by building permit in Washington increased by 6,800 to 48,100 in the fourth quarter of 2002 from an already strong pace of 41,400 in the third quarter. Single family permits increased 3,100 to 36,800, which was the highest pace of single family activity since the late 1970s. The number of housing units authorized by multi-family permit also rose in the fourth quarter, by 3,700 to an annual rate of 11,400 units.

Washington wage and salary employment fell 1.6 percent in 2002 following a 0.6 percent decline in 2001. The recovery in Washington is expected to be slow. The forecast expects only a weak national recovery and no Boeing upturn is expected until 2005. Population growth has slowed, and both wage and price growth have been dampened by the prolonged contraction. The forecast calls for an employment growth rate of 0.6 percent in 2003, improving to 2.2 percent and 2.3 percent in 2004 and 2005. Washington personal income growth improved to 3.5 percent in 2002 from 2.6 percent in 2001. Declining software wages remain a drag on income growth in Washington. Excluding this volatile sector, income growth was 3.3 percent in 2001 and 4.2 percent in 2002. Personal income growth is expected to remain slow at 4.1 percent in 2003 due to the weak national economy and continued Boeing layoffs, but should improve in the next two years to 5.1 percent per year as the U.S. recovery gains momentum and the aerospace

cutbacks subside. The growth in the housing market is expected to subside. The current pace of housing activity is unsustainable, given the weak population growth, and mortgage interest rates are expected to rise. The forecast expects housing permits to decline to 39,300 units this year. Housing will be relatively flat for the next two years. Higher population growth is expected to boost multi-family activity, but higher mortgage rates will dampen the single family market. The forecast expects housing permits of 40,300 in 2004 and 39,500 in 2005.

#### **Alternative Economic Forecasts**

The Washington State Economic and Revenue Forecast Council also provided an optimistic forecast and a pessimistic forecast in March 2003.

Pessimistic Forecast. Conventional wisdom says that Saddam Hussein can be toppled and Iraq brought under control in only a few weeks. While all objective criteria support this notion, there is at least some probability that it will take several months to eliminate Saddam and subdue the country. The pessimistic scenario assumes that resistance is greater than anticipated and that the war continues for about five months before success is assured. While the uncertainty lasts, consumer confidence stays low, oil prices linger at high levels, businesses hold back on investment decisions, and the stock market drops again. At the state level, aerospace production and employment cuts are even more severe and protracted than assumed in the baseline forecast. While Seattle inflation is about the same as in the baseline, Washington wage growth is substantially less and the initial level of Washington personal income is lower than assumed in the baseline. Population growth is also slower in this scenario, and the downturn in construction employment extends through the first quarter of 2004. By the end of the 2003-05 Biennium, Washington nonagricultural employment is lower by 69,200 jobs than the baseline forecast and Washington personal income is \$11.0 billion lower. The pessimistic scenario produced \$121 million (0.6 percent) less General Fund-State revenue in the 2001-03 Biennium than did the baseline forecast and \$1,210 million (5.4 percent) less revenue in the 2003-05 Biennium.

Optimistic Forecast. Just as it did ten years ago, uncertainty over a war with Iraq is stifling consumer and business spending. The optimistic scenario assumes that the Iraq problem is resolved quickly, with Iraq avoiding a war by capitulating to all U.S. demands. This quick resolution immediately boosts consumer and business sentiment, and lowers oil prices. The simulation also assumes stronger growth abroad and a stronger response in the trade balance to the weaker dollar, which has dropped 11 percent relative to the currencies of other major industrialized countries in the past year. Locally, Washington aerospace employment bottoms out in the first quarter of 2004 and a vigorous recovery is under way by the end of the year. Washington's wages grow faster than in the baseline and the Seattle Consumer Price Index grows faster. The initial level of Washington personal income is also higher in the optimistic scenario and population growth is stronger. This scenario also assumes that construction employment will rise throughout this year, rather than continue to decline as in the baseline forecast, and assumes that growth in 2004 and 2005 will also be much stronger than the baseline forecast. By the end of the 2003-05 Biennium, Washington nonagricultural employment is higher by 51,100 jobs than in the baseline forecast and Washington personal income is \$7.2 billion higher. The optimistic scenario generated \$98 million (0.5 percent) more revenue in the 2001-03 Biennium than did the baseline forecast and \$863 million (3.8 percent) more in the 2003-05 Biennium.

# **Budgetary Outlook**

For the 2001-03 Biennium (after the 2002 Supplemental Session), General Fund-State revenues were projected to be \$21.163 billion, a decrease of less than one percent from the 1999-01 Biennium, plus a carry-forward of \$599 million. This figure includes \$25 million in tax reductions that are the result of the passage by the state's voters of Initiative 747, which limits property tax increases. Another \$9 million shift of revenue from the General Fund-State to other funds is assumed based upon the voters' passage of Initiative 773, which earmarks tobacco taxes for low-income health programs. The 2002 Supplemental Budget includes additional net revenue of \$88 million, including \$24 million for the new Big Game multi-state lottery, recovery of \$46 million of existing taxes owed to the state by hiring additional tax auditors, \$27 million in additional use taxes, and several small revenue reductions. The 2003 Supplemental Budget adds an additional \$9 million in transfers from other accounts. The balance sheet has also been updated to add \$56 million in adjustments, which are mostly prior biennium recoveries. The revenue outlook for the 2001-03 Biennium is expected to remain low at this time, and the 2002 Supplemental Budget passed by the Legislature and signed by the Governor brings General Fund-State revenue and expenditures back into balance.

With the passage of the 2003 Supplemental Budget, the operating budget for the 2001-03 Biennium calls for an overall expenditure level of \$22.6 billion for General Fund-State, which is an increase of \$1.8 billion or 8.9 percent over the 1999-01 Biennium. This is among the smallest of the biennial growth rates in the past decade, and is within the \$23.22 billion expenditure limit imposed by Initiative 601.

Fifty-five percent of the General Fund-State budget will go to support public schools and higher education. Most of the \$459 million increase in public school funding is directed toward salary improvements that will aid in retaining and recruiting quality teachers, hiring additional teachers and providing means to assist struggling students. The legislative budget for the 2001-03 Biennium includes an increase of \$48 million in General Fund-State and Other funds spending for 3,500 student enrollment increases in public universities and colleges, \$19 million for work study and financial aid and \$11 million in the Promise Scholarship program that will provide scholarships to more than 6,700 high school students from the top 15 percent of high school senior classes. Also in the budget is an increase of \$113 million for salary adjustments to university and college faculty and staff, including funding for faculty retention pay increases, and to part-time faculty at the community and technical colleges intended to address pay disparities.

The spending for human service delivery systems provided by the Department of Social and Health Services makes up approximately 27 percent of the state budget. The "Work First" program, established in 1997, has enabled more than 145,000 job placements for clients. Welfare caseloads have dropped by 44 percent since the inception of the program. A survey of people leaving the program found that their wages average \$7.80 per hour. The largest increase in the Human Services budget was made in the Medical Assistance Program, where \$625 million in funding was added to cover medical inflation and the increasing caseload and per capita costs.

The \$310 million in tobacco settlement funding that the state will receive in the 2001-03 Biennium will be used in the Health Services Account to fund the state's Basic Health Plan, which will reach 125,000 enrollees, and for other public health expenditures. An additional \$100 million in tobacco settlement dollars was used in the 1999-01 Biennium to establish an endowment fund to support public health efforts in smoking cessation, prevention and enforcement. The tobacco settlement funding is not part of the General Fund-State budget, and consequently such revenues and planned expenditures are not reflected in the General Fund-State budget figures presented herein.

The focus in criminal justice in the 2001-03 Biennium is on keeping communities safe from crime and drugs. Funding (\$48 million) is provided in the capital budget to begin construction of a Special Commitment Center for Sexual Officers.

An across-the-board salary increase of 3.7 percent in the first year for state employees accounts for \$233 million in General Fund-State spending increases in the 2001-03 Biennium. Additionally, Initiative 732 was passed by the voters and provided for annual salary increases for K-12 teacher based upon the Seattle CPI index. The 2001-03 budget provides \$369 million for a 3.7 percent increase for the first year, and a 3.6 percent increase in the second year for K-12 teachers and community college faculty.

The following table provides the General Fund-State budget for the 2001-03 Biennium.

# 2001-03 BIENNIUM GENERAL FUND-STATE BUDGET (Modified Accrual Basis) (in Millions)

Beginning Fund Balance	\$	599
Revenue		
June 2001 Forecast	\$	22,099
September 2001 Forecast Change		(96)
2001 Legislative Changes		18
November 2001 Forecast Change		(779)
Initiative 747 Limits on Property Tax Increases		(25)
Initiative 773 Tobacco Taxes for Low Income Health and Other Programs		(9)
February 2002 Forecast Update		(266)
Estate Tax, Legal Interpretation		19
2002 Legislative Changes		93
June 2002 Forecast		85
September 2002 Forecast		(34)
November 2002 Forecast		20
March 2003 Forecast		37
Total Revenue	\$	21,162
Transfers to General Fund from Health Services Account and Other Accounts		1,064
Changes in Reserves and Other Adjustments		56
Total Sources	\$	22,881
Total Expenditures	\$	22,596
<b>Ending General Fund-State Balance</b>	\$	285
<b>Emergency Reserve Fund Account Balance</b>	_	<u>58</u>
Projected 2001-03 Balance Including Emergency		
Reserve Account	<u>\$</u>	343

Source: Office of Financial Management.

### **State Transportation Budget**

The Legislature passed the state transportation budget for the 2001-03 Biennium on June 21, 2001, and the Governor signed the bill on June 26, 2001. The total \$3.8 billion budget bill contained funding for \$2.1 billion in capital expenditures, including \$1.8 billion for the Department of Transportation capital funding for roads, bridges, ferries, rail, and transit improvements. The bill also contained funding for the Washington State Patrol, the Department of Licensing and other transportation agencies.

The state gas tax, currently 23 cents per gallon, historically has been pledged for debt service retirement of transportation bonds. An increase in the state gas tax to 28 cents per gallon will go into effect on July 1, 2003.

#### CAPITAL BUDGET AND STATE DEBT

### **State Capital Budget**

The state's 2001-03 biennial capital budget adopted by the 2001 Legislature provided for \$2.5 billion expenditures in new projects. Of this total, \$887 million in expenditures were to be funded from the sale of general obligation bonds that are subject to the state's statutory debt limit.

The 2002 Supplemental Budget includes an economic stimulus package that increases the amount provided for new state projects by \$107 million.

Including the 2002 Supplemental Budget, the 2001-03 biennial capital budget provides for \$711 million for higher education projects, \$400 million for K-12 education, \$625 million for natural resource projects, and \$230 million in public works low interest loans to local governments. In addition, the budget includes \$81 million for major renovations to the state Capital Building. Other capital funds are divided across the remaining state governmental functions.

### **General Obligation Debt**

General Obligation Debt Authority. The State Constitution and enabling statutes authorize by three different means the incurrence of state general obligation debt, the payment of which is secured by a pledge of the state's full faith, credit and taxing power:

- (i) by the affirmative vote of 60 percent of both houses of the Legislature, without voter consent (in which case the amount of such debt is generally but not always subject to both constitutional and statutory limitations; see "General Obligation Debt Limitations" below);
- (ii) by the affirmative vote of 50 percent of both houses of the Legislature and a majority of the voters voting thereon (in which case the amount of the debt so approved is not subject to other constitutional limitations, but is subject to statutory limitations; see "General Obligation Debt Limitations" below); or
- (iii) by a body designated by statute (currently the Committee) without limitation as to amount, without approval of the Legislature (except as to appropriation of the sums borrowed) and without the approval of the voters; however, such debt:
  - (a) may be incurred only to meet temporary deficiencies of the State Treasury, to preserve the best interests of the state in the conduct of the various state institutions, departments, bureaus, and agencies during each fiscal year;
  - (b) must be discharged, other than by refunding, within 12 months of the date of incurrence;
  - (c) may be incurred only to provide for appropriations already made by the Legislature; or
  - (d) may be incurred to refund outstanding obligations of the state.

The State Constitution also permits the state to incur additional debt to repel invasion, suppress insurrection or to defend the state in war.

General Obligation Debt Limitations. With certain exceptions noted below, the amount of state general obligation debt which may be incurred by the means described in the section entitled "General Obligation Debt Authority" above is limited by constitutional and statutory restrictions. The limitations in both cases are imposed by prohibiting the issuance of new debt if the new debt would cause the maximum annual debt service on all thereafter outstanding general obligation debt to exceed a specified percentage of the arithmetic mean of general state revenues for the preceding three fiscal years. These are limitations on the incurrence of new debt and are not limitations on the amount of debt service which may be paid by the state in future years.

"General state revenues" is defined for purposes of the constitutional limitation as including all state money received in the State Treasury from each and every source whatsoever, with certain exceptions that include (i) fees and revenues derived from the operation of any facility; (ii) earmarked gifts, grants, donations, and aid; (iii) money for retirement system funds and performance bonds; (iv) money from trust funds, proceeds from sale of bonds or other indebtedness; and (v) taxes levied for specific purposes. For purposes of the statutory limitation, "general state revenues" also includes revenues deposited in the state general fund that are derived from the state real estate excise tax in support of the common schools and the state lottery.

The constitutional and statutory limitations, which are overlapping, are summarized as follows:

- (i) The Constitutional Limitation. Under Article VIII, Section 1 of the State Constitution, new general obligation debt may not be issued if the new debt would cause maximum annual debt service on all thereafter outstanding general obligation debt to exceed nine percent of the arithmetic mean of general state revenues for the preceding three fiscal years. Excluded from the calculation are the following types of general obligation debt:
  - (a) debt payable primarily from excise taxes levied on motor vehicle fuels, income received from the investment of the permanent common school fund and revenue received from license fees on motor vehicles;
  - (b) debt which has been refunded;
  - (c) debt issued after approval of both houses of the Legislature and a majority of those voting in a general or special election;
  - (d) debt issued to meet temporary deficiencies in the State Treasury (described in "General Obligation Debt Authority" above);
  - (e) debt issued in the form of bond anticipation notes;
  - (f) debt issued to fund or refund debt of the State Building Authority (no longer in existence);
  - (g) debt issued to pay "current expenses of [S]tate government;"
  - (h) debt payable solely from the revenues of particular public improvements (revenue debt of the state), and
  - (i) any state guarantee of voter-approved general obligation debt of school districts in the state.
- (ii) The Statutory Limitation. Under chapter 39.42 RCW, new general obligation debt may not be issued if the new debt would cause maximum annual debt service on all thereafter outstanding general obligation debt to exceed seven percent (as contrasted with the nine percent limitation in the

State Constitution) of the arithmetic mean of general state revenues for the preceding three fiscal years.

The percentage limitation and the general obligation debt excluded from calculation of the limitation under this state statute have changed from time to time. The types of general obligation debt currently excluded from the calculation are the same as those excluded from the calculation under the constitutional limitation with the following exceptions:

- (a) general obligation debt issued after approval of both houses of the Legislature and a majority of the voters, which is included rather than excluded as described above under "The Constitutional Limitation;"
- (b) general obligation debt issued prior to July 1, 1993, pursuant to statute which requires that the State Treasury be reimbursed for the full debt service on such debt from money other than general state revenues or from special excise taxes imposed under chapter 67.40 RCW ("reimbursement bonds");
- (c) general obligation debt issued after July 1, 1993, pursuant to statute which requires that the State Treasury be reimbursed for the full debt service on such debt from (1) moneys outside the State Treasury (except for higher education operation fees); (2) higher education building fees; (3) indirect cost recovered from federal grants and contracts; and (4) University of Washington hospital patient fees;
- (d) general obligation debt issued to finance certain improvements to the state capitol east plaza garage pursuant to RCW 43.99Q.070; and
- (e) general obligation debt issued to finance the rehabilitation of the state legislative building to the extent such debt is paid from the capitol building construction account pursuant to RCW 43.99Q.140(2)(b).

Current General Obligation Debt Capacity. By applying the statutory limitation on general obligation debt, which is currently the more restrictive of the constitutional and statutory limitations, the state's estimated general obligation debt capacity (excluding Committee-authorized short-term debt described above) is calculated as follows:

Estimated arithmetic mean of general state revenues for fiscal years ending June 30, 2000, 2001, and 2002 (1)	\$ 8,885,895,256
7% of such arithmetic mean (maximum annual debt service on general obligation debt to be outstanding may not exceed this sum)	\$ 622,012,668
Maximum annual debt service on outstanding general obligation debt (5/27/2003)	\$ 573,225,295
Uncommitted portion of debt service limitation (5/27/2003)	\$ 48,787,373
Remaining state general obligation principal debt capacity after sale of current and projected issues (assuming a 25-year amortization and an interest	
rate of 6.00% on future issues) (2)	\$ 623,666,370

<sup>(1)</sup> Preliminary, subject to change. The arithmetic means of general state revenues for fiscal years ending a) June 30 1999, 2000, and 2001, b) June 30 1998, 1999, and 2000, c) June 30 1997, 1998, and 1999, and d) June 30 1996, 1997, and 1998, were \$8,655,884,795, \$8,305,755,187, \$7,918,308,401, and \$7,559,859,280, respectively. Source: "Certification of the Debt Limitation of the State of Washington" for fiscal years 1999 through 2002.

Use of Short-Term General Obligation Debt Authority (Certificates of Indebtedness and Bond Anticipation Notes). Chapter 39.42 RCW and the respective bond acts of the state delegate to the Committee the authority to issue, in the name of the state, temporary notes in anticipation of the sale of bonds. Pursuant to statutory authority and resolution of the Committee, such notes are general obligations of the state. Principal of and interest on such notes are excluded from the constitutional and statutory debt limitations. The state has no bond anticipation notes currently outstanding.

Article VIII of the State Constitution and chapter 39.42 RCW provide for the issuance of certificates of indebtedness to meet temporary deficiencies in the State Treasury. Such indebtedness must be retired other than by refunding within twelve months of the date of issue. Principal and interest on certificates of indebtedness is excluded from constitutional and statutory debt limitations. The state has no certificates of indebtedness currently outstanding and does not anticipate any external short-term borrowing during the current biennium.

#### **Motor Vehicle Fuel Tax Obligations**

As of May 27, 2003, there will be outstanding \$1,723,031,935 motor vehicle fuel tax bonds secured by a pledge of, and first payable from, excise taxes levied against motor vehicle and special fuels. Additionally, these bonds are secured by the full faith, credit and taxing power of the state. Such bonds are not subject to the constitutional or statutory debt limitation.

*Motor Vehicle Fuel Tax Rates*. Chapter 49, Laws of 1983, 1st Ex. Sess., established a motor vehicle fuel tax at a fixed cents-per-gallon rate. Effective April 1, 1990, the fuel tax was raised to 22 cents per gallon from 18 cents. Effective April 1, 1991, the fuel tax was raised to 23 cents per gallon.

<sup>(2)</sup> The amount of debt that can be issued under this debt limitation calculation is subject to numerous factors, including state revenues, debt structure and interest rates, and may vary over time.

Revenue Available for Debt Service. The following table presents the state's motor vehicle fuel excise tax collection experience at various rates per gallon, including a revenue projection of the 23 cents per gallon tax effective April 1, 1991, and the allocations of excise tax pledged for bond principal and interest payments.

	Revenue Pledge	County-City Allocation (1)	State Allocation (2)
July 1, 1990 – June 30, 1991	\$573,879,233	\$78,783,798	\$281,699,313
July 1, 1991 – June 30, 1992	610,681,244	81,153,690	305,143,075
July 1, 1992 – June 30, 1993	596,015,283	79,888,937	297,161,376
July 1, 1993 – June 30, 1994	614,890,069	82,418,884	306,571,969
July 1, 1994 – June 30, 1995	615,525,077	82,503,999	306,888,571
July 1, 1995 – June 30, 1996	655,427,980	87,887,898	327,133,159
July 1, 1996 – June 30, 1997	672,095,589	89,661,476	336,186,110
July 1, 1997 – June 30, 1998	688,474,782	91,846,557	344,379,077
July 1, 1998 – June 30, 1999	712,559,355	95,059,580	356,426,320
July 1, 1999 – June 30, 2000	721,684,773	96,276,797	365,130,833
July 1, 2000 – June 30, 2001	723,945,995	96,578,457	366,272,623
July 1, 2001 – June 30, 2002	720,305,001	96,092,728	364,429,773
July 1, 2002 – June 30, 2003 <sup>(3)</sup>	731,520,486	98,093,247	372,011,183

- (1) Allocation of excise tax revenues first used for payment of debt service for county-city urban program (RCW 47.26.404, 47.26.4252, 47.26.4254, and 47.26.505).
- (2) Allocation of excise tax revenues first used for payment of debt service for ferry vessels, State Route 90 and the state highway bonds.
- (3) Department of Transportation forecast (March 2003).

Revenue Pledge and Distribution Percentages. Each legislative act authorizing the issuance and sale of motor vehicle fuel tax bonds provides that the principal of and interest on such bonds are secured by a pledge of the excise taxes levied on motor vehicle and special fuels imposed by chapters 82.36 and 82.38 RCW (formerly by chapters 82.36 and 82.40 RCW). That pledge constitutes a charge against the revenues from such motor vehicle and special fuels excise taxes equal to the charge of any other general obligation bonds of the state that have been and may hereafter be authorized that also pledge motor vehicle and special fuels excise taxes for their payment. By statutory provision the Legislature has covenanted to continue to levy that excise tax in amounts sufficient to pay, when due, the principal and interest on all of those bonds issued under the respective legislative authorizations. All motor vehicle fuel tax general obligation bonds of the state are further secured by a pledge of the full faith, credit and taxing power of the state. The act authorizing the issuance of refunding bonds requires, as to bonds to be refunded that are secured by motor vehicle fuel taxes, that the refunding bonds be secured by the same taxes in addition to the pledge of the state's full faith and credit and taxing power.

The Legislature has established a statutory scheme for the distribution and expenditure for various purposes of specified percentages of motor vehicle and special fuels excise taxes received in the motor vehicle fund. However, the Legislature has provided that nothing in those provisions may be construed to violate the terms and conditions of any highway construction bond issues authorized by statute and whose payment is by such statute pledged to be paid from any excise taxes on motor vehicle and special fuels. With the pledge of the aggregate of motor vehicle and special fuels excise taxes for payment of the principal of and interest on all motor vehicle fuel tax bonds currently authorized, that statutory scheme can be characterized as a mandate as to which portion of such excise taxes should first be used to transfer funds to the Highway and Ferry Bond Retirement Funds.

### **Sources of Repayment**

The Legislature is obligated to appropriate money for state debt service requirements. Appropriations providing for the payment of bond principal and interest requirements on each series of bonds normally are included in the omnibus appropriation act or occasionally in another appropriation act of each biennial session. In addition, it has been the practice to provide in each omnibus appropriation act an appropriation of such additional money as may be required to satisfy bond covenants and laws for reserves, surplus funds and other "set-asides."

Generally, each bond statute provides that on or before June 30 of each year the Committee shall certify to the State Treasurer the amount required for payment of bond principal and interest for the ensuing fiscal year. For bonds authorized before the First Extraordinary Session of the 1977 Legislature on July 1 (in some instances on June 30), the State Treasurer was required to transfer those funds from any state general revenues, component or dedicated revenues, depending on the revenue pledge, to the specified bond fund. For bonds authorized during the 1977 First Extraordinary Legislative Session and for all subsequent authorizations made prior to the 1989 Legislative Session, the State Treasurer must transfer the funds necessary to pay debt service to the respective bond redemption funds not less than 30 days prior to the State Treasurer must transfer the funds necessary to pay debt service to the respective bond redemption funds on the principal or interest payment date.

The statutes(s) authorizing the bonds and other general obligations of the state require the Committee to certify annually the amount needed to provide for payment of debt service and require the State Treasurer to deposit "general state revenues" in such amount into the General Obligation Bond Retirement Fund from time to time. The term "general state revenues" is defined in Article VIII in the State Constitution. Not all money deposited in the General Fund-State constitutes general state revenues.

The following table presents general state revenues for fiscal years since 1998:

# GENERAL STATE REVENUES (in Millions)

Fiscal Year	<b>General State Revenues</b>
2002	\$ 8,942.343
2001	9,049.773
2000	8,655.570
1999	8,252.312
1998	7,999.384

Some general obligation bond statutes provide that the General Fund-State will be reimbursed from discrete revenues which are not considered general state revenues. For example, tuition fees charged by institutions of higher education must reimburse the General Fund-State for payment of debt service for a number of higher education construction bonds. Other similar reimbursement requirements apply to hospital patient fees (for University of Washington Hospital Construction Bonds) and lease-rental proceeds (for Washington State University Research Center Bonds). All of these required reimbursements have been made to date.

In addition, special hotel-motel tax proceeds collected in King County are pledged to reimburse the General Fund-State debt service payments for the 1983 State Convention and Trade Center Bonds.

For motor vehicle fuel tax bonds, at least one year prior to the date any interest is due and payable on those bonds or prior to the maturity date of any bonds, the Committee estimates, subject to the provisions of the pledge of revenue, the percentage of the monthly receipts of the motor vehicle fund resulting from collection of excise taxes on motor vehicle and special fuels that will be necessary to meet interest or bond payments when due. Each month as such funds are paid into the Motor Vehicle Fund, the State Treasurer must transfer such percentage of the monthly receipts from excise taxes on motor vehicle and special fuels in the Motor

Vehicle Fund to the Highway Bond Retirement Fund and the Ferry Bond Retirement Fund, the latter of which is to be used for payment of the principal of and interest on the state ferry bonds when due. If in any month it appears that the estimated percentage of money so transferred is insufficient to meet the requirements for interest and bond retirement, the State Treasurer must notify the Committee, and the Committee must adjust its estimates so that all requirements for interest and principal of all bonds issued will be fully met at all times.

The state retains and expects to continue to retain a minimum surplus of funds in the Highway Bond Retirement Fund pending the development of clear estimates of the consequences of energy conservation measures and more definite Department of Transportation revenue projections.

With respect to state ferry bonds, concurrent with the distribution of motor vehicle and special fuel tax revenue to the Ferry Bond Retirement Fund, the State Treasurer must transfer a like amount of funds from the Puget Sound Capital Construction Account to the Motor Vehicle Fund.

# **State Bonds Outstanding**

The following table summarizes as of May 27, 2003, the state's general obligation bonds and general obligation bonds secured by motor vehicle fuel tax revenue.

General Obligation Bonds	\$ 6,841,264,728
Motor Vehicle Fuel Tax General Obligation	1,723,031,935
•	\$ 8,564,296,664

An additional \$821,548,029 principal amount of general obligation bonds and \$1,514,793,065 principal amount of motor vehicle fuel tax general obligation bonds currently will be authorized but unissued as of May 27, 2003. Issuance of additional general obligation bonds is subject to constitutional and statutory debt limitations. By statute, additional general obligation bonds (with certain exceptions) may not be issued if, after giving effect thereto, maximum annual debt service would exceed seven percent of the three-year average of general state revenues. State motor vehicle fuel tax general obligation bonds and certain other bonds are not subject to that limitation.

The maximum annual debt service on all outstanding general obligation bonds is covered 13.03 times by general state revenues of \$8.942 billion for the fiscal year ending June 30, 2002. Coverage of the projected annual debt service on all outstanding motor vehicle fuel tax general obligation bonds is 4.78 times based upon estimated gasoline tax revenues of \$720.305 million for the fiscal year ending June 30, 2003.

#### **Schedules**

Schedules Nos. 1 through 3 on the following pages show debt service on outstanding and proposed general obligation bonds and motor vehicle fuel tax bonds and analyses of the various types of revenues pledged to secure these bonds.

# SCHEDULE NO. 1 (Combined — General State Revenues and Components, Motor Vehicle Fuel Tax, and Other Revenues)

### TOTAL BONDS OUTSTANDING AND MAY 27, 2003 BOND OFFERING

Fiscal Year							
Ending	Outstanding	5/2	27/2003 (1)	May 27, 2003 Bo	nd O	ffering <sup>(2)</sup>	
June 30th	Principal		Interest (4)	Principal		Interest	Total (3)
2003	\$ 16,455,000	\$	8,655,582	\$ -	\$	-	\$ 25,110,582
2004	394,305,451		431,073,983	1,870,000		1,688,167	828,937,600
2005	407,422,976		412,463,817	775,000		2,783,806	823,445,599
2006	402,404,229		389,082,090	9,820,000		2,768,306	804,074,625
2007	416,053,126		373,075,610	10,160,000		2,535,081	801,823,817
2008	423,764,536		349,943,227	10,625,000		2,179,481	786,512,244
2009	418,895,177		331,905,097	11,155,000		1,754,481	763,709,755
2010	395,125,107		313,877,460	11,770,000		1,252,506	722,025,073
2011	369,991,872		294,668,227	12,405,000		722,856	677,787,956
2012	362,109,495		279,823,002	8,380,000		335,200	650,647,697
2013	390,289,281		256,770,417	-		-	647,059,699
2014	407,777,201		232,903,251	-		-	640,680,452
2015	431,218,042		221,579,447	-		-	652,797,489
2016	440,338,091		213,958,023	-		-	654,296,114
2017	432,755,891		212,986,146	-		-	645,742,037
2018	408,037,473		190,314,455	-		-	598,351,928
2019	384,370,445		172,851,934	-		-	557,222,379
2020	361,619,074		159,704,131	-		-	521,323,205
2021	312,931,122		115,404,370	-		-	428,335,492
2022	287,708,677		78,421,908	-		-	366,130,585
2023	259,873,571		65,591,667	-		-	325,465,238
2024	237,702,752		53,905,671	-		-	291,608,423
2025	195,878,105		43,581,849	-		-	239,459,954
2026	160,338,284		34,577,458	-		-	194,915,741
2027	108,722,131		27,855,204	-		-	136,577,335
2028	45,688,284		24,356,671	-		-	70,044,955
2029	8,121,965		24,353,035	-		-	32,475,000
2030	7,439,308		23,935,692	 <u>-</u>		-	31,375,000
	\$ 8,487,336,664	\$	5,337,619,425	\$ 76,960,000	\$	16,019,885	\$ 13,917,935,974

Note: Totals may not add due to rounding.

(1) Outstanding Bonds by Revenue Pledge	Principal	 Interest
(a) Prior Liens: Retail Sales Tax Revenues	\$ 445,000	\$ 8,900
(b) General State Revenues	6,763,859,728	4,131,979,245
(c) Motor Vehicle Fuel Tax	1,723,031,935	 1,205,631,280
Total Bonds Outstanding (after defesance of the refunded bonds)	\$ 8,487,336,664	\$ 5,337,619,425
(2) May 27, 2003 Bond Offering		 _
(a) Series R-2003C, dated 5/27/2003	\$ 76,960,000	\$ 16,019,885
Total Current Offerings	\$ 76,960,000	\$ 16,019,885
(3) Total Bonds Outstanding Following May 27, 2003 Offering	\$ 8,564,296,664	\$ 5,353,639,310

<sup>(4)</sup> Interest payments are only estimates and are subject to change from time to time as market conditions change.

# SCHEDULE NO. 2

# SUMMARY - DEBT STRUCTURE BY REVENUE PLEDGE

(thousands of dollars)

	6/30	0/1999	6/30/	/2000	6/30/	2001	6/30/2002		5/27/2003 (1)		
	General	Limited	General	Limited	General	Limited	General	Limited	General	Limited	
	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	
Outstanding General State Revenues and Comp	ionanta										
General State Revenues	\$ 5,842,971	\$	\$ 6,277,518	\$	\$ 6,540,745	\$	\$ 6,786,804	\$	\$ 6,840,820	\$	
Retail Sales Tax Revenue	4,325		3,425		2,485		1,490		445		
Subtotal	\$ 5,847,296	\$	\$ 6,280,943	\$	\$ 6,543,230	\$	\$ 6,788,294	\$	\$ 6,841,265	\$	
Motor Vehicle Fuel Tax Revenue Land Grant and Parking Revenues	\$ 1,035,315	\$ 1,170	\$ 997,215	\$	\$ 1,135,885	\$	\$ 1,395,980	\$	\$ 1,723,032	\$	
Total	\$ 6,882,611	\$ 1,170	\$ 7,278,158	\$	\$ 7,679,115	\$	\$ 8,184,274	\$	\$ 8,564,297	\$	
Grand Total - Outstanding	<u>\$6,88</u>	<u>3,781</u>	<u>\$7,27</u>	8,158	<u>\$7,67</u>	9 <u>.115</u>	\$8,18	4,274	\$8,564	.297	
Annual Debt Service Requ Fiscal Year	<u>irements</u> \$694	<u>.076</u>	<u>\$736</u>	5 <u>,210</u>	<u>\$789</u>	<u>,213</u>	<u>\$825</u>	<u>.972</u>	\$836,	<u>822</u>	
Authorized Unissued General State Revenues and Comp	onents										
General State Revenues	\$ 2,003,136	\$	\$ 1,259,883	\$	\$ 1,697,723	\$	\$ 1,196,003	\$	\$ 821,548	\$	
Retail Sales Tax Revenue											
Subtotal	\$ 2,003,136	\$	\$ 1,259,883	\$	\$ 1,697,723	\$	\$ 1,196,003	\$	\$ 821,548	\$	
Motor Vehicle Fuel Tax Revenue	2,436,820		2,409,820		2,253,275		1,915,200		1,514,793		
Total	\$ 4,439,956	\$	\$ 3,669,703	\$	\$ 3,950,998	\$	\$ 3,111,203	\$	\$ 2,336,341	\$	
Grand Total - Unissued	\$4,43	<u>9,956</u>	\$3,66	9,703	\$3,95	0,998	\$3,11	1,203	\$2,336	3.341	
Issued (New Money and R	efunding)										
Fiscal Year	\$711	.367	\$874	.563	\$1,34	5,245	\$1,01	7,470	\$1,528	.647	

<sup>(1)</sup> Includes current offering dated May 27, 2003 -- after defeasance of the Refunded Bonds.

Note: Totals may not add due to rounding

# SCHEDULE NO. 3

# TOTAL DEBT SERVICE REQUIREMENTS (1) by Pledge of Revenues

Fiscal Year Ending June 30th	General State Revenues (or Components)	Motor Vehicle Fuel Tax Revenues	Total Principal	Total Interest	Total Debt Service Requirements
2002	\$ 60 6 <b>2</b> 40 40 <b>7</b>	\$4.50.550 coo	\$ 100 TOO OOG	\$442.000.4 <b>5</b> 5	#02 C 022 000
2003	\$686,248,407	\$150,573,692	\$423,788,923	\$413,033,175	\$836,822,098
2004	681,344,586	147,593,014	396,175,451	432,762,150	828,937,600
2005	678,066,802	145,378,797	408,197,976	415,247,623	823,445,599
2006	661,591,139	142,483,486	412,224,229	391,850,396	804,074,625
2007	659,796,172	142,027,645	426,213,126	375,610,691	801,823,817
2008	650,193,591	136,318,653	434,389,536	352,122,708	786,512,244
2009	624,172,952	139,536,803	430,050,177	333,659,578	763,709,755
2010	592,148,052	129,877,021	406,895,107	315,129,966	722,025,073
2011	557,586,210	120,201,746	382,396,872	295,391,084	677,787,956
2012	535,944,876	114,702,821	370,489,495	280,158,202	650,647,697
2013	530,538,330	116,521,368	390,289,281	256,770,417	647,059,699
2014	521,376,377	119,304,075	407,777,201	232,903,251	640,680,452
2015	533,557,337	119,240,152	431,218,042	221,579,447	652,797,489
2016	532,523,787	121,772,327	440,338,091	213,958,023	654,296,114
2017	520,990,669	124,751,368	432,755,891	212,986,146	645,742,037
2018	475,034,500	123,317,428	408,037,473	190,314,455	598,351,928
2019	434,728,355	122,494,023	384,370,445	172,851,934	557,222,379
2020	400,041,444	121,281,761	361,619,074	159,704,131	521,323,205
2021	317,536,451	110,799,041	312,931,122	115,404,370	428,335,492
2022	260,100,913	106,029,673	287,708,677	78,421,908	366,130,585
2023	233,175,484	92,289,754	259,873,571	65,591,667	325,465,238
2024	205.475.091	86.133.332	237,702,752	53,905,671	291,608,423
2025	155,124,409	84,335,544	195,878,105	43,581,849	239,459,954
2026	112,741,406	82,174,335	160,338,284	34,577,458	194,915,741
2027	68,975,500	67,601,835	108,722,131	27,855,204	136,577,335
2028	26,409,125	43,635,830	45,688,284	24,356,671	70,044,955
2029	0	32,475,000	8,121,965	24,353,035	32,475,000
2030	0	31,375,000	7,439,308	23,935,692	31,375,000
Total	\$11,655,421,966	\$3,074,225,524	\$8,971,630,587	\$5,758,016,903	\$14,729,647,490

<sup>(1)</sup> Includes current offering dated May 27, 2003 -- after defeasance of the Refunded Bonds.

Note: Totals may not add due to rounding

#### SELECTED DEBT RATIOS

#### **Debt Ratios**

Year	State Debt Per Capita	State Debt/ Personal Income (Percentage)	Total Debt Service/ Personal Income (Percentage)	State Debt/ Market Value Taxable Property (Percentage)
1999	\$ 1,183.83	3.96%	0.42%	1.65%
2000	1,247.83	3.94%	0.42%	1.62%
2001	1,286.49	4.01%	0.43%	1.56%
2002*	1,389.88	4.23%	0.42%	1.58%
2003*	1,404.31	4.14%	0.40%	1.61%

#### Factors for the Debt Ratios

Year	Population <sup>(1)</sup> (000)	Personal Income <sup>(2)</sup> (000,000)	Debt Service <sup>(3)</sup> (000)	Market Value Taxable Property <sup>(4)</sup> (000)	State Debt <sup>(5)</sup> (000)
1999	5,830.80	\$ 174,322	\$ 736,210	\$ 419,424,340	\$ 6,902,685
2000	5,894.10	186,863	789,213	452,962,015	7,354,860
2001	5,974.90	191,763	825,972	492,681,068	7,686,649
2002*	6,041.70	198,490	836,822	532,296,068	8,397,260
2003*	6,098.60	206,703	828,938	532,296,068	8,564,297

- (1) Population -- Office of the Forecast Council, "Washington Economic and Revenue Forecast March 2003," Table A5.1.
- (2) Personal Income -- Office of the Forecast Council, "Washington Economic and Revenue Forecast March 2003," Table A3.3.
- (3) Debt Service -- Reported by the State Finance Committee for the ensuing fiscal year.
- (4) True and fair market value (100%) as reported by the Department of Revenue for state taxes due and payable in calendar years 1998 through 2001 -- Department of Revenue, "Tax Statistics 2001," Table 38. Under current law, business inventories are exempt from any property tax.
- (5) State Debt -- Reported by the Office of State Treasurer for December 31 each year. Outstanding as of May 27, 2003.
- Estimate.

### **State Bonded Debt by Source of Payments**

### General Obligation

Payable from General State Revenues	\$5,691,847,253 <sup>(1)</sup>	
First Payable from Other Sources	2,872,449,410 (2)	
Limited Obligation	0	\$8,564,296,664

_	General C	Obligation Debt	
	Payable From	First Payable	Total
	General State	from	State Bonded
_	Revenues	Other Sources	Debt
Debt to True Market Value	1.36%	0.68%	2.04%
Per Capita Debt	\$942.09	\$475.44	\$1,417.53

<sup>(1)</sup> Outstanding bonds as of May 27, 2003.

<sup>(2)</sup> Certain state general obligation bonds are payable first from sources other than general state revenues (\$1,149,417,475 from tuition fees, patient fees, admissions taxes, parking taxes, certain King County sales and use taxes, or hotel and motel taxes) and are additionally, full faith and credit obligations of the state.

#### OTHER OBLIGATIONS

### **Workers' Compensation Program**

The Workers' Compensation Program insures approximately 70 percent of the work force in the state, excluding self-insured employers and their employees, against work-related accidents and medical claims. The program has three main components: Accident, Medical Aid and Supplemental Pension. Accident Fund premiums are paid by employers while premiums for the Medical Aid and Supplemental Pension Funds are shared equally by employers and employees. A separate pension fund sufficient to pay future pension obligations is established in the Accident Fund and not through separate premium assessments. The Supplemental Pension component covers both state fund and self-insured employees. The Accident, Medical Aid and Pension components are designed to be self-sustaining; assets are accumulated to fund future benefits.

The Supplemental Pension Fund was adopted by the Legislature in 1973 to provide inflation adjustment payments for time lost for the temporarily disabled and pension benefits for the permanently disabled. This plan operates on a current, "pay-as-you-go" basis. GAAP formerly required those liabilities be recorded as long-term debt and allowed expected employer and employee contributions to be shown as an asset. GASB now requires the Supplemental Cost of Living Benefit to be characterized as an obligation of the Workers' Compensation Fund, a special enterprise fund, but does not permit employer and employee future contributions to be shown as an offsetting asset. This accounting change has no impact on the fund's liability to pay supplemental cost of living benefits, nor does it affect its ability to make those payments. The potential future liability of the fund to pay all claims for Supplemental Cost of Living Benefits for all employees is estimated to be \$4.5 billion; however, the state's obligation to its own employees is substantially lower, and the state anticipates contributions from the private sector will be sufficient to satisfy all liabilities for nonpublic employees.

#### **Lease Commitments**

The state has approximately ten million square feet of leased office, educational, laboratory, and warehouse space throughout the state occupied under 1,125 operating leases totaling \$65 million annually. According to the State Department of General Administration, the agency responsible for negotiating the real estate lease rental contracts, the maximum requirement for any one lease currently committed is \$3.9 million each year.

# **Certificates of Participation/Financing Contracts**

The following table displays outstanding state certificates of participation/financing contracts as of April 30, 2003.

		Outstanding		2001-2003 Debt Service Requirement	Final Maturity
	_		_		•
State Equipment Series C, 1994	\$	500,000	\$	1,038,171	2004
Master Installment Program, 1993		15,778,621		9,224,487	2016
Equipment Series, Competitive		75,969,800		42,216,870	2014
Local Real Estate		5,405,000		994,605	2017
Bellingham Technical College Classroom Additions		245,000		94,838	2008
Whatcom, Columbia Basin and Yakima CC, 2000A		5,005,000		810,930	2020
Bates Purch of Land and Improvement KBTC TV		3,730,000		646,673	2020
Edmonds Community College		3,930,000		744,921	2018
Combined CC's 2001 A		6,015,000		1,486,416	2017
Combined CC's 2001 B		7,030,000		1,125,413	2015
Central Washington Snoqualmie Hall at Edmonds		5,145,000		79,797	2023
Work/Release Financing Agreement		125,000		260,270	2003
State Department of Corrections, 1998		1,991,833		807,323	2009
Department of Correction Spokane- Brownstone		2,955,000		309,820	2021
State Department of Ecology, 1991		27,820,000		4,917,325	2016
Department of Ecology 2001 Refunding		41,490,000		7,324,762	2012
State Department of Licensing, 1998		6,205,000		1,114,840	2018
State Department of Transportation, 1999		7,820,000		5,644,385	2005
Department of Veterans Administration		3,950,000		339,770	2016
Tacoma Co-location Project, Series 1996		14,235,000		2,597,458	2020
State Department of General Administration, 1999A		9,685,000		1,418,328	2022
State Department of General Administration, 1999B		8,080,000		1,474,343	2019
Kelso Building and Land, 2000		4,365,000		860,441	2015
General Administration Isabella Bush Building		3,855,000		68,226	2018
Pierce College Classroom Building		515,000		195,694	2008
Parks and Recreation Fort Worden		0		78,400	2006
Cama Beach Historical Cabins		0		0	2016
Seattle Community College Parking Lot Refinancing		0		231,313	2002
Secretary of State Regional Archive Building		12,870,000		0	2018
South Puget Sound Community College, 1999		4,835,000		898,669	2020
The Evergreen State College, Childcare Center, 2003		1,675,000		0	2005
University of Washington, 1999		9,900,000		2,179,560	2021
University of Washington, 2001		1,555,000		193,200	2021
University of Washington, 2001B		6,030,000		458,337	2022
University of Washington, 2001C		5,170,000		714,185	2013
UW, Sandpoint Phase 2B		3,565,000		173,718	2022
UW, Sand Point Bldg 29		4,850,000		195,539	2016
UW, Sand Point Bldg 5 Phase IIC 2002E		2,685,000		0	2023
Whatcom Community College Child Care Center		695,000		162,833	2013
State Convention and Trade Center Expansion		181,590,000		21,732,519	2017
Liquor Control Board Distribution Center, 1996		13,625,000		5,590,200	2010
Port Angeles Office Building		430,000		116,748	2012
Washington State University, 1996		7,130,000		1,615,919	2017
Total Certificates of Participation/Financing Contracts	\$	518,450,255	\$	120,137,244	

The 1989 Legislature authorized financing contracts for personal and real property. The state currently has in place a program that provides for the financing of equipment and real estate projects by competitive sale of certificates of participation in master financing contracts. The state's obligations are subject to appropriation.

# **State Unemployment Compensation Fund**

Currently, unemployed workers are entitled to up to 30 weeks of regular unemployment insurance benefits, with a maximum state liability of \$14,880 per unemployed worker. The maximum and minimum weekly benefit amounts payable are defined as percentages of the state's average weekly wage in covered employment. The maximum is now \$496; the minimum is \$107.

Legislative changes in 1984 improved the revenue-generating capacity of the unemployment insurance financing provisions. Collections under prior law could only meet the average annual benefit costs of the state's benefit provisions, and the reserve fund level (fund balance as a percent of total wages) could increase only during periods of low unemployment.

The experience rating system enacted in 1984 provided for six tax schedules with average yields ranging from 2.3 percent to 4.0 percent of taxable wages, depending on the reserve fund level. Each schedule has a maximum tax rate of 5.4 percent to conform to federal requirements. The highest tax schedule is in effect when the reserve fund level is below one percent of total wages, which was the case in 1985, 1986 and 1987. Growth in the trust fund triggered tax schedules with lower yields. The lowest tax schedule was in effect from 1990 through 1993. The reserve fund level continued to increase until June 30, 1993, after which it decreased slightly from 4.4 percent to 4.2 percent.

The 1993 Legislature concluded that the trust fund level was higher than necessary. In 1993, the Legislature enacted the new, lower tax schedule AA, and the 1995 Legislature enacted lower trust fund controls.

# **UNEMPLOYMENT COMPENSATION FUND** (Dollars in Millions)

	Beginning			June 30	) Balance
	Balance	Receipts	Disbursements	Dollars	Percent*
FY 1992	\$ 1,635	\$ 676	\$ 601	\$ 1,710	4.4%
FY 1993	1,710	684	646	1,748	4.2
FY 1994	1,748	688	845	1,591	3.7
FY 1995	1,591	674	813	1,452	3.2
FY 1996	1,452	682	815	1,319	2.7
FY 1997	1,319	765	728	1,356	2.6
FY 1998	1,356	852	691	1,517	2.6
FY 1999	1,517	921	816	1,622	2.4
FY 2000	1,622	1,109	799	1,932	2.6
FY 2001	1,932	1,029	1,051	1,910	2.4

<sup>\*</sup> As a percent of total wages for the preceding calendar year.

### **State Retirement Systems**

The table below presents details regarding liabilities and assumptions of the Washington State Retirement System Funds. These retirement plans are defined benefit plans, providing monthly cash payments in accordance with a specific schedule but providing neither pre-retirement nor post-retirement medical benefits. The benefit amount may be determined by a combination of service and/or salary. The state also participates in the Judicial Retirement System and the Volunteer Fire-Fighter System, which are minor in relation to those illustrated.

The Office of the State Actuary is overseen by a special committee of the Legislature and performs all actuarial services for the Department of Retirement Systems, including all studies required by law. The tables included hereunder have been reviewed by the State Actuary and will be subject to revision at subsequent dates.

The pertinent items disclosed below are as follows:

- (i) *Contribution Rates.* These are rates of contribution developed based upon the 2001 valuations, expressed as a percentage of the active members' compensation.
- (ii) Unfunded Actuarial Present Value of Fully Projected Benefits. This is the unfunded actuarial present value of the state's total commitment to pensions, including the unfunded actuarial present value of benefits accrued to date for active, inactive and retired members, and the actuarial present

- value of projected future accruals for active members. (Contribution rates are derived from this data.)
- (iii) Unfunded Actuarial Present Value of Credited Projected Benefits. This is the amount by which liabilities exceed assets. Liabilities are calculated by the Credited Projected Benefits Method. Benefits are projected to retirement, including future salary increases but only service earned to date.
- (iv) *Funding Ratio*. The Funding Ratio is assets divided by liabilities. Liabilities are calculated by the Credited Projected Benefits Method.
- (v) Unfunded Actuarial Accrued Liability-Entry Age Cost Method. This is a portion of the unfunded actuarial present value of fully projected benefits. The only significance of this item is in developing the contribution rates for the systems. Contributions toward the Unfunded Actuarial Accrued Liability have been developed as a level percentage of expected future payrolls. The current statute, chapter 41.45 RCW, requires the existing Unfunded Actuarial Accrued Liability, as well as future gains or losses, and benefit increases to be fully funded by the dates shown in the following table.

The Public Employees' Retirement System ("PERS"), the Teachers' Retirement System ("TRS"), the School Employees' Retirement System ("SERS"), and the Law Enforcement and Firefighters' Retirement System ("LEOFF") each include more than one plan. In the table below, contribution rates are shown for members entering before October 1, 1977 (Plan 1), and after October 1, 1977 (Plan 2). Plan 3 members do not make contributions to the Defined Benefit portion of the plan. SERS Plan 2/3 is composed of school employees hired on or after October 1, 1977, who were previously included in PERS Plan 2. School employees hired before October 1, 1977, remain in PERS Plan 1. A portion of the employer contribution for Plan 2/3 employees of SERS, PERS and TRS is contributed to the respective Plan 1.

At least once every six years, the State Actuary is required to perform studies in which the demographic assumptions used in each system are evaluated. These studies were performed for the 1995-2000 period. As a result of these studies, significant changes were made in these assumptions and in the asset valuation method. The results shown below reflect the new assumptions.

The major economic assumptions used, developed and adopted by the Pension Funding Council, are as follows:

- (i) ultimate rate of assumed investment return: 8.0 percent per annum;
- (ii) general salary increases: 4.5 percent per annum;
- (iii) rate of Consumer Price Index increase: 3.5 percent (where applicable).

# CONTRIBUTION RATES AND UNFUNDED LIABILITIES—RETIREMENT SYSTEMS (Dollars in Millions)

	Public Employe		Teach	ers	Schoo Employ			Law Enforcen Officers and Firet		State	e Patrol	System Fotals
Most Recent Valuation Date					r v	Septemb	er 30,		<b>5</b>			
Contribution Rates State Employee Employer (Other than State)	(1) 2.05% 6.00% 2.05%	(2) 2.05% 1.41% 2.05%	(1) 2.22% 6.00% 2.22%	(2) 2.38% 1.29% 2.38%	(1) NA NA NA	(2) 1.74% 1.10% 1.74%		(1) 0.00% 0.00% 0.00%	(2) 2.02% 5.05% 3.03%		0.00% 2.00% 0.00%	
Unfunded Actuarial Present Value of Fully Projected Benefits	\$ 1,405		\$ 1,185		\$ 73		\$	(48)		\$	(57)	\$ 2,588
Unfunded Actuarial Present Value of Credited Projected Benefits	\$ (2,423)		\$ (1,772)		\$ (384)		\$	(2,116)		\$	(229)	\$ (6,925)
Funding Ratio (Assets/Actuarial Present Value of Credited Projected Benefits)	126%		116%		197%			136%			147%	126%
Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	\$ 456		\$ 400		NA		\$	(1,216)			NA	\$ (360)
Contribution Rate <sup>(4)</sup> to Fund Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	0.64%		0.72%		0.64%			NA			NA	
Remaining Funding Period for Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	June 30, 2	024	June 30, 2	2024	June 30, 2	2024		NA			NA	

- (1) Contribution rate for members entering system before October 1, 1977 (Plan 1).
- (2) Contribution rate for members entering system after October 1, 1977 (applies to Plan 2 members, not Plan 3 members).
- The Public Employees Retirement System and School Employees Retirement System cover employees of the state and its political subdivisions as provided by statute. The figures shown above for Unfunded Actuarial Present Value of Fully Projected Benefits, Unfunded Actuarial Present Value of Credited Projected Benefits, and Unfunded Actuarial Accrued Liability represent the state's portion only, approximately 53 percent for PERS and SERS. The contribution rate in respect of the Unfunded Actuarial Accrued Liability is paid by all employers, and all these contributions go into the Public Employees Retirement System Plan 1, which covers both public and school employees.
- (4) Contribution rates are effective July 1, 2003 (September 1, 2003, for the Teachers Retirement System and the School Employees Retirement System).

Source: Office of State Actuary

# STATE CONTRIBUTIONS TO RETIREMENT SYSTEMS (Dollars in Thousands)

#### Law Enforcement

Fiscal Year	Public		School	Officers and	Volunteer		
<b>Ending June 30</b>	Employees (1)	Teachers (2)	Employees (2)	Firefighters (2)	Firefighters (2)(3)	State Patrol <sup>(4)</sup>	Judicial (1)(2)
1998	212,600	317,200	(4)	70,500	2,000	5,900	8,800
1999	222,300	322,700	(4)	71,000	2,500	5,900	8,800
2000	146,700	258,300	(4)	17,100	2,700	0	7,300
2001	152,200	210,900	10,600	20,900	3,300	0	7,300
2002	61,600	105,800	6,000	15,600	3,300	0	6,300

- (1) State Agency Appropriations. Contributions commingled in each agency's operations budget.
- (2) General Fund-State transfers.
- (3) Nonappropriated: volunteer firefighters receive 40 percent of state tax on fire insurance premiums.
- (4) Prior to the 2000 valuation, school employees were members of PERS 2.

Source: Office of State Actuary

#### **ECONOMIC INFORMATION**

This section provides certain information concerning the economic condition of the state. The demographic information and statistical data which are provided do not necessarily present all factors which may have a bearing on the state's fiscal and economic affairs.

#### Overview

*Population.* The 2000 U.S. census count of the state's population was 5,894,121, or 21.1 percent more than the 4,866,700 counted in 1990.

The Seattle-Bellevue-Everett Primary Metropolitan Statistical Area (the "Seattle PMSA") is the biggest single component of the state's economy, with a population of 2,414,616 in 2000, up 18.8 percent since 1990. King County and the adjacent counties to the north, Snohomish and Island Counties, comprise the Seattle PMSA, which is the fourth largest metropolitan center on the Pacific Coast. The city of Seattle, located in northwestern Washington, is the largest city in the Pacific Northwest and serves as the King County seat. The population trends of King County and the Seattle PMSA show continued growth at a higher rate than Seattle's, reflecting the stable economy of the area and the greater availability of residential construction sites outside Seattle.

In the eastern half of the state, population in the Spokane area grew to 417,939 in 2000, an increase of 15.7 percent over 1990, and the Yakima area's population increased to 222,581, growing by 17.9 percent since 1990.

*Infrastructure.* The state is the home of two full-facility sea ports, located in Seattle and Tacoma, and the Seattle-Tacoma International Airport ("Sea-Tac"). The state also is served by the federal interstate highway system and Union Pacific and Burlington Northern-Santa Fe railroads, as well as Amtrak passenger lines.

*Human Resources*. The concentration of technical, engineering, managerial, scientific, and other professional skills within the state's work force is due in part to the state's state-supported higher education system, which consists of two major universities, four regional universities and a system of community colleges. In addition, the state has 18 private colleges.

Economic Base. The economic base of the state includes manufacturing and service industries as well as agricultural and timber production. Industry sectors exhibiting growth include transportation, communication and utilities employment; finance, insurance and real estate; and services. Boeing, the state's largest private employer, is preeminent in aircraft manufacture and exerts a significant impact on overall state production, employment and labor earnings. The state ranks fourth among 12 leading states in the percentage of its work force employed in technology-related industries and ranks third among the largest software development centers. The state is the home of approximately 1,000 advanced technology firms, including Microsoft Corporation. The state's leading export industries are aerospace, forest products, agriculture, and food processing.

# **Population Characteristics**

# COMPONENTS OF POPULATION CHANGE STATE OF WASHINGTON 1990—2000 (Population Numbers in Thousands)

		Popula	tion	<b>Components of Change From Previous Period</b>						
		Chan	Change		Births		Deaths		<b>Net Migration</b>	
April 1	Population	Number	%	Number	% <sup>(1)</sup>	Number	% <sup>(1)</sup>	Increase	Number	% <sup>(1)</sup>
1990	4.866.7	138.6	2.9	76.4	15.9	36.2	7.6	40.1	98.5	20.5
1990	5,000.4	133.7	2.7	70.4 79.1	16.0	36.6	7.0 7.4	42.5	91.2	18.5
1992	5,116.7	116.3	2.3	80.2	15.9	37.2	7.3	43.1	73.2	14.5
1993	5,240.9	124.2	2.4	79.1	15.3	39.4	7.6	39.7	84.5	16.3
1994	5,334.4	93.5	1.8	78.2	14.8	39.5	7.5	38.7	54.9	10.4
1995	5,429.9	95.5	1.8	77.4	14.7	39.9	7.4	37.5	58.0	10.8
1996	5,516.8	86.9	1.6	77.2	14.4	40.9	7.5	36.3	50.6	9.2
1997	5,606.8	90.0	1.6	77.0	13.8	41.5	7.5	35.5	54.5	9.8
1998	5,685.3	78.5	1.4	78.3	13.9	42.7	7.6	35.6	42.9	7.6
1999	5,757.4	72.1	1.3	77.8	13.6	43.2	7.5	34.7	37.4	6.5
$2000^{(2)}$	5,803.4	46.0	0.8	79.9	13.8	43.9	7.6	36.0	10.0	1.7

<sup>(1)</sup> Rates are per 1,000 midpoint population and are computed on unrounded numbers.

Source: Office of Financial Management

# DISTRIBUTION OF POPULATION BY AGE (Population Numbers in Thousands)

		Washing	gton State	<b>United States</b>					
Age	1980 Number	% of Total	1990 Number	% of Total	1980 Number	% of Total	1990 Number	% of Total	
Under 5	306	7.4	374	7.7	16,348	7.2	18,354	7.4	
5 to 19	987	23.9	1,031	21.2	56,110	24.8	52,967	21.3	
20 to 24	401	9.7	353	7.2	21,319	9.4	19,020	7.6	
25 to 34	745	18.0	856	17.6	37,082	16.4	43,176	17.4	
35 to 44	487	11.8	801	16.5	25,635	11.3	37,579	15.1	
45 to 54	392	9.5	500	10.3	22,800	10.1	25,223	10.1	
55 to 64	383	9.3	381	7.8	21,703	9.6	21,148	8.5	
65 and over	432	10.5	571	11.7	25,549	11.3	31,242	12.6	

Source: Office of Financial Management and the U.S. Bureau of Census

<sup>(2)</sup> Estimates.

#### **Income Characteristics**

The following table provides a comparison of personal income for the state and the nation for the last ten years.

# PERSONAL INCOME COMPARISON WASHINGTON AND U.S. 1992-2001 (Dollars in Billions)

Current Dollars(1)

6,937.0

7,426.0

7,786.5

8,406.6

8,685.3

Washington **United States** Washington **United States** Percent<sup>(4)</sup> Percent<sup>(4)</sup> Percent<sup>(4)</sup> Percent<sup>(4)</sup> Year Amount Amount Amount Amount 1992 \$112.6 7.5% \$5,390.4 6.0% \$122.9 4.3% \$5,883.1 2.9% 1993 117.6 4.4 5,610.0 4.1 125.4 2.0 5,980.4 1.7 1994 123.3 4.9 5,888.1 5.0 128.9 2.8 2.9 6,152.2 1995 6,200.9 5.3 2.8 3.0 129.7 5.1 132.5 6,334.1 7.4 5.6 5.2 6,547.3 3.4 1996 139.3 6,547.4 139.3

147.3

158.4

166.4

174.0

175.0

1996 Chained Dollars<sup>(2)</sup>

6,804.7

7,207.5

7,435.2

7,828.1

7,927.4

3.9

5.9

3.2

5.3

1.3

5.8

7.5

(1) Current dollars: the actual price of something when it was bought, not adjusted for cost of living index (commonly called inflation).

6.0

7.0

4.9

8.0

3.3

- (2) Chained dollars: created from the geometric mean of two growth calculations; allows for a comparison of data in a time series to accurately indicate growth or decline in indicators.
- (3) As of November 2002.

150.2

163.2

174.3

186.9

191.8

7.8

8.6

6.8

7.2

2.6

1997

1998

1999

2000

 $2001^{(3)}$ 

(4) Percent change; annual rate.

Source: Washington State Office of the Forecast Council and U.S. Department of Commerce, Bureau of Economic Analysis

#### **Employment Characteristics**

Washington's wage and salary employment growth is expected to remain at 2.0 percent in 2000 after declining in 1999 from 3.2 percent in 1998 and 4.1 percent in 1997. The next three tables give summaries of employment information.

# AVERAGE ANNUAL EMPLOYMENT<sup>(1)</sup> RESIDENT CIVILIAN LABOR FORCE AND EMPLOYMENT IN WASHINGTON STATE (Employment Numbers in Thousands)

	1997	1998	1999	2000	2001
Resident Civilian Labor Force	2,983.3	3,037.9	3,074.6	3,045.3	2,995.7
Unemployment	142.1	144.6	145.4	157.8	191.6
Unemployment Rate (2)	4.8%	4.8%	4.7%	5.2%	6.4%
Total Employment	2,841.2	2,893.3	2,929.2	2,887.5	2,804.1
Nonagricultural Wage and Salary Workers Employed in Washington State					
Wage and Salary Employment	2,514.2	2,594.7	2,648.7	2,711.5	2,696.4
% Change	4.1	3.2	2.1	2.4	(0.6)
Durable Manufacturing Employment	261.3	271.0	255.8	244.5	234.6
% Change	11.2	3.7	(5.6)	(4.4)	(4.0)
Aerospace Employment	105.0	112.4	98.9	86.1	86.8
% Change	21.6	7.1	(12.0)	(12.9)	0.8
Lumber and Wood Employment	35.6	34.2	33.9	33.3	31.1
% Change	1.2	(4.1)	(0.7)	(1.8)	(6.6)
Electrical Machinery Employment	17.0	18.5	18.5	20.3	19.2
% Change	11.0	8.8	(0.3)	10.0	(5.4)
Nondurable Manufacturing Employment	108.8	108.6	108.3	108.7	103.7
% Change	(0.9)	(0.2)	(0.2)	0.3	(4.6)
Nonmanufacturing Employment	2,144.2	2,215.1	2,284.6	2,358.3	2,358.0
% Change	3.5	3.3	3.1	3.2	0.0
Construction Employment	136.3	143.7	153.8	160.2	155.4
% Change	6.6	5.4	7.1	4.1	(3.0)
Transportation, Communication, and					
Utilities Employment	132.8	135.6	139.7	146.6	146.4
% Change	6.3	2.1	3.0	4.9	(0.1)
Finance/Insurance/Real Estate	127.7	134.6	137.6	137.5	140.7
% Change	3.0	5.4	2.2	(0.1)	2.4
Services Employment	678.8	709.3	739.7	781.9	773.0
% Change	4.6	4.5	4.3	5.7	(1.1)
Retail Trade	457.4	469.6	482.0	493.9	489.6
% Change	2.4	2.7	2.6	2.5	(0.9)
Wholesale Trade	149.6	153.1	154.1	151.3	144.1
% Change	3.6	2.3	0.7	(1.8)	(4.8)
State and Local Government Employment	390.2	398.8	406.9	413.6	437.4
% Change	2.1	2.2	2.0	1.6	5.8
Federal Government Civilian	67.9	67.2	67.6	69.9	67.9
Employment					
% Change	(1.1)	(0.9)	0.5	3.4	(2.8)

Averages of monthly data. The 2001 figures are based upon the November 2002 Forecast.
 Unemployment rate as of June 2002 estimated at 7.2%.

Source: Washington State Office of the Forecast Council

COMPARISON OF EMPLOYMENT TRENDS BY INDUSTRY SECTOR (%)  $^{(1)}$ 

	St	ate	<b>United States</b>		
	1992	2001	1992	2001	
Manufacturing					
Nondurable Manufacturing					
Food and Kindred	1.7	1.5	1.5	1.3	
Pulp and Paper	0.8	0.6	0.6	0.5	
Apparel	0.4	0.3	1.7	0.8	
Printing	1.0	0.9	1.4	1.1	
Other	0.7	0.7	2.0	1.6	
Subtotal	4.6	3.8	7.2	5.4	
Durable Manufacturing					
Lumber and Wood	1.6	1.2	0.6	0.6	
Metals	1.0	0.9	1.9	1.6	
Machinery	1.4	1.6	3.2	2.8	
Transportation Equipment	5.6	3.7	1.7	1.3	
Instruments	0.6	0.5	0.9	0.6	
Other	0.8	0.8	1.3	1.1	
Subtotal	11.1	8.7	9.5	8.1	
Total Manufacturing	15.6	12.5	16.7	13.4	
Nonmanufacturing					
Mining	0.2	0.1	0.6	0.4	
Construction	5.4	5.8	4.1	5.1	
Transportation, Communication, Utilities	5.1	5.4	5.3	5.4	
Trade	24.2	23.5	23.3	23.0	
Services	25.1	28.7	26.7	31.1	
Finance, Real Estate and Insurance	5.4	5.2	6.1	5.8	
State and Local Government	15.8	16.2	14.4	13.9	
Federal Government	3.3	2.5	2.7	2.0	
Total Nonmanufacturing	84.4	87.5	83.3	86.6	
Total (2)	100.0	100.0	100.0	100.0	

<sup>(1)</sup> Figures are calculated as a percentage of total wage and salary employment.

Source: 2001 figures are based on the November 2002 Forecast of the Office of the Forecast Council.

<sup>(2)</sup> Numbers may not add due to rounding.

# ANNUAL AVERAGE CIVILIAN LABOR FORCE, UNEMPLOYMENT AND UNEMPLOYMENT RATES FOR WASHINGTON AND THE UNITED STATES 1993-2001

### (Employment Numbers in Thousands)

Wash.

Unemployment as Percent of **Civilian Labor Force Number of Unemployed Unemployment Rate** U.S. Year Wash. U.S. Wash. U.S. Wash. U.S. Rate 1993 2,701 130,479 206 9,013 7.6 6.9 110.4 1994 2,707 132,763 174 8,097 6.4 6.1 105.2 1995 2,804 134,506 179 7,521 5.6 113.9 6.4 187 1996 2,874 136,549 7,384 5.4 120.2 6.5 1997 2,983 138,957 142 4.9 6,865 4.8 96.4 1998 3,038 140,800 145 6,347 4.8 4.5 105.6 1999 3,075 142,578 145 6,024 4.7 4.2 111.9 2000 3,045 144,454 158 5,802 5.2 4.0 129.0 2001\* 2,996 145,501 192 6,973 4.8 133.6 6.4

Source: Washington State Office of the Forecast Council and the U.S. Dept. of Labor, Bureau of Labor Statistics

*Companies.* The following two tables provide information on the top companies in the state, ranked by revenues.

# WASHINGTON'S TWENTY-FIVE LARGEST PUBLIC COMPANIES, RANKED BY 2000 REVENUES (in Millions)

	Revenues	_		Revenues
The Boeing Co.	\$51,321	14.	Starbucks Coffee Co.	\$2,169
Costco Cos. Inc.	32,164	15.	VoiceStream Wireless Corp.	1,923
Microsoft Corp.	23,000	16.	Potlatch Corp.	1,809
Weyerhaeuser	15,980	17.	Expeditors International Inc.	1,700
Washington Mutual	15,760	18.	AT&T Wireless Group	1,045
Paccar Inc.	7,919	19.	Labor Ready Inc.	977
Avista	7,911	20.	Longview Fibre Co.	876.3
Safeco Corp	7,118	21.	Immunex Corp.	862
Nordstrom Inc.	5,528	22.	Western Wireless Corp.	835
Puget Sound Energy Inc.	3,442	23.	Zones Inc.	634
Airborne Express	3,276	24.	Washington Federal Savings	509
Amazon.com Inc.	2,762	25.	Esterline Technologies Corp.	491
Alaska Air Group Inc.	2,177			
	Costco Cos. Inc. Microsoft Corp. Weyerhaeuser Washington Mutual Paccar Inc. Avista Safeco Corp Nordstrom Inc. Puget Sound Energy Inc. Airborne Express Amazon.com Inc.	The Boeing Co.       \$51,321         Costco Cos. Inc.       32,164         Microsoft Corp.       23,000         Weyerhaeuser       15,980         Washington Mutual       15,760         Paccar Inc.       7,919         Avista       7,911         Safeco Corp       7,118         Nordstrom Inc.       5,528         Puget Sound Energy Inc.       3,442         Airborne Express       3,276         Amazon.com Inc.       2,762	The Boeing Co.       \$51,321       14.         Costco Cos. Inc.       32,164       15.         Microsoft Corp.       23,000       16.         Weyerhaeuser       15,980       17.         Washington Mutual       15,760       18.         Paccar Inc.       7,919       19.         Avista       7,911       20.         Safeco Corp       7,118       21.         Nordstrom Inc.       5,528       22.         Puget Sound Energy Inc.       3,442       23.         Airborne Express       3,276       24.         Amazon.com Inc.       2,762       25.	The Boeing Co. \$51,321 14. Starbucks Coffee Co. Costco Cos. Inc. 32,164 15. VoiceStream Wireless Corp. Microsoft Corp. 23,000 16. Potlatch Corp. Weyerhaeuser 15,980 17. Expeditors International Inc. Washington Mutual 15,760 18. AT&T Wireless Group Paccar Inc. 7,919 19. Labor Ready Inc. Avista 7,911 20. Longview Fibre Co. Safeco Corp 7,118 21. Immunex Corp. Nordstrom Inc. 5,528 22. Western Wireless Corp. Puget Sound Energy Inc. 3,442 23. Zones Inc. Airborne Express 3,276 24. Washington Federal Savings Amazon.com Inc. 2,762 25. Esterline Technologies Corp.

Source: Puget Sound Business Journal 2002 Book of Lists

<sup>\*</sup> The 2001 figures are based on the November 2002 forecast.

# WASHINGTON COMPANIES IN FORTUNE 500 IN 2001 (Dollars in Millions)

	Company	Rank	Revenues	Headquarters/Location
1.	The Boeing Co.	16	\$ 58,198	Seattle
2.	Costco Cos. Inc.	44	34,797	Issaquah
3.	Microsoft Corp.	72	25,296	Redmond
4.	Washington Mutual	116	17,692	Seattle
	Inc.			
5.	Weyerhaeuser Co.	140	14,545	Federal Way
6.	Safeco Corp.	267	6,953	Seattle
7.	Paccar Inc.	295	6,089	Bellevue
8.	Avista	299	6,021	Spokane
9.	Nordstrom Inc.	314	5,634	Seattle
10.	Puget Sound Energy	464	3,374	Bellevue
11.	Airborne Freight Corp.	479	3,211	Seattle

Source: Fortune Magazine Fortune 500, April 2002

#### **Annual Retail Sales Activity**

The state is home to a number of specialty retail companies that have reached national stature, including Nordstrom, Eddie Bauer, Costco, and Recreational Equipment Inc. The following table provides a history of retail sales activity in the state.

FISCAL YEAR RETAIL SALES ACTIVITY 1996-2000 (Dollars in Billions)

Fiscal Year	Washington	% Change	<b>United States</b>	% Change	
1996	62.8	1.5	2,429.0	5.2	
1997	66.7	6.2	2,555.1	5.2	
1998	72.1	8.1	2,674.5	4.7	
1999	77.2	7.1	2,856.0	6.8	
2000	83.4	8.0	3,135.0	9.8	

Source: Washington State Office of the Forecast Council and the U.S. Department of Commerce

#### **Trade**

One in six jobs in the state is related to international trade. The state, particularly the Puget Sound corridor, is a trade center for the Northwest and the state of Alaska. During the past 20 years, the state consistently has ranked number one or number two in the nation in international exports per capita.

*Ports.* The Ports of Seattle and Tacoma serve as one of the three major gateways for marine commerce into the United States from the Pacific Rim, and each rank among the top 20 ports in the world based upon volume of containerized cargo shipped. The ten largest shipping lines in the world call at these ports, and on a combined basis, these ports rank as the second-largest load center for the shipment of containerized cargo in the United States.

Approximately 70 percent of the cargo passing through the Ports of Seattle and Tacoma has an ultimate destination outside of the Pacific Northwest. Therefore, trade levels depend largely on national and world economic conditions, rather than local economic conditions.

*Airport.* The city of Seattle is the commercial center for the state and is near a major international airport, Sea-Tac, which has scheduled passenger service by 15 major/national, three regional/commuter and ten foreign flag carriers. In addition, 16 all-cargo carriers have scheduled cargo service at Sea-Tac. Sea-Tac is the 23rd busiest airport in the nation for aircraft operations and the 20th busiest cargo airport.

### Manufacturing

The state's manufacturing base includes aircraft manufacture, with the aerospace industry currently representing approximately eight percent of all taxable business income generated in the state. Boeing is the world's leading manufacturer of commercial airliners and, as of June 2002, employed approximately 65,300 people state-wide and 173,000 around the world. In September 2001, the company relocated its corporate headquarters to Chicago, Illinois, a move that affected approximately one-half of the 1,000 people who worked in the Seattle location.

The following table shows the record of sales and earnings reported by Boeing for the last five years:

Year	Sales (Billions) *	Earnings (Millions)	
1997	\$ 45.8	\$ (178)	
1998	56.2	1,120	
1999	58.0	2,309	
2000	51.3	2,128	
2001	58.2	2,827	

<sup>\*</sup> Includes firm orders; excludes options, orders without signed contracts, and orders from firms that have filed for bankruptcy.

Source: The Boeing Company

While Boeing has dominated manufacturing employment, other manufacturers also have experienced growth, thus reducing Boeing's percentage of total manufacturing jobs in the state.

### **Technology-Related Industries**

The most significant growth in manufacturing jobs, exclusive of aerospace, has occurred in high technology-based companies. The state ranks fourth among all states in the percentage of its work force employed in technology-related industries and ranks third among the largest software development centers. The state is the home of approximately 1,000 advanced technology firms; nearly 50 percent of these firms are computer-related businesses. Microsoft, which is headquartered in Redmond, Washington, is the largest microcomputer software company in the world. Microsoft's fiscal year 2002 revenues were \$28.4 billion, compared to \$25.3 billion in fiscal year 2001.

#### Services/Tourism

As the business, legal and financial center of the state, Seattle ranks ninth in the country in the number of downtown hotel rooms (7,600 rooms in 50 hotels and motels). The Washington State Convention and Trade Center opened in June 1988, with the capacity for events involving as many as 11,000 people. An expansion of the Convention and Trade Center that doubled the exhibition space and added a private office tower, hotel and museum was completed in 2001.

#### **Timber**

Natural forests cover more than 40 percent of the state's land area. Forest products rank second behind aerospace in value of total production. The Weyerhaeuser Company is the state's largest forest products employer.

A continued decline in overall production during the next few years is expected due to federally imposed limitations on the harvest of old-growth timber and the inability to maintain the recent record levels of production increases. The decline is not expected to have a significant effect on the state's overall economic performance.

#### **Agriculture and Food Processing**

Agriculture, combined with food processing, is the state's most important industry. The state's major products—wheat, apples, milk, and cattle—comprise more than half of total production. The values and uses of farmland in the state are expected to change in the future, with the listing of local salmon runs as endangered by the U.S. Environmental Protection Agency.

#### Finance/Insurance/Real Estate

Employment in the finance, insurance and real estate areas is estimated to represent 5.4 percent of the state's wage and salary employment for 2002.

#### Construction

Construction employment experienced positive growth through 1998, but has declined in recent years. Commercial building remains stable.

In 2000-2001, residential housing permits decreased by about two percent. Forecasts for 2002 indicate a decrease of about two percent from 2001, as indicated in the following table.

HOUSING UNITS AUTHORIZED IN WASHINGTON AND THE UNITED STATES 1993—2002

Calendar Year	Washington	United States (1)
1993	41,342	1,291,583
1994	44,034	1,446,000
1995	38,160	1,361,000
1996	39,597	1,468,667
1997	41,089	1,474,583
1998	45,727	1,621,167
1999	42,752	1,647,250
2000	39,021	1,573,333
2001	38,345	1,602,750
$2002^{(2)}$	39,928	1,636,614

- (1) Actual housing starts prior to current year.
- (2) 2002 figures are based on the November 2002 forecast.

Source: Washington State Office of the Forecast Council and the Department of Commerce

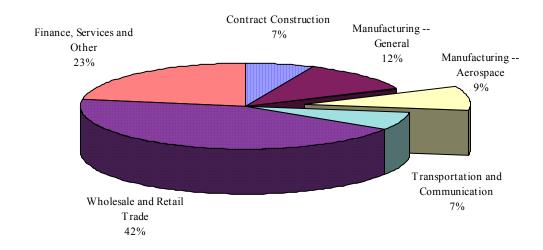
#### Federal, State and Local Government

On a combined basis, employment in the government sector represents approximately 18.7 percent of all wage and salary employment in the state. Seattle is the regional headquarters of a number of federal government agencies, and the state receives an above-average share of defense expenditures.

#### **Summary**

The following diagram provides an overall description of business income by industry sector for 2001.

# **Gross Business Income by Industry Sector 2001**



 $Source:\ Department\ of\ Revenue,\ "Quarterly\ Business\ Review\ Calendar\ Year\ 2001",\ Table\ 1.$ 

# APPENDIX B SUMMARY OF FINANCING DOCUMENTS

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The following are summaries of certain provisions contained in the Ground Lease, the Financing Lease and the Trust Agreement and are not to be considered full descriptions thereof. In addition to the provisions summarized below, certain terms of the documents are described in earlier sections of this Official Statement. Any investor who wishes to have a copy of any of these documents may obtain a copy from the Office of the State Treasurer.

#### **Definitions of Certain Terms**

The following are definitions of certain capitalized terms contained in the Ground Lease, the Financing Lease and the Trust Agreement and used in and not defined elsewhere in this Official Statement.

"Additional Rent" means all costs, expenses, Impositions and other payments, excluding Basic Lease Payments, that the State is required to pay under the terms of the Financing Lease, as supplemented and amended by the First Supplement and Amendment to the Financing Lease and further supplemented and amended by the Second Supplement and Amendment to the Financing Lease.

"Agreement" means the Trust Agreement, as supplemented and amended pursuant to the provisions of the First Supplemental Trust Agreement and the Second Supplemental Trust Agreement.

"Alternate Security" means any insurance policy, collateral, security, letter of credit, guaranty, surety bond or similar credit enhancement device providing for or securing payment of all or part of the principal of and interest on the Certificates, issued by an institution which has been assigned a credit rating at the time of the issuance of the Certificates secured by such Alternative Security equal to or better than the highest then-existing rating for the Certificates.

"Assignment" means either the Assignment and Assumption of the Ground Lease or the Assignment and Assumption of the Financing Lease, both of which were executed by the Contractor and the Trustee as of April 1, 1991, and under which all of the Contractor's right, title (if any) and interest in the Ground Lease and the Financing Lease, respectively, were assigned to the Trustee for the benefit of the Owners of the Certificates.

"Authorized Representative of State" means the Director of Ecology, any Deputy Director of Ecology, and any other officer appointed by either of the foregoing and whose signature is on file with the Trustee and also shall mean the Director of GA, any Deputy Director of GA, and any other officer appointed by either of the foregoing and whose signature is on file with the Trustee, the State Treasurer and any other officer appointed by any of the foregoing and whose signature is on file with the Trustee.

"Basic Lease Payments" means the 1991 Basic Lease Payments, 2001 Basic Lease Payments and 2003 Basic Lease Payments.

"Business Day" means a day of the year which is not a Saturday or Sunday or a day on which banking institutions located in the State are required or authorized to remain closed or on which the Trustee or the New York Stock Exchange is closed.

"Certificate Register" means the books for registration of Certificates kept by the Trustee as provided in the Trust Agreement.

"Certificates" means the Certificates of Participation, 1991A (State Office Building Project) in Basic Lease Payments to be made by the State executed and delivered pursuant to the Financing Lease Supplements, together with the 2001 Certificates and the 2003 Certificates.

"Certificate Year" means each one year period (or shorter period from the date of issue) that ends at the close of business on March 31, so long as the Certificates are Outstanding under the Trust Agreement.

"Closing Date" means the date on which the Certificates are delivered to the original purchasers thereof.

"Code" means the Internal Revenue Code of 1986, as it may be amended. Any reference to a provision of the Code shall include the applicable regulations of the Department of the Treasury promulgated or proposed with respect to such provision.

"Construction Management Agreement" means the agreement of that name between the Trustee and State, with respect to the administration of the Design-Build Contract.

"Construction Manager" means General Administration or any successor construction manager under the Construction Management Agreement.

"Contractor" means (i) M.A. Mortenson Company, Northwest Region, Bellevue, Washington, a Minnesota corporation and a contractor licensed in the State of Washington, and (ii) any corporation, partnership or other entity which is the surviving, resulting or transferee corporation or other entity in any merger, consolidation, reorganization or transfer of assets permitted under the Financing Lease.

"Costs of Issuance" means administrative expenses, legal, accounting, financial and printing expenses, and all other expenses, including certificate insurance, if any, incurred in connection with the issuance and sale of Certificates.

"DTC" means The Depository Trust Company, New York, New York, a limited purpose trust company organized under the laws of the State of New York, as depository for the Certificates pursuant to the Trust Agreement.

"Defeased Basic Lease Payments" means the Basic Lease Payments represented by the Refunded Certificates.

"Design Build Contract" means the fixed-price design build construction contract between the Trustee and the Contractor, providing for the development of the Land and the design and construction of the Infrastructure and the Improvements.

"Ecology" or "State Agency" means the State of Washington, Department of Ecology, or any successor to its functions.

"Effective Date" means the date of original execution of the Financing Lease.

"Event of Default" means an event of default under the Trust Agreement, the Ground Lease or the Financing Lease.

*"Event of Nonappropriation"* is a circumstance in which the State has insufficient funds to make scheduled Lease Payments either because the State Legislature has failed to appropriate sufficient funds to Ecology in its biennial budget or because the Governor by Executive Order has imposed across-the-board budget reductions when the Legislature is not in session.

"Financing Lease" means the financing lease dated as of May 1, 1991, between the Trustee, as lessor (following the Assignment), and the State, as lessee, providing for the lease of the Land and the Improvements to the State, as amended by the First Supplement and Amendment to the Financing Lease and the Second Supplement and Amendment to the Financing Lease.

"Financing Lease Payment Dates" or "Lease Payment Dates" means the dates on which the Basic Lease Payments are due under the Financing Lease.

"First Supplement and Amendment to the Financing Lease" means the First Supplement and Amendment to the Financing Lease, dated as of February 15, 2001, by and between the Trustee and the State

"Second Supplement and Amendment to the Financing Lease" means the Second Supplement and Amendment to the Financing Lease, dated as of April 1, 2003, by and between the Trustee and the State.

"First Supplemental Trust Agreement" means the First Supplemental Trust Agreement, dated as of February 15, 2001, by and between the State and the Trustee.

*"Second Supplemental Trust Agreement"* means the Second Supplemental Trust Agreement, dated as of April 1, 2003, by and between the State and the Trustee.

"General Administration" or "GA" means the State of Washington, Department of General Administration, or any successor to its functions.

"Government Obligations" means direct obligations of the United States of America or obligations which are fully guaranteed by the United States of America, including instruments evidencing an ownership interest in any such securities.

"Governor" means the Governor of the State of Washington.

"Ground Lease" means the Ground Lease dated as of May 1, 1991 between the State, as ground lessor, and the Trustee, as ground lessee (following the Assignment), providing for the lease of the Land to the Trustee, as Assignee.

"Impositions" means all real and personal property takes and assessments (including assessments for public improvements); license and permit fees, charges for public utilities;

leasehold excise taxes, other excise taxes, levies, use and occupancy taxes, privilege taxes, business and occupation taxes and all other governmental impositions and charges of every kind and nature, general and special, ordinary and extraordinary, foreseen and unforeseen, which are imposed, levied upon or assessed against or which arise with respect to the Leased Premises (or any portion thereof) or the State's operation, use or possession of the Leased Premises, any rent or other sums payable under the Financing Lease, or the Ground Lease and all charges, fees and assessments for utilities, communications and similar services provided to the Leased Premises which accrue or are assessed or levied on or after the Commencement Date.

"Improvements" means all improvements constructed by the Contractor pursuant to the Design-Build Contract, the Ground Lease and the Financing Lease, including but not limited to the Infrastructure and the Ecology Headquarters Building and shall include any Additional Improvements (as defined in the Financing Lease).

"Infrastructure" means the road, sidewalk, storm drainage, street lighting, water and other improvements to the Land described in the Trust Agreement.

"Land" means the real estate described in Exhibit A to the Trust Agreement and Exhibit A to the Ground Lease on which the Improvements are to be constructed.

"Lease Payment Fund" means the fund of that name established by the Trustee pursuant to the Trust Agreement.

"Lease Payments" means the aggregate of all payments due under the Financing Lease, including Basic Lease Payments and Additional Rent, but excluding payments into the Operating Reserve held by the Trustee.

"Leased Premises" means the Land, together with the Improvements to be constructed thereon by the Contractor pursuant to the Design-Build Contract and the Financing Lease.

"Official Statement" means any official statement, offering circular, private placement memorandum" or other disclosure document pursuant to which Certificates are initially sold or remarketed.

"Outstanding" means, in connection with the Certificates as of the time in question, all Certificates executed and delivered under the Trust Agreement, except:

- (i) Certificates theretofore canceled or required to be canceled the Trust Agreement.
- (ii) Certificates for the payment or prepayment of the Lease Payments represented thereby of which the necessary amount shall have been or shall concurrently be deposited with the Trustee, or Certificates provision for the payment of Lease Payments represented thereby of which shall have been made in accordance with the Trust Agreement; provided that, if such Certificates are being prepaid prior to maturity of the Lease Payments represented thereby, the required notice of prepayment shall have been given or provision satisfactory to the Trustee shall have been made therefor; and

(iii) Certificates in substitution for which other Certificates have been executed and delivered pursuant to the Trust Agreement.

In determining whether the Owners of a requisite aggregate principal amount of Lease Payments represented by Outstanding Certificates have concurred in any request, demand, authorization, direction, notice, consent or waiver under the provisions thereof, Certificates which are held by State or its designee shall be disregarded and deemed not to be Outstanding for the purpose of such determination.

"Owner" means the owner of a Certificate as indicated on the Certificate Register maintained in accordance with the Trust Agreement.

"Paying Agent" means the Trustee, in its capacity as paying agent for the Certificates issued under the Trust Agreement.

"Person" or "Persons" means an individual, corporation, firm, association, partnership, trust, or other legal entity or group of entities, including a governmental entity or any agency or political subdivision thereof.

"Prepaid Rent" means the proceeds of the 1991 Certificates set aside, retained and available, together with other money originally held by or made available to the Trustee under the Trust Agreement to be used for the payment of principal and interest on the 1991 Certificates prior to the Commencement Date.

"Principal Office of the Trustee" means the principal corporate trust office of the Trustee, presently located in Seattle, Washington.

"Project" means the acquisition of the Land and design and construction of the Improvements.

"Qualified Insurance" means any non-cancelable municipal bond insurance policy or surety bond issued by any insurance company licensed to conduct an insurance business in any state of the United States (or by a service corporation acting on behalf of one or more such insurance companies) which insurance company or companies, as of the time of issuance of such policy or surety bond, are currently rated in one of the two highest Rating Categories by Moody's and S&P.

"Qualified Investments" means investments, to the extent permitted by law and to the extent the same shall at the time be legal investments for funds held by the Treasurer of the State of Washington, including, but not limited to the following:

- (i) Any bonds or other obligations which as to principal and interest constitute direct obligations of, or are unconditionally guaranteed by the United States;
- (ii) Federal Home Loan Bank bonds and discount notes; Federal National Mortgage Association bonds and discount notes; Federal Farm Credit Banks Consolidated System-Wide bonds and discount notes; Federal Home Loan Mortgage Corporation bonds and discount notes; Government National Mortgage Association bonds; Student Loan Marketing Association bonds

and discount notes; Small Business Administration bonds; Export-Import Bank bonds; Maritime Administration bonds; and obligations of any other United States government sponsored corporation whose obligations are or may become eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System;

- (iii) Bankers acceptances, which are eligible for purchase by the Federal Reserve System, drawn on and accepted by a commercial bank (which may include the Trustee) having a combined capital and surplus of not less than \$100,000,000, which bank has at the time of investment one of the two highest credit ratings of a nationally recognized rating agency;
- (iv) Commercial paper having original maturities of not more than 365 days which has at the time of investment one of the two highest ratings of a nationally recognized rating agency, which is issued by a corporation organized and operating in the United States with total assets in excess of \$100,000,000;
- (v) Bonds of the State of Washington and any local government in the State of Washington, which bonds have at the time of investment one of the three highest credit ratings of a nationally recognized rating agency;
- (vi) General obligation bonds of a state other than the State of Washington and general obligation bonds of a local government of a state other than the State of Washington, which bonds have at the time of investment one of the three highest credit ratings of a nationally recognized rating agency;
- (vii) Any investments authorized by law for the Treasurer of the State of Washington or any local government of the State of Washington other than a metropolitan municipal corporation but, except as provided in Chapter 39.58 RCW, such investments shall not include Certificates of Deposit of banks or banks branches not located in the State of Washington;
- (viii) In addition to any other investment authority granted by law, the State of Washington and local governments in the State of Washington are authorized to invest their funds and money in their custody or possession, eligible for investment and subject to the arbitrage provisions of Section 148 of the Federal Internal Revenue Code or similar provision concerning the investment of state and local money and funds in:
  - (a) Shares of mutual funds with portfolios consisting of only United States government bonds or United States government guaranteed bonds issued by federal agencies with average maturities less than four years, or bonds described in RCW 39.59.020 (1) or (2), except that bonds otherwise described in RCW 39.59.020 (1) or (2) shall have one of the four highest credit ratings of a nationally recognized rating agency;
  - (b) Shares of money market funds with portfolios consisting of only bonds of states and local governments or other issuers authorized by law for investment by local governments, which bonds have at the time of investment one of the two highest credit ratings of a nationally recognized rating agency; and

- (c) Shares of money market funds with portfolios consisting of securities otherwise authorized by law for investment by local government.
- (ix) Any repurchase agreement with any bank or trust company organized under the laws of any state of the United States or any national banking association (including the Trustee) or government bond dealer reporting to, trading with, and recognized as a primary dealer by the Federal Reserve Bank of New York, which agreement is secured by any one or more of the securities described in clauses (i) or (ii) above; and
- (x) Any reverse repurchase agreement with any bank or trust company organized under the laws of any state of the United States or any national banking association (including the Trustee) or government bond dealer reporting to, trading with, and recognized as a primary dealer by the Federal Reserve Bank of New York, which agreement is secured by any one or more of the securities described in clauses (i) or (ii) above.

"Qualified Letter of Credit" means any irrevocable letter of credit issued by a financial institution for the benefit of the Trustee on behalf of the Owners, which institution maintains an office, agency or branch in the United States and as of the time of issuance of such letter of credit, is currently rated in one of the three highest rating categories by either Moody's or S&P.

"Rating Agency" means Moody's or S&P.

"Rating Category" means the generic rating categories of the Rating Agency, without regard to any refinement or graduation of such rating category by a numerical modifier or otherwise.

"RCW" means the Revised Code of Washington.

"Rebatable Arbitrage" means all amounts calculated by the Trustee and payable to the United States of America as such pursuant to the Trust Agreement.

"Refunded Certificates" means the 1991 Certificates, dated as of May 1, 1991, coming due on April 1, 2016, executed and delivered pursuant to the Trust Agreement.

"Reserve Fund" means the Lease Payment Reserve Fund established by the Trust Agreement.

"Reserve Fund Amount" means \$6,878,323.31.

"S&P" means Standard & Poor's Corporation, a corporation organized and existing under the laws of the State of New York, its successors and their assigns, and, if such corporation shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, "S&P" shall be deemed to refer to any other nationally recognized securities rating agency (other than Moody's) designated by the State Treasurer, by notice to the Trustee.

"State" means both the State of Washington, Department of Ecology, acting by and through the Department of General Administration and the State of Washington.

"State Treasurer" means the Treasurer of the State of Washington.

"Supplemental Agreement" means any agreement hereafter duly authorized and entered into between State, as assignee of the Contractor for such purposes, and the Trustee, supplementing, modifying or amending the Trust Agreement; but only if and to the extent that such Supplemental Agreement is specifically authorized under the Trust Agreement.

"Trust Agreement" has the meaning set forth in the forepart of this Official Statement.

"Trust Estate" means all right, title and interest granted to the Trustee in the granting clauses of the Trust Agreement.

"Trustee" and "Lessor" mean U.S. Bank Trust, National Association, as successor in interest to Security Pacific Bank Washington, N.A.

"1991 Basic Lease Payments" means the Basic Lease Payments designated as such in the Second Supplement.

"2003 Basic Lease Payments" means the Basic Lease Payments designated as such in the Second Supplement.

"2003 Certificates" means the Certificates of Participation, 2003 (State Office Building Project) in 2003 Basic Lease Payments to be made by the State, executed and delivered by the Trustee pursuant to the Second Supplemental Trust Agreement.

"2003 Costs of Issuance" means the administrative expenses, legal, accounting, financial advisory and printing expenses, and all other expenses, incurred in connection with the execution and delivery of the 2003 Certificates and the refunding and preparation of the Refunded Certificates.

#### **GROUND LEASE**

#### **Parties**

Under the Ground Lease, the State has leased the Land to the Trustee, subject to all matters affecting title to the Land.

# **Term**

The term of the Ground Lease is 30 years from its dated date, except that it may be terminated earlier if all of the Certificates have been paid or defeased, if there is an Event of Default, if there is failure of title to all or substantially all of the Land or if all or substantially all of the Land is condemned.

# **Title to Improvements**

The Ground Lease specifies that title and ownership of the Improvements and all fixtures and equipment installed on the Land by or at the direction of the Trustee shall be vested in the

Trustee until the expiration or termination of the Ground Lease. It is the intention of the parties that the separation of the title to the Land from the title to the Improvements not change the character of the Improvements as real property.

# No Transfer or Assignment of Improvements

During the term of the Ground Lease, the Improvements shall not be conveyed, transferred or assigned, except to the Trustee pursuant to the Assignment or to a successor trustee as permitted under the provisions of the Trust Agreement. At all times the holder of the leasehold interest of the ground lessee under the Ground Lease also shall be the owner of the Improvements. Any attempted conveyance, transfer or assignment, whether voluntarily or by operation of law or otherwise, to any person or entity not in compliance with the preceding sentence shall be void and of no effect whatsoever. The Trustee shall allow no other party to construct any additional improvements on the Land.

#### **Termination**

Upon expiration or any termination of the Ground Lease, all of the Trustee's right, title and interest to the Improvements (including all fixtures and equipment) shall terminate, title to the Improvements shall automatically vest in the State, and the Improvements shall be surrendered by the Trustee to the State. No further deed or other instrument will be necessary to confirm the vesting in State of title to the Improvements. However, upon request of the State, the Trustee must execute, acknowledge and deliver to the State a statutory warranty deed confirming that all of the Trustee's right, title and interest in the Improvements have expired and that title to the Improvements has vested in the State. Any permitted sublessee (other than the State), then in possession of any part of the Leased Premises may continue in possession for the term of that sublease, but the State will be the owner of the Leased Premises and will succeed the Trustee as the then lessor.

#### FINANCING LEASE

#### General

Under the Financing Lease, the Trustee leases the Land and the Improvements (the "Leased Premises") to the State.

#### **Term**

The Financing Lease is effective upon its execution (the "Effective Date") and extends for a term of 25 years. However, the Financing Lease shall terminate prior to 25 years if there is a loss of title to all or substantially all of the Leased Premises, all or substantially all of the Leased Premises are condemned or the Financing Lease is prepaid in full as a result of the State's election of its options (a) to purchase the Improvements by providing sufficient funds to the Trustee to prepay or defease all Certificates then Outstanding, (b) to cause the Trustee to use insurance or condemnation proceeds to prepay the Financing Lease or (c) there is an Event of Nonappropriation.

If the State is no longer in possession of the Leased Premises due to the State's default and the Trustee has elected not to terminate the Financing Lease, then the Financing Lease shall expire upon the earlier of the date that (a) all Lease Payments have been paid in full, (b) the lien of the Trust Agreement has been defeased, or (c) the date that is 25 years after the Effective Date. In the event of an Event of Nonappropriation or if the State has exercised its right to terminate the Financing Lease, the Financing Lease will automatically terminate as of the end of the last biennium for which funding has been provided, or in the event of a reduction in funding, the end of the last month for which funding is available to make Lease Payments or upon the date that State delivers notice to the Trustee in the event of a notice of termination pursuant to the provisions of the Financing Lease.

# **Basic Lease Payments and Additional Rent Subject to Appropriation**

Under the Financing Lease the State is obligated to make Basic Lease Payments and Additional Rent for the right; to use and occupy the Leased Premises. The obligation of the State to make the Basic Lease Payments and Additional Rent is subject to appropriation. Ecology has pledged in the Financing Lease to include all Basic Lease Payments and Additional Rent in its biennial and supplemental budgets and to use its best efforts to obtain appropriations to pay all Basic Lease Payments and Additional Rent. See "SOURCES OF PAYMENT AND SECURITY FOR CERTIFICATES—Payment of Certificates after Completion of Improvements; Lease Payments."

### **Basic Lease Payments**

The State agrees to pay Basic Lease Payments which consist of an interest component and a principal component. From and after the Commencement Date, the State will cause the amount of the Basic Lease Payments to be transferred from funds appropriated to a Capital Lease Program Account in the Office of the State Treasurer, at least 30 days prior to each day on which a Basic Lease Payment is due, and the State Treasurer on behalf of Ecology will remit such Basic Lease Payment to the Trustee, in immediately available funds on or prior to the date on which such Basic Lease Payment is due.

#### **Additional Rent**

In addition to the Basic Lease Payments, the State agrees in the Financing Lease to pay, from and after the Commencement Date, without notice and without set-off, deduction or abatement, all costs, expenses and Impositions in respect of the Leased Premises, and required deposits to the Reserve Fund, if any.

# **Triple Net Lease**

The Financing Lease is a "triple net lease," and, except as otherwise expressly provided in the Financing Lease, the State's obligations to make Basic Lease Payments and Additional Rent as provided in the Financing Lease and to perform and observe all other covenants and agreements of the State contained in the Financing Lease is absolute and unconditional and the failure by State to make such Basic Lease Payments or Additional Rent as and when the same become due shall constitute an Event of Default under the Financing Lease.

# **Other State Responsibilities**

The State agrees to keep the Leased Premises free of liens, pay all taxes and utility charges, comply with all laws relating to use of the Leased Premises, not to impair the integrity of the Improvements through alterations, to indemnify the Trustee for certain personal injury and property damage claims, to maintain comprehensive general liability insurance (which may be provided through self-insurance) after the Commencement Date.

#### **Eminent Domain Awards**

If all or part of the Leased Premises are taken by eminent domain or if there is a complete or partial loss of title to the Leased Premises, all of the condemnation award or title insurance payments, shall be paid to the State. If there is a complete condemnation of or loss of title to the Leased Premises, or if there is a partial condemnation of or loss of title to the Leased Premises and the State has exercised its option to terminate the Financing Lease, the State will (after deducting all costs and expenses incurred by the State or the Trustee in connection with obtaining the award) pay to the Trustee the portion of the condemnation award or title insurance payments necessary to prepay the Certificates then Outstanding, and the State shall retain the balance of the award or payments. If a partial taking or loss of title has occurred and the State has not elected to terminate the Financing Lease, there shall be no abatement of Basic Lease Payments and the State shall proceed immediately, using such portion of the condemnation award or title insurance payments as may be necessary to repair, rebuild or restore all or any portion of the Improvements as nearly as practicable to their condition prior to the condemnation or loss.

### Replacement, Maintenance and Repair of Leased Premises

If the Leased Premises are damaged or destroyed by fire or other casualty, the Financing Lease shall not terminate nor shall there be any abatement of Basic Lease Payments otherwise payable. Within 180 days following such damage or destruction, the State must notify the Trustee of its election to either prepay the Basic Lease Payments or to rebuild the Improvements. If the State elects to prepay the Basic Lease Payments, the State will (after deducting all costs and expenses incurred by the State or the Trustee in connection with the collection of the insurance proceeds) pay the Trustee the portion of the insurance proceeds necessary to prepay the Certificates then Outstanding. Any balance of the insurance proceeds will be retained by the State. If the State elects to rebuild the Improvements, there shall be no abatement of Basic Lease Payments and the State will use such portion of the insurance proceeds as are necessary to repair, rebuild or restore all or any portion of the Improvements that have been damaged or destroyed as nearly as practicable and in full compliance with all legal requirements to the same condition, character and at least equal value and utility to that existing prior to such damage or destruction. If the insurance proceeds are insufficient to pay in full the cost of any repair, restoration, modification, or improvements of the Improvements, the State may, subject to appropriation of sufficient funds, complete the work and pay any costs in excess of the amount of the insurance proceeds. The State is not entitled to any reimbursement therefor from the Trustee nor to any diminution of any Basic Lease Payments.

### **Assignment and Sublease by State**

The Financing Lease may not be assigned by the State without the written consent of the Trustee. However, the State may sublease the Leased Premises to any agency, department or instrumentality of the State, The State Board for Community College Education and any State institution of higher education, or any other agency, municipal corporation or political subdivision of the State of Washington without the consent of Lessor. Under certain circumstances the State may sublease the Leased Premises to other parties. No such sublease shall release the State from its obligation to make Basic Lease Payments pursuant to and subject to the terms and conditions set forth in the Financing Lease.

#### **Events of Default**

The following constitute events of default under the Financing Lease: (i) Lease Payments or any other sum of money that the State is obligated to pay under the Financing Lease are not paid on the date when due; or (ii) the State shall default in the performance or observance of any of the other terms, covenants, conditions or agreements of the Financing Lease for 30 days after written notice and demand, or, if the default cannot practically be cured within the 30 day cure period, the State has failed to commence to cure the default within 30 days, or has failed thereafter to complete with due diligence and dispatch the curing and performance of the default.

#### Remedies

If an Event of Default occurs, the Trustee may elect, in addition to any other rights or remedies it may have: (a) to continue the Financing Lease in effect until Trustee elects to terminate the State's right to possession; or (b) to terminate the State's possession of the Leased Premises, whereupon the Financing Lease and all of the State's obligations thereunder shall terminate. If Trustee elects to continue the Financing Lease; in effect, the Trustee shall use its best efforts to re-lease the Leased Premises.

#### **Re-leasing of Leased Premises**

If there has been an Event of Default, the Financing Lease has terminated due to an Event of Nonappropriation, or the State has terminated the Financing Lease as a result of the failure of the Trustee to deliver possession of the Improvements, the Trustee may sublease all or any portion of the improvements with the prior written consent of the State (which will not be unreasonably withheld or delayed) and subject to the terms and conditions set forth in the Ground Lease and the Financing Lease. The term of any sublease must expire prior to or concurrently with the expiration of the term of the Ground Lease.

#### **Tax Covenant**

The State intends that the interest portion of the Basic Lease Payments received by the Owners of Certificates shall be excluded from gross income for federal income tax purposes. So long as the State is in possession of the Improvements under the Financing Lease, the State has covenanted that it will not make or permit any use of the Leased Premises which will cause the Financing Lease to be treated as an "arbitrage bond" within the meaning of Section 148(a) of the Internal Revenue Code of 1986, as amended (the "Code"), and applicable regulations thereunder

at the time of such use. State will comply with the applicable requirements of Section 148(a) of the Code and the applicable regulations thereunder throughout the term of the Financing Lease. So long as the State is in possession of the Improvements under the Financing Lease, the State covenants that it will not act or fail to act in a manner which will cause the Financing Lease to be considered obligations not described in Section 103(a) of the Code. So long as the State is in possession of the Improvements under the Financing Lease, the State further covenants that it will take no actions which would cause the Financing Lease to be treated as a "private activity bond" as defined in Section 141 of the Code then in effect.

# **Option to Purchase Improvements**

If the State is not in default under the Financing Lease, the State will have the option to purchase the Improvements and thereby terminate the Financing Lease on any Lease Payment Date pursuant to and subject to the limitations set forth in the Trust Agreement. The Trust Agreement provides for the release of the lien created thereby upon the optional redemption or defeasance of all of the Certificates then Outstanding. The purchase price for the Improvements must be the amount necessary to permit the Trustee to effect such redemption or defeasance.

# **Option to Partially Prepay Basic Lease Payments**

Subject to the limitations set forth in the Trust Agreement and if the State is not in default under the Financing Lease and no Event of Nonappropriation has occurred, the State has the option to prepay part of the principal component of the Basic Lease Payments, in \$5,000 increments. The principal component of such prepaid Basic Lease Payments will apply to the Basic Lease Payments due in the maturity year of Certificates redeemed or defeased with such prepayments of the Basic Lease Payments as set forth in the Trust Agreement and subject to the limitations set forth in the Trust Agreement.

## **Exclusion of Surplus Land**

The State has the right to amend the Financing Lease from time to time to exclude portions of the real property from the Land originally leased thereunder. If the State elects to so exclude portions of the real property from the Land originally leased, the Lessor must cooperate fully and shall execute such amendments to the Ground Lease, the Trust Agreement and the Financing Lease deemed necessary or desirable by State to exclude such portions of the real property upon (a) Lessor's receipt of a survey certified by a licensed Washington surveyor delineating the boundaries and legal description of the remaining Land that will continue to be leased; (b) an opinion of counsel or other evidence reasonably satisfactory to Lessor that the remaining Land is assessed as a separate tax parcel, and that it will comply with, and not violate, any applicable covenants, restrictions, statutes, laws, ordinances, rules and/or regulations pertaining to the use and development of the remaining Land; (c) the State shall provide such easements and reciprocal agreements necessary to provide comparable pedestrian, vehicular access and other uses, amenities and operations to the Improvements as existed prior to the exclusion of such property; (d) an appraisal prepared by a disinterested appraiser that the remaining Land and Improvements together have a fair market value which is not less than the then principal balance outstanding under the Certificates; and (e) an opinion of nationally

recognized bond counsel that the exclusion of such real property will not adversely affect the tax-exempt status of the interest on the Certificates.

#### TRUST AGREEMENT

# **The Certificates**

The Trust Agreement provides for the execution and delivery of the Certificates and describes the procedures for their registration, transfer, replacement, payment and prepayment.

# Pledge

Under the Trust Agreement, the Contractor has pledged to the Trustee, for the benefit of Owners of all Certificates, the Trust Estate (including all money deposited in the funds and accounts created under the Trust Agreement) and has assigned fully and completely (with no residual interest) to the Trustee, for the benefit of Owners of all Certificates, the Ground Lease and the Financing Lease, to secure the payment of the principal of, premium, if any, and interest on the Certificates and to secure the performance by the Contractor of its covenants in the Trust Agreement and by the State of its covenants in the Financing Lease.

#### **Funds and Accounts**

The Trust Agreement establishes the following funds to be held by the Trustee: the Lease Payment Fund, the Construction Fund, the Lease Payment Reserve Fund and the Operating Reserve.

The following amounts are to be deposited in the Lease Payment Fund:

- (i) Lease Payments received by the Trustee from the State under the Financing Lease.
- (ii) accrued interest, if any, on the principal component of the Lease Payments from the date of the Certificates to the date of delivery thereof, and
- (iii) all other money received by the Trustee under and pursuant to any provision of the Financing Lease, or from any other source, when accompanied by directions by the State that such money is to be paid into the Lease Payment Fund.

The funds deposited in the Lease Payment Fund are to be applied by the Trustee solely for the benefit of the Owners of the Certificates. The Trustee must distribute promptly any Lease Payments in the Lease Payment Fund for payment to the Owners of the Certificates, pro rata in accordance with maturities of the principal components of Lease Payments evidenced by their Certificates and their respective percentages of ownership interest therein so that payment may be made to the Owners on the dates and as contemplated by the Trust Agreement. Any amounts in the Lease Payment Fund remaining after all Certificates are fully paid must be paid to the State after all fees and expenses of the Trustee have been paid.

An amount equal to the Reserve Fund Amount is required to be on deposit in the Lease Payment Reserve Fund (the "Reserve Fund") from the proceeds of the Certificates. Amounts in the Reserve Fund are to be used to pay the principal of, premium, if any, and interest on all Outstanding Certificates whenever there are insufficient funds in the Lease Payment Fund (or upon the occurrence of an Event of Nonappropriation or an Event of Default or if the Trustee is notified that the State is not in compliance with its covenants under the Financing Lease). Funds in the Reserve Fund may also be used to pay costs of the Improvements or to redeem Outstanding Certificates, so long as the balance in the Reserve Fund is not less than the Reserve Fund Amount.

If a deficiency in the Lease Payment Fund occurs, the Trustee must make up that deficiency first from the Reserve Fund, and, if there are insufficient funds in the Reserve Fund to make up the deficiency, the Trustee is to draw from any Qualified Letter of Credit, Qualified Insurance, or other equivalent credit facility in sufficient amount to make up the deficiency. Any deficiency created in the Reserve Fund must be made up within one year out of Lease Payments or other money legally available for such purpose.

The Operating Reserve will be established with the Trustee to pay expenses incurred to preserve the Improvements. See "SOURCES OF PAYMENT AND SECURITY FOR THE CERTIFICATES—Security-Operating Reserve."

### **Payments Due on Non-Business Days**

Where the date of maturity of interest on or principal of the Lease Payments or the date fixed for redemption of any or all of the Lease Payments is not a Business Day, then the payment of interest or principal or redemption price may be made on the next succeeding Business Day with the same force and effect is if made on the date of maturity or the date fixed for redemption, and no interest on such payment shall accrue for the period after such date.

#### **Investment or Deposit of Funds**

All money held by the Trustee in any of the funds established under the Trust Agreement will be invested in Qualified Investments as the Trustee is directed by the State. In the absence of direction, the Trustee is under no obligation to invest any money in the funds for the benefit of the State. Qualified Investments acquired as an investment of money in any fund established under the Trust Agreement and any earnings thereon must be credited to such fund.

### **Events of Default**

The following are Events of Default under the Trust Agreement: (a) payment of the principal or redemption price of any Certificate is not made on any scheduled payment or redemption date; (b) payment of any installment of interest on any Certificate is not made on the date it is due; (c) the occurrence of an Event of Default under the Financing Lease; or (d) the occurrence of a default by the Trustee or the State in the observance of any of the other covenants, agreements or conditions in the Trust Agreement or in the Certificates which continues for 60 days after written notice thereof is given to the party in default by the Trustee or the State or by the Owners of not less than 25% in aggregate principal amount of the Certificates at the time Outstanding.

#### Remedies

If any Event of Default or Event of Nonappropriation occurs and is continuing, the Trustee may proceed (and upon written request of the Owners of Outstanding Certificates representing a majority in principal amount and receipt of indemnity to its satisfaction will proceed) to exercise the remedies set forth in the Financing Lease. The Trustee is also authorized and directed, upon the occurrence of an Event of Nonappropriation or Event of Default, to (a) enter into a replacement sublease ("Replacement Lease") and apply the Replacement Lease rentals to pay the Certificates; and (b) apply all money in the Lease Payment Fund, the Construction Fund and the Reserve Fund (subject to the limitations set forth in the Trust Agreement) toward the payment to the Owners of the Certificates as they are scheduled to be made. If the Trustee enters into a Replacement Lease, the term of such Replacement Lease shall be the minimum term, which, in the reasonable judgment of the Trustee is necessary to recover Lease Payments equal to the amounts which remain unpaid under the Financing Lease, but no longer than the 30-year term of the Ground Lease.

No remedy conferred under the Trust Agreement or Financing Lease is intended to be exclusive of any other remedy or remedies, and each remedy is in, Addition to every other remedy given hereunder, or now or hereafter existing at law or equity to the extent permitted by law.

### **Event of Nonappropriation**

Upon the occurrence of an Event of Nonappropriation, the obligations of the State under the Financing Lease shall terminate, and such termination shall not constitute an Event of Default under the Financing Lease or under the Trust Agreement. The obligation of the State to make Lease Payments, including Additional Rent, shall thereafter continue, but only to the extent of money available to the Trustee under the Trust Agreement. Except as provided in the preceding sentence, all payment obligations of the State shall end as of such termination.

# **Action by Owners**

The Owners of Outstanding Certificates representing a majority in principal amount of the Lease Payments hereunder shall have the right to direct the method and place of conducting any proceeding for any remedy available to the Trustee or exercising any trust or power conferred on the Trustee if that direction shall not be in conflict with any rule of law or with the Trust Agreement and the Trustee may take any other action deemed proper by the Trustee which is not inconsistent with such direction; but no proceedings by the Trustee or the Owners of Certificates Outstanding shall:

- (a) extend the fixed maturity of any principal component of Lease Payments represented by Certificates or reduce the rate of interest thereon,, or extend the time of payment of interest from their due date, or reduce the amount of principal thereof, or reduce any premium payable on the redemption thereof, without the consent of the Owner of each Certificate so affected; or
- (b) reduce the aforesaid percentage of Certificate Owners required to approve such proceeding or action without the consent of the Owners of all of the Outstanding Certificates.

No Owner shall have any right to pursue any remedy under the Trust Agreement unless:

- (a) the Trustee shall have been given written notice of an Event of Default by the Owner;
- (b) the Owners of at least a majority in principal amount of the Certificates then Outstanding respecting which there has been an Event of Default shall have requested the Trustee, in writing, to exercise the powers hereinabove granted or to pursue such remedy in its or their name or names:
- (c) the Trustee shall have been offered indemnity satisfactory to it against costs, expenses and liabilities; and
- (d) the Trustee shall have failed to comply with such request within 60 days or such shorter time as shall be reasonable in the circumstances.

# **Application of Proceeds in Event of Default**

Any money received by the Trustee from the enforcement of any remedies under the Trust Agreement or the Financing Lease shall be applied first to the payment of all compensation due the Trustee under the Trust Agreement, then to the payment of principal or redemption price (as the case may be) and interest then owing on the Lease Payments represented by the Certificates, including any interest on overdue interest, and in case such money shall be insufficient to pay the same in full, then to the payment of principal or redemption price and interest ratably, without preference or priority of one over another or of any installment of interest over any other installment of interest; and once no Certificate is Outstanding, to the payment of expenses of State, including reasonable counsel fees, actually incurred in connection with this financing, and remaining unpaid.

Upon termination of the Trust Agreement, the surplus, if any, shall be paid to the State or the person or persons lawfully entitled to receive the same as a court of competent jurisdiction may direct.

#### **Defeasance**

When the principal or redemption price of, and interest on, all Certificates issued under the Trust Agreement and all fees and expenses of the Trustee have been paid, as provided in the Trust Agreement (or provision has been made for such payment), then the Trustee's right, title (if any) and interest in the Trust Estate, and the money payable under the Financing Lease will cease and the Trustee must release the Trust Estate and the Trust Agreement and convey all of its right, title and interest in the Improvements to the State and is to execute such documents to evidence such release as may be reasonably required by the State and turn over to the State or its assigns all balances then held by it which are not required for the payment of the Certificates and such other sums. If the principal or prepayment price of, and interest on, any of the Lease Payments represented by the Certificates and all fees and expenses of the Trustee have been paid (or provision has been made for the payment of the same), then such Certificates will cease to be entitled to any lien, benefit or security under the Trust Agreement, and all covenants, agreements

and obligations of the State with respect to payment of the Lease Payments represented by the Certificates will cease, terminate and become void and be discharged and satisfied.

If such payment or provision therefor has been made with respect to all the Lease Payments represented by the Certificates, then the right, title (if any) and interest of the Trustee in the Trust Estate will cease and the Trustee will take similar action for the release of the Trust Agreement. Provision for the payment of Lease Payments and Certificates will be deemed to have been made when the Trustee holds in the Lease Payment Fund for payment of interest on the Lease Payments represented by the Certificates when due and payment of principal component of the prepayment price of the Lease Payments represented by the Certificates when due (whether at maturity or upon redemption at the option of the State or otherwise) (i) cash in an amount sufficient to make all payments specified above, or (ii) Government Obligations, maturing on or before the date or dates when the payments specified above shall become due and the principal amount of which and the interest thereon, when due, is or will be, in the aggregate, sufficient without reinvestment to make all such payments, or (iii) any combination of cash and such Government Obligations. The obligations and money deposited with the Trustee shall be segregated by it and held in trust for the payment of the principal of, redemption price and interest on the Lease Payments represented by the Certificates.

#### **Trustee**

The Trust Agreement sets forth the Trustee's duties and responsibilities, compensation, and procedures for removal, resignation, and protection of the Trustee, and appointment of any successor Trustee. The Trust Agreement requires that the Trustee and any successor Trustee have a combined capital, surplus and undivided profits of at least \$100,000,000, be subject to supervision or examination by federal or state authority and rated Baa/P3 or higher by Moody's.

The State may, so long as no Event of Default has occurred or the Owners of a majority in aggregate amount of Certificates then Outstanding, on 30 days' written notice to the Trustee, remove the Trustee and appoint a successor.

The Trustee has no liability in its individual capacity for the obligations evidenced by the Certificates.

# **Trustee Compensation**

The Trustee shall receive as compensation for its services the annual fees provided for in the Trust Agreement and shall be entitled to reimbursement for all expenses reasonably and necessarily made or incurred in connection with the services under the Trust Agreement.

#### **Trustee Indemnification**

The Trustee is not liable under the Trust Agreement for the exercise of any discretion or power under the Trust Agreement, except only its own willful misconduct or negligence or that of its agents, officers and employees. The Trustee may consult with counsel and the advice of such counsel or any opinion of counsel shall be full and complete authorization and protection with respect to any action taken or omitted by it in good faith in accordance with the advice or opinion of counsel. Under no circumstances shall the Trustee be liable in its individual capacity

for the obligations evidenced by the Certificates or for damages of any kind in connection with or arising out of the Financing Lease, Ground Lease, the Trust Agreement or the Project.

# **Arbitrage Rebate and Arbitrage Covenant**

Under the Trust Agreement, the Trustee has agreed to pay to the United States of America from funds held by the Trustee under the Trust Agreement Rebatable Arbitrage with respect to the Certificates computed as provided in the Trust Agreement. The Trustee also has covenanted for the benefit of the Owners to comply with the Trust Agreement and with all instructions or directions of the State so as not to cause the proceeds of the Certificates, any money derived from the use of investment of those proceeds by the Trustee, or any other money in any fund or account maintained by or on behalf of the Trustee with respect to the Certificates to be used in a manner which would cause the Certificates to be treated as "arbitrage bonds" within the meaning of Section 148 of the Code. For the purposes of compliance with this provision, the Trustee may rely with acquittance upon the advice of its counsel.

# **Amendment of Trust Agreement**

The Trust Agreement may be amended by a Supplemental Agreement approved by the Owners of at least a majority in aggregate principal amount of the Certificates then Outstanding, subject to the limitations set forth in the Trust Agreement. The Trust Agreement also may be amended or supplemented without notice to or the consent of the Owners for certain purposes set forth in the Trust Agreement. The State is authorized to act on behalf of the Contractor in the execution and delivery of any Supplemental Agreement. Any request for a Supplemental Agreement must be accompanied by (1) a consent by the State (which will not be unreasonably withheld); and (2) an opinion of Certificate counsel that the requested change will not impair the tax-exempt status of the interest component of the Lease Payments, and is not in violation of any law. In addition, no amendment may materially adversely impair the State's obligations under the Financing Lease.

# **Amendment of Financing Lease and Ground Lease**

The State may propose and the Trustee may consent to an amendment of the Financing Lease or the Ground Lease. However, any amendment which would, in the opinion of counsel, materially and adversely affect the interests of the Owners will not become effective without the consent of at least a majority in aggregate principal amount of the Certificates then Outstanding. The Trustee may not, without the unanimous consent of all Owners of Certificates then Outstanding, consent to any amendment which would (1) decrease the amounts payable under the Financing Lease, (2) change the date of payment or prepayment provisions under the Financing Lease, or (3) change any provisions with respect to amendment. No amendment may be consented to which affects the rights of some but not all the Outstanding Certificates without the consent of the Owners of at least 66-2/3% in aggregate principal amount of the Certificates affected.

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# APPENDIX C

# EXCERPTS FROM THE STATE'S 2002 FINANCIAL STATEMENTS

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Legislative Building PO Box 40021 Olympia, Washington 98504-0021

# Washington State Auditor Brian Sonntag

(360) 902-0370 FAX (360) 753-0646 TDD Relay 1-800-833-6388 http://www.sao.wa.gov/

#### INDEPENDENT AUDITOR'S REPORT

December 17, 2002

The Honorable Gary Locke Governor, State of Washington

Dear Governor Locke:

We have audited the accompanying basic financial statements of the State of Washington as of and for the fiscal year ended June 30, 2002, as listed in the table of contents. These financial statements are the responsibility of the state's management. Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the Department of Retirement Systems and the Local Government Investment Pool. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts audited by others, is based upon their reports. Those fiduciary financial statements do not affect the assets and revenues of the state's government-wide financial statements but are included in total assets and additions of the state's fund financial statements as follows:

Fiduciary Fund Financial Statements:	Percent	Percent
	of Assets	of Revenues
Fiduciary Funds – Local Government Investment Pool	100.0%	100.0%
Fiduciary Funds – Pension and Other Employee Benefit Plans	2.6%	9.2%

We conducted our audit in accordance with governmental auditing standards generally accepted in the United States of America, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinion.

In our opinion, based on our report and the report of other auditors, the basic financial statements referred to above present fairly, in all material respects, the financial position of the State of Washington as of June 30, 2002, and the results of its operations and cash flows of its proprietary funds and discretely presented component units for the fiscal year then ended, in conformity with accounting principles generally accepted in the Unites States of America.

As discussed in Note 2 to the basic financial statements, the state adopted Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments; Statement No. 37, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus; and Statement No. 38, Certain Financial Statement Note Disclosures.

In accordance with *Government Auditing Standards* in the United States of America, we will issue our report on our consideration of the State of Washington's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's discussion and analysis and the required supplementary information are not a required part of the basic financial statements, but are supplementary information the Governmental Accounting Standards Board requires. We applied limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion thereon.

Our audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. The combining and individual fund statements and schedules listed in the table of contents, and the budgetary reports (MFS1054) referenced in Note 1.D are for purposes of additional analysis, and are not a required part of the basic financial statements of the State of Washington. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other data included in this report, designated as the introductory and statistical sections in the table of contents, has not been audited by us and, accordingly, we express no opinion on such data.

Sincerely,

**BRIAN SONNTAG, CGFM** 

State Auditor

# **Basic Financial Statements**

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State	0 1	Washingto	וו ט	

# **Government-wide Financial Statements**

State	o f	Washington	

# State of Washington Statement of Net Assets

June 30, 2002 (expressed in thousands)

	F			
	Governmental	Business-Type		•
	Activities	Activities	Total	Component units
ASSETS				
Cash and pooled investments	\$ 3,817,503	\$ 2,895,638	\$ 6,713,141	\$ 43,253
Taxes receivable (net of allowance)	2,435,837	4,101	2,439,938	-
Other receivables (net of allowance)	458,064	896,444	1,354,508	3,001
Internal balances (net)	17,715	(17,715)	-	-
Due from other governments	1,943,015	96,637	2,039,652	-
Inventories	74,210	67,662	141,872	-
Investments, noncurrent	2,795,920	9,383,020	12,178,940	16,216
Other assets	139,751	78,890	218,641	15,488
Capital assets (Note 6):				
Non-depreciable assets	13,402,912	324,962	13,727,874	420,035
Depreciable assets, net of depreciation	5,553,690	789,740	6,343,430	70,234
Total capital assets, net of depreciation	18,956,602	1,114,702	20,071,304	490,269
Total Assets	30,638,617	14,519,379	45,157,996	568,227
LIABILITIES				
Accounts payable	875,171	102,054	977,225	1,353
Contracts and retainage payable	66,845	26,281	93,126	19,190
Accrued liabilities	390,636	228,005	618,641	146
Obligations under securities lending	850,522	830,357	1,680,879	-
Due to other governments	690,181	3,248	693,429	-
Deferred revenue	131,335	44,058	175,393	191
Long-term liabilities (Note 7):				
Due within one year	684,429	1,561,163	2,245,592	-
Due in more than one year	8,806,654	14,898,684	23,705,338	39,073
Total Liabilities	12,495,773	17,693,850	30,189,623	59,953
				_
NET ASSETS				
Invested in capital assets, net of related debt	8,253,041	355,099	8,608,140	436,045
Restricted for:				
Unemployment compensation	-	1,883,659	1,883,659	-
Other purposes	126,755	-	126,755	14,939
Capital projects	172,671	-	172,671	-
Expendable permanent fund principal	575,999	-	575,999	-
Nonexpendable permanent endowments	1,277,718	-	1,277,718	-
Unrestricted (deficit)	7,736,660	(5,413,229)	2,323,431	57,290
Total Net Assets	\$ 18,142,844	\$ (3,174,471)	\$ 14,968,373	\$ 508,274

The notes to the financial statements are an integral part of this statement.

# State of Washington Statement of Activities

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	_	Program Revenues		
	_	Charges for	Operating Grants	Capital Grants
Functions/Programs	Expenses	Services	and Contributions	and Contributions
Primary Government:				
Governmental Activities:				
General government	\$ 997,323	\$ 439,379	\$ 211,725	\$ 12,506
Educationelementary and secondary (K-12)	5,747,105	6,345	516,188	-
Educationhigher education	3,920,238	986,369	1,027,898	7,002
Human services	8,903,527	523,313	4,704,368	-
Adult corrections	600,331	12,960	6,260	5,379
Natural resources and recreation	563,687	361,866	121,626	16,876
Transportation	1,263,740	576,129	44,101	507,828
Intergovernmental-grants	349,620	-	-	-
Interest on long term debt	578,339	-	-	
Total governmental activities	22,923,910	2,906,361	6,632,166	549,591
Business-type Activities:				
Workers' compensation	2,146,567	1,069,592	7,432	-
Unemployment compensation	1,871,784	1,161,009	248,395	-
Health insurance programs	809,910	823,482	-	-
Higher education student services	994,047	982,200	12,870	-
Other	923,783	950,334	79	<u>-</u> _
Total business-type activities	6,746,091	4,986,617	268,776	-
Total Primary Government	\$ 29,670,001	\$ 7,892,978	\$ 6,900,942	\$ 549,591
Total Component Units	\$ 11,311	\$ 10,054	\$ 55,297	\$ -

#### General revenues:

Taxes - sales and use taxes

Taxes - business and occupation taxes

Taxes - property

Taxes - other

Contributions to endowments

Interest and investment earnings

Total general revenues

Excess (deficiency) of revenues over expenses before transfers

Transfers

Change in net assets

Net assets -- beginning

Net assets -- ending

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Assets

	nanges in Net Assets		
	Primary Government		0
Governmental Activities	Business-type Activities	Total	Component Units
Activities	Activities	TOtal	Offics
\$ (333,713)	\$ -	\$ (333,713)	
(5,224,572)	· -	(5,224,572)	
(1,898,969)	_	(1,898,969)	
(3,675,846)	_	(3,675,846)	
(575,732)	_	(575,732)	
(63,319)	_	(63,319)	
(135,682)	_	(135,682)	
(349,620)	_	(349,620)	
(578,339)	_	(578,339)	
(12,835,792)		(12,835,792)	
(12,000,192)		(12,000,192)	
_	(1,069,543)	(1,069,543)	
_	(462,380)	(462,380)	
_	13,572	13,572	
_	1,023	1,023	
_	26,630	26,630	
	(1,490,698)	(1,490,698)	
(12,835,792)	(1,490,698)	(14,326,490)	
(12,000,102)	(1,100,000)	(11,020,100)	\$ 54,040
			\$ 54,040
5,879,288		5,879,288	1,264
1,934,013	-	1,934,013	1,204
1,426,242	-	1,426,242	-
	92.702		-
2,790,789	82,703	2,873,492	-
29,309	-	29,309	- 2.470
189,260	613,213	802,473	3,470
12,248,901	695,916	12,944,817	4,734
(586,891)	(794,782)	(1,381,673)	58,774
147,826	(147,826)		-
(439,065)	(942,608)	(1,381,673)	58,774
18,581,909	(2,231,863)	16,350,046	449,500
\$ 18,142,844	\$ (3,174,471)	\$ 14,968,373	\$ 508,274

State of Washington	_	_		
State of Washington	State	o f	Washington	

### **Fund Financial Statements**

### **GOVERNMENTAL FUNDS** Balance Sheet June 30, 2002 (expressed in thousands)

			Higher Education		
	General	Special Revenue	Endowment	Funds	Total
Assets: Cash and pooled investments Investments	\$ 355,538	\$ 50,675 755,032	\$ 238,587 1,807,740	\$ 3,049,781 199,395	\$ 3,694,581 2,762,167
Taxes receivable (net of allowance) Other receivables (net of allowance)	2,348,486 216,462	120,132	31,580	87,351 225,229	2,435,837 593,403
Due from other funds Due from other governments Inventories	665,164 710,243 18,682	81,728 84,111 8,023	10 - -	335,091 1,109,175 28,448	1,081,993 1,903,529 55,153
Total Assets	\$ 4,314,575	\$ 1,099,701	\$ 2,077,917	\$ 5,034,470	\$ 12,526,663
Liabilities and Fund Balances Liabilities:					
Accounts payable	\$ 627,181	\$ 32,567	\$ -	\$ 184,359	\$ 844,107
Contracts and retainages payable Accrued liabilities	11,054 112,228	464 124,355	1,484 11,105	53,021 70,506	66,023 318,194
Obligations under security lending agreements	244,455	99,272	191,884	312,818	848,429
Due to other funds	694,731	20,919	174,041	689,000	1,578,691
Due to other governments	74,009	15,908	-	79,604	169,521
Deferred revenues Claims and judgments payable, current	1,198,682 14,677	110,228	9,236	235,826 1,059	1,553,972 15,736
Total Liabilities	2,977,017	403,713	387,750	1,626,193	5,394,673
Fund Balances:					
Reserved for:					
Encumbrances	38,881	128,812	-	641,639	809,332
Inventories	14,913	8,023	-	28,448	51,384
Permanent funds	- 27.027	440.070	1,690,167	163,550	1,853,717
Other specific purposes Unreserved, designated for:	37,237	118,273	-	1,095,815	1,251,325
Working capital	848,153	_	_	_	848,153
Unrealized gains	-	328	-	2,015	2,343
Debt service	-	-	-	101,557	101,557
Other specific purposes	-	155,679	-	137	155,816
Unreserved, undesignated	398,374	284,873	-	-	683,247
Unreserved, undesignated reported in nonmajor: Special Revenue Funds	-	-	-	1,343,467	1,343,467
Capital Projects Funds		-	-	31,649	31,649
Total Fund Balances	1,337,558	695,988	1,690,167	3,408,277	7,131,990
Total Liabilities and Fund Balances	\$ 4,314,575	\$ 1,099,701	\$ 2,077,917	\$ 5,034,470	
	statement of Capital asset resources Some of the	rted for government net assets are diffe s used in governme and, therefore, are State's revenues w t available soon end	rent because: ental activities are n not reported in the ill be collected after	funds. · year-end,	18,643,417
	expenditure Internal servi of certain a	es, and, therefore, a ce funds are used b ctivities to individua service funds are ii	are deferred in the for management to d Il funds. The assets	unds. charge the costs s and liabilities of	1,423,077
	in the state Long-term lia	ment of net assets. bilities, including bo	onds payable and in		(37,213)
		and payable in the ere, not reported in t	•	_	(9,018,427)
	Net assets of	\$ 18,142,844			

## **GOVERNMENTAL FUNDS** Statement of Revenues, Expenditures, and Changes in Fund Balances For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

			Higher Education	Nonmajor Governmental	
=	General	Special Revenue	Endowment	Funds	Total
Revenues:					
Retail sales and use taxes	\$ 5,843,202	\$ -	\$ -	\$ 36,087	\$ 5,879,289
Business and occupation taxes	1,889,325	· -	· -	44,687	1,934,012
Property taxes	1,293,130	_	-	133,112	1,426,242
Excise taxes	431,073	_	-	70.725	501.798
Motor vehicle and fuel taxes	-	_	-	742,699	742,699
Other taxes	885,437	_	-	544,965	1,430,402
Licenses, permits, and fees	75,478	481	_	536,353	612,312
Timber sales	3,646	_	9,071	92,308	105,025
Other contracts and grants	217,351	376.653	-	17,825	611,829
Federal grants-in-aid	5,130,946	659.125	_	784,224	6,574,295
Charges for services	35,060	848,106	_	386,746	1,269,912
Investment income	19,628	32,941	5,211	131,405	189,185
Miscellaneous revenue	81,709	69,057	4,126	591,069	745,961
Contribution and donations	-	-	36,611	-	36,611
Total Revenues	15,905,985	1,986,363	55,019	4,112,205	22,059,572
	10,900,900	1,300,303	33,019	4,112,200	22,000,012
Expenditures:					
Current:					
General government	526,599	-	-	343,535	870,134
Human services	8,303,812	-	-	1,035,253	9,339,065
Natural resources and recreation	262,934	-	-	377,058	639,992
Transportation	28,628	630	-	1,253,840	1,283,098
Education	6,777,776	1,776,133	-	447,854	9,001,763
Intergovernmental	23,103	-	-	326,517	349,620
Capital outlays	57,470	74,070	-	1,074,060	1,205,600
Debt service:					
Principal	10,525	6,446	-	411,946	428,917
Interest	1,640	4,060	-	395,865	401,565
Total Expenditures	15,992,487	1,861,339	-	5,665,928	23,519,754
Excess of Revenues					
Over (Under) Expenditures	(86,502)	125,024	55,019	(1,553,723)	(1,460,182)
` ' '	( , ,	,	,	( , , ,	
Other Financing Sources (Uses): Bonds issued				020.405	020 405
	-	-	-	929,495	929,495
Refunding bonds issued	-	-	-	87,975	87,975
Payment to refunded bond escrow agent	7,020	- 0.000	-	(92,003)	(92,003)
Notes issued	7,039	2,298	-	605	9,942
Bond issue premium (discount)	- 075 750	-	-	12,268	12,268
Transfers in	675,759	148,964	208,318	1,725,310	2,758,351
Transfers (out)	(740,324)	(365,074)	1 . ,	(1,416,078)	(2,613,675)
Total Other Financing Sources (Uses)	(57,526)	(213,812)	116,119	1,247,572	1,092,353
Net change in fund balances	(144,028)	(88,788)	171,138	(306,151)	(367,829)
Fund Balances - Beginning, as restated	1,481,586	784,776	1,519,029	3,714,428	7,499,819
Fund Balances - Ending	\$ 1,337,558	\$ 695,988	\$ 1,690,167	\$ 3,408,277	\$ 7,131,990
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The notes to the financial statements are an integral part of this statement.

### **State of Washington**

# Reconciliation of Statement of Revenues, Expenditures and Change in Fund Balances of Governmental Funds to the Statement of Activities

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

Net change in fund balancestotal governmental funds	\$ (367,829)
Amounts reported for governmental activities in the statement of activities are different because:	
Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:	
Capital outlay 964,9	
Depreciation expense (412,30	
Excess of capital outlay over depreciation expense	552,663
Bond proceeds provide current financial resources to governmental funds, however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were received from:	
Bonds and bond anticipation notes issued (929,4)	95)
Refunding bonds issued (87,9)	•
Total bond proceeds	(1,017,470)
Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the	
statement of net assets, the lease obligation is reported as a liability.	(22,850)
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:	
Bond principal retirement 428,9	17
Capital lease payments 5,4i	38
Payments to the bond refunding agent 92,00	03
Total long-term debt repayment	526,388
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal	
service funds is reported with governmental activities.	(119,282)
Because some revenues will not be collected for several months after the State's fiscal	
year ends, they are not considered "available" revenues in the governmental funds.	0.40.000
Deferred revenues increased by this amount this year.	246,869
Some items reported in the statement of activities do not require the use	
of current financial resources and therefore are not reported as	
expenditures in governmental funds. These activities consist of:	
Net increase in accrued interest (178,4	17)
Interest accreted on capital appreciation debt 9,2	
Increase in miscellaneous liabilities (35,10	09)
Increase in compensated absences (21,7	•
Increase in claims and judgments (11,5)	
Total additional expenditures	(237,554)
Change in net assets of governmental activities	\$ (439,065)

### PROPRIETARY FUNDS Statement of Fund Net Assets

June 30, 2002 (expressed in thousands) **Business-Type Activities** Governmental **Enterprise Funds** Activities Internal Nonmajor Workers' Unemployment Service Enterprise Compensation Compensation Funds **Total** Funds **Assets Current Assets:** Cash and pooled investments \$ 3,316 494,245 1,992,934 \$ 117,018 1,495,373 \$ Investments 817.368 85.337 902.705 2.202 Taxes receivable (net of allowance) 4,101 4,101 Other receivables (net of allowance) 424,093 342,367 129,984 896,444 2,522 Due from other funds 41,599 53,396 1,365 4,249 47,213 Due from other governments 449 45,954 49,950 96,353 6,112 Inventories 193 67.468 67.661 19.056 7,699 1,893 Prepaid expenses 7,700 1,246,785 880,383 4,015,111 202,199 **Total Current Assets** 1,887,943 **Noncurrent Assets:** Investments, noncurrent 8,535,515 847.504 9.383.019 37,457 Other noncurrent assets 71,192 71,192 Capital Assets: Land 3.240 21.014 24.254 1.458 Buildings 62,446 968,945 1,031,391 69,116 Other improvements and miscellaneous 1,288 59,592 60,880 23,727 Furnishings and equipment 25,838 259,722 285,560 526,668 Accumulated depreciation (31,687)(556,404)(588,091)(314,171)Construction in progress 300,708 300,708 6,386 **Total Noncurrent Assets** 1,972,273 10,568,913 350,641 8,596,640 **Total Assets** \$ 9,843,425 \$ 1,887,943 \$ 2,852,656 \$ 14,584,024 \$ 552,840 Liabilities **Current Liabilities:** Accounts payable 5,090 \$ 96,964 102,054 \$ 31,065 Contracts and retainages payable 2,054 24,226 26,280 815 Accrued liabilities 122,434 168,294 16,651 290,728 Obligations under security lending agreements 817,368 12,989 830,357 2,095 Bonds and notes payable 5,470 2,581 54,670 57,251 Due to other funds 3 28,019 4,315 61,027 65,345 Due to other governments 34 2,514 2,548 219 Deferred revenues 15.368 28.690 44,058 440 Claims and judgments payable, current 1,357,766 47,980 1,405,746 68,049 **Total Current Liabilities** 2,326,976 37 497,354 2,824,367 152,823 Non-Current Liabilities: Claims and judgments payable, long-term 13,525,333 2.016 13,527,349 366.861 Bonds and notes payable 45,496 656,858 702,354 54,215 Other long-term liabilities 10,105 16,154 694,320 704,425 437,230 **Total Non-Current Liabilities** 13,580,934 1,353,194 14,934,128 **Total Liabilities** 15,907,910 37 1,850,548 17,758,495 590,053 Net Assets: Invested in capital assets, net of related debt 356,858 369,906 253,500 13,048 Restricted for: Unemployment compensation 1,887,906 1,887,906 (6,077,533) Unrestricted (5,432,283)(290.713) 645.250 **Total Net (Deficit) Assets** \$ (6,064,485) \$ 1,887,906 \$ 1,002,108 \$ (3,174,471) \$ (37,213)

## **PROPRIETARY FUNDS** Statement of Revenues, Expenses, and Changes in Fund Net Assets For the Fiscal Year Ended June 30, 2002

(expressed in thousands)

		iness-Type Activi Enterprise Funds		Governmental Activities	
		interprise i unide	Nonmajor	-	Internal
	Workers'	Unemployment	Enterprise		Service
	Compensation	Compensation	Funds	Total	Funds
Operating Revenues:					
Sales	\$ -	\$ -	\$ 507,420	\$ 507,420	\$ 128,461
Less: Cost of goods sold		-	355,787	355,787	112,391
Gross profit	-	-	151,633	151,633	16,070
Charges for services	37	-	875,336	875,373	497,420
Premiums and assessments	1,042,909	972,849	823,441	2,839,199	69,505
Lottery ticket proceeds	-	-	438,600	438,600	-
Miscellaneous revenue	26,944	188,160	88,244	303,348	25,781
Total Operating Revenues	1,069,890	1,161,009	2,377,254	4,608,153	608,776
Operating Expenses:					
Salaries and wages	106,964	-	453,440	560,404	205,989
Employee benefits	25,169	-	79,933	105,102	44,862
Personal services	2,507	-	38,650	41,157	17,485
Goods and services	60,783	-	447,410	508,193	248,650
Travel Premiums and claims	2,828 1,939,151	- 1,871,783	14,950 786,548	17,778 4,597,482	3,056 167,383
Lottery prize payments	1,939,131	1,071,703	282,246	282,246	107,303
Depreciation and amortization	970		52,563	53,533	53,498
Miscellaneous expenses	5,538	_	110,650	116,188	10,397
Total Operating Expenses	2,143,910	1,871,783	2,266,390	6,282,083	751,320
Operating Income (Loss)	(1,074,020)		110,864	(1,673,930)	(142,544)
oporating moome (2000)	(1,011,020)	(110,111)	110,001	(1,070,000)	(112,011)
Nonoperating Revenues (Expenses):					
Earnings (loss) on investments	435,356	112,794	65,063	613,213	2,582
Interest expense	(2,657)	-	(76,529)	(79,186)	(3,030)
Distributions to other governments		-	(29,033)	(29,033)	
Other revenue (expenses)	7,134	248,395	118,625	374,154	4,711
Total Nonoperating Revenues (Expenses)	439,833	361,189	78,126	879,148	4,263
Income (Loss) Before Contributions and Transfers	(634,187)	(349,585)	188,990	(794,782)	(138,281)
Capital Contributions	-	-	-	-	3,488
Transfers in	235,340	-	153,992	389,332	34,709
Transfers (out)	(239,462)	-	(297,696)	(537,158)	(19,198)
Net Contributions and Transfers	(4,122)	-	(143,704)	(147,826)	18,999
Change in Net Assets	(638,309)	(349,585)	45,286	(942,608)	(119,282)
Net Assets - Beginning, as restated	(5,426,176)	2,237,491	956,822	(2,231,863)	82,069
Net Assets - Ending	\$ (6,064,485)	\$ 1,887,906	\$ 1,002,108	\$ (3,174,471)	\$ (37,213)

## PROPRIETARY FUNDS Statement of Cash Flows

Continued

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

		iness-Type Activition Enterprise Funds	es	_	Governmental Activities
			Nonmajor	<del>-</del>	Internal
	Workers'	Unemployment	Enterprise		Service
One In Flores from Occasion Authorities	Compensation	Compensation	Funds	Total	Funds
Cash Flows from Operating Activities:	<b>6.4050044</b>	A 047.047	<b>₾</b> 0.005.000	A 4 000 500	A 007.000
Receipts from customers	\$ 1,056,314	\$ 947,817	\$ 2,635,398	\$ 4,639,529	\$ 697,898
Payments to suppliers	(1,394,495)	(1,881,650)	(2,001,784)	(5,277,929)	(427,172)
Payments to employees	(131,786)	-	(528,505)	(660,291)	(250,763)
Other receipts (payments)	26,945	188,160	88,245	303,350	25,780
Net Cash Provided (Used) by Operating Activities	(443,022)	(745,673)	193,354	(995,341)	45,743
Cash Flows from Noncapital Financing Activities:					
Transfers in	235,340	-	153,992	389,332	34,709
Transfers out	(239,462)	-	(297,696)	(537,158)	(19,198)
Operating grants and donations received	7,952	223,924	10,256	242,132	52
Taxes and license fees collected	6	-	101,370	101,376	-
Distributions to other governments	_	-	(29,033)	(29,033)	_
Other noncapital financing activity	4	_	220	224	(104)
Net Cash Provided (Used) by Noncapital Financing Activities	3,840	223,924	(60,891)	166,873	15,459
Cash Flows from Capital and Related Financing Activities:					
Interest paid	(2,656)	_	(35,264)	(37,920)	(3,074)
Principal payments on long-term capital financing	(2,451)	-	(39,120)	(41,571)	(5,716)
Proceeds from long-term capital financing	(2,451)	-	(39, 120) 90,701	90,730	13,037
	19	-			
Proceeds from sale of capital assets		-	2,183	2,202	9,983
Acquisitions of capital assets	(1,090)	-	(115,276)	(116,366)	(51,641)
Net Cash or Pooled Investments Provided by (Used in) Capital and Related Financing Activities	(6,149)		(96,776)	(102,925)	(37,411)
(OSECITI) CAPITAL AND THE INCIDENCE THIS INCIDENCE TO THE	(0, 149)		(90,770)	(102,323)	(37,411)
Cash Flows from Investing Activities:					
Receipt of interest	436,288	113,123	25,814	575,225	2,710
Proceeds from sale of investment securities	(4,639,769)	-	1,155,464	(3,484,305)	2,503
Purchases of investment securities	4,637,329	-	(1,166,461)	3,470,868	(41)
Net Cash Provided by (Used in) Investing Activities	433,848	113,123	14,817	561,788	5,172
Net Increase (Decrease) in Cash and Pooled Investments	(11,483)	(408,626)	50,504	(369,605)	28,963
Cash and Pooled Investments, July 1	14,799	1,903,999	443,741	2,362,539	88,055
Cash and Pooled Investments, June 30	\$ 3,316	\$ 1,495,373	\$ 494,245	\$ 1,992,934	\$ 117,018
Cash Flows from Operating Activities:					
Operating Income (Loss)	\$ (1,074,020)	\$ (710,774)	\$ 110,864	\$ (1,673,930)	\$ (142,544)
Adjustments to Reconcile Operating Income	Ψ (1,074,020)	Ψ (110,114)	Ψ 110,004	ψ (1,075,350)	Ψ (142,544)
(Loss) to Net Cash Provided by Operations:	970		52,563	53,533	53,498
Depreciation Provision for uncollectible accounts		-			
	5,318	2,276	4,719	12,313	5
Change in Assets: Decrease (Increase)	0.040	(07.000)	(0.70 <i>t</i> )	/00 4 <del>77</del> *	0.500
Receivables (net of allowance)	8,913	(27,309)	(9,781)	(28,177)	2,520
Inventories	(15)	-	(1,563)	(1,578)	539
Prepaid expenses	8	-	(1,263)	(1,255)	112
Change in Liabilities: Increase (Decrease)					
Payables	615,804	(9,866)	37,815	643,753	131,613
Net Cash or Cash Equivalents Provided					
by (Used in) Operating Activities	\$ (443,022)	\$ (745,673)	\$ 193,354	\$ (995,341)	\$ 45,743

## PROPRIETARY FUNDS Statement of Cash Flows

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

Concluded

	Business Type Activities Enterprise Funds						Governmental Activities	
	Worke		Unemplo	,	Nonma Enterpr	rise		Internal Service
	Compens	sation	Compe	nsation	Fund	S	Total	Funds
Noncash Investing, Capital and Financing Activities:								
Contributions of capital assets	\$	-	\$	-	\$	-	\$ -	\$ 3,488
Noncash portion of prior period adjustments		-		-	(3:	2,116)	(32,116)	(32,534)
Amortization of long-term lotto prize liability		-		-	3	7,001	37,001	-
Increase (decrease) in fair value of investments		(932)		(329)	38	8,976	37,715	100
Refunding bonds issued		-		-	32	2,260	32,260	-
Refunded bonds redeemed		-		-	(3:	1,590)	(31,590)	-
Net change in deferred gain on refunding activity		-		-		(490)	(490)	-
Accretion of interest on zero coupon bonds		-		-	:	2,858	2,858	-

### **FIDUCIARY FUNDS Statement of Fiduciary Net Assets** June 30, 2002

(expressed in thousands)

——	Private- Purpose Trust	Local Government Investment Pool	Pension and Other Employee Benefit Plans	Agency Funds
Assets:				
Cash and pooled investments	\$ 72,602	\$ 4,442,148	\$ 32,952	\$ 142,629
Investments	392	919,117	-	1,519
Other receivables (net of allowance)	298,916	105,753	209,915	53,845
Due from other funds	12,652	-	7,725	518,774
Due from other governments	2,261	-	22,969	25,868
Prepaid expenses	8	-	-	
Total Current Assets	386,831	5,467,018	273,561	742,635
Noncurrent Assets:				
Investments, noncurrent	28,285	683,155	44,202,839	21,363
Other noncurrent assets	146	-	-	75,139
Capital Assets:				
Land	776	-	-	-
Buildings	7,949	-	-	-
Furnishings and equipment	7,730	-	-	-
Accumulated depreciation	(7,917)	-	-	-
Construction in progress	2,267	-	<u>-</u>	
Total Noncurrent Assets	39,236	683,155	44,202,839	96,502
Total Assets	\$ 426,067	\$ 6,150,173	\$ 44,476,400	\$ 839,137
Liabilities:				
Accounts payable	\$ 1,225	\$ -	\$ -	\$ 8,504
Contracts and retainages payable	3	-	-	15,771
Accrued liabilities	17,316	51,549	65,812	290,769
Obligations under security lending agreements	211	683,156	3,041,737	15,052
Due to other funds	2,177	53	10,159	37,309
Due to other governments	161	-	-	391,223
Deferred revenues	179,856	-	-	-
Other long-term liabilities	22,705	-	-	80,509
Total Liabilities	223,654	734,758	3,117,708	\$ 839,137
Net Assets:				
Net assets held in trust for:				
Pension benefits	-	-	40,005,772	
Deferred compensation participants	-	-	1,352,920	
Local government pool participants	-	5,415,415	-	
Individuals, organizations & other governments	202,413	-	-	
Total Net Assets	\$ 202,413	\$ 5,415,415	\$ 41,358,692	

### **FIDUCIARY FUNDS** Statement of Changes in Fiduciary Net Assets For the Fiscal Year Ended June 30, 2002

(expressed in thousands)

(-		Local	
	Private-	Government	Pension and Other Employee
	Purpose		
	Trust	Pool	Benefit Plans
Additions:			
Contributions:			
Employers	\$ -	\$ -	\$ 262,314
Members	-	-	409,882
State	-	10 100 700	25,071
Pool participants Total Contributions		12,182,766 12,182,766	119,078 816,345
Total Contributions		12,102,700	010,343
Investment Income:			
Net appreciation (depreciation) in fair value	-	-	(4,077,559)
Interest and dividends	24,626	142,706	1,177,984
Less: Investment expenses	-	-	(93,139)
Net Investment Income	24,626	142,706	(2,992,714)
	· · · · · · · · · · · · · · · · · · ·	•	<u> </u>
Transfers from other pension plans	-	-	49,749
Other additions:			
Charges for services	41,152	-	12,062
Federal grants-in-aid	161,602	-	- 4.044
Other contracts, grants and miscellaneous	119,660	-	1,014
Total other additions	322,414	-	13,076
Total Additions	347,040	12,325,472	(2,113,544)
Deductions:			
Pension benefits	_	_	1,763,046
Pension refunds	_	_	97,475
Transfers to other pension plans	_	-	49,749
Administrative expenses	28,042	6,982	16,505
Distributions to pool participants	20,012	11,893,642	77,602
Payments to or on behalf of individuals, organizations and		11,055,042	77,002
other governments in accordance with trust agreements	306.736		
other governments in accordance with trust agreements	300,730		
Total Deductions	334,778	11,900,624	2,004,377
Net Increase (Decrease) Before Transfers	12,262	424,848	(4,117,921)
Transfers in	50,620	-	-
Transfers (out)	(62,981)	-	
Net Increase (Decrease)	(99)	424,848	(4,117,921)
Net Assets - Beginning, as restated	202,512	4,990,567	45,476,613
Net Assets - Ending			

## **COMPONENT UNITS Statement of Fund Net Assets**

June 30, 2002 (expressed in thousands)

	Public Stadium	Nonmajor Component Units	Totals
Assets			
Current Assets:	<b>A</b>		• • • • • •
Cash and pooled investments	\$ 7,567	\$ 2,380	\$ 9,947
Investments	- 440	33,306	33,306
Other receivables (net of allowance)	143	2,858	3,001
Prepaid expenses	48	218	266
Total Current Assets	7,758	38,762	46,520
Noncurrent Assets:			
Investments, noncurrent	14,939	1,277	16,216
Other noncurrent assets	-	15,222	15,222
Capital Assets:			
Land	34,677	-	34,677
Buildings	73,726	-	73,726
Furnishings and equipment	3,086	1,041	4,127
Accumulated depreciation	(6,957)	(662)	(7,619)
Construction in Process	385,358	-	385,358
Total Noncurrent Assets	504,829	16,878	521,707
Total Assets	\$ 512,587	\$ 55,640	\$ 568,227
Liabilities			
Current Liabilities:			
Accounts payable	\$ 171	\$ 1,182	\$ 1,353
Contracts and retainages payable	19,190	Ψ 1,102	19,190
Accrued liabilities	83	63	146
Deferred revenues	03	191	191
Total Current Liabilities	19,444	1,436	20,880
Total Current Liabilities	13,444	1,400	20,000
Non-Current Liabilities:			
Other long-term liabilities	35,034	4,039	39,073
Total Non-Current Liabilities	35,034	4,039	39,073
Total Liabilities	54,478	5,475	59,953
Net Assets:			
Invested in capital assets, net of related debt	435,666	379	436,045
Restricted for deferred sales tax	14,939	-	14,939
Unrestricted	7,504	49.786	57.290
Total Net (Deficit) Assets	\$ 458,109	\$ 50,165	\$ 508,274

## **COMPONENT UNITS** Statement of Revenues, Expenses, and Changes in Fund Net Assets For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	Public	Nonmajor	
-	Stadium	Component Units	Total
Operating Revenues:			
Charges for services	\$ 450	\$ 9,604	\$ 10,054
Total Operating Revenues	450	9,604	10,054
Operating Expenses:			
Salaries and wages	647	3,309	3,956
Employee benefits	90	804	894
Personal services	-	428	428
Goods and services	621	2,804	3,425
Travel	-	16	16
Depreciation and amortization	2,374	134	2,508
Miscellaneous expenses	-	84	84
Total Operating Expenses	3,732	7,579	11,311
Operating Income (Loss)	(3,282)	2,025	(1,257)
Nonoperating Revenues (Expenses):			
Earnings (loss) on investments	1,340	2,581	3,921
Sales tax	1,264	-	1,264
Interest expense	-	(451)	(451)
Total Nonoperating Revenues (Expenses)	2,604	2,130	4,734
Net Income (Loss) before Contributions	(678)	4,155	3,477
Contributions of capital	55,260	37	55,297
Change in Net Assets	54,582	4,192	58,774
Net Assets - Beginning, as restated	403,527	45,973	449,500
Net Assets - Ending	\$ 458,109	\$ 50,165	\$ 508,274

## **COMPONENT UNITS Statement of Cash Flows**

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

(expressed in thousands)		Nonmajor	
	Public	Component	
	Stadium	Units	Total
Cash Flows from Operating Activities:		<b>A</b> 0.040	
Receipts from customers	\$ 329	\$ 8,948	\$ 9,277
Payments to suppliers	(601)	(4,044)	(4,645)
Payments to employees	(752)	(4,116)	(4,868)
Net Cash and Pooled Investments Provided (Used) in Operating Activities	(1,024)	788	(236
(Osed) in Operating Activities	(1,024)	700	(230)
Cash Flows from Noncapital Financing Activities:			
Taxes and license fees collected	1,264	-	1,264
Other noncapital financing activity	-	(2,004)	(2,004)
Net Cash and Pooled Investments Provided			
(Used) in Noncapital Financing Activities	1,264	(2,004)	(740
Cash Flows from Capital and Related Financing Activities:			
Interest paid	10	(451)	(441)
Capital contributions	55,260	37	55,297
Proceeds from long-term capital financing	3,743	-	3,743
Acquisitions of capital assets	(126,789)	(513)	(127,302)
Net Cash and Pooled Investments Provided	,	, ,	,
(Used) in Capital and Related Financing Activities	(67,776)	(927)	(68,703)
Cash Flows from Investing Activities:			
Investment income	1,340	2,481	3,821
Proceeds from sale of investment securities	1,040	463	463
Purchases of investment securities	(1,353)	(3,010)	(4,363)
Net Cash Provided (Used) in Investing Activities	(13)	(66)	(79)
Not be seen as the second of t	(07.540)	(0.000)	(00.750)
Net Increase (Decrease) in Cash and Pooled Investments	(67,549)	(2,209)	(69,758)
Cash and Pooled Investments, July 1 Cash and Pooled Investments, June 30	75,116 \$ 7,567	4,589 \$ 2,380	79,705 \$ 9,947
Cash and Pooled investments, June 30	\$ 7,307	\$ 2,300	\$ 9,947
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating Income (Loss)	\$ (3,282)	\$ 2,025	\$ (1,257)
Adjustments to Reconcile Operating Income	Φ (3,202)	φ 2,025	φ (1,237)
(Loss) to Net Cash Provided by Operations:			
Depreciation	2,374	134	2,508
Change in Assets: Decrease (Increase)	2,014	104	2,000
Receivables (net of allowance)	(121)	(611)	(732)
Prepaid expenses	(30)	(189)	(219)
Change in Liabilities: Increase (Decrease)	(00)	(100)	(210)
Payables	35	(571)	(536)
Net Cash or Cash Equivalents Provided		(0)	(000)
by (Used in) Operating Activities	\$ (1,024)	\$ 788	\$ (236)
<u> </u>	. , . , ,		, , ,
Noncash investing, capital, and financing activities:			
Noncash activity included increase (decrease) in fair value of investm	ents.	\$ (25)	\$ ( 25)

#### **Notes to the Financial Statements**

For the Fiscal Year Ended June 30, 2002

#### **Index to the Notes to the Combined Financial Statements**

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#### Note 1 - Summary of Significant Accounting Policies

The accompanying financial statements of the state of Washington have been prepared in conformity with generally accepted accounting principles (GAAP). The Office of Financial Management (OFM) is the primary authority for the state's accounting and reporting requirements. OFM has adopted the pronouncements of the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles nationally. For government-wide and enterprise fund reporting, the state follows only those private-sector standards issued on or before November 30, 1989, unless those pronouncements conflict with or contradict the pronouncements of the GASB. The more significant of the state's accounting policies follow.

#### A. Reporting Entity

In evaluating how to define the state of Washington, for financial reporting purposes, management has considered: all funds, organizations, institutions, agencies, departments, and offices that are legally part of the state (the primary government); organizations for which the state is financially accountable; and other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading or incomplete.

Financial accountability is manifest when the primary government appoints a voting majority of an organization's governing body and is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government, or a jointly appointed board. An organization is fiscally dependent if it is unable to determine its budget without another government having the substantive authority to approve or modify that budget, to levy taxes or set rates or charges without substantive approval by another government, or to issue bonded debt without substantive approval by another government.

Based on this criteria, the following are included in the financial statements of the primary government:

STATE AGENCIES - Except as otherwise described herein, all state elected offices, departments, agencies, commissions, boards, committees, authorities, and councils (agencies) and all funds and account groups of the state are included in the primary government. Executives of these agencies are either elected, directly appointed by the Governor, appointed by a board which is appointed by the Governor, or appointed by a board which is in part appointed by the Governor.

Additionally, a small number of board positions are established by statute or independently elected. The state Legislature creates these agencies, assigns their programs, approves operational funding, and requires financial accountability. The Legislature also authorizes all bond issuances for capital construction projects for the benefit of state agencies. The legal liability for these bonds and the ownership of agency assets reside with the state

COLLEGES AND UNIVERSITIES - The governing boards of the five state universities, the state college, and the 33 state community and technical colleges are appointed by the Governor. Each college's governing board appoints a president to function as chief administrator. The state Legislature approves budgets and budget amendments for the colleges' appropriated funds, which include the state's General Fund as well as certain capital projects funds. The state Treasurer issues general obligation debt for major campus construction projects. However, the colleges are authorized to issue revenue bonds for construction of facilities for certain revenue generating activities such as housing, dining, and parking. These revenue bonds are payable solely from and secured by fees and revenues derived from the operation of constructed facilities; the legal liability for the bonds and the ownership of the college assets reside with the state. Colleges do not have separate corporate powers and sue and are sued as part of the state with legal representation provided through the state Attorney General's Office. Since the colleges are legally part of the state, their financial operations, including their blended component units, are reported in the primary government financial statements using the fund structure prescribed by GASB, not discretely reported according to the fund structure of the American Institute of Certified Public Accountants college and university reporting model.

RETIREMENT SYSTEMS - The state of Washington, through the Department of Retirement Systems, administers eight retirement systems for public employees of the state and political subdivisions: the Public Employees' Retirement System, the Teachers' Retirement System, the School Employees' Retirement System, the Law Enforcement Officers' and Fire Fighters' Retirement System, the Washington State Patrol Retirement System, the Judicial Retirement System, and the Judges Retirement Fund. The director of the Department of Retirement Systems is appointed by the Governor.

There are two additional retirement systems administered outside of the Department of Retirement Systems. The Volunteer Fire Fighters' Relief and Pension Fund is administered through the Board for Volunteer Fire Fighters, which is appointed by the Governor. The Judicial Retirement Account is administered through the Administrator for the Courts under the direction of the Board for Judicial Administration.

The state Legislature establishes laws pertaining to the creation and administration of all public retirement systems. The participants of the public retirement systems together with the state provide funding for all costs of the systems based upon actuarial valuations. The state establishes benefit levels and approves the actuarial assumptions used in determining contribution levels.

All ten of the aforementioned retirement systems are included in the primary government's financial statements.

COMPONENT UNITS - Discrete component units are entities which are legally separate from the state but which are financially accountable to the state. The following are discretely presented in the financial statements of the state in the component units column:

The WASHINGTON STATE HOUSING FINANCE WASHINGTON COMMISSION, the HIGHER EDUCATION **FACILITIES** AUTHORITY, WASHINGTON HEALTH CARE FACILITIES AUTHORITY, and the WASHINGTON ECONOMIC DEVELOPMENT FINANCE AUTHORITY (financing authorities) were created by the Legislature in a way that specifically prevents them from causing the state to be liable or responsible for their acts and obligations, including, but not limited to, any obligation to pay principal and interest on financing authority bonds. The financing authorities cannot obligate the state, either legally or morally, and the state has not assumed any obligation of, or with respect to, the financing authorities.

The financing authorities are reported as discrete component units because state officials either serve on or appoint the members of the governing bodies of the authorities. The state also has the ability to influence the operations of the authorities through legislation.

Financial reports of these financing authorities may be obtained from each authority at the following addresses:

Washington Health Care Facilities Authority 410 - 11th Avenue SE, Suite 201 PO Box 40935 Olympia, WA 98504-0935

Washington State Housing Finance Commission Washington Higher Education Facilities Authority Washington Economic Development Finance Authority 1000 Second Avenue, Suite 2700 Seattle, WA 98104-1046

The WASHINGTON STATE PUBLIC STADIUM AUTHORITY (PSA) was created by the Legislature to acquire, construct, own, and operate a stadium, exhibition center, and parking garage. The state has budget approval authority over a majority of PSA's funding sources. Further, conditioned upon certain events occurring, the state is authorized to issue and has issued general obligation bonds to participate in the funding of project construction costs. Under statute, the state's share of the total project cost is capped at \$300 million. Project costs in excess of \$300 million are the responsibility of the project's private partner, First & Goal, Inc. The bonds will be repaid through new state lottery games, a state sales tax credit, extension of the local hotel/motel tax, and parking and admissions taxes at the new facility. Financial reports of the PSA may be obtained at the following address:

Washington State Public Stadium Authority 401 Second Avenue South, Suite 520 Seattle, WA 98104-0280

### B. Government-wide and Fund Financial Statements

#### **Government-wide Financial Statements**

The state presents two basic government-wide financial statements: the Statement of Net Assets and the Statement of Activities. These government-wide financial statements report information on all nonfiduciary activities of the primary government and its component units. The financial information for the primary government is distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed

in whole or in part by fees charged to external parties for goods and services.

**Statement of Net Assets** – The Statement of Net Assets presents the state's non-fiduciary assets and liabilities. As a general rule, balances between governmental and business-type activities are eliminated.

Assets and liabilities are presented in a net assets format in order of liquidity. Net assets are classified into three categories:

- Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.
- Restricted net assets results when constraints are placed on net asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories.

**Statement of Activities** - The Statement of Activities reports the extent to which each major state program is supported by general state revenues or is self-financed through fees and intergovernmental aid. For governmental activities, a major program is defined as a function. For business-type activities, a major program is an identifiable activity.

Program revenues offset the direct expenses of major programs. Direct expenses are those that are clearly identifiable within a specific function or activity. Program revenues are identified using the following criteria:

- Charges to customers for goods and services of the program. A customer is one who directly benefits from the goods or services or is otherwise directly affected by the program, such as a state citizen or taxpayer, or other governments or nongovernmental entities.
- Amounts received from outside entities that are restricted to one or more specific program.
   These amounts can be operating or capital in nature.
- Earnings on investments that are restricted to a specific program are also considered program revenues.

General revenues consist of taxes and other items not meeting the definition of program revenues.

Generally the effect of internal activities is eliminated. Exceptions to this rule include charges between the health insurance and workers' compensation insurance programs and various other state programs and functions. Elimination of these charges would distort the direct costs and revenues reported for the various activities involved.

#### **Fund Financial Statements**

The State uses 501 accounts that are combined into 55 rollup funds. The State presents separate financial statements for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements, with nonmajor funds being combined into a single column regardless of fund type. Internal service and fiduciary funds are reported by fund type. Major funds include:

#### **Major Governmental Funds:**

- **General Fund** is the state's primary operating fund. This fund is used to account for all financial resources and transactions not required to be accounted for in other funds.
- Higher Education Special Revenue Fund primarily accounts for grants and contracts received for research and other educational purposes. This fund also accounts for charges for services by state institutions of higher education.
- **Higher Education Endowment Fund** is used by the state to account for gifts and bequests that the donors have specified must remain intact. Each gift is governed by various restrictions on the investment and use of the funds.

#### **Major Enterprise Funds:**

- Workers' Compensation Fund is used to account for the workers' compensation program that provides medical, time-loss, and disability benefit payments to qualifying individuals sustaining work-related injuries.
- Unemployment Compensation Fund is used to account for the unemployment compensation program. It accounts for the deposit of funds requisitioned from the Federal Unemployment Trust Fund, to provide services to eligible participants within the state, and to pay unemployment benefits.

The state includes the following governmental and proprietary fund types within nonmajor funds:

#### **Nonmajor Governmental Funds:**

- Special Revenue Funds are used to account for a variety of state programs including public safety and health assistance programs; natural resource and wildlife protection and management programs; the state's transportation programs which include the operation of the state's ferry system and maintenance and preservation of non-interstate highway system; K-12 school construction; and construction and loan programs for local public works projects.
- **Debt Service Funds** are used by the state to account for the accumulation of resources for, and the payment of, principal and interest on the state's general obligation bonds.
- Capital Projects Funds are used to account for the acquisition, construction, and remodeling of public buildings including higher education facilities.
- Common School Permanent Fund accounts for the principal derived from the sale of timber.
   Interest earned is used for the benefit of common schools.

#### **Nonmajor Proprietary Funds:**

- Enterprise Funds are used to account for the state's business type operations including: the health insurance program; student housing and dining, parking and bookstore operations; the state lottery; state liquor stores; the guaranteed tuition and college savings program; and the convention and trade center.
- Internal Service Funds are used to account for the provision of legal, motor pool, data processing, risk management, and other services by one department or agency to other departments or agencies of the state on a costreimbursement basis.

The state reports the following fiduciary funds:

- Pension (and other employee benefit) Trust Funds are used to report resources that are required to be held in trust by the state for the members and beneficiaries of defined benefit pension plans, defined contribution pension plans, and other employee benefit plans.
- Local Government Investment Pool (LGIP) is used to report the external portion of LGIP, which is reported, by the state as the sponsoring government.

- **Private-Purpose Trust Funds** are used to report trust arrangements, other than pension and investment trusts, under which principal and income benefit individuals, private organizations, or other governments. Examples include administration of student grant and loan programs and unclaimed property.
- Agency Funds are used to account for resources held by the state in a purely custodial capacity for other governments, private organizations or individuals.

Operating and Non-operating Revenues and Expenses – The state's proprietary funds make a distinction between operating and nonoperating revenues and expenses. Operating revenues and expenses generally result from providing goods and services directly related to the principal operations of the funds. For example, operating revenues for the state's workers' compensation and health insurance funds consist of premiums collected and investment earnings. Operating expenses consist of the claims paid to covered individuals, claims adjustment expenses, costs of commercial insurance coverage and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating, including interest expense and investment gains and losses.

#### Application of Restricted/Unrestricted Resources -

When both restricted and unrestricted resources are available for use, it is the state's policy to use restricted resources first, then unrestricted resources as they are needed.

### C. Measurement Focus and Basis of Accounting

For government-wide reporting purposes, the state uses the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

For fund statement reporting purposes, the state uses the current financial resources measurement focus and modified accrual basis of accounting for governmental funds. With the current financial resources measurement focus, generally only current assets and current liabilities are included on the balance sheet. Operating statements for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be reasonably estimated. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Primary revenues that are determined to be susceptible to accrual include sales taxes, business and occupation taxes, motor fuel taxes, federal grants-in-aid, and charges for services.

Revenues from property taxes are determined to be available if collected within 60 days. Revenue for timber cutting contracts is accrued when the timber is harvested. Revenues from licenses, permits, and fees are recognized when received in cash. Revenues related to expenditure driven grant agreements are recognized when the qualifying expenditures are made. All other accrued revenue sources are determined to be available if collectible within 12 months.

Property taxes are levied in December for the following calendar year. The first half-year collections are due by April 30, and the second half-year collections are due by October 31. Since the state is on a fiscal year ending June 30, the first half-year collections are recognized as revenue, if collected within 60 days of the fiscal year end. The second half-year collections are recognized as receivables offset by deferred revenue. The lien date on property taxes is January 1 of the tax levy year.

Under modified accrual accounting, expenditures are recognized when the related fund liability is incurred. Exceptions to the general modified accrual expenditure recognition criteria include unmatured interest on general long-term obligations which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

The state reports deferred revenues on its governmental fund balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and the "available" criteria for revenue recognition in the current period. Deferred revenues also arise when resources are received by the state before it has a legal claim to them, such as when grant monies are received prior to the incurrence of qualifying expenditures.

All proprietary and trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations of these funds are included on the statement of net assets. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net assets. Net assets are

presented as 1) invested in capital assets, net of related debt, 2) restricted and 3) unrestricted.

All proprietary and trust funds are reported using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

#### D. General Budgetary Policies and Procedures

The legal level of budgetary control is at the fund/account, agency, and appropriation level, with administrative controls established at lower levels of detail in certain instances. The accompanying budgetary schedules presented as Required Supplementary Information (RSI) are not presented at the legal level of budgetary control. This is due to the large number of appropriations within individual agencies that would make such a presentation in the accompanying financial schedules extremely cumbersome. Section 2400.112 of the GASB Codification of Governmental Accounting and Financial Reporting Standards provides for the preparation of a separate report in these extreme cases. For the state of Washington, a separate report has been prepared for the 2001-2003 Biennium to illustrate legal budgetary compliance. Appropriated budget versus actual expenditures, and estimated versus actual revenues and other financing sources (uses) for appropriated funds at agency and appropriation level are presented in Report MFS1054 for governmental funds. A copy of this report is available at the Office of Financial Management, 6639 Capitol Boulevard, PO Box 43113, Olympia, Washington 98504-3113. For additional budgetary information, please refer to the notes to RSI presented later in this report.

#### E. Cash and Investments

Investments of surplus or pooled cash balances are reported on the accompanying Statements of Net Assets, Balance Sheets and Statements of Cash Flows as "Cash and Pooled Investments." The Office of the State Treasurer invests state treasury cash surpluses where funds can be disbursed at any time without prior notice or penalty. As a result, the cash balances of funds with surplus pooled balances are not reduced for these investments. For reporting purposes, pooled cash is stated at fair value or amortized cost, which approximates fair value. For the purposes of the Statement of Cash Flows, the state considers cash and short-term, highly-liquid investments, that are both readily convertible to cash and are so near their maturity dates that they present insignificant risk of changes in value because of changes in interest rates, to be cash equivalents.

The method of accounting for noncurrent investments varies depending upon the fund classification. Investments in the state's Local Government Investment Pool (LGIP), an external investment pool operated in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940, are reported at amortized cost. The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

All other noncurrent investments are reported at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent appraisals. Venture capital and leveraged buy-out investments are determined by independent investment advisors based on analysis of the audited financial statements of the underlying partnerships. For information on derivative financial instruments utilized by the state, refer to Note 3.

#### F. Receivables

Receivables in the state's governmental funds consist primarily of tax and federal revenues. Receivables in all other funds have arisen in the ordinary course of business. Receivables are recorded when either the asset or revenue recognition criteria (refer to Note 1.C) have been met. All receivables are reported net of an allowance for accounts estimated to be uncollectible.

For government-wide reporting purposes, amounts recorded as interfund/interagency receivables and payables are eliminated in the governmental and business-type activities columns on the Statement of Net Assets, except for the net residual balance that is reported as "internal balances." Amounts recorded in governmental and business-type activities as due to or from fiduciary funds have been reported as due to or from other governments.

#### G. Inventories

Consumable inventories, consisting of expendable materials and supplies held for consumption, are reported in the state's financial statements if the annual balance on hand within an agency is estimated to be \$25,000 or more. Consumable inventories are generally valued at cost using the first-in, first-out method. All merchandise inventories are considered reportable for financial statement purposes. Merchandise inventories are generally valued at cost using the first-in, first-out method. Donated consumable inventories are recorded

at fair market value. Food stamps on hand are recorded at face value.

For governmental activities, inventories are recorded using the consumption method. For business-type activities, inventories are expensed when used or sold.

For governmental fund reporting, inventory balances are also recorded as a reservation of fund balance indicating that they do not constitute "available spendable resources" except for \$70 thousand in food stamps and \$3.7 million in federally donated consumable inventories, both of which are offset by deferred revenues because they do not constitute a fund resource until issued or consumed.

#### H. Capital Assets

Except as noted below, it is the state's policy to capitalize all land; all additions and improvements to the state highway system; infrastructure, other than the state highway system, with a cost of \$100,000 or greater; and all other capital assets with a unit cost of \$5,000 or greater.

Art collections, library reserve collections, and museum and historical collections, that are considered inexhaustible in that their value does not diminish over time, are not capitalized by the state if all of the following conditions are met:

- The collection is held for public exhibition, education or research in furtherance of public service, rather than financial gain.
- The collection is protected, kept unencumbered, cared for, and preserved.
- The collection is subject to policy requirements that the proceeds from sales of collection items be used to acquire other items for the collection.

Capital assets acquired by capital leases with a net present value or fair market value, whichever is less, of less than \$10,000 are not capitalized.

Purchased capital assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist. Capital asset costs include the purchase price plus those costs necessary to place the asset in its intended location and condition for use. Normal maintenance and repair costs that do not materially add to the value or extend the life of the state's capital assets are not capitalized.

Donated capital assets are valued at their estimated fair market value on the date of donation, plus all appropriate ancillary costs. When the fair market value is not practically determinable due to lack of sufficient records, estimated cost is used. Where necessary, estimates of original cost and fair market value are derived by factoring price levels from the current period to the time of acquisition.

The value of assets constructed by agencies for their own use includes all direct construction costs and indirect costs that are related to the construction. In proprietary and trust fund type accounts, net interest costs (if material) incurred during the period of construction are capitalized.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Generally, estimated useful lives are as follows:

Buildings & building components	5-50 years
Furnishings, equipment & collections	5-50 years
Other improvements	3-50 years
Infrastructure	20-50 years

The cost and related accumulated depreciation of capital assets retired from service, or disposed of, are removed from the accounting records.

The state capitalizes the state highway system as a network but does not depreciate it since the system is being preserved approximately at or above a condition level established by the state. That condition level is documented and disclosed. Additionally, the highway system is managed using an asset management system that includes:

- Maintenance of an up-to-date inventory of system assets,
- Performance of condition assessments of the assets at least every three years with summarization of the results using a measurement scale, and
- Annual estimation of the amount to maintain and preserve the assets at the condition level established and disclosed.

All state highway system expenditures that preserve the useful life of the system are expensed in the period incurred. Additions and improvements that increase the capacity or efficiency of the system are capitalized. This approach of reporting condition instead of depreciating the highway system is called the Modified Approach.

For government-wide financial reporting purposes, capital assets of the state are reported as assets in the applicable governmental or business-type activities column on the Statement of Net Assets. Depreciation expense related to capital assets is also reported in the Statement of Activities. Capital assets and the related depreciation expense are also reported in the proprietary fund financial statements.

For governmental fund reporting, capital assets are not reported on the balance sheet. Instead, capital acquisitions and construction are reflected as expenditures in the year acquired. No depreciation is reported.

#### I. Compensated Absences

State employees accrue vested annual leave at a variable rate based on years of service. In general, accrued annual leave cannot exceed 30 days at the employee's anniversary date.

Employees accrue sick leave at the rate of one day per month without limitation on the amount that can be accumulated. Sick leave is not vested; i.e., the state does not pay employees for unused sick leave upon termination except upon employee death or retirement. At death or retirement, the state is liable for 25 percent of the employee's accumulated sick leave. In addition, the state has a "sick leave buyout option" in which each January, employees who accumulate sick leave in excess of 60 days may redeem sick leave earned but not taken during the previous year at the rate of one day's pay in exchange for each four days of sick leave.

It is the state's policy to liquidate unpaid compensated absence leave outstanding at June 30 with future resources rather than advance funding it with currently available expendable financial resources.

For government-wide reporting purposes, the state reports compensated absence obligations as liabilities in the applicable governmental or business-type activities columns on the Statement of Net Assets.

For fund statement reporting purposes, governmental funds recognize an expenditure for annual and sick leave when it is paid. Proprietary and trust funds recognize the expense and accrue a liability for annual leave and estimated sick leave buyout, including related payroll taxes and benefits as applicable, as the leave is earned.

#### J. Long-Term Liabilities

In the government-wide and proprietary fund financial statements, long-term obligations of the state are reported as liabilities on the Statement of Net Assets. Bonds payable are reported net of applicable premium or discount. When material, bond premiums, discounts, and issue costs are deferred and amortized over the life of the bonds.

For governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Premiums and discounts on debt issuance are also reported as other financing sources and uses respectively. Issue costs are reported as debt service expenditures.

#### K. Fund Equity

In the fund financial statements, governmental funds report the difference between fund assets and fund liabilities as "Fund Balance." Reserved fund balance represents that portion of fund balance that is: (1) not available for appropriation or expenditure, and/or (2) legally segregated for a specific future use. Unreserved, designated fund balance indicates tentative plans for future use of financial resources. Unreserved, undesignated fund balance represents the amount available for appropriation.

#### L. Insurance Activities

#### Workers' Compensation

The state of Washington's workers' compensation program is established by Title 51 RCW. The statute requires all employers to insure payment of benefits for job related injuries and diseases through the Workers' Compensation Fund or through self-insurance. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations through private insurers.

The Workers' Compensation Fund, an enterprise fund, is used to account for the workers' compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main benefit plans of the workers' compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

Premiums are based on individual employers' reported payroll hours and insurance rates based on each employer's risk classification(s) and past experience. In addition to its regular premium plans, the Workers' Compensation Fund offers a retrospective premium rating plan under which premiums are adjusted annually for up to four years following the plan year based on individual employers' loss experience. Initial adjustments to the standard premiums are paid to or collected from the employers approximately ten months after the end of each plan year.

The Workers' Compensation Fund establishes claims liabilities based on estimates of the ultimate cost of claims (including future claims adjustment expenses) that have been reported but not settled, and of claims that have been incurred but not reported (IBNR). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as inflation,

changes in doctrines of legal liabilities, claims adjudication, and judgments, the process used in computing claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic, legal, and social factors. A provision for inflation in the calculation of estimated future claim costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

#### Risk Management

Washington State operates a risk management liability program pursuant to RCW 4.92.130. The state manages its tort claims as an insurance business activity rather than a general governmental activity. The state's policy is generally not to purchase commercial insurance for the risk of losses to which it is exposed. Instead, the state management believes it is more economical to manage its risks internally and set aside assets for claims settlement in the Risk Management Fund, an internal service fund. A limited amount of commercial insurance is purchased for employee bonds and to limit the exposure to catastrophic losses. Otherwise, the risk management liability program services all claims against the state for injuries and property damage to third parties. The majority of state funds and agencies participate in the risk management liability program in proportion to the anticipated exposure to liability losses.

#### **Health Insurance**

The state of Washington administers and provides medical, dental, basic life, and long-term disability insurance coverage for eligible state employees. In addition, the state offers coverage to K-12 school districts, educational service districts, political subdivisions and employee organizations representing state civil service workers. The state establishes eligibility requirements and approves plan benefits of all participating health care organizations.

The state's share of the cost of coverage for state employees is based on a per capita amount determined annually by the Legislature and allocated to state agencies. The Health Care Authority, as administrator of the health care benefits program, collects this monthly "premium" from agencies for each active employee enrolled in the program. State employees self-pay for coverage beyond the state's contribution. Cost of coverage for non-state employees is paid by their respective employers. Most coverage is also available on a self-paid basis to eligible retirees, former employees, and employees who are temporarily not in pay status.

The state secures commercial insurance for certain coverage offered, but self-insures the risk of loss for the Uniform Medical Plan. Twenty-nine percent of eligible subscribers were enrolled in the Uniform Medical Plan in Fiscal Year 2002. Claims are paid from premiums collected, and claims adjudication is contracted through a third-party administrator. Considerations in calculating liabilities include frequency of claims, administrative costs, industry inflation trends, advances in medical technology, and other social and economic factors. Liabilities include an amount for claims incurred but not reported.

#### M. Interfund/Interagency Activities

The state engages in two major categories of interfund/interagency activity: reciprocal and nonreciprocal.

Reciprocal interfund/interagency activity is the internal counterpart to exchange and exchange-like transactions and includes both interfund loans and services provided and used. Nonreciprocal activity is nonexchange in nature and includes both transfers and reimbursements.

#### N. Donor-restricted Endowments

The state reports endowments in higher education endowment permanent accounts. These accounts are established outside of the state treasury for use by the higher education institutions.

Generally, the institutions use a 5% spending rate policy for authorizing and spending investment income.

The net appreciation available for authorization for expenditure by the governing board totaled \$113.9 million and is reported in the nonexpendable portion of the reserve for permanent funds.

#### Note 2 - Accounting and Reporting Changes

Fund equity at July 1, 2001, has been restated as follows (expressed in thousands):

	Fund equity at				Fund equity
	June 30, 2001, as	Fund	Accounting	Prior Period	as restated,
-	previously reported	Reclassification	Policy Changes	Adjustment	July 1, 2001
Governmental Funds:					
General	\$ 1,481,586	-	-	_	\$ 1,481,586
Higher Education Special Revenue	696,585	88,191	-	-	784,776
Higher Education Endowment	· -	1,531,192	(12,163)	_	1,519,029
Nonmajor Governmental	2,899,195	818,014	- '	(2,781)	3,714,428
Proprietary Funds:					
Enterprise Funds:					
Workers' Compensation	(5,426,175)	(1)	-	-	(5,426,176)
Unemployment Compensation	-	2,237,491	-	-	2,237,491
Nonmajor Enterprise Funds	968,284	20,653	-	(32,115)	956,822
Internal Service Funds:					
Nonmajor Internal Service Funds	100,481	14,121	(32,533)	-	82,069
Fiduciary Funds:					
Expendable Trust	4,676,184	(4,676,184)	-	-	-
Nonexpendable Trust	1,691,211	(1,691,211)	-	-	-
Private Purpose Trust	-	193,815	8,697	-	202,512
Local Government Investment Pool	4,990,566	1	-	-	4,990,567
Pension and Other Employee Benefit Plans	44,012,695	1,463,918	-	-	45,476,613
Component Units:					
Public Stadium	368,849	-	-	34,678	403,527
Nonmajor Component Units	45,945	-	28	-	45,973

#### **Changes Affecting Equity**

Effective for Fiscal Year 2002 reporting, the state implemented several new accounting standards issued by GASB:

Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments,

No. 37, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus, and

No. 38, Certain Financial Statement Note Disclosures.

<u>Fund Reclassification</u> - Statement No. 34, as amended by Statement No. 37, establishes new financial reporting standards for state and local governments. The requirements of these statements represent a significant change in the financial reporting model used by state governments, most significantly new government-wide financial statements. In addition to government-wide financial statements, they require changes to statement formats, changes in fund types, and the elimination of account groups. As a result, certain beginning fund

balances were required to be restated for fund reclassifications.

Accounting Policy Changes – GASB Statement No. 34 required the reclassification of most nonexpendable trust funds, which were accounted for as proprietary funds, to permanent funds, which are accounted for as governmental funds. Due to this change, deferred revenue was recorded for amounts not available.

For funds that were reclassified from governmental to proprietary, the following accounting policy changes were needed:

- accrue long-term liabilities;
- record capital assets;
- recognize revenue that was previously deferred; and
- recognize prepaids that were previously expended.

<u>Prior period adjustments</u> – A prior period adjustment was recorded in the Motor Vehicle Account, which is a non-major special revenue fund. This adjustment of \$2.8 million properly reflects the accrual of local tax distribution, which was collected in June and distributed in July.

A prior period adjustment was recorded in the Certificates of Participation and Other Financing Fund, which is a non-major enterprise fund. The \$3.4 million adjustment is a net reduction to receivables. A \$28.7 million prior period adjustment was recorded in the Higher Education Student Services Fund, also a non-major enterprise fund, to reflect a correction of application of an accounting principle.

The Washington State Public Stadium Authority, a discrete component unit, recorded a prior period adjustment of \$34.7 million to reflect land that was conveyed from King County last year.

#### **Note 3 - Deposits and Investments**

As of June 30, 2002, the carrying amount of Washington's cash and investments was \$69.4 billion. Total cash and investments at fiscal year-end amounted to \$69.7 billion, including cash from outstanding checks and warrants. Of this amount, cash on hand amounted to

\$57.2 million, deposits with financial institutions amounted to \$766 million, and deposits in the federal Unemployment Trust Fund amounted to \$1.5 billion. The remaining \$67.3 billion represented the total carrying amount of investments.

Deposits by type, at June 30, 2002, are as follows (expressed in thousands):

Type of Deposit	Carrying	Bank	Insured/	Uninsured/
	Amount	Balance	Collateralized	Uncollateralized
Demand deposits Certificates of deposit Cash with fiscal and escrow agents	\$ 66,985	\$ 208,993	\$ 207,823	\$ 1,170
	485,974	485,974	485,219	755
	71,159	71,069	52,172	18,897
Total Deposits	\$ 624,118	\$ 766,036	\$ 745,214	\$ 20,822

DEPOSITS - At fiscal year end, 97.3 percent of the state's deposits with financial institutions were either insured or collateralized, the remaining 2.7 percent were uninsured/uncollateralized. The Federal Deposit Insurance Corporation (FDIC) covers the state's insured deposits. The Washington Public Deposit Protection Commission (PDPC) provides collateral protection. The PDPC (established under Chapter 39.58 of the Revised Code of Washington) constitutes a multiple financial institution collateral pool. Pledged securities under the PDPC collateral pool are held by the PDPC's agent in the name of the collateral pool.

INVESTMENTS - The State Investment Board, the Office of the State Treasurer, and the University of Washington manage approximately 95 percent of the state's investing activity. Management responsibilities and investment instruments as authorized by statute follow.

STATE INVESTMENT BOARD (SIB) - Statute designates SIB as having investment management responsibility for pension funds, the Workers' Compensation Fund, permanent funds (established at statehood), and other specific funds. Pursuant to statute (Chapter 43.33A RCW) and SIB policy, SIB is authorized and invests in the following: Treasury Bills;

discount notes; repurchase agreements; reverse agreements: repurchase banker's acceptances; commercial paper; guaranteed investment contracts; U.S. government and agency (government sponsored corporations eligible for collateral purposes at the Federal Reserve) securities; nondollar bonds; investment grade corporate bonds; publicly traded mortgage-backed privately placed mortgages; private securities: placements of corporate debt; U.S. and foreign common stock; U.S. preferred stock; convertible securities; private equity including but not limited to investment corporations, partnerships, and limited liability companies for venture capital, leveraged buy-outs, real estate, or other forms of private equity; asset backed securities; and derivative securities including futures, options, options on futures, forward contracts, and swap transactions.

The SIB is authorized to utilize various derivative financial instruments, including mortgage-backed securities, financial futures, forward contracts, interest rate and equity swaps, and options, to manage its exposure to fluctuations in interest and currency rates while increasing portfolio returns. Derivative transactions involve, to varying degrees, market and credit risk. SIB mitigates market risks arising from derivative transactions by requiring collateral in cash and investments to be maintained equal to the securities

positions outstanding, and thereby prohibiting the use of leverage or speculation. Credit risks arising from derivative transactions are mitigated by selecting and monitoring creditworthy counterparties and collateral issuers.

Consistent with the SIB authority to invest in derivatives, international active equity managers may make limited investment in financial futures, forward contracts, or other derivative securities to manage exposure to currency rate risk and equitize excess cash holdings. No such derivative securities were held as of June 30, 2002. Domestic and foreign passive equity index fund managers may also utilize various derivative securities to manage exposure to risk and increase portfolio returns. Information on the extent of the use, and holdings of derivative securities by passive equity index fund managers is unavailable. At June 30, 2002, the only derivative securities held directly by SIB were collateralized mortgage obligations (CMO's) of \$2.1 billion.

State law and Board policy permit the SIB to participate in securities lending transactions. The Board has entered into agreements with State Street Bank and Trust Company (SSB) to act as agent for the SIB in securities lending transactions. As SSB is the custodian bank for the SIB, it is a counterparty to securities lending transactions. Therefore, all cash collateral reinvested by SSB is reflected as Category 3 for custodial credit risk disclosure purposes.

Securities were loaned and collateralized by the SIB's agents with cash and U.S. government securities (exclusive of mortgage backed securities and letters of credit), and irrevocable letters of credit. When the loaned securities were denominated in United States dollars, or were securities whose primary trading market was located in the United States, or were sovereign debt that was issued by foreign governments, the collateral requirement was 102 percent of the market value of the securities loaned. When the loaned securities were not denominated in United States dollars or were securities whose primary trading market was not located in the United States, the collateral requirement was 105 percent of the market value of the loaned securities. collateral held and market value of securities on loan at June 30, 2002 approximated \$3.9 and \$3.8 billion, respectively.

During Fiscal Year 2002, securities lending transactions could be terminated on demand by either the SIB or the borrower. The average term of overall loans was 49 days.

Cash collateral was invested by the SIBs agents in securities issued or guaranteed by the U.S. government, the SIBs short-term investment pool (average weighted maturity of 162 days), or term loans. Because the securities lending agreements were terminable at will,

their duration did not generally match the duration of the investments made with the cash collateral. Noncash collateral could not be pledged or sold absent borrower default. There are no restrictions on the amount of securities that can be lent.

Securities were loaned with the agreement that they could be returned in the future for exchange of the SSB indemnified the SIB by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return the loaned securities or pay distributions thereon. responsibilities included performing borrower and collateral investment credit analyses, demanding adequate types and levels of collateral, and complying applicable with federal regulations concerning securities lending.

During Fiscal Year 2002, there were no significant violations of legal or contractual provisions nor failures by any borrower to return loaned securities or to pay distributions thereon. Further, the SIB incurred no losses during Fiscal Year 2002 resulting from a default by either the borrowers or the securities lending agents.

The SIB has entered into a number of agreements that commit the state, upon request, to make additional investment purchases up to a stated amount. As of June 30, 2002, the state had the following unfunded investment commitments (expressed in thousands):

Private equity partnerships \$ 5,743,629 Real estate \$ 917,495

OFFICE OF THE STATE TREASURER (OST) - The OST operates the state's Cash Management Account for investing cash in excess of daily requirements. Statute authorizes the OST to buy and sell the following types of instruments: U.S. government and agency securities, banker's acceptances, commercial paper, and certificates of deposit with qualified public depositories. Securities underlying repurchase and reverse repurchase agreements are limited to those stated above.

State statutes permit the OST to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The OST, which has contracted with a lending agent to lend securities, earns a fee for this activity. The lending agent lends securities and receives collateral, which can be in the form of cash or other securities. The collateral, which must be valued at 102 percent of the fair value of the loaned securities, is priced daily and, if necessary, action is taken to maintain the collateralization level at 102 percent. The cash is invested by the lending agent in repurchase agreements or money market instruments, in accordance with investment guidelines approved by the OST. securities held as collateral and the securities underlying the cash collateral are held by the custodian. At June 30,

2002, all OST securities on loan were collateralized by cash and other securities and are classified in the schedule of custodial credit risk according to the category for the collateral received on the securities lent. On June 30, 2002, the average life of both the loans and the investment of cash received as collateral was one day.

The OST investment policy requires that any securities on loan be made available by the lending agent for next day liquidity at the option of the OST. During Fiscal Year 2002, the OST had no credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts the borrowers owed the OST. Furthermore, the contract with the lending agent requires them to indemnify the OST if the borrowers fail to return the securities (and if collateral is inadequate to replace the securities lent) or if the borrower fails to pay the OST for income distribution by the securities' issuers while the securities are on loan. The OST cannot pledge or sell collateral securities received unless the borrower defaults. There were no violations of legal or contractual provisions or any losses resulting from a default of a borrower or lending agent during the fiscal year.

Repurchase agreements are collateralized at 102 percent. The collateral is priced daily and held by the OST's custodian in the state's name. Collateral for mortgage-backed repurchase agreements with a maturity date longer than seven days will be priced at 105 percent of fair value, plus accrued interest. Collateralized Mortgage Obligations (CMO) used as collateral for repurchase agreements must pass the Federal Financial Institutions Examination Council (FFIEC) test, or not exceed a volatility rating of V-5 by Fitch Investor Services, or a similar rating of a nationally recognized rating agency.

State law also permits the OST to enter into reverse repurchase agreements, which are, by contract, sales of securities with a simultaneous agreement to repurchase them in the future at the same price plus a contract rate of interest. The fair value of the securities pledged as collateral by the OST underlying the reverse repurchase agreements normally exceeds the cash received, providing the dealers a margin against a decline in the fair value of the securities. If the dealers default on their obligations to resell these securities to the OST or to provide equal value in securities or cash, the OST would suffer an economic loss equal to the differences between the fair value plus accrued interest of the underlying securities and the agreement obligation, including accrued interest. There were no losses during the fiscal year due to defaults. The OST investment policy limits the amount of reverse repurchase agreements to 30 percent of the total portfolio. At fiscal year end, the 30 percent limitation of the policy applies to a combination of securities lending and reverse repurchase agreements. During the fiscal year, the maturities of reverse repurchase agreements were matched to anticipated cash flows adequate to liquidate the agreements. On June 30,

2002, there were no obligations under reverse repurchase agreements.

UNIVERSITY OF WASHINGTON - The University's investment policies permit it to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The University's custodian lends securities of the type on loan at year-end for collateral in the form of cash or other securities. U.S. securities are loaned verses collateral valued at 102% of the fair value of the securities plus any accrued interest. Non-U.S. securities are loaned versus collateral valued at 105% of the fair value of the securities plus any accrued interest. At yearend, the University has no credit risk exposure to borrowers because the amounts the University owes the borrowers exceed the amounts the borrowers owe the University. The contract with the custodian requires it to indemnify the University if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the University for income distributions by the securities' issuers while the securities are on loan. Either the University or the borrower can terminate all securities loans on demand, although the average term of overall loans is ten days. Cash collateral is invested in a short-term investment pool. The relationship between the maturities of the investment pool and the University's loans is affected by the maturities of the securities loans made by other entities that use the custodian's pool, which the University cannot determine. Non-cash collateral cannot be sold unless the borrower defaults. Securities on loan at June 30, 2002, totaled \$353 million.

The University's investments include certain derivative instruments and structured notes that derive their value from a security, asset, or index. Such investments are governed by the University's Investment Policies and Guidelines, which effectively constrain their use by establishing (a) duration parameters which limit price sensitivity to interest rate fluctuations (market risk), (b) minimum quality ratings at both the security and portfolio level, and (c) a market index as a performance benchmark.

INVESTMENT ACTIVITY - The state's investments are categorized below per GASB Statement No. 3 to give an indication of the level of risk assumed at year-end. Category 1 includes investments that are insured, registered, or held by the state or its agent in the state's name. Category 2 includes uninsured and unregistered investments which are held by the counterparties' trust departments or agents in the state's name. Category 3 includes uninsured and unregistered investments held by counterparties, or their trust departments or agents, but not in the state's name.

Investments at June 30, 2002, by investment type, are listed below (expressed in thousands):

	-	ring Amount I	-	0	F-1-
Investment Type	1 GAS	SB Categories 2	3	Carrying Amount	Fair Value
Corporate bonds	\$ 8,933,901	\$ 498	\$ -	\$ 8,934,399	\$ 8,934,399
Corporate stocks	2,621,629	563	· -	2.622.192	2.622.192
U.S. government securities	2,905,091	-	-	2,905,091	2,905,108
Government securities	1.642.556	_	-	1.642.556	1.642.556
Collateralized mortgage obligations	3,826,993	_	_	3,826,993	3,826,991
Repurchase agreements	2,260,733	1,982	800.000	3,062,715	3,062,718
Asset backed securities	359,209	-	454,889	814,098	814,098
Commercial paper	5.964	_	248,555	254,519	254,519
Discount notes	4,185,552	_	-	4,185,552	4,185,562
Bankers' acceptances	7,608	_	-	7,608	7.608
Municipal bonds	33,001	119	_	33,120	33,135
Variable rate notes	· -	-	1,057,807	1,057,807	1,057,807
Negotiable certificates of deposit	_	-	1,300,279	1,300,279	1,300,279
Other	1,315	-	-	1,315	1,315
	\$ 26,783,552	\$ 3,162	\$ 3,861,530	30,648,244	30,648,287
Mutual funds				3,387,353	3,387,353
Mortgages				649,185	649,185
Real estate				3,681,581	3,681,581
Private equity				5,345,585	5,345,585
Guaranteed investment contracts				467,556	467,556
Investments held by broker-dealers					
under securities lending programs:					
U.S. government securities				4,347,750	4,347,750
U.S. agency securities				163,181	163,181
Other investments				575,383	575,383
Investments held by broker-dealers					
under reverse repurchase agreemen	ts:				
U.S. government securities				3,800	3,800
U.S. instrumentality securities				2,000	2,000
Commingled investment Funds					
Foreign				3,479,364	3,479,364
Domestic				14,123,982	14,123,982
Other investment types				509,088	509,088
Total Investments				\$ 67,384,052	\$ 67,384,095

#### Note 4 - Receivables and Deferred Revenues

#### A. Governmental Funds

#### **Taxes Receivable**

Taxes receivable at June 30, 2002, consisted of the following (expressed in thousands):

Taxes Receivable	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Total
Property	\$ 772,281	\$ -	\$ -	\$ 1,491	\$ 773,772
Sales	1,137,348	-	-	17,815	1,155,163
Business and occupation	412,746	-	-	-	412,746
Estate	15,729	-	-	-	15,729
Fuel	-	-	-	64,810	64,810
Other	41,724	-	-	3,530	45,254
Subtotals	2,379,828	-	-	87,646	2,467,474
Less: Allowance for uncollectible receivables	31,342	-	-	295	31,637
Total Taxes Receivable	\$ 2,348,486	\$ -	\$ -	\$ 87,351	\$ 2,435,837

#### **Other Receivables**

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

Other Receivables	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Total
Public assistance	\$ 1,123,129	\$ -	\$ -	\$ 1,242	\$ 1,124,371
Accounts receivable	12,935	76,234	2,730	52,491	144,390
Interest	-	1,134	9,906	6,858	17,898
Loans	4,504	2,074	-	57,804	64,382
Long-term contracts	6,186	-	9,011	111,955	127,152
Miscellaneous	6,454	45,003	9,996	12,833	74,286
Subtotals	1,153,208	124,445	31,643	243,183	1,552,479
Less: Allowance for					
uncollectible receivables	936,746	4,313	63	17,954	959,076
Total Other Receivables	\$ 216,462	\$ 120,132	\$ 31,580	\$ 225,229	\$ 593,403

Note: Public assistance receivables mainly represent amounts owed the state as a part of the Support Enforcement Program at the Department of Social and Health Services for the amounts due from persons required to pay support for individuals currently on state assistance, and have a low realization expectation. Accordingly, the receivable is offset by a large allowance for uncollectible receivables.

#### **Deferred Revenues**

Deferred revenues at June 30, 2002, consisted of the following (expressed in thousands):

Deferred Revenues	General Fund	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Total
Property taxes	\$ 751,661	\$ -	\$ -	\$ 525	\$ 752,186
Other taxes	379,512	-	-	16	379,528
Timber sales	3,093	-	9,010	102,530	114,633
Charges for services	12,331	12,437	-	17,375	42,143
Food stamps	70	-	-	-	70
Donable goods	3,699	-	-	-	3,699
Miscellaneous	48,316	97,791	226	115,380	261,713
Total Deferred Revenues	\$ 1,198,682	\$ 110,228	\$ 9,236	\$ 235,826	\$ 1,553,972

#### **B. Proprietary Funds**

#### **Taxes Receivable**

Taxes receivable at June 30, 2002, consisted of \$4.1 million in liquor taxes reported in Nonmajor Enterprise Funds.

#### Other Receivables

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

	Bus	siness-Type Activ	vities		Governmental
		Enterprise Fund	s		Activities
			Nonmajor		Internal
	Workers'	Unemployment	Enterprise		Service
Other Receivables	Compensation	Compensation	Funds	Total	Funds
Accounts receivable	\$ 32,860	\$ -	\$ 188,804	\$ 221,664	\$ 2,201
Interest	102,458	-	1,892	104,350	337
Loans	-	-	1	1	-
Miscellaneous	307,559	391,295	6,850	705,704	237
Subtotals	442,877	391,295	197,547	1,031,719	2,775
Less: Allowance for					
uncollectible receivables	18,784	48,928	67,563	135,275	253
Total Other Receivables	\$ 424,093	\$ 342,367	\$ 129,984	\$ 896,444	\$ 2,522

#### **Deferred Revenues**

Deferred revenues at June 30, 2002, consisted of the following (expressed in thousands):

	Ві	usiness					Governmental Activities
	Enterprise Funds  Nonmajor  Workers' Unemployment Enterprise						Internal Service
Deferred Revenues		on Compensation		Funds	Total	Funds	
Charges for services	\$	-	\$	-	\$ 25,095	\$ 25,095	\$ 439
Donable goods		-		-	32	32	-
Miscellaneous	15,368 -		3,563	18,931	1		
Total Deferred Revenues	\$ 15,36	8	\$	-	\$ 28,690	\$ 44,058	\$ 440

#### C. Fiduciary Funds

#### **Other Receivables**

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

		Local		
	Private-	Government	Pension and	
	Purpose	Investment	Other Employee	Agency
Other Receivables	Trust	Pool	Benefit Plans	Funds
Public assistance	\$ 4,236	\$ -	\$ -	\$ -
Accounts receivable	31	-	2,963	8,716
Interest	1,574	5,753	165,384	18,575
Loans	302,315	-	-	22
Miscellaneous	1,141	100,000	41,682	26,780
Subtotals	309,297	105,753	210,029	54,093
Less: Allowance for				
uncollectible receivables	10,381	-	114	248
Total Other Receivables	\$ 298,916	\$ 105,753	\$ 209,915	\$ 53,845

#### **Deferred Revenues**

Deferred revenues recorded in Private-Purpose Trust funds at June 30, 2002, consisted of \$490 thousand related to charges for services and \$179.4 million related to other miscellaneous revenues.

#### Note 5 - Interfund Balances and Transfers

#### A. Interfund Balances

The following balances at June 30, 2002, represent due from and due to balances among all funds and state agencies (expressed in thousands):

	Due From											
Due To	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Workers' Compensation	Unemployment Compensation	Nonmajor Enterprise Funds	Internal Service Funds	Fiduciary Funds	Totals		
General	\$ 68,708	\$ 5,189	\$ -	\$ 574,867	\$ 5	\$ -	\$ 1,466	\$ 324	\$ 14,605	\$ 665,164		
Higher Educ. Special Revenue	36,526	10,194	19	2,056	33	-	15,905	15,408	1,587	81,728		
Higher Education Endowment	-	-	-	-	-	-	-	-	10	10		
Nonmajor Governmental Funds	217,940	521	2,534	87,637	52	-	10,714	918	14,775	335,091		
Workers' Compensation	64	-	-	286	975	-	-	6	34	1,365		
Unemployment Compensation	2,019	2,157	-	73	-	-	-	-	-	4,249		
Nonmajor Enterprise Funds	7,897	1,858	-	72	-	-	31,159	364	249	41,599		
Internal Service Funds	23,605	10	-	14,165	3,250	3	1,083	10,850	430	53,396		
Fiduciary Funds	337,972	990	171,488	9,844	-	-	700	149	18,008	539,151		
Totals	\$ 694,731	\$ 20,919	\$ 174,041	\$ 689,000	\$ 4,315	\$ 3	\$ 61,027	\$ 28,019	\$ 49,698	\$ 1,721,753		

All interfund balances are expected to be paid within one year from the date of the financial statements. These balances resulted from the time lag between the dates

that (1) interfund goods and services were provided and when the payments occurred, and (2) interfund transfers were accrued and when the liquidations occurred.

#### **B.** Interfund Transfers

Interfund transfers as reported in the financial statements reflect transfers between agencies and accounts reported within the same fund.

Net transfers between funds for the year ended June 30, 2002, consisted of the following (expressed in thousands):

				Trans	ferred To			
	Higher							
		Education	Higher	Nonmajor	Nonmajor	Internal	Private	
	General	Special	Education	Governmental	Enterprise	Service	Purpose	
Transferred From	Fund	Revenue	Endowment	Funds	Funds	Funds	Funds	Total
General Fund	\$ -	\$ 9,851	\$ -	\$ 703,732	\$ -	\$ 11,897	\$ 14,785	\$ 740,265
Higher Educ. Special Revenue	-	-	149,698	55,526	4,511	5,948	11,520	227,203
Higher Education Endowment	-	87	-	33,482	-	-	302	33,871
Nonmajor Governmental Funds	606,673	1,153	293	-	387	-	4	608,510
Workers' Compensation Fund	-	-	-	4,122	-	-	-	4,122
Nonmajor Enterprise Funds	31,273	2	-	118,279	-	-	1,101	150,655
Internal Service Funds	-	-	-	2,334	-	-	-	2,334
Private Purpose Funds	37,754	-	-	267	2,052	-	-	40,073
Total	\$ 675,700	\$ 11,093	\$ 149,991	\$ 917,742	\$ 6,950	\$ 17,845	\$ 27,712	\$ 1,807,033

Transfers are used to 1) move revenues from the fund that statute requires to collect them to the fund that statute requires to expend them, 2) move receipts designated for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, 3) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, 4) move profits from the Liquor Revolving Account and the State Lottery Account as required by law, and 5) transfer amounts to and from the General Fund as required by law.

In the Fiscal Year ended June 30, 2002, the State recorded transfers for \$334.9 million from the Emergency Reserve Account to the General Fund. These transfers were made in accordance with budgetary authority granted by the Legislature. The Legislature also directed transfer of \$255.7 million from various nonmajor governmental funds to the General Fund to subsidize lower than expected revenues. The net transfers from the Higher Education Special Revenue Fund to the Higher Education Endowment Fund includes a transfer by the University of Washington (UW) to establish an endowment of approximately \$200 million as approved by the UW Board of Regents.

#### Note 6 - Capital Assets

#### A. Governmental Capital Assets

The following is a summary of governmental capital asset activity for the year ended June 30, 2002 (expressed in thousands):

	Balances			Balances
Capital Assets	July 1, 2001*	Additions	Deletions	June 30, 2002
Capital assets, not being depreciated:				
Land	\$ 943,914	176,718	(32,346)	\$ 1,088,286
Highway System Infrastructure	10,492,546	607,323	-	11,099,869
Construction in Progress	1,101,573	315,998	(276,854)	1,140,717
Art Collections, Library Reserves,				
Museum, and Historical Collections	72,240	3,171	(1,371)	74,040
Total capital assets, not being depreciated	12,610,273		•	13,402,912
Capital assets, being depreciated:				
Buildings	5,272,307	370,515	(60,758)	5,582,064
Accumulated depreciation	(1,724,813)	(145,843)	4,289	(1,866,367)
Net buildings	3,547,494	, , ,	-	3,715,697
Furnishings, equipment, and collections	2,714,916	304,362	(219,957)	2,799,321
Accumulated depreciation	(1,367,646)	(261,235)	79,195	(1,549,686)
Net furnishings and equipment	1,347,270		-	1,249,635
Other improvements	639,872	69,275	(44,543)	664,604
Accumulated depreciation	(202,647)	(47,438)	2,862	(247,223)
Net other improvements and miscellaneous	437,225		-	417,381
Infrastructure (other)	217,999	26,138	-	244,137
Accumulated depreciation	(61,874)	(11,286)	-	(73,160)
Net other improvements and miscellaneous	156,125		-	170,977
Total capital assets, being depreciated, net	5,488,114			5,553,690
Governmental activities capital assets, net	\$ 18,098,387			\$ 18,956,602

<sup>\*</sup>Beginning balances have been adjusted during implementation of GASB Statement No. 34 to reflect accounting for infrastructure and collection/library reserves.

#### **B.** Business-type Capital Assets

The following is a summary of business-type capital asset activity for the year ended June 30, 2002, (expressed in thousands):

	Balances			Balances
Capital Assets	July 1, 2001*	Additions	Deletions	June 30, 2002
Capital assets, not being depreciated:				
Land	\$ 24,055	164	-	\$ 24,219
Art Collections, Library Reserves	35	-	-	35
Construction in Progress	302,487	114,352	(116,131)	300,708
Total capital assets, not being depreciated	326,577		•	324,962
Capital assets, being depreciated:				
Buildings	937,735	99,359	(5,703)	1,031,391
Accumulated depreciation	(344,362)	(26,008)	793	(369,577)
Net buildings	593,373		-	661,814
Furnishings, equipment, and collections	262,318	31,425	(8,183)	285,560
Accumulated depreciation	(181,198)	(21,486)	1,969	(200,715)
Net furnishings and equipment	81,120		-	84,845
Other Improvements	50,260	7,819	(21,418)	36,661
Accumulated depreciation	(9,150)	(2,744)	722	(11,172)
Net other improvements and miscellaneous	41,110		-	25,489
Infrastructure (other)	20,340	4,618	(738)	24,220
Accumulated depreciation	(4,042)	(3,294)	708	(6,628)
Net other improvements and miscellaneous	16,298	, ,	-	17,592
Total capital assets, being depreciated, net	731,901			789,740
Business-type activities capital assets, net	\$ 1,058,478			\$ 1,114,702

<sup>\*</sup>Beginning balances have been adjusted during implementation of GASB Statement No. 34 to reflect accounting for infrastructure and collection/library reserves.

#### C. Construction in Progress

Major construction commitments of the state at June 30, 2002, are as follows (expressed in thousands):

Agency/Project Commitments	Construction In Progress June 30, 2002	Remaining Project Commitments
Department of General Administration:		
Various projects	\$ 98,716	\$ 473,097
Liquor Control Board:		
Distribution center	28,538	-
Washington State Patrol:		
Seattle crime laboratory and other projects	10,421	8,153
Military Department:		
Emergency operation center and other projects	35,275	6,110
Department of Social and Health Services:		
State hospital and juvenile rehabilitation renovations, and other projects	125,610	90,125
Department of Corrections:		
Correctional centers construction, improvements, and other projects	236,442	387,750
Eastern Washington State Historical Society		
Museum Addition	20,842	2
Department of Transportation:		
Maintenance facilities, ferry vessels, and terminals	177,341	898,607
Department of Fish and Wildlife:		
Hatchery renovations, site improvements, and other projects	7,555	18,434
State Convention and Trade Center:		
Center Expansion	181,666	-
Higher Education Facilities:		
University of Washington	300,514	354,540
Washington State University	80,564	174,945
Eastern Washington University	9,473	1,059
Central Washington University	25,031	18,439
The Evergreen State College	57	71
Western Washington University	35,329	53,006
Community and Technical Colleges	63,449	134,966
Other Agency Miscellaneous Projects	4,602	17,689
Total Construction in Progress	\$ 1,441,425	\$ 2,636,993

Depreciation expense was charged to functions of the primary government as follows (in thousands):

	Amount
Governmental Activities:	
General Government	\$ 48,699
Education - elementary and secondary (K-12)	92
Education - higher education	280,608
Human services	20,678
Adult corrections	25,954
Natural resources and recreation	20,388
Transportation	69,383
Total Depreciation Expense - Governmental Activities	\$ 465,802
Business-Type Activities:	
Workers' Compensation	\$ 970
Unemployment Compensation	-
Health Insurance Programs	147
Higher Education Student Services	45,259
Other	7,157
Total Depreciation Expense - Business-type Activities	\$ 53,533

<sup>\*</sup>Includes \$53,498 million internal service fund depreciation that was allocated to functions as a part of the net internal service fund activity.

#### Note 7 - Long-Term Liabilities

#### A. Bonds Payable

Bonds payable at June 30, 2002, are reported by the State of Washington within Governmental Activities and Business-Type Activities, as applicable.

The State Constitution and enabling statutes authorize the incurrence of State general obligation debt, to which the State's full faith, credit, and taxing power are pledged, either by the State Legislature or by a body designated by statute (presently the State Finance Committee). Legislative authorization arises from an affirmative vote of 60 percent of both legislative houses without voter consent, or from an affirmative vote of more than 50 percent of both legislative houses and a majority of the voters voting thereon. The State Finance Committee debt authorization does not require voter approval; however, it is limited to providing for: (1) temporary deficiencies in the State treasury (must be discharged within 12 months of the date of incurrence): (2) appropriations already made by the legislature: or (3) refunding of outstanding obligations of the State.

#### **Legal Debt Limitation**

The State Constitution and current statutes generally limit debt authorized in the preceding procedures. The limitations prohibit the issuance of new debt if it would cause the maximum annual debt service, on all thereafter-outstanding general obligation debt, to exceed a specified percentage of the arithmetic mean of general state revenues for the preceding three fiscal years. These limitations are on the incurrence of new debt, not on the amount of debt service that may be paid by the State in future years.

As certified by the State Treasurer, the maximum debt authorization subject to limitation for Fiscal Year 2002 was \$5.9 billion, under the then current constitutional and statutory limitation. This computation excludes specific bond issues and types, which are not secured by general state revenues. Based on the debt limitation calculation, the debt service requirements as of June 30, 2002, did not exceed the authorized debt service limitation.

omputation of Legal Debt Limitation (expressed in millions)		
Three year mean, general state revenues	\$ 8,656	
Legal Debt Limitation:		
Debt service limitation (7 percent of above)	\$ 606	
Less: Projected maximum annual debt service of outstanding bonds	567	
Uncommitted Portion of Debt Service Limitation	\$ 39	
Remaining State general obligation debt capacity	\$ 550	
Plus: Debt outstanding subject to limitation	5,406	
Maximum Debt Authorization Subject to Limitation	\$ 5,956	

<sup>&</sup>lt;sup>1</sup> Source: Office of the State Treasurer – Certification of the Debt Limitation of the State of Washington for Fiscal Year 2002.

#### Authorized but unissued

The State had a total of \$3,111,828 of bonds authorized but unissued as of June 30, 2002, for the purpose of public building and schools construction and renovation, higher education purposes, and highways construction and improvement.

#### **Interest rates**

Interest rates on fixed rate general obligation bonds ranged from 3.0 to 9.0 percent. Variable rate demand obligations (VRDO) of \$191 million are remarketed on a weekly basis. Interest rates on revenue bonds range from 2.94 to 7.0 percent.

DEBT SERVICE REQUIREMENTS TO MATURITY **General obligation bonds** have been authorized and issued primarily to provide funds for acquisition and construction of capital facilities for public and common schools, higher education, public and mental health, corrections, conservation, and construction and improvements of highways, roads, and bridges. The state has also issued bonds for assistance to municipalities for construction of water and sewage treatment facilities and corrections facilities. In addition, bonds are authorized and issued to provide for the refunding of general obligation bonds outstanding. Outstanding general obligations bonds are presented in the Washington State Treasurer's Annual Report for 2002. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington, 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

Total debt service requirements to maturity for general obligation bonds, as of June 30, 2002, are as follows (expressed in thousands):

	Governmen	tal Activities	Business-Typ	e Activities	Tota	ls
General Obligation Bonds	Principal	Interest	Principal	Interest	Principal	Interest
By Fiscal Year:						
2003	\$ 393,339	\$ 424,800	\$ 16,595	\$ 8,170	\$ 409,934	\$ 432,970
2004	365,240	407,699	16,646	7,377	381,886	415,076
2005	373,978	393,562	17,001	6,432	390,979	399,994
2006	377,649	370,580	17,721	5,476	395,370	376,056
2007	390,988	354,897	18,903	4,461	409,891	359,358
2008-2012	1,846,720	1,459,102	55,726	20,642	1,902,446	1,479,744
2013-2017	1,927,051	988,312	30,404	26,144	1,957,455	1,014,456
2018-2022	1,567,754	537,960	14,108	34,682	1,581,862	572,642
2023-2027	754,450	88,928	-	-	754,450	88,928
Total Debt Service Requirements	\$ 7,997,169	\$ 5,025,840	\$ 187,104	\$ 113,384	\$ 8,184,273	\$ 5,139,224

**Revenue Bonds** are authorized under current state statutes, which empower certain state agencies to issue bonds that are not supported, or not intended to be supported, by the full faith and credit of the state. These bonds pledge income derived from acquired or

constructed assets for retirement of the debt and payment of the related interest.

The State's Colleges and Universities issue revenue bonds for the purposes of housing, dining, parking, and student facilities construction.

Total debt service requirements for revenue bonds to maturity as of June 30, 2002, are as follows (expressed in thousands):

	Business-Typ	e Activities
Revenue Bonds	Principal	Interest
By Fiscal Year:		
2003	\$ 8,072	\$ 17,388
2004	8,606	16,417
2005	9,875	15,984
2006	10,119	15,521
2007	10,675	15,033
2008-2012	59,221	66,930
2013-2017	63,885	50,235
2018-2022	63,496	33,909
2023-2027	59,281	19,011
2028-2032	34,282	5,060
Total Debt Service Requirements	\$ 327,512	\$ 255,488

#### **DEBT REFUNDINGS**

When advantageous and permitted by statute and bond covenants, the State Finance Committee authorizes the refunding of outstanding bonds. When the State refunds outstanding bonds, the net proceeds of each refunding issue are used to purchase U.S. government securities that are placed in irrevocable trusts with escrow agents to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered defeased and the liability has been removed from the government-wide statement of net assets.

#### **CURRENT YEAR DEFEASANCES**

#### Governmental Activities:

On June 15, 2002, the State issued \$62.4 million of Various Purpose General Obligation Refunding Bonds (Series R-2002A) with an average interest rate of 4.89 percent to refund \$63.0 million of Various Purpose General Obligation Bonds from several different series with an average interest rate of 6.09 percent. The refunding resulted in a \$4.0 million gross debt service savings over the next five years and an economic gain of \$4.0 million.

On June 15, 2002, the State issued \$25.6 million in Motor Vehicle Fuel Tax General Obligation Refunding Bonds (Series R-2002B) with an average interest rate of 4.89 percent to refund \$25.8 million of Motor Vehicle Fuel Tax General Obligation bonds from two series with an average interest rate of 6.09 percent. The refunding resulted in a \$1.6 million gross debt service savings over the next five years and an economic gain of \$1.6 million.

#### Business-Type Activities:

On April 1, 2002, the University of Washington issued \$5.1 million in Housing and Dining System Revenue and Refunding Bonds (Series 2002), with an average interest rate of 5.07 percent, to refund \$4.9 million in outstanding Housing and Dining System Revenue Bonds with an average interest rate of 6.99 percent. The refunding resulted in an accounting gain of \$247,916 and an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1.3 million. The refunding of the bonds decreased the University's total debt service payments over the next 21 years by \$842,794.

On October 1, 2001, the University of Washington Alumni Association issued \$19.8 million in Lease Refunding Bonds (2001 issue), with an average interest rate of 5.08 percent, to refund \$19.3 million in outstanding Lease Revenue Bonds (1994 issue) with an

average interest rate of 6.09 percent. The refunding resulted in an accounting loss of \$535,000 and an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$889,710. The refunding of the bonds decreased the University's total debt service payments over the next 14 years by \$1.1 million.

#### PRIOR YEAR DEFEASANCES

In prior years, the State defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the prior bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the State's financial statements.

#### General Obligation Bond Debt:

On June 30, 2002, \$142.0 million of general obligation bonded debt outstanding is considered defeased.

#### Revenue Bond Debt:

On June 30, 2002, \$71.5 million of proprietary revenue bonded debt outstanding is considered defeased.

#### **B. School Bond Guarantee Program**

Washington voters passed a constitutional amendment in November 1999, creating the Washington State School Bond Guarantee Program. The program's purpose is to provide savings to state taxpayers by pledging the full faith and credit of the State of Washington to the payment of voter-approved school district general obligation bonds. The State Treasurer introduced the School Bond Guarantee Program in March 2000. At the end of Fiscal Year 2002, the State had guaranteed 83 school districts' voter-approved general obligation debt with a total outstanding principal of \$1.6 billion.

#### C. Certificates of Participation

Current state law authorizes the State to enter into long-term financing contracts for the acquisition of real or personal property and for the issuance of certificates of participation in the contracts. These certificates of participation do not fall under the general obligation debt limitations and are generally payable only from annual appropriations by the Legislature. Other specific provisions could also affect the State's obligation under certain agreements. The certificates of participation are recorded for financial reporting purposes if the possibility of the State not meeting the terms of the agreements is considered remote.

Total debt service requirements for certificates of participation to maturity as of June 30, 2002, are as follows (expressed in thousands):

	Government	al Activities	Business-Typ	e Activities	Total	S
Certificates of Participation	Principal	Interest	Principal	Interest	Principal	Interest
By Fiscal Year:						
2003	\$ 28,106	\$ 15,926	\$ 21,423	\$ 14,785	\$ 49,529	\$ 30,711
2004	18,497	10,853	14,665	10,636	33,162	21,489
2005	16,179	10,025	13,827	9,974	30,006	19,999
2006	13,942	9,295	12,274	9,342	26,216	18,637
2007	12,636	8,666	11,818	8,779	24,454	17,445
2008-2012	71,648	33,701	71,582	34,500	143,230	68,201
2013-2017	77,940	13,904	80,306	14,327	158,246	28,231
2018-2022	9,710	1,188	10,011	1,224	19,721	2,412
Total Debt Service Requirements	\$ 248,658	\$ 103,558	\$ 235,906	\$ 103,567	\$ 484,564	\$ 207,125

Note: An additional \$5 million certificates of participation, related to fiduciary activities, remains outstanding as of June 30, 2002.

On September 1, 1998, the State lease-purchase program was extended to enable local governments to participate in low cost financing of essential equipment (Local Option Capital Asset Lending Program (LOCAL)). The program allows local governments to pool their financing requests together with Washington State agencies for lower tax-exempt interest rates. While these COP's do

not constitute a debt or pledge of the faith and credit of the State, in the event of default these financing contracts have the State's guarantee to the extent of legally available appropriated funds. As of June 30, 2002, outstanding certificates of participation notes totaled \$26.5 million for 138 local governments participating in LOCAL.

#### D. Claims and Judgments

Claims and judgments are materially related to three activities: workers' compensation, risk management, and health insurance. Workers' compensation and health insurance are business-type activities, and risk management is a governmental activity. A description of the risks to which the State is exposed by these activities,

and the ways in which the State handles the risks, is presented in Note 1L.

#### Workers' Compensation

Changes in the balances of workers' compensation claims liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

		Incurred		
	Balances	Claims and		Balances
	Beginning of	Changes in	Claim	End of
Workers' Compensation Fund	Fiscal Year	Estimates	Payments	Fiscal Year
FY 2001	\$ 13,621,702	1,990,349	(1,368,938)	\$ 14,243,113
FY 2002	\$ 14,243,113	2,045,466	(1,405,480)	\$ 14,883,099

At June 30, 2002, \$30.6 billion of unpaid claims and claim adjustment expenses are presented at their net present value of \$14.9 billion. These claims are discounted at assumed interest rates of 4.0 percent (time loss and medical) to 6.5 percent (pensions) and are net of third party recoveries.

The claims and claim adjustment liabilities of \$14.9 billion, as of June 30, 2002, include \$7.2 billion for supplemental pension cost of living adjustments (COLAs) that by statute are not to be fully funded. These COLA payments are funded on a pay-as-you-go

basis, and the Workers' Compensation actuaries have indicated that future premium payments will be sufficient to pay these claims as they come due. The remaining claims liabilities of \$7.7 billion are fully funded by long-term investments, net of obligations under securities lending agreements.

#### Risk Management

Changes in the balances of risk management claims liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

		Incurred			
	Balances	Claims and		Tort	Balances
	Beginning of	Changes in	Claim	Defense	End of
Risk Manangement Fund	Fiscal Year	Estimates	Payments	Payments	Fiscal Year
FY 2001	\$ 240,247	131,096	(85,425)	(17,181)	\$ 268,737
FY 2002	\$ 268,737	189,909	(33,638)	(22,538)	\$ 402,470

Risk Management reports claims and judgment liabilities when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. It also includes an actuarial estimate of loss adjustment expenses for tort defense. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, it should be recognized that future loss emergence will likely deviate, perhaps materially, from the actuarial estimates. Claims liabilities are re-evaluated annually to take into consideration recently settled claims, the frequency of claims, and other economic or social factors.

The State is a defendant in a significant number of lawsuits pertaining to property and casualty matters. As of June 30, 2002, outstanding and actuarially determined claims against the State and its public authorities were \$402.5 million for which the State has recorded a liability. The State is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims. At June 30, 2002, the Risk Management Fund held \$5.4 million in cash and pooled investments designated for payment of these claims under the State's Self Insurance Liability Program.

#### **Health Insurance**

Changes in the balances of Health Insurance claim liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

		Incurred		
	Balances	Claims and		Balances
	Beginning of	Changes in	Claim	End of
Health Insurance Fund	Fiscal Year	Estimates	Payments	Fiscal Year
FY 2001	\$ 35,266	262,342	(254,461)	\$ 43,147
FY 2002	\$ 43,147	297,836	(294,057)	\$ 46,926

The Health Insurance Fund establishes a liability when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. Because actual claims liabilities depend on various complex factors, the process used in computing claims liabilities does not always result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

At June 30, 2002, health insurance claims liabilities totaling \$46.9 million are fully funded with cash and investments, net of obligations under securities lending agreements.

#### E. Leases

The State leases land, office facilities, office and computer equipment, and other assets under a variety of agreements. Although lease terms vary, most leases are subject to appropriation from the State Legislature to continue the obligation. If the possibility of receiving no funding from the Legislature is remote, leases are considered noncancelable for financial reporting Leases that represent acquisitions are purposes. classified as capital leases, and the related assets and liabilities are recorded in the financial records at the inception of the lease. Other leases are classified as operating leases with the lease payments recorded as expenditures or expenses during the life of the lease. Certain operating leases are renewable for specified periods. In most cases, management expects that the leases will be renewed or replaced by other leases.

Leased buildings and equipment under capital leases as of June 30, 2002, include the following (expressed in thousands):

	Governmental	Business-Type
	Activities	Activities
Buildings	\$ 1,600	\$ 1,671
Equipment	40,384	1,079
Less: Accumulated Depreciation	(7,311)	(601)
Totals	\$ 34,673	\$ 2,149

The following schedule presents future minimum payments for capital and operating leases as of June 30, 2002, (expressed in thousands):

	Capital	Leases	Operating Leases		
Capital and Operating Leases	Governmental Activities	Business-Type Activities	Governmental Activities	Business-Type Activities	
By Fiscal Year:					
2003	\$ 6,204	\$ 356	\$ 89,709	\$ 7,737	
2004	6,078	345	79,109	6,614	
2005	6,013	326	65,410	5,948	
2006	5,801	285	56,562	4,722	
2007	5,390	246	44,028	3,812	
2008-2012	12,934	516	138,680	8,609	
2013-2017	526	250	99,395	228	
2018-2022	453	125	91,216	-	
2023-2027	-	-	97,729	-	
2028-2032		-	103,978	-	
Total Future Minimum Payments	43,399	2,449	865,816	37,670	
Less: Executory costs and interest costs	8,346	691	-	-	
Net Present Value of future minimum lease payments	\$ 35,053	\$ 1,758	\$ 865,816	\$ 37,670	

The total operating lease rental expense for Fiscal Years 2001 and 2002 were \$317.2 million and \$337.2 million, respectively.

#### F. Long-Term Liability Activity

Long-term liability activity for the Fiscal Year 2002 (expressed in thousands) was as follows:

	Beginning			Ending	Amounts
	Balance			Balance	Due Within
Governmental Activities:	July 1, 2001	Additions	Reductions	June 30, 2002	One Year
Long-term Debt:					
Bonds Payable -					
General obligation (GO) bonds	\$7,208,450	\$1,010,195	\$469,695	\$7,748,950	\$378,340
GO - zero coupon bonds (principal)	264,441	-	18,187	246,254	14,914
Other bonds payable	2,045	-	80	1,965	85
Subtotal	7,474,936	1,010,195	487,962	7,997,169	393,339
GO - zero coupon bonds (accreted interest)	161,319	0	9,214	152,105	13,670
Total bonds payable	7,636,255	1,010,195	497,176	8,149,274	407,009
Other liabilities -					
Certificates of participation	264,686	26,544	42,572	248,658	28,106
Claims and judgments	331,912	171,391	31,920	471,383	89,176
Leases	17,672	22,850	5,469	35,053	6,204
Compensated absences	365,412	338,097	316,016	387,493	35,632
Unfunded pension obligations	40,100	4,600	-	44,700	-
Other	139,803	390,806	376,087	154,522	118,302
Total other liabilities	1,159,585	954,288	772,064	1,341,809	277,420
Total	\$8,795,840	\$1,964,483	\$1,269,240	\$9,491,083	\$684,429

For Governmental Activities, payments on the certificates of participation are being repaid directly from various governmental funds. The compensated absences liability will be liquidated approximately 53% by the General Fund, 41% by major Special Revenue Funds, and 6% by various other governmental funds. The

claims and judgments liability will be liquidated primarily through the risk management fund, an internal service fund. Leases, installment contract obligations, and other liabilities will be repaid from various other governmental funds.

	Beginning			Ending	Amounts
	Balance			Balance	Due Within
Business-Type Activities	July 1, 2001	Additions	Reductions	June 30, 2002	One Year
Long-term Debt:					
Bonds Payable -					
General obligation (GO) bonds	\$173,588	\$7,275	\$23,018	\$157,845	\$16,595
GO - zero coupon bonds (principal)	29,259	-	-	29,259	-
Revenue Bonds	283,606	76,256	32,350	327,512	8,072
Less: Deferred amounts on refunding	(2,773)	(555)	-	(3,328)	-
Subtotal	483,680	82,976	55,368	511,288	24,667
GO - zero coupon bonds (accreted interest)	12,190	2,858	-	15,048	-
Less: Deferred amounts for issuance discounts	(1,837)	-	66	(1,771)	(66)
Subtotal	10,353	2,858	-	13,277	(66)
Total bonds payable	494,033	85,834	55,368	524,565	24,601
Other liabilities -					
Certificates of participation	213,660	108,982	86,736	235,906	21,423
Less: Deferred amounts for issuance discounts	(2,625)	-	1	(2,624)	-
Claims and judgments	14,246,313	2,046,615	1,406,760	14,886,168	1,405,746
Lottery prize annuities payable	497,712	879,009	877,724	498,997	25,469
Tuition benefits payable	91,171	121,489	4,760	207,900	-
Leases	1,939	184	365	1,758	356
Compensated absences	34,549	26,521	25,295	35,775	13,928
Other	191,755	131,753	252,106	71,402	69,640
Total other liabilities	15,274,474	3,314,553	2,653,747	15,935,282	1,536,562
Total	\$15,768,507	\$3,400,387	\$2,709,115	\$16,459,847	\$1,561,163

#### **Note 8 - No Commitment Debt**

The Washington State Housing Finance Commission, Washington Higher Education Facilities Authority, Washington Health Care Facilities Authority, and Washington Economic Development Finance Authority (financing authorities) were created by the state Legislature. For financial reporting purposes, they are discretely presented as component units. These financing authorities issue bonds for the purpose of making loans to qualified borrowers for capital acquisitions, construction, and related improvements.

These bonds do not constitute either a legal or moral obligation of the state or these financing authorities, nor does the state or these financing authorities pledge their faith and credit for the payment of such bonds. Debt service on the bonds is payable solely from payments made by the borrowers pursuant to loan agreements. Due to their no commitment nature, the bonds issued by these financing authorities are excluded from the state's financial statements.

The table below presents the latest available balances for the "No Commitment" debt of the state's financing authorities (expressed in thousands):

No Commitment Debt		Principal Balance		
Washington State Housing Finance Commission	\$	2,088,138		
Washington Higher Education Facilities Authority		324,307		
Washington Health Care Facilities Authority		2,533,582		
Washington Economic Development Finance Authority		208,765		
Total No Commitment Debt	\$	5,154,792		

#### Note 9 - Fund Balances Reserved or Designated for Other Specific Purposes

The nature and purposes of fund balances reserves and designations for other specific purposes as of June 30, 2002, are listed below (expressed in thousands):

				Nonmajor	
		Higher Education	Higher Education	Governmental	
Fund Balances	General	Special Revenue	Endowment	Funds	Totals
Reserved for Other Specific Purposes					
Long-term student loans	\$ -	\$ 16	\$ -	\$ -	\$ 16
Investments with trustees	593	-	-	448	1,041
Long-term receivables	36,041	286	-	959,016	995,343
Long-term investments	-	113,527	-	19,406	132,933
Emergency reserve	-	-	-	116,129	116,129
Petty cash	603	4,444	-	816	5,863
Total Reserved for					
Other Specific Purposes	\$ 37,237	\$ 118,273	\$ -	\$ 1,095,815	\$ 1,251,325
Unreserved, Designated for					
Other Specific Purposes:					
Higher education	\$ -	\$ 155,679	\$ -	\$ -	\$ 155,679
Miscellaneous	-	-	-	137	137
Total Unreserved, Designated for					
Other Specific Purposes	\$ -	\$ 155,679	\$ -	\$ 137	\$ 155,816

#### Note 10 - Deficit Net Assets

At June 30, 2002, there were two proprietary funds with deficit net assets.

The Workers' Compensation Fund, an enterprise fund, had deficit net assets of \$6.1 billion at June 30, 2002. The fund is used to account for the workers' compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main

benefit plans of the workers' compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

The following schedule details the changes in total net assets for the Workers' Compensation Fund during the fiscal year ended June 30, 2002, (expressed in thousands):

Workers' Compensation Fund	Net Assets (Deficit)
Balances, July 1, 2001	\$ (5,426,176)
Fiscal Year 2002 activity	(638,309)
Balances, June 30, 2002	\$ (6,064,485)

The Risk Management Fund, an internal service fund, had deficit net assets of \$395.2 million at June 30, 2002. The Risk Management Fund is used to account for the claims, torts, judgments generally arising from automobile and general government operations, and loss adjustment expenses for tort defense. These costs are supported by premium assessments to state agencies that are designed to cover current and future claim losses. Outstanding and incurred but not reported claims are actuarially determined and accrued, resulting in the deficit net assets.

The Self Insurance Liability Program initiated in 1990 is intended to provide funds for the payment of all claims and loss adjustment expenses for tort defense.

The state is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims.

The following schedule details the changes in net assets for the Risk Management Fund during the fiscal year ended June 30, 2002, (expressed in thousands):

Risk Management Fund	Net Assets (Deficit)
Balance, July 1, 2001	\$ (271,152)
Fiscal Year 2002 activity	(124,064)
Balance, June 30, 2002	\$ (395,216)

#### Note 11 - Retirement Plans

#### A. General

The state of Washington, through the Department of Retirement Systems, the Board for Volunteer Fire Fighters, and the Administrator for the Courts, administers eleven defined benefit retirement plans and four defined contribution retirement plans covering eligible employees of the state and local governments. Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan.

#### DEPARTMENT OF RETIREMENT SYSTEMS

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers seven retirement systems comprising ten defined benefit pension plans and three defined contribution plans as follows:

Public Employees' Retirement System (PERS)

Plan 1 - defined benefit

Plan 2/3 - defined benefit

Plan 3 - defined contribution

Teachers' Retirement System (TRS)

Plan 1 - defined benefit

Plan 2/3 - defined benefit

Plan 3 - defined contribution

School Employees' Retirement System (SERS)

Plan 2/3 - defined benefit

Plan 3 - defined contribution

Law Enforcement Officers' and Fire Fighters'

Retirement System (LEOFF)

Plan 1 - defined benefit

Plan 2 - defined benefit

Washington State Patrol Retirement System (WSPRS)

Defined benefit plan

Judicial Retirement System (JRS)

Defined benefit plan

Judges' Retirement Fund (Judges)

Defined benefit plan

Although some assets of the plans are commingled for investment purposes, each plan's assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

Administration of the PERS, TRS, SERS, and LEOFF systems and plans was funded by an employer rate of .23 percent of employee salaries for the period July 1, 2001, through April 30, 2002. The rate decreased to .22 percent as of May 1, 2002. Administration of the WSPRS, JRS, and Judges plans is funded by means of legislative appropriations.

The Department of Retirement Systems prepares a standalone financial report. Copies of the report that include financial statements and required supplemental information may be obtained by writing to Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380.

#### BOARD FOR VOLUNTEER FIRE FIGHTERS

As established in chapter 41.24 RCW, the Washington Board for Volunteer Fire Fighters' administers the Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF), a defined benefit plan. Administration of VFFRPF is funded through legislative appropriation.

#### ADMINISTRATOR FOR THE COURTS

As established in chapter 2.14 RCW, the Administrator for the Courts administers the Judicial Retirement Account (JRA), a defined contribution plan. Administration of JRA is funded through member fees.

#### TIAA/CREF

Eligible higher education state employees may participate in the Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF) which is a privately administered defined contribution plan.

Plan descriptions, funding policies, and a table of employer contributions required and paid for defined benefit plans follow at Notes 11.B through D respectively. For information related to defined contribution plans, refer to Note 11.I. Details on plan net assets and changes in plan net assets of pension plans administered by the state are presented at Note 11.J.

Membership of each state administered plan consisted of the following at September 30, 2001, the date of the latest actuarial valuation for all plans except for VFFRPF which had an actuarial valuation performed on December 31, 2001.

Defined Benefit Plans Administered by the State	Retirees and Beneficiaries Receiving Benefits	Terminated Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members Vested	Active Plan Members Nonvested	Total
PERS 1	53,538	3,310	22,226	1,755	80,829
PERS 2	8,651	15,102	75,551	53,404	152,708
TRS 1	32,195	1,995	13,594	377	48,161
TRS 2	709	2,342	7,188	,868	11,107
TRS 3	203	1,730	15,772	28,421	46,126
SERS 2	191	929	12,719	11,344	25,183
SERS 3	78	637	12,566	11,718	24,999
LEOFF 1	7,894	29	1,312	3	9,238
LEOFF 2	184	303	9,582	4,003	14,072
WSPRS 1	696	89	768	259	1,812
JRS	134	3	26	-	163
Judges	18	-	1	-	19
JRA	-	11	180	n/a	191
VFFRPF	2,638	3,960	5,035	7,219	18,852

Following is a summary of government employers participating in state administered retirement plans as of June 30, 2002.

Plan	State Agencies	Public Schools	Counties/ Municipalities	Other Political Subdivisions
PERS 1	156	248	216	255
PERS 2	169	2	268	446
PERS 3	118	-	-	-
TRS 1	87	288	-	-
TRS2	40	267	-	-
TRS 3	45	291	-	-
SERS 2	9	290	-	-
SERS 3	10	287	-	-
LEOFF 1	-	-	113	26
LEOFF 2	7	-	225	127
WSPRS 1	1	-	-	-
JRS	3	-	-	-
Judges	1	-	-	-
JRA	3	-	-	-
VFFRPF	-	-	-	520

#### **B. Plan Description**

#### Public Employees' Retirement System (PERS)

PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. PERS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by either, February 28, 2002, for state and higher

education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants joining the system on or after March 1, 2002, for state and higher education employees, or September 1, 2002, for local government employees have the option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3.

PERS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the PERS Plan 1 and 2 defined benefit plans accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in PERS Plan 1 and 2 can elect to withdraw total employee contributions and interest thereon upon separation from PERS-covered employment. Employees in PERS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from PERS-covered employment.

The Legislature established PERS in 1947. Membership in the system includes: elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college, and university employees not in national higher education retirement programs such as Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF); judges of district and municipal courts; and employees of local governments. TIAA/CREF is not administered by DRS. Approximately 52 percent of PERS salaries are accounted for by state employment. PERS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The annual pension is 2 percent of the average final compensation (AFC) per year of service (AFC is based on the greatest compensation during any 24 eligible consecutive compensation months), capped at 60 percent.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of 2 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a 3 percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at 3 percent annually.

Plan 3 has a dual benefit structure. contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12 months that were earned after age 54; or five service credit years earned in PERS Plan 2 prior to June 1, 2003. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a 3 percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to section I. of this note for a description of the defined contribution component of PERS Plan 3.

Plan 1 provides duty and non-duty disability benefits. Duty disability retirement benefits for disablement prior to the age of 60 consist of a temporary life annuity payable to the age of 60. The allowance amount is \$350 a month, or two-thirds of the monthly AFC, whichever is less. The benefit is reduced by any worker's compensation benefit and is payable as long as the member remains disabled or until the member attains the age of 60. A member with five years of membership service is eligible for nonduty disability retirement. Prior to the age of 55, the allowance amount is two percent of the AFC for each year of service reduced by two percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is 2 percent of the AFC for each year of service. For Plan 3 the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003.

Legislation passed in the 2002 session gives commercial vehicle enforcement officers (CVEO) who became commissioned officers in the Washington State Patrol after July 1, 2000, and prior to June 30, 2001, the option of either remaining a member of PERS Plan 2 or to make an irrevocable choice to transfer their CVEO credit to the Washington State Patrol Retirement System. Those members who transfer service credit would have until December 31, 2010, or the date of retirement (whichever came first) to pay for the difference in employee and employer contributions plus interest. There were no other material changes in PERS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.40 RCW.

#### **Teachers' Retirement System (TRS)**

TRS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. TRS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS participants joining the system on or after July 1, 1996 and those who exercised their transfer option, are members of TRS Plan 3.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the TRS Plan 1 and 2 defined benefit plans accrue

interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in TRS Plan 1 and 2 can elect to withdraw total employee contributions and interest thereon upon separation from TRS-covered employment. Employees in TRS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from TRS-covered employment.

TRS was legislatively established in 1938. Eligibility for membership requires service as a certificated employee in grades K-12 in the public schools. TRS is comprised principally of non-state employees. TRS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The annual pension is two percent of the average final compensation (AFC) per year of service (AFC is based on the greatest compensation during the highest of any consecutive two compensation contract years); capped at 60 percent.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of two percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12 months that were earned after age 54; or five service credit years earned in TRS Plan 2 by July 1, 1996, and transferred to Plan 3. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial

reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to Section I. of this note for a description of the defined contribution component of TRS Plan 3.

Plan 1 provides death and duty disability benefits. TRS Plan 1 members receive the following additional lump sum death benefits: retired members \$400 (if at least 10 years of membership service), active members \$600. Members on temporary disability receive a temporary life annuity of \$180 per month payable up to two years. After five years of service, members on a disability retirement receive an allowance based on their salary and service to date of disability. Members enrolled in TRS prior to April 25, 1973, may elect a benefit based on the formula in effect at that time.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the AFC for each year of service. For Plan 3, the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003. There were no other material changes in TRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapters 41.32 and 41.34 RCW.

#### School Employees' Retirement System (SERS)

SERS is a cost-sharing multiple-employer retirement system comprised of two separate plans for membership purposes: Plan 2 is a defined benefit plan and Plan 3 is a combination defined benefit/defined contribution plan. As of September 1, 2000, the membership of classified school employees in PERS Plan 2 was transferred to SERS Plan 2. Those who joined on or after October 1, 1977, and by August 31, 2000, are SERS Plan 2 members unless they exercised an option to transfer their membership to Plan 3. SERS participants joining the system on or after September 1, 2000, and those who exercised their transfer option, are members of SERS Plan 3.

SERS is comprised of two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3

accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the SERS Plan 2 defined benefit plan accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in SERS Plan 2 can elect to withdraw total employee contributions and interest thereon upon separation from SERS-covered employment. Employees in SERS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from SERS-covered employment.

The Legislature established SERS in 2000. Membership in the system includes all classified employees of school districts or educational service districts. SERS is comprised principally of non-state employees. SERS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of 2 percent of the average final compensation (AFC) per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at one percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12

months that were earned after age 54; or five service credit years earned in PERS Plan 2 prior to September 1, 2000. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to Section I. of this note for a description of the defined contribution component of SERS Plan 3.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the AFC for each year of service. For Plan 3 the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003. There were no other material changes in SERS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.35 RCW.

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. LEOFF participants who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977, are Plan 2 members.

LEOFF defined benefit retirement benefits are financed from a combination of investment earnings, employer and employee contributions, and a special funding situation in which the state pays the remainder through state legislative appropriations. Employee contributions to the LEOFF Plan 1 and 2 defined benefit plans accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in LEOFF Plan 1 and 2 can elect to withdraw total employee contributions and interest earnings separation from thereon upon LEOFF-covered employment.

LEOFF was established in 1970 by the Legislature. Membership includes all full-time, fully compensated, local law enforcement officers and fire fighters. LEOFF membership is comprised primarily of non-state

employees. LEOFF retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement with five years of service at the age of 50. The benefit per year of service calculated as a percent of final average salary (FAS) is as follows:

Term of Service	Percent of FAS
20+	2.0%
10-19	1.5%
5-9	1.0%

The FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months' salary within the last 10 years of service. If membership was established in LEOFF after February 18, 1974, the service retirement benefit is capped at 60 percent of FAS. A cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index).

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 50 with 20 years of service, or at the age of 53 with five years of service, with an allowance of 2 percent of the FAS per year of service (FAS is based on the highest consecutive 60 months). Plan 2 retirements prior to the age of 53 are reduced 3 percent for each year that the benefit commences prior to age 53. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 1 provides death and disability benefits. Death benefits for Plan 1 members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus five percent of FAS for each surviving child, with a limitation on the combined allowances of 60 percent of the FAS; or (2) If no eligible spouse, 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS. In addition, a duty death benefit of \$150,000 is provided to Plan 1 and Plan 2 members.

The Plan 1 disability allowance is 50 percent of the FAS plus five percent for each child up to a maximum of 60 percent. Upon recovery from disability before the age of 50, a member is restored to service with full credit for service while disabled. Upon recovery after the age of 50, the benefit continues as the greater of the member's disability allowance or service retirement allowance.

Plan 2 provides non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the FAS for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 53, and to reflect the choice of a survivor option.

There were no material changes in LEOFF benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.26 RCW.

## Washington State Patrol Retirement System (WSPRS)

WSPRS is a single-employer retirement system comprised of one defined benefit plan. WSPRS participants who join the system by December 31, 2002, are Plan 1 members.

WSPRS retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the WSPRS defined benefit plan accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in WSPRS can elect to withdraw total employee contributions and interest earnings thereon upon separation from WSPRS-covered employment.

WSPRS was established by the Legislature in 1947. Any commissioned employee of the Washington State Patrol is eligible to participate. WSPRS benefits are established in state statute and may be amended only by the state Legislature.

Retirement benefits are vested after an employee completes five years of eligible service. Members are eligible for retirement at the age of 55 with five years of service, or after 25 years of service. The annual pension is two percent of average final salary (AFS) per year of service (AFS is based on the average of your two highest-paid years), capped at 75 percent.

Benefit provisions include death benefits; however, the system contains no disability benefits. Death benefits for members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus 5 percent of the FAS for each surviving child, with a limitation on the combined allowances of 60 percent of the FAS; or (2) If no eligible spouse, 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS. In addition, a duty death benefit of \$150,000 is provided to WSPRS members.

Legislation passed in the 2001 session created a Washington State Patrol Plan 2 for employees commissioned after January 1, 2003. Existing WSPRS members would receive an adjustment to their contribution rate and their COLA, and a change in how some overtime is considered as salary. Current retirees, who retired before June 30, 2000, will receive the new COLA (CPI-based up to 3%) on July 1, 2001, and every vear thereafter. A member who retired between July 1, 2000, and June 30, 2001, received a 2% COLA on July 1, 2001, and a new COLA (CPI-based up to 3%) on July 1, 2002, and every year after. A member who retires after July 1, 2001, will receive the 3% COLA on the next July 1, after being a retiree for one year. The definition of "average final salary" for new members is changed from a two-year average to a five-year average. existing members, the definition of "salary" is amended to prospectively exclude voluntary overtime. For new members, the definition is amended to exclude both voluntary overtime and cash-outs of annual leave and holiday leave.

Legislation passed in the 2002 session gives commercial vehicle enforcement officers (CVEO) who became commissioned officers in the Washington State Patrol after July 1, 2000, and prior to June 30, 2001, the option of either remaining a member of PERS Plan 2 or to make an irrevocable choice to transfer their CVEO credit to the Washington State Patrol Retirement System. Those members who transfer service credit would have until December 31, 2010, or the date of retirement (whichever came first) to pay for the difference in employee and employer contributions plus interest. There were no other material changes in WSPRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 43.43 RCW.

#### **Judicial Retirement System (JRS)**

JRS is an agent multiple-employer retirement system comprised of a single defined benefit plan. JRS retirement benefits are financed on a pay-as-you-go basis from a combination of investment earnings, employer contributions, employee contributions, and a special funding situation in which the state pays the remaining contributions. JRS employees accrue no interest on contributions and may not elect to withdraw their contributions upon termination.

JRS was established by the Legislature in 1971. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts on or after August 9, 1971. The system was closed to new entrants on July 1, 1988, with new judges joining PERS Plan 2. JRS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

JRS members are eligible for retirement at the age of 60 with 15 years of service, or at the age of 60 after 12 years of service (if the member left office involuntarily) with at least 15 years after beginning judicial service.

The benefit per year of service calculated as a percent of average final compensation (AFC) is as follows:

Term of Service	Percent of AFC
15+	3.5%
10-14	3.0%

Death and disability benefits are also provided. Eligibility for death benefits while on active duty requires ten or more years of service. A monthly spousal benefit is provided which is equal to 50 percent of the benefit a member would have received if retired. If the member is retired, the surviving spouse receives the greater of 50 percent of the member's retirement benefit or 25 percent of the AFC. For members with ten or more years of service, a disability benefit of 50 percent of AFC is provided.

There were no material changes in JRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 2.10 RCW.

#### Judges' Retirement Fund (Judges)

Judges is an agent multiple-employer retirement system comprised of a single defined benefit plan. Retirement benefits are financed on a pay-as-you-go basis from a combination of employee contributions, employer contributions, and a special funding situation in which the state pays the remaining contributions. Employees do not earn interest on their contributions, nor can they elect to withdraw their contributions upon termination.

The Judges' Retirement Fund was created by the Legislature on March 22, 1937, pursuant to RCW 2.12, to provide retirement benefits to judges of the Supreme Court, Court of Appeals, or Superior Courts of the state of Washington. Subsequent legislation required that all judges first appointed or elected to office on or after August 9, 1971, enter the Judicial Retirement System. Judges' retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Judges' members are eligible for retirement at the age of 70 with ten years of service, or at any age with 18 years of service. Members are eligible to receive a partial retirement allowance after 12 years of credited service as a judge. With the exception of a partial retirement allowance, the member receives a benefit equal to one-half of the monthly salary being received as a judge at the time of retirement, or at the end of the term

immediately prior to retirement if retirement occurs after the expiration of the member's term in office. A partial retirement allowance is based on the proportion of the member's 12 or more years of service in relation to 18 years of service.

There were no material changes in Judges' benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 2.12 RCW.

## The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

VFFRPF is a cost-sharing multiple-employer retirement system that provides death and active duty disability benefits to all members, and optional defined benefit pension plan payments.

VFFRPF retirement benefits are financed from a combination of investment earnings, member contributions, municipality contributions, and a special funding situation where the state pays the remaining contributions. VFFRPF members accrue no interest on contributions and may elect to withdraw their contributions upon termination.

VFFRPF was created by the Legislature in 1945. Membership in the system requires volunteer firefighter service with a fire department of an electing municipality of Washington State.

Retirement benefits are established in state statute and may be amended only by the state Legislature. Since retirement benefits cover volunteer service, benefits are paid based on years of service not salary. Members are vested after ten years of service.

After 25 years of active membership, members having reached the age of 65 and who have paid their annual retirement fee for 25 years are entitled to receive a monthly benefit of \$30 plus \$10 per year of service. The maximum monthly benefit is \$280. Reduced pensions are available for members under the age of 65 or with less than 25 years of service.

Death and active duty disability benefits are provided at no cost to the member. Death benefits in the line of duty consist of a lump sum of \$152,000. Funeral and burial expenses are also paid in a lump sum of \$2,000 for members on active duty. Members receiving disability benefits at the time of death shall be paid \$500. Members on active duty shall receive disability payments of \$2,550 per month for up to six months; thereafter, payments are reduced. Disabled members receive \$1,275 per month, their spouse \$255, and dependent children \$110. Benefit provisions for VFFRPF are established under the authority of chapter 41.24 RCW.

Effective July 1, 2001, the disability income benefits and the maximum survivor benefits under the Relief Plan are increased for increases in the CPI.

There were no material changes in VFFRPF benefit provisions for the fiscal year ended June 30, 2002.

#### C. Funding Policies

During the 2002 Session, the Legislature decided to adopt rates effective April 1, 2002, based on the 2000 valuation and the new demographic assumptions that resulted from the six-year review of that experience.

#### Public Employees' Retirement System (PERS)

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at six percent and do not vary from year to year. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. PERS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of PERS Plan 3 do not contribute to the defined benefit portion of PERS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in accordance with chapters 41.40 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

#### PERS Actual Contribution Rates

	PLAN 1	PLAN 2	PLAN 3
Employer Rates:			
State agencies*	1.32%	1.32%	1.32%**
Local governmental units	1.32%	1.32%	1.32%**
State gov't elected officials*	1.87%	1.32%	1.32%**
Employee Rates:			
State agencies	6.00%	0.65%	***
Local governmental units	6.00%	0.65%	***
State gov't elected officials	7.50%	0.65%	***

<sup>\*</sup>Includes an administrative expense rate of 0.22 percent.

#### **Teachers' Retirement System (TRS)**

Each biennium the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at six percent and do not vary The employer and employee from year to year. contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. TRS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of TRS Plan 3 do not contribute to the defined benefit portion of TRS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in accordance with chapters 41.32 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current-year covered payroll) at the close of Fiscal Year 2002 were as follows:

<sup>\*\*</sup>Plan 3 defined benefit portion only.

<sup>\*\*\*</sup>Variable from 5% to 15% based on rate selected by the member.

TRS Act	hial Cor	ntrihuti	on Rates

THE FICE ALL CONTINUES OF TAKES			
	PLAN 1	PLAN 2	PLAN 3
Employer Rates *	1.27%	1.27%	1.27%**
Employee Rates: State agencies	6.00%	0.15%	***
Local governmental units	6.00%	0.15%	***
State gov't elected officials	7.50%	0.15%	***

<sup>\*</sup> Includes an administrative expense rate of 0.22 percent.

#### School Employees' Retirement System (SERS)

Each biennium the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 employer contribution rates. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. SERS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of SERS Plan 3 do not contribute to the defined benefit portion of SERS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in chapters 41.35 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

SERS Actual Contribution Rates

OLITO / totadi Gontino	ation rates	
	PLAN 2	PLAN 3
Employer Rates:		
State agencies*	1.18%	1.18% **
Local governmental units*	1.18%	1.18%
Employee Rates:		
State Agencies	0.35%	***
Local Governmental Units	0.35%	***

<sup>\*</sup>Includes an administrative expense rate of 0.22 percent.

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

Beginning on July 1, 2000, Plan 1 employers and employees will contribute zero percent as long as the plan remains fully funded. Employer and employee

contribution rates are developed by the Office of the State Actuary to fully fund the plan. Plan 2 employers and employees are required to pay at the level adopted by the Department of Retirement Systems in accordance with chapter 41.45 RCW. All employers are required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

**LEOFF Actual Contribution Rates** 

Faralassa Datass	PLAN 1	PLAN 2
Employer Rates:		
Ports and Universities*	NA	4.61%
Local governmental units*	0.22%	2.86%
Employee Rates:		
Ports and Universities	NA	4.39%
Local governmental units	NA	4.39%
State of Washington	NA	1.75%

<sup>\*</sup>Includes an administrative expense rate of 0.22 percent.

The Legislature, by means of a special funding arrangement, appropriated money from the state General Fund to supplement the current service liability and fund the prior service costs of Plan 1 in accordance with the requirements of the Pension Funding Council. However, this special funding situation is not mandated by the State Constitution and this funding requirement could be returned to the employers by a change of statute.

### Washington State Patrol Retirement System (WSPRS)

State statute (chapter 43.43 RCW) obligates employees to contribute at a fixed rate of 2 percent for Fiscal Year 2002. The Pension Funding Council in accordance with chapter 41.45 RCW adopts contribution rates for the employee and the state. The employee and the state are required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

WSPRS Actual Contribution Rates

Employer Contributions	0.00%
Employee Contributions	2.00%

#### **Judicial Retirement System (JRS)**

Contributions made are based on rates set in chapter 2.10 RCW. By statute, employees are required to contribute 7.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the JRS on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the

<sup>\*\*</sup> Plan 3 defined benefit portion only.

<sup>\*\*\*</sup> Variable from 5% to 15% based on rate selected by the member.

<sup>\*\*</sup>Plan 3 defined benefit portion only.

<sup>\*\*\*</sup>Variable from 5% to 15% based on rate selected by the member.

state General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2002, the state contributed \$6 million.

#### Judges' Retirement Fund (Judges)

Contributions made are based on rates set in chapter 2.12 RCW. By statute, employees are required to contribute 6.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the Judges' Retirement Fund on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the state General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2002, the state contributed \$.25 million.

## The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

The retirement provisions of VFFRPF is funded through member contributions of \$30 per year, employer contributions of \$30 per year, and 40 percent of the Fire Insurance Premium Tax, as per chapter 41.24 RCW. VFFRPF members earn no interest on contributions and may elect to withdraw their contributions upon termination. The death and disability provisions of VFFRPF are funded by an employer contribution rate of \$10 per member.

Administrative expenses are funded through fire insurance premium taxes and are maintained in a separate fund. Amounts not needed for administrative expenses are transferred to VFFRPF.

#### D. Employer Contributions Required and Paid

The following table presents the state of Washington's required contributions in millions of dollars to cost-sharing plans in accordance with the funding policy. All contributions required by the funding method were paid.

	2002	2001	2000
PERS Plan 1	\$35.3	\$94.0	\$102.6
PERS Plan 2/3	26.2	58.2	44.1
TRS Plan 1	1.7	3.5	4.7
TRS Plan 2/3	0.4	0.3	.3
SERS Plan 2/3	0.0	0.0	NA
LEOFF Plan 1	0.0	0.0	0
LEOFF Plan 2	0.2	21.1	17.3
VFFRPF	0.0	3.3	2.7

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

## E. Annual Pension Cost and Net Pension Obligation

The state's annual pension cost and net pension obligation (NPO), in millions, to the plans listed for the current year were as follows:

	WSPRS	JRS	Judges
Annual Required Contribution	\$0.0	\$14.2	\$0.2
Interest on NPO	(2.5)	3.2	(0.2)
Adjustment to annual required			
contribution	3.8	(6.7)	0.5
Annual Pension Cost	1.3	10.7	0.5
Less Contributions Made	0.0	6.2	0.3
Increase (decrease) in NPO	1.3	4.5	0.2
NPO at beginning of year	(30.9)	40.1	(3.0)
NPO at end of year	(29.6)	44.7	(2.8)

The valuation date for the plans is September 30, 2001. The actuarial cost method for the WSPRS is aggregate and for JRS and Judges is entry age normal. The unfunded amount is being amortized as a level dollar amount to December 31, 2008, for JRS. All other methods and assumptions are the same as used in funding and disclosed in "Notes to the Required Supplementary Information – Defined Benefit Pension Plans."

#### F. Three Year Trend Information

The following table presents three-year trend information in millions for the plans listed:

	2002	2001	2000
WSPRS			
Annual Pension Cost	\$1.3	\$1.4	\$0.3
% of APC contributed	0.0	0.0	0.0
NPO	\$(29.6)	\$(30.9)	\$(32.3)
JRS		, ,	, ,
Annual Pension Cost	\$10.7	\$10.6	\$10.3
% of APC contributed	57.9	68.9	70.9
NPO	44.7	\$40.1	\$36.8
Judges			
Annual Pension Cost	\$0.5	\$0.4	\$0.5
% of APC contributed	60.0	200.0	160.0
NPO	\$(2.8)	\$(3.0)	\$(2.6)

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

#### G. Changes in Actuarial Assumptions

The contribution rates effective April 1, 2002, reflect the revised demographic assumption. Demographic assumptions are updated after completion of a six-year review of the experience of the plan. These changes were reflected in the valuation.

#### H. Changes in Benefit Provisions

Refer to Section B. of this note for a description of the benefit provision changes in Fiscal Year 2002.

#### I. Defined Contribution Plans

## Public Employees' Retirement System Plan 3 (PERS 3)

The Public Employees' Retirement System (PERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through DRS. Eligible employees include: elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts (other than judges currently in a judicial retirement employees of legislative committees; community and technical colleges, college and university employees not in national higher education retirement programs such as Teachers' Insurance and Annuity Association/College Retirement Equity (TIAA/CREF); judges of district and municipal courts; and employees of local governments. PERS participants who joined on or after October 1, 1977, and by either, February 28, 2002, for state and higher education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants who joined the system on or after March 1, 2002, for state and higher education employees, or September 1, 2002, for local government employees have the option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3. Refer to section B of this note for PERS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.40, employee contribution rates to the defined contribution component range from 5 to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of PERS Plan 3.

PERS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the

investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, PERS Plan 3 investments are made in the same portfolio as that of the PERS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$960,409, and plan refunds paid out were \$6,318.

#### **Teachers Retirement System Plan 3 (TRS 3)**

The Teachers Retirement System (TRS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include certificated employees in grades K-12 in the public schools. TRS participants who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS participants joining the system on or after July 1, 1996, and those who exercised their transfer option, are members of TRS Plan 3. Refer to Section B of this note for TRS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.34, employee contribution rates to the defined contribution component range from 5 to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of TRS Plan 3.

TRS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, TRS Plan 3 investments are made in the same portfolio as that of the TRS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$142.8 million and plan refunds paid out were \$18.4 million.

## The School Employees' Retirement System (SERS 3)

The School Employees' Retirement System (SERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include classified employees of school districts and educational service districts who are SERS Plan 2 members on or after September 1, 2000, and who

elect to transfer. Refer to Section B of this note for SERS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.35, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of SERS Plan 3.

SERS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, SERS Plan 3 investments are made in the same portfolio as that of the SERS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$36.6 million and plan refunds paid out were \$10.9 million.

#### **Judicial Retirement Account (JRA)**

The Judicial Retirement Account Plan was established by the Legislature in 1988 to provide supplemental retirement benefits. It is a defined contribution plan administered by the state of Washington Administrator for the Courts, under the direction of the Board for Judicial Administration. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts, and who are members of the PERS for their services as a judge. Vesting is full and immediate. There are three participating employers in JRA.

Employee contributions equal 2.5 percent of salary and the state, as employer, matches this amount. Contributions are collected by the Administrator for the Courts. The employer and employee obligations to contribute are established per chapter 2.14 RCW. Current-year covered payroll for JRA employees was \$21.33 million for the fiscal year ended June 30, 2002. For Fiscal Year 2002, the contribution requirement for JRA was \$1,066,000. Actual employer and employee contributions were \$533,000 each, for a total of \$1,066,000. Plan benefits paid out for Fiscal Year 2001 totaled \$205,982.

A JRA member who separates from judicial service for any reason is entitled to receive a lump-sum distribution of the accumulated contributions. If a member dies, the amount of accumulated contributions standing to the member's credit at the time of the member's death shall be paid to such a person or persons having an insurable interest in the member's life, per written designation of the member.

## Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF)

TIAA/CREF, privately administered defined contribution plans, provide individual retirement fund contracts for each eligible employee. There are 38 participating state employers in the TIAA/CREF plan. Eligible employees include higher education faculty and other positions as designated by each institution; participation was established under chapter 28B.10 RCW. The employee must commence participation within the first two years of employment. Once eligible to participate in this system, members are vested immediately.

Employee contribution rates, which are based on age, range from 5 to 10 percent of salary. These rates are matched by the institution and sent to TIAA/CREF. The employer and employee obligations to contribute are established per chapter 28B.10 RCW. For Fiscal Year 2002, covered payroll for TIAA/CREF employees was \$1.1 billion and the contribution requirement for TIAA/CREF was \$186 million. Actual employer and employee contributions were \$93 million each, for a total of \$186 million. These contribution amounts represent approximately eight percent of covered payroll for employers and employees.

TIAA/CREF benefits are payable upon termination at the member's option unless the participant is reemployed in another institution which participates in TIAA/CREF. Upon retirement, participant accumulations are used to purchase an annuity. The benefits are determined as follows: TIAA - accumulations are converted to a fixed guaranteed annuity payable for life. In addition to the guaranteed annuity, a dividend payment is declared each year depending on investment performance; CREF - at retirement the value of the fund is converted to a variable annuity. This means the annuity is not guaranteed but rises and falls with the value of equity investments.

### J. Plan Net Assets and Changes in Plan Net Assets

Pension plan investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent appraisals. Private equity investments are valued by independent investment advisors based on an analysis of the audited financial statements of the

underlying partnerships. The pension funds have no investments of any commercial or industrial organization whose market value equals five percent or more of each plan's net assets.

The Combining Statement of Plan Net Assets that follows presents the principal components of receivables, investments, and liabilities.

The Combining Statement of Changes in Plan Net Assets presents the additions and deductions to plan net assets.

## **Combining Statement of Plan Net Assets** Pension and Other Employee Benefit Funds

June 30, 2002

(expressed in thousands)

		PERS	PERS		TRS	TRS	SERS
		Plan 2/3	Plan 3		Plan 2 & 3	Plan 3	Plan 2 & 3
	PERS	Defined	Defined	TRS	Defined	Defined	Defined
	Plan 1	Benefit	Contribution	Plan 1	Benefit	Contribution	Benefit
Assets:	T IGIT I	Donon	CONTRIBUTION	T IGIT T	Denone	CONTRIBUTION	DOTOIL
Cash and pooled investments	\$ 1,378	\$ 1,009	\$ 32	\$ 4,833	\$ 694	\$ 2,223	\$ 5,103
Receivables:	, ,	,	,		·	, ,	<u> </u>
	20.400	40.000	74	20 500	40.005	0.574	5,000
Interest and dividends	38,169	40,093	74	32,569	13,005	3,571	5,200
Due from other funds	11	261	-	10	1,660	-	5,740
Due from other governments	6,613	6,208	-	4,320	728	-	640
Other (net of allowance)	10,382	10,280	19	8,748	4,266	900	1,578
Total Receivables	55,175	56,842	93	45,647	19,659	4,471	13,158
Investments, Noncurrent:							
Asset backed securities	117,595	123,690	229	100,315	40,101	11,011	16,023
Collaterialized mort oblig	479,713	504,576	934	409,221	163,588	44,918	65,364
Commercial paper	44,552	46,861	87	38,005	15,193	4,172	6,071
Corporate bonds	1,029,315	1,082,661	2,005	878,060	351,008	96,380	140,251
Corporate stock	480,614	505,523	936	409,989	163,895	45,003	65,487
Govt securities domestic	179,657	188,968	350	153,257	61,265	16,822	24,479
Govt securities foreign	30,326	31,898	59	25,870	10,342	2,840	4,132
Government bonds	2,664	2,802	5	2,272	908	249	363
Repurchase agreements	143,394	150,826	279	122,323	48,899	13,427	19,538
Certificates of deposit	233,066	245,388	210	198,817	79,730	21,571	31,828
Mutual funds	3,743,763	3,937,792	7,290	3,193,629	1,276,667	350,548	510,112
Mortgages	106,366	111,878	207	90,735	36,272	9,960	14,493
Real estate	830,874	873,936	1,618	708,780	283,338	77,799	113,212
Private equity	1,182,335	1,243,612	2,302	1,008,595	403,190	110,708	161,101
Investments on loan	685,747	721,287	1,335	584,978	233,848	64,210	93,437
Short term investments	364,420	389,884	715	319,370	132,376	36,315	55,453
Other noncurrent investments	1,161	621	11,403	1,509	617	781,664	1,089
Total Investments, Noncurrent	9,655,562	10,162,203	29,964	8,245,725	3,301,237	1,687,597	1,322,433
Total Assets	\$ 9,712,115	\$ 10,220,054	\$ 30,089	\$ 8,296,205	\$ 3,321,590	\$ 1,694,291	\$ 1,340,694
Liabilities:							
Obligations under security							
lending agreements	\$ 700,871	\$ 736,612	\$ 1,363	\$ 598,396	\$ 239,229	\$ 65,521	\$ 96,424
Accrued liabilities	19,966	11,769	252	16,568	3,624	1,005	1,384
Due to other funds	6,298	972		1,914	501	-	196
Total Liabilities	727,135	749,353	1,615	616,878	243,354	66,526	98,004
Net Assets							
Net Assets Held in Trust for:							
Pension Benefits	8.984.980	9.470.701	28.474	7.679.327	3.078.236	1.627.765	1.242.690
(Schedule of funding progress	5,501,000	5, 11 5,1 5 1	20, 11 4	.,510,021	3,010,200	.,021,100	.,_ 12,000
`							
by plan begins on page 112)							
Deferred Compensation Participants	<b># 0.004.000</b>	A 0 470 704	A 00 474	ф 7 C70 007	A 0.070.000	£ 4.007.705	£ 4.040.000
Total Net Assets	\$ 8,984,980	\$ 9,470,701	\$ 28,474	\$ 7,679,327	\$ 3,078,236	\$ 1,627,765	\$ 1,242,690

SERS Plan 3 Defined	LEOFF	LEOFF						Deferred	
Contribution	Plan 1	Plan 2	WSPRS	JRS	JRA	Judges	VFFRPF	Compensation	Total
	<b>A</b> 4000	<b>A</b> 400	<b>A</b> 500	<b>A</b> 074	<b>^</b> ^	<b>A</b> 4740	<b>*</b> 0.000	<b>A</b> 004	<b>A</b> 00.050
\$ 624	\$ 1,936	\$ 488	\$ 508	\$ 371	\$ 6	\$ 4,746	\$ 8,620	\$ 381	\$ 32,952
1 411	18,744	9,585	0 505	10			425		105 204
1,411	10,744	9,505	2,525 1	13 1	-	- 11	21	1	165,384 7,725
-	ວ				-			ı	
-	4.700	4,387	54	18	•	1	-	-	22,969
355	4,780	2,473	636	7	-	-	107	-	44,531
1,766	23,529	16,448	3,216	39	-	12	553	1	240,609
4 2 4 7	F7 704	00.504	7 704				4 240		F00 700
4,347	57,761 235,628	29,564	7,784 31,752	-	-	-	1,312 5,351	-	509,732
17,732 1,647	235,628 21,883	120,601 11,200	31,752 2,949	-	-	-	5,351 497	-	2,079,378 193,117
38,048	505,583	258,773	68,129	-	-	-	11,483	-	4,461,696
17,766	236,070	120,828	31,811	_	_	_	5,361	_	2,083,283
6,641	88,245	45,166	11,891	_	_	_	2,004	_	778,745
1,121	14,895	7,624	2,007	_	_	_	338	_	131,452
98	1,308	670	176	-	-	_	30	_	11,545
5,300	70,433	36,050	9,491	-	-	-	1,600	-	621,560
8,544	114,478	58,593	15,427	-	-	-	2,600	-	1,010,252
138,386	1,838,876	941,193	247,796	-	-	-	41,764	-	16,227,816
3,932	52,245	26,741	7,040	-	-	-	1,186	-	461,055
30,713	408,112	208,884	54,995	-	-	-	9,269	-	3,601,530
43,704	580,744	297,242	78,258	-	-	-	13,190	-	5,124,981
25,348	336,828	172,399	45,389	-	-	-	7,650	-	2,972,456
15,027	180,193	97,502	24,519	8,165	-	-	4,065	-	1,628,004
142,110	823	149	119	81	9,307	915	1,669	1,353,000	2,306,237
500,464	4,744,105	2,433,179	639,533	8,246	9,307	915	109,369	1,353,000	44,202,839
\$ 502,854	\$ 4,769,570	\$ 2,450,115	\$ 643,257	\$ 8,656	\$ 9,313	\$ 5,673	\$ 118,542	\$ 1,353,382	\$ 44,476,400
\$ 25,866	\$ 344,509	\$ 176,057	\$ 46,433	\$ 78	\$ 1	\$ 879	\$ 9,409	\$ 89	\$ 3,041,737
423	6,520	2,611	1,055	145	-	11	115	364	65,812
	79	181	4	-	-	-	5	9	10,159
26,289	351,108	178,849	47,492	223	1	890	9,529	462	3,117,708
476,565	4,418,462	2,271,266	595,765	8,433	9,312	4,783	109,013		40,005,772
								1,352,920	1,352,920
\$ 476,565	\$ 4,418,462	\$ 2,271,266	\$ 595,765	\$ 8,433	\$ 9,312	\$ 4,783	\$ 109,013	\$ 1,352,920	\$ 41,358,692

#### Combining Statement of Changes in Plan Net Assets

Pension and Other Employee Benefit Funds

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

**PERS PERS** TRS TRS **SERS** Plan 2/3 Plan 3 Plan 2/3 Plan 3 Plan 2/3 **PERS** Defined Defined TRS Defined Defined Defined Contribution Contribution Benefit Plan 1 Benefit Plan 1 **Benefit** Additions: Contributions: **Employers** \$ 68,631 \$ 50,954 \$ \$ 59,435 \$ 46,360 \$ \$ 11,312 Members 72,562 52,557 960 51,835 5,604 142,774 5,270 State **Participants** 141,193 103,511 960 111,270 51,964 142,774 16,582 **Total Contributions** Investment Income: (753)(147,991)(124, 199)Net appreciation (depreciation) in fair value (887,209)(907,524)(755,813)(309,314)Interest and dividends 264,800 270,210 112 226,106 93,239 19,853 37,483 Less: Investment expenses (21,898)(22,248)(7) (18,659)(7,097)(1,952)(3.138)(644,307) (648) (548,366) (659,562)(223,172)(130,090)(89,854) Net Investment Income Charges for Services 1.035 3.034 1.109 6.131 306 Transfers from other pension plans 113 28,419 46 5 1,539 17,884 1 Other additions **Total Additions** (503,001) (549,919) 29,766 (437,050)(168, 169)14,529 (54,279)**Deductions:** Pension benefits 718,730 679,009 2,048 60,553 8,669 2,397 Pension refunds 7,446 42,087 6 2,313 4,511 18,395 Transfers to other pension plans 3 30,891 18 1,340 244 1,454 Administrative expenses 381 6,040 1,268 176 4,519 175 1,617 Distributions to participants **Total Deductions** 726,560 139,571 1,292 681,498 19,039 18,814 7,516 Net Increase (1,229,561)(689,490)28,474 (1,118,548)(187,208)(4,285)(61,795)Net Assets - Beginning 10,214,541 10,160,191 8,797,875 3,265,444 1,632,050 1,304,485 Net Assets - Ending \$ 8,984,980 \$ 9,470,701 \$ 28,474 \$ 7,679,327 \$ 3,078,236 \$ 1,627,765 \$1,242,690

SERS Plan 3 Defined	LEOFF	LEOFF						Deferred	
Contribution	Plan 1	Plan 2	WSPRS	JRS	JRA	Judges	VFFRPF	Compensation	Total
						-			
\$ -	\$ 98	\$ 23,996	\$ -	\$ 229	\$ 532	\$ 8	\$ 759	\$ -	\$ 262,314
36,569	100	39,486	1,246	229	532	8	150	-	409,882
-	-	15,551	-	6,000	-	250	3,270	-	25,071
	-	-	-	-	-	-	-	119,078	119,078
36,569	198	79,033	1,246	6,458	1,064	266	4,179	119,078	816,345
(33,575)	(433,823)	(213,499)	(57,906)	(2)	(1,199)	(3)	(9,864)	(194,885)	(4,077,559)
8,486	129,561	63,658	17,273	255	290	232	3,193	43,233	1,177,984
(501)	(10,710)	(5,218)	(1,426)	(10)	-	(14)	(261)	-	(93,139)
(25,590)	(314,972)	(155,059)	(42,059)	243	(909)	215	(6,932)	(151,652)	(2,992,714)
447	-	_	-	_	-	_	-	-	12,062
1,448	44	1	249	_	_	-	_	-	49,749
<u> </u>	-	-	-	-	9	-	6	999	1,014
12,874	(314,730)	(76,025)	(40,564)	6,701	164	481	(2,747)	(31,575)	(2,113,544)
-	252,625	2,743	22,316	8,060	206	656	7,431	-	1,763,046
10,871	92	9,143	199	-	-	-	15	-	97,475
15,735	16	48	-	-	-	-	-	-	49,749
175	236	11	14	-	12	-	61	1,820	16,505
	-	-	-	-	-	-	-	77,602	77,602
26,781	252,969	11,945	22,529	8,060	218	656	7,507	79,422	2,004,377
(13,907)	(567,699)	(87,970)	(63,093)	(1,359)	(54)	(175)	(10,254)	(110,997)	(4,117,921)
490,472	4,986,161	2,359,236	658,858	9,792	9,366	4,958	119,267	1,463,917	45,476,613
\$ 476,565	\$ 4,418,462	\$ 2,271,266	\$ 595,765	\$ 8,433	\$ 9,312	\$ 4,783	\$ 109,013	\$ 1,352,920	\$ 41,358,692

#### **Note 12 - Commitments and Contingencies**

#### A. Construction and Other Commitments

Outstanding commitments related to state facility construction, improvement, and/or renovation totaled \$2.6 billion at June 30, 2002.

#### **B.** Summary of Significant Litigation

The state and its agencies are parties to numerous routine legal proceedings that normally occur in governmental operations. At any given point, there may be numerous lawsuits involving state agencies that could impact expenditures. There is a recurring volume of tort and other claims for compensation and damages against the state and some specific state agencies, including the Departments of Transportation, Corrections, Social and Health Services, and the University of Washington. There are risk management funds reserved by the state for these claims and insurance is available to pay a portion of damages for certain types of claims. There has been a trend over the past two years of higher jury verdicts on certain types of damage claims. collective impact of these claims, however, is not likely to have a material impact on state revenues or expenditures.

#### Social Service Program Administration Litigation

During the reporting period, there were a number of lawsuits challenging the management and administration of state programs. Some lawsuits seek an expansion of program social services for certain constituents. In Allen v. Western State Hospital, for instance, the Washington Protection and Advocacy System has filed a class action lawsuit on behalf of patients with developmental disabilities at Western State Hospital alleging that the state programs are inadequate and the state has failed to provide community based services when appropriate. The trial has been stayed pending further review of whether program changes and funding requests to the Legislature by the Department of Social and Health Services will resolve claims. Arc, et al. v. Quasim is a class action on behalf of the persons with developmental disabilities seeking access to Medicaid funded services. The trial has been stayed based on a settlement agreement contingent on additional future funding by the Legislature. If these claims are not resolved through settlement and the cases go to trial, it is difficult to estimate with any certainty the potential amount of damages which might be recovered. These lawsuits, however, are not expected to have a material impact on state revenues or expenditures. If relief is granted, there would be a need to reprioritize agency program expenditures in the budget process to provide program support for individuals in these classes.

#### Social Security Benefits

There is a class action lawsuit challenging the Department of Social and Health Services' authority to use Social Security benefits received on behalf of a foster child when it acts as a representative payee and applies the benefits toward the costs of the child's foster care. The Department currently receives \$9 million a year in Social Security monies that it uses for this purpose. This is consistent with the practice in other states. lawsuit sought a declaratory ruling that the state may not obtain and use such funds for foster care services, along with a refund of funds used in the past. The State Supreme Court has determined that the Department may not use the Social Security funds in this manner. The United States Supreme Court has accepted review of this case and argument is scheduled for December 2002. If relief is affirmed, there would be a reduction of revenue to the state in the future, resulting in a need to seek additional funding or reprioritize use of existing funding. There also would be a follow-up proceeding to determine to what extent there should be refunds. It is difficult to estimate with any certainty the potential amount of refunds which might be recovered.

#### **Higher Education**

Institutions of higher education occasionally have lawsuits based on program services or salary and benefits. In McGowan v. State and Public School Employees of Washington v. State, the plaintiffs argue that the State must fund cost of living increases for all school district employees. It is estimated the additional cost to the state for the 2001-02 school year would be about \$99 million. The Thurston County Superior Court denied the relief requested and granted a summary judgment motion in favor of the state's position. This ruling was appealed to the State Supreme Court. The Mader, et.al v. State lawsuit is a class action lawsuit by certain part-time faculty at community colleges seeking to establish eligibility under certain pension programs and payment of employer contribution for previous time periods.

The 2002 Legislation appropriated \$12 million to settle these claims and the settlement has received court approval. In a companion case, part-time faculty are also seeking state-paid health care benefits during summer quarter. This case was dismissed in the Court of Appeals, but review and argument are pending before the State Supreme Court.

#### Tax Refund Litigation

There is a recurring volume of lawsuits seeking refunds of taxes paid to the state. The Department of Revenue is a litigant in more than 100 cases, the large majority of which are excise tax refund claims by corporate taxpayers. None of these cases individually or collectively will likely have a material impact on state revenues or expenditures.

Over the past ten years, we have reported on the recurring litigation challenging the state's business and occupation tax structure (referred to as the interstate manufacturers litigation). This litigation represents the claims of approximately 115 corporate taxpayers for business and occupation tax refunds from periods from 1980 to the present. In the most recent round of this litigation, the United States Supreme Court denied certiorari review of an April 1999 decision by the Washington State Supreme Court. W.R. Grace & Co. -Conn. And Chrysler Motors Corporation v. State of Washington, Department of Rev., and Buffelen Woodworking Co., et al. v. State of Washington, Department of Rev. The State Supreme Court denied claims for a refund except to the extent the taxpayers could demonstrate entitlement to credits against their Washington State tax liability measured by gross receipt of taxes paid to other taxing jurisdictions outside of the state. Despite case history, the cases were remanded to Thurston County Superior Court, and the taxpayers have waived refunds measured by tax credits. The taxpayers continue to use other refund claims to try to re-present the issue to the United States Supreme Court. Sizeable refund awards, however, are considered remote.

#### Medicaid Reimbursement Litigation

In the past there has been periodic litigation involving Medicaid reimbursement issues. Over the last three vears, there has been an increase in the number and types of claims. Currently, there are three lawsuits that raise issues such as eligibility for Medicaid benefits and the proper formula for cost reimbursement. For instance, Sacred Heart Medical Center v. DSHS involves Medicaid providers who allege that they provided medical care to numerous clients while they were terminated from Medicaid because their Medicaid eligibility had been improperly linked to eligibility for Temporary Assistance to Needy Families. In this suit, the providers claim breach of contract and seek reimbursement for the care provided to these clients. Some of the plaintiffs who provided mental health services also allege that the improperly terminated individuals should have been included in the state's formula for captivated payments to the Regional Support Networks. The Department will have a better estimate of potential damages on the breach of contract claim once discovery is completed, but we now anticipate that the damages will be in the millions of dollars.

In the past, these types of claims have been limited and focused by courts through motion practice and eventually resolved through settlement agreements and legislative appropriation. It is difficult to predict whether the current cases might result in any significant amount of reimbursement under the theories presented. If substantial costs are recovered in any of those proceedings, there would be a need to reprioritize agency program expenditures in the budget process to cover any additional costs.

#### C. Federal Assistance

The state has received federal financial assistance for specific purposes that are generally subject to review or audit by the grantor agencies. Entitlement to this assistance is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of assistance for allowable purposes. Any disallowance resulting from a review or audit may become a liability of the state. The state does estimate and recognize a claims and judgments liability for disallowances when determined by the grantor agency or for probable disallowances based on experience pertaining to these grants; however, these recognized liabilities and any unrecognized disallowances are considered immaterial to the state's overall financial condition.

#### D. Arbitrage Rebate

Rebatable arbitrage is defined by the Internal Revenue Service Code Section 148 as earnings on investments purchased from the gross proceeds of a bond issue that are in excess of the amount that would have been earned if the investments were invested at a yield equal to the yield on the bond issue. The rebatable arbitrage must be paid to the federal government. State agencies and universities responsible for investments from bond proceeds carefully monitor their investments to restrict earnings to a yield less than the bond issue, and therefore limit any state arbitrage liability. The state estimates that rebatable arbitrage liability, if any, will be immaterial to its overall financial condition.

#### Note 13 - Subsequent Events

#### A. Bond Issues

In August 2002, the state issued \$159.6 million in Various Purpose General Obligation Bonds, Series 2003A, and \$24.9 million in General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable).

In October 2002, the state issued \$140.5 million in Motor Vehicle Fuel Tax General Obligation Bonds, Series 2003B, \$158 million in Motor Vehicle Fuel Tax General Obligation Bonds, Series 2003C, and \$605.9 million in Various Purpose General Obligation Refunding Bonds, Series R2003A.

In December 2002, the state issued \$70.3 million in Motor Vehicle Fuel Tax General Obligation Refunding Bonds, Series R2003B.

#### **B.** Certificates of Participation

In August 2002, the state issued \$3.9 million in real estate Certificates of Participation for the Department of General Administration, Series 2002C, and \$5.1 million in real estate Certificates of Participation for Central Washington University, Series 2002D.

In September 2002, the state issued \$6.4 million in Certificates of Participation for various state and local government equipment purchases, Series 2002D, and \$2.7 million in real estate Certificates of Participation for the University of Washington, Series 2002E.

In December 2002, the state issued \$10.5 million in Certificates of Participation for various state and local government equipment purchases, Series 2002E, and \$12.9 million in real estate Certificates of Participation for the Secretary of State, Series 2002F.

#### C. Tobacco Settlement Securitization

On November 5, 2002, the state of Washington securitized a portion of the revenue stream from the Master Settlement Agreement between the state and certain tobacco manufacturers. The state received \$450 million upon execution of a sales agreement with the Tobacco Settlement Authority (TSA). The TSA was created by the Washington State Legislature as a public instrumentality separate and distinct from the state.

#### D. Voter Initiatives

On November 5, 2002, voters approved Initiative 776 that reduces state and local transportation funding generated by vehicle license fees. The reduction to state revenues is estimated to be \$9 million in the 2001-2003 Biennium.

The voters also approved Initiative 790 that increases state and local government costs for the law enforcement officers' and fire fighters' pension system. The actual fiscal impacts depend on how provisions for increased benefits are implemented. The minimum cost is estimated to decrease General Fund revenues by \$1 million in the 2001-2003 Biennium.

## **Required Supplementary Information**

## Budgetary Information Budgetary Comparison Schedule

General Fund

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	General Fund					
	Original Budget 2001-03 Biennium	Final Budget 2001-03 Biennium	Actual 2001-03 Biennium	Variance with Final Budget		
Budgetary fund balance, July 1	\$ 410,520	\$ 564,950	\$ 564,950	\$ -		
Resources:						
Taxes	21,535,714	20,739,562	10,319,064	(10,420,498)		
Licenses, permits, and fees	161,284	155,358	75,478	(79,880)		
Other contracts and grants	480,967	452,498	217,352	(235,146)		
Timber sales	7,255	7,352	3,646	(3,706)		
Federal grants-in-aid	9,725,433	9,935,955	4,716,193	(5,219,762)		
Charges for services	69,918	72,404	35,060	(37,344)		
Interest income	91,500	92,507	30,894	(61,613)		
Miscellaneous revenue	97,261	100,910	37,406	(63,504)		
Transfers from other funds	351,964	1,198,178	675,759	(522,419)		
Total Resources	32,931,816	33,319,674	16,675,802	(16,643,872)		
Charges to appropriations:						
General government	2,367,753	2,266,485	1,155,664	1,110,821		
Human services	16,292,131	16,186,918	7,932,359	8,254,559		
Natural resources and recreation	509,265	480,021	243,740	236,281		
Transportation	47,217	46,574	30,036	16,538		
Education	13,863,237	13,757,902	6,789,096	6,968,806		
Capital outlays	294,045	235,269	34,803	200,466		
Transfers to other funds	140,142	140,650	99,803	40,847		
Total Charges to appropriations	33,513,790	33,113,819	16,285,501	16,828,318		
Excess available for appropriation Over (Under) charges to appropriations	(581,974)	205,855	390,301	184,446		
Reconciling Items:						
Changes in reserves (net)	-	-	16,332	16,332		
Entity adjustments (net)	-	-	30,622	30,622		
Accounting and reporting changes (net)						
Total Reconciling Items	-	-	46,954	46,954		
Budgetary Fund Balance, June 30	\$ (581,974)	\$ 205,855	\$ 437,255	\$ 231,400		

# Budgetary Information Budgetary Comparison Schedule Budget to GAAP Reconciliation

General Fund

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	General Fund
Sources/inflows of resources	
Actual amounts (budgetary basis) "Available for Appropriation"	
from the Budgetary Comparison Schedule	\$ 16,675,802
Differences - budget to GAAP:	
The following items are inflows of budgetary resources but are not	
revenue for financial reporting purposes:	
Transfers from other funds	(675,759)
Budgetary fund balance at the beginning of the year	(564,950)
The following items are not inflows of budgetary resources but are	
revenue for financial reporting purposes:	
Noncash commodities and food stamps	347,840
Unanticipated receipts	69,271
Noncash revenues	30,622
Revenues collected for other governments	23,159
Total revenues as reported on the Statement of Revenues,	
Expenditures, and Changes in Fund Balance - Governmental Funds	\$ 15,905,985
Uses/outflows of resources	
Actual amounts (budgetary basis) "Total Charges to Appropriations"	
from the Budgetary Comparison Schedule.	\$ 16,285,501
Differences - budget to GAAP:	
Budgeted expenditure transfers are recorded as expenditures in the	
budget statement but are recorded as other financing source (use)	
for financial reporting purposes.	(640,520)
Transfers to other funds are outflows of budgetary resources but	
are not expenditures for financial reporting purposes.	(99,803)
The following items are not outflows of budgetary resources but are	
recorded as current expenditures for financial reporting purposes.	
Noncash commodities and food stamps	347,840
Expenditures related to unanticipated receipts	69,271
Capital lease acquisitions	7,039
Distributions to other governments	23,159
Total expenditures as reported on the Statement of Revenues,	
Expenditures, and Changes in Fund Balance - Governmental Funds	\$ 15,992,487

#### **Budgetary Information**

## Notes to Required Supplementary Information

#### **General Budgetary Policies and Procedures**

The Governor is required to submit a budget to the state Legislature no later than December 20 of the year preceding odd-numbered year sessions of the Legislature. The budget is a proposal for expenditures in the ensuing biennial period based upon anticipated revenues from the sources and rates existing by law at the time of submission of the budget. The Governor may additionally submit, as an appendix to the budget, a proposal for expenditures in the ensuing biennium from revenue sources derived from proposed changes in existing statutes.

The appropriated budget and any necessary supplemental budgets are legally required to be adopted through the passage of appropriation bills by the Legislature and approved by the Governor. Operating appropriations are generally made at the fund/account and agency level; however, in a few cases, appropriations are made at the fund/account and agency/program level. Operating appropriations cover either the entire biennium or a single fiscal year within the biennium. Capital appropriations are biennial and are generally made at the fund/account, agency, and project level.

Legislative appropriations are strict legal limits on expenditures/expenses, and overexpenditures are prohibited. All appropriated and certain nonappropriated funds are further controlled by the executive branch through the allotment process. This process allocates the expenditure/expense plan into monthly allotments by program, source of funds, and object of expenditure. According to statute RCW 43.88.110(2), except under limited circumstances, the original allotments are approved by the Governor and may be revised only at the beginning of the second year of the biennium and must be initiated by the Governor. Because allotments are not the strict legal limit on expenditures/expenses. the budgetary schedules presented as required supplementary information (RSI) are shown on an appropriation versus actual comparison rather than an allotment versus actual comparison.

Proprietary funds earn revenues and incur expenses (i.e., depreciation or budgeted asset purchases) not covered by the allotment process. Budget estimates are generally made outside the allotment process according to prepared business plans. These proprietary fund business plan estimates are adjusted only at the beginning of each fiscal year.

Additional fiscal control is exercised through various means. OFM is authorized to make expenditure/expense allotments based on availability of unanticipated receipts, mainly federal government grant increases made during a fiscal year. State law does not preclude the over expenditure of allotments, although RCW 43.88.110(3) requires that the Legislature be provided an explanation of major variances.

Operating encumbrances lapse at the end of the applicable appropriation. Capital outlay encumbrances lapse at the end of the biennium unless reappropriated by the Legislature in the ensuing biennium. Encumbrances outstanding against continuing appropriations at fiscal year end are reported as reservations of fund balance.

#### **Budgetary Reporting versus GAAP Reporting**

Governmental funds are budgeted materially in conformance with GAAP. However, the presentation in the accompanying budgetary schedules is different in certain respects from the corresponding Statements of Revenues, Expenditures, and Changes in Fund Balance (governmental operating statement). accompanying budgetary schedules, budget and actual expenditures are reported only for appropriated activities. Expenditures are classified based on whether the appropriation is from the operating or capital budget. Expenditures funded by operating budget appropriations are reported as current expenditures classified by the function of the agency receiving the appropriation. Expenditures funded by capital budget appropriations are reported as capital outlays.

However, in the governmental operating statements, all governmental funds are included and expenditures are classified according to what was actually purchased. Capital outlays are fixed asset acquisitions such as land, buildings, and equipment. Debt service expenditures are principal and interest payments. Current expenditures are all other governmental fund expenditures classified based on the function of the agency making the expenditures.

Additionally, certain activities are excluded from the budgetary schedules because they are not appropriated. These activities include: activities designated as nonappropriated by the Legislature, such as the Higher Education Special Revenue Fund, Higher Education Endowment Fund, Unemployment Compensation Fund, Institutional Fund, Higher Education Student Services Fund, Printing Services Fund, Higher Education Revolving Fund, Risk Management Fund, federal surplus food commodities, electronic food stamp benefits, capital leases, note proceeds, and resources collected and distributed to other governments. Further,

certain expenditures are appropriated as operating transfers.

These transfers are reported as operating transfers on the budgetary schedules and as expenditures on the governmental operating statements. The factors contributing to the differences between the Budgetary Comparison Schedule and the Statement of Revenues,

Expenditures, and Changes in Fund Balance are noted in the previous Budget to GAAP reconciliation.

Budgetary Fund Balance consists of unreserved, undesignated fund balance; unreserved fund balance, designated for other specific purposes; and reservation for encumbrances on the Balance Sheet.

## Pension Plan Information Public Employees' Retirement System - Plan 1

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	9/30/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 10,990	\$ 11,111	\$ 10,456	\$ 9,219	\$ 8,211	\$ 7,197
Actuarial Accrued Liability	12,088	11,695	11,636	11,227	10,817	10,339
Unfunded Actuarial Liability	1,098	584	1,180	2,008	2,606	3,142
Percentage Funded	91%	95%	90%	82%	76%	70%
Covered Payroll	1,085	1,132	1,184	1,233	1,271	1,308
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	101%	52%	100%	163%	205%	240%
Percentage of Covered Payroll	101%	52%	100%	163%		205%
shington State Office of the Sta	te Actuary					

### **Teachers' Retirement System - Plan 1**

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	9/30/2001	6/30/2000	6/30/1999	6/30/1998	6/30/1997	6/30/1996
Actuarial Value of Plan Assets	\$ 9,342	\$ 9,372	\$ 8,696	\$ 7,819	\$ 6,844	\$ 5,924
Actuarial Accrued Liability	9,895	9,566	9,529	9,354	9,044	8,796
Unfunded Actuarial Liability	553	194	833	1,535	2,200	2,872
Percentage Funded	94%	98%	91%	84%	76%	67%
Covered Payroll	800	957	984	1,046	1,083	1,128
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	69%	20%	85%	147%	203%	255%

#### **Pension Plan Information**

## Law Enforcement Officers' and Fire Fighters' Retirement System- Plan 1

### Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

Actuarial Valuation Date 9/30/20 Actuarial Value of Plan Assets \$ 5,3 Actuarial Accrued Liability 4,1 Unfunded (Assets in Excess of)	69 \$ 5,440	12/31/1999 \$ 5,150 4,125	12/31/1998 \$ 4,568	12/31/1997 \$ 4,087	12/31/1996 \$ 3,594
Actuarial Accrued Liability 4,1	, ,	. ,	. ,	\$ 4,087	\$ 3,594
,	53 4,002	4.125	0.000		
Unfunded (Assets in Excess of)		, -	3,906	3,767	4,006
,					
Actuarial Liability (1,2	16) (1,437)	(1,024)	(662)	(320)	412
Percentage Funded 12	9% 136%	125%	117%	108%	90%
Covered Payroll	87 95	106	117	128	137
Unfunded Actuarial Liability as a					
Percentage of Covered Payroll	N/A N/A	N/A	N/A	N/A	301%

### **Judicial Retirement System**

#### Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	9/30/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 10	\$ 10	\$ 9	\$ 8	\$ 5	\$ 4
Actuarial Accrued Liability	91	93	94	97	95	92
Unfunded Actuarial Liability	81	83	85	89	90	88
Percentage Funded	11%	11%	10%	8%	5%	4%
Covered Payroll	3.0	4.0	4.0	4.0	4.0	5.0
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	2700%	2075%	2125%	2225%	2250%	1760%

## Pension Plan Information Volunteer Fire Fighters' Relief and Pension Fund

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	12/31/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 129	\$ 126	\$ 118	\$ 102	\$ 91	\$ 74
Actuarial Accrued Liability	99	96	98	94	69	67
Unfunded (Assets in Excess of)						
Actuarial Liability	(30)	(30)	(20)	(8)	(22)	(7)
Percentage Funded	130%	131%	120%	109%	132%	110%
Covered Payroll*	N/A	N/A	N/A	N/A	N/A	N/A
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A

<sup>\*</sup>Covered Payroll is not presented because it is not applicable since this is a volunteer organization.

Source: Washington State Office of the State Actuary

## **Judges' Retirement Fund**

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	9/30/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 5	\$ 5	\$ 4	\$ 4	\$ 4	\$ 3
Actuarial Accrued Liability	6	6	6	7	7	7
Unfunded Actuarial Liability	1	1	2	3	3	4
Percentage Funded	83%	83%	67%	57%	57%	43%
Covered Payroll	0.1	0.1	0.1	0.1	0.2	0.4
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	1000%	1000%	2000%	3000%	1500%	1000%

# Pension Plan Information Schedules of Contributions from Employers and Other Contributing Entities

For the Fiscal Years Ended June 30, 2002 through 1997

	2002	2001	2000	1999	1998	1997
Public Employees' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 164.3	\$ 118.8	\$ 199.2	\$ 237.6	\$ 287.2	\$ 355.0
Employers' Actual Contribution	68.6	181.7	200.2	234.3	226.1	206.0
Percentage Contributed	42%	153%	101%	99%	79%	58%
Public Employees' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 72.0	\$ 55.6	\$ 103.6	\$ 86.6	\$ 106.3	\$ 185.0
Employers' Actual Contribution	51.0	115.0	101.9	238.4	222.8	224.0
Percentage Contributed	71%	207%	98%	275%	210%	121%
Teachers' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 119.8	\$ 90.6	\$ 176.1	\$ 209.7	\$ 269.7	\$ 338.0
Employers' Actual Contribution	59.5	141.3	183.0	222.5	211.6	210.0
Percentage Contributed	50%	156%	104%	106%	78%	62%
Teachers' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 66.7	\$ 40.4	\$ 56.2	\$ 45.9	\$ 59.8	\$ 82.0
Employers' Actual Contribution	46.4	69.6	75.3	100.2	105.6	103.0
Percentage Contributed	70%	172%	134%	218%	177%	126%
School Employees' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 19.5	\$ 6.7	**	**	**	**
Employers' Actual Contribution	11.3	19.9	**	**	**	**
Percentage Contributed	58%	297%	**	**	**	**

<sup>\*\*</sup> SERS did not exist prior to 9/1/2000

### Pension Plan Information Schedules of Contributions from Employers and Other Contributing Entities

For the Fiscal Years Ended June 30, 2002 through 1997

	2002	2001	2000	1999	1998	1997
Law Enforcement Officers' and						
Fire Fighters' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ -	\$ -	\$ 6.3	\$ 6.9	\$ 7.5	\$ 8.1
Employers' Actual Contribution	0.1	0.1	6.3	7.2	7.6	8.2
Percentage Contributed	NA	NA	100%	104%	101%	101%
State Annual Required Contribution	-	-	-	-	-	67.1
State Actual Contribution	-	-	-	48.8	50.4	66.7
Percentage Contributed	N/A	N/A	N/A	N/A	N/A	99%
Law Enforcement Officers' and						
Fire Fighters' Retirement						
System - Plan 2 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 26.2	\$ 20.3	\$ 26.9	\$ 22.3	\$ 22.5	\$ 28.1
Employers' Actual Contribution	24.0	31.5	26.2	34.3	31.1	28.5
Percentage Contributed	92%	155%	97%	154%	138%	101%
State Annual Required Contribution	17.5	13.5	18.0	14.9	15.0	18.7
State Actual Contribution	15.6	20.9	17.1	22.2	20.1	17.7
Percentage Contributed	89%	155%	95%	149%	134%	95%
Washington State Patrol						
Retirement System (expressed in millions)						
Employers' Annual Required						
Contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 0.5
Employers' Actual Contribution	-	-	-	5.9	6.0	6.8
Percentage Contributed	N/A	N/A	N/A	N/A	N/A	1360%

## Pension Plan Information Schedules of Contributions from Employers and Other Contributing Entities

For the Fiscal Years Ended June 30, 2002 through 1997

	2002	2001	2000	1999	1998	1997
Judicial Retirement System (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 14.2	\$ 13.3	\$ 12.5	\$ 12.2	\$ 11.6	\$ 12.7
Employers' Actual Contribution	6.2	7.3	7.3	8.8	8.8	6.9
Percentage Contributed	44%	55%	58%	72%	76%	54%
Judges' Retirement Fund (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 0.2	\$ 0.2	\$ 0.3	\$ 0.3	\$ 0.4	\$ 0.4
Employers' Actual Contribution	0.3	0.8	0.8	0.8	0.8	0.8
Percentage Contributed	150%	400%	267%	267%	200%	200%
Volunteer Fire Fighters' Relief						
and Pension Fund (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 0.8	\$ 0.7	\$ 0.7	\$ 0.8	\$ 0.7	\$ 0.5
Employers' Actual Contribution	0.8	0.7	0.7	0.8	0.7	0.6
Percentage Contributed	100%	100%	100%	100%	100%	120%
State Annual Required Contribution	-	-	0.1	0.8	-	0.4
State Actual Contribution	3.3	3.3	2.7	2.5	2.0	3.0
Percentage Contributed	N/A	N/A	2700%	313%	N/A	750%

# Pension Plan Information Notes to the Required Supplementary Information Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2002

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated below. Additional information as of the latest valuation follows.

	PERS	PERS	TRS	TRS	SERS
	Plan 1	Plan 2/3	Plan 1	Plan 2/3	Plan 2/3
Valuation - date	9/30/2001	9/30/2001	9/30/2001	9/30/2001	9/30/2001
Actuarial cost method	entry age	aggregate**	entry age	aggregate**	aggregate**
Amortization Method					
Funding	level %	n/a	level %	n/a	n/a
GASB	level \$	n/a	level \$	n/a	n/a
Remaining amortization					
period (closed)	6/30/2024	n/a	6/30/2024	n/a	n/a
Asset valuation method	4-year	4-year	4-year	4-year	4-year
	smoothed	smoothed	smoothed	smoothed	smoothed
	fair value	fair value	fair value	fair value	fair value
Actuarial assumptions:					
Investment rate of return	8.00%	8.00%	8.00%	8.00%	8.00%
Projected salary increases					
Salary Inflation at 4.5%, plus the merit i	ncreases described bel	ow:			
initial salary merit (grades down to 0%	6.1%	6.1%	6.2%	6.2%	7.0%
merit period (years of service)	17 yrs	17 yrs	17 yrs	17 yrs	17 yrs
Includes inflation at	3.50%	3.50%	3.50%	3.50%	3.50%
Cost of living adjustments	Uniform COLA*	CPI increase,	Uniform COLA*	CPI increase,	CPI increase,
	Gainsharing COLA*	maximum 3%	Gainsharing COLA*	maximum 3%	maximum 3%

<sup>\*</sup> Generally, all retirees over age 66 receive an increase in their monthly benefit at least once a year.

The Uniform COLA increase is added every July. On 7/1/1999, it was \$0.77 per year of service.

For 2000, the gain sharing COLA was \$0.28 per year of service. On 1/1/2002, no Gainsharing COLA was added.

The Gainsharing COLA is added every even-numbered year if certain extraordinary investment gains are achieved.

The Uniform COLA amount is calculated as the last Uniform COLA amount plus any Gainsharing COLA amount, all increased by 3%. On 7/1/2000, it was (\$0.77+\$0.28)x1.03 = \$1.08. On 7/1/2001, it was (\$1.08+\$0.00)x1.03 = \$1.11. On 7/1/2002, it was (\$1.11+\$0.00)x1.03 = \$1.14.

<sup>\*\*</sup> The aggregate cost method does not identify or separately amortize unfunded actuarial liabilities.

<sup>\*\*\*</sup> pay-as-you-go basis funding

LEOFF	LEOFF	WSPRS	JRS	Judges	VFFRPF
Plan 1	Plan 2				
9/30/2001	9/30/2001	9/30/2001	9/30/2001	9/30/2001	12/31/2001
entry age	aggregate**	aggregate**	entry age***	entry age***	entry age
level %	n/a	n/a	n/a	n/a	level \$
level \$	n/a	n/a	level \$	level \$	level \$
6/30/2024	n/a	n/a	12/31/2008	12/31/2008	12/31/2017
4-year	4-year	4-year	market	market	4-year
smoothed	smoothed	smoothed			smoothed
fair value	fair value	fair value			fair value
8.00%	8.00%	8.00%	8.00%	8.00%	8.00% n/a
11.7%	11.7%	6.0%	0.0%	0.0%	n/a
21 yrs	21 yrs	20 yrs			none
3.50%	3.50%	3.50%	3.50%	3.50%	
CPI increase	CPI increase, maximum 3%	CPI increase, maximum 3%	3.00%	none	

## Information about Infrastructure Assets Reported Using the Modified Approach Condition Assessment

#### **Pavement Condition**

The Washington State Department of Transportation (WSDOT) owns and maintains 19,164 lane miles of highway, including ramps and collectors. WSDOT has been rating pavement condition since 1969. Pavement rated in *good* condition is smooth and has few defects. Pavement in *poor* condition is characterized by cracking, patching, roughness and rutting. Pavement condition is rated using three factors: Pavement Structural Condition

(PSC), International Roughness Index (IRI), and Rutting. In 1993 the Legislature required WSDOT to rehabilitate pavements at the Lowest Life Cycle Cost, which has been determined to occur at a PSC range between 40 and 60, or when triggers for roughness or rutting are met. The trend over the last five years has shown slight decreases in the percent of pavements in poor or worse condition.

WSDOT uses the following scale for Pavement Structural Condition (PSC):

Category	PSC Range	Description
Very Good	80 – 100	Little or no distress. Example: Flexible pavement with 5% of wheel track length having "hairline" severity alligator cracking will have a PSC of 80.
Good	60 - 80	Early stage deterioration. Example: Flexible pavement with 15% of wheel track length having "hairline" alligator cracking will have a PSC of 70.
Fair	40 - 60	This is the threshold value for rehabilitation. Example: Flexible pavement with 25% of wheel track length having "hairline" alligator cracking will have a PSC of 50.
Poor	20 - 40	Structural deterioration. Example: Flexible pavement with 25% of wheel track length having "medium (spalled)" severity alligator cracking will have a PSC of 30.
Very Poor	0 - 20	Advanced structural deterioration. Example: Flexible pavement with 40% of wheel track length having "medium (spalled)" severity alligator cracking will have a PSC of 10. May require extensive repair and thicker overlays.

The PSC is a measure based on distresses such as cracking and patching which are related to the pavement's ability to carry loads. Pavements develop structural deficiencies due to truck traffic and cold weather. WSDOT attempts to program rehabilitation for pavement segments when they are projected to reach a PSC of 50. A PSC of 50 can occur due to various amounts and severity of distress. See above table for examples for flexible pavements such as asphalt. For rigid pavements (such as Portland cement concrete), a PSC of 50 represents 50 percent of the concrete slabs exhibiting joint faulting with a severity of 1/8 to 1/4 inch (faulting is the elevation difference at slab joints and results in a rough ride - particularly in large trucks). Further, a PSC of 50 can also be obtained if 25 percent of concrete slabs exhibit two to three cracks per panel.

The International Roughness Index (IRI) uses a scale in inches per mile. Rutting is measured in millimeters. The three indices (PSC, IRI, and Rutting) are combined to rate a section of pavement which is assigned the lowest category of any of the three ratings. The following table

shows the combined explanatory categories and the ratings for each index.

Category	PSC	IRI	Rut
Very Good	100 - 80	<= 95	<= 4
Good	80 - 60	95 - 170	4 – 8
Fair	60 - 40	170 - 220	8 – 12
Poor	40 - 20	220 - 320	12 – 16
Very Poor	0 - 20	> 320	> 16

**Notes:** Based on WSPMS 2002 database. Ramps are not included. Based on all three indices: PSC, IRI and Rut. A section of pavement is assigned the lowest category based on the three indices. The following table lists the explanatory categories and the ranges of the underlying indices. From 1991 - 1998, previous year IRI and rut values were used for those sections that were not surveyed in a particular year.

Beginning in 1999, the pavement distress survey procedure changed from a visual survey to an automated survey. In the automated survey, high-resolution video images are collected at highway speed and these video images are then rated on special workstations at 3-6 mph speed. This change has also resulted in a more detailed classification and recording of various distresses that are rated.

Pavement condition surveys are generally conducted in the fall of each year, then analyzed during the winter and spring, with the previous year's results available by July each year. The chart below shows recent pavement condition ratings for the State Highway System, using the combination of the three indices described above.

#### Condition Rating of Washington State Department of Transportation's Pavement

Percentage of Pave	ement in Fai <b>2001</b> *	r or Better 2000*	Condition 1999*	1998*	1997*
Statewide - Chip Seals	89	92	91	76	76
Statewide - Asphalt	92	95	93	90	89
Statewide - Concrete	92	92	90	92	92
Statewide - All Pavements (based on total lane miles rated)	91	94	92	87	86

#### Percentage of Pavement in Poor or Very Poor Condition

	<u>2001*</u>	<u>2000*</u>	<u>1999*</u>	<u>1998*</u>	<u>1997*</u>
Statewide - Chip Seals	11	8	9	24	24
Statewide - Asphalt	8	5	7	10	11
Statewide - Concrete	8	8	10	8	8
Statewide - All Pavements (based on total lane miles rated)	9	6	8	13	14

<sup>\*</sup> Calendar year data. Assessments are typically made in the fall of each year, and verified during the winter and spring, with final results released in June. Years indicated are when the physical assessment was done in the fall.

More information about pavement management at the Department of Transportation may be obtained at: http://www.wsdot.wa.gov/fossc/mats/pavement/pave\_management\_main.htm

#### **Bridge Condition**

There are 3,063 state-owned bridges with a total deck area of 45,261,272 square feet. All bridges are inspected on a two to four year interval, with no more than 10 percent of the bridges inspected less than every three years. Underwater bridge components are inspected by divers at least once every five years. Special emphasis is given to the ongoing inspection and maintenance of major bridges which represent a significant public investment due to size, complexity or strategic location. Information related to public bridges is maintained in the Washington State Bridge Inventory System (WSBIS). This system is used to develop preservation strategies and comprehensive recommendations for maintenance and construction, and for reporting to the Federal Highway Administration (FHWA).

The following condition rating data is based on the structural sufficiency standards established in the FHWA "Recording and Coding Guide for the Structural Inventory and Appraisal of the Nation's Bridges." This structural rating relates to the evaluation of bridge superstructure, deck, substructure, structural adequacy and waterway adequacy. Three categories of condition were established in relation to the FHWA criteria as follows:

Category	National Bridge Inventory Code	Description
Good	6, 7, or 8	A range from no problems noted to some minor
		deterioration of structural elements.
Fair	5	All primary structural elements are sound but may have deficiencies such as minor section loss, deterioration, cracking, spalling or scour.
Poor	4 or less	Advanced deficiencies such as section loss, deterioration, cracking, spalling, scour or seriously affected primary structural components.

**Notes**: Bridges rated in poor condition may be restricted for the weight and type of traffic allowed.

#### Condition Rating of Washington State Department of Transportation's Bridges

Percentage of Bridges in Fair or Be	tter Conditi	ion	·	·	·
Ţ Ţ	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>	<u>1998</u>
Reinforced Concrete (1283 bridges in FY 2002)	97	96	95	na	na
Prestressed Concrete (1271 bridges in FY 2002)	99.5	99	99	na	na
Steel (344 bridges in FY 2002)	92	91	91	na	na
Timber (65 bridges in FY 2002)	70	71	71	na	na
Statewide - All Bridges (2963 bridges out of 3063 in FY 2002)	96.7	96	95	na	na
Percentage of Bridges in F	Poor Condit	tion			
Ç	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>	<u>1998</u>
Reinforced Concrete (38 bridges in FY 2002)	3	4	5	na	na
Prestressed Concrete (6 bridges in FY 2002)	0.5	1	1	na	na
Steel (28 bridges in FY 2002)	8	9	9	na	na
Timber (28 bridges in FY 2002)	30	29	29	na	na
Statewide - All Bridges (100 bridges out of 3063 in FY 2002)	3.3	4	5	na	na

na - data not available

**Notes:** Bridges rated as poor may have structural deficiencies that restricted the weight and type of traffic allowed. WSDOT currently has 14 posted bridges and 152 restricted bridges. Posted bridges have signs posted which inform of legal weight limits. Restricted bridges are those where overweight permits will not be issued

for travel by overweight vehicles. Refer to http://www.wsdot.wa.gov/fossc/maint/motor/ for more information. Any bridges determined to be unsafe are closed to traffic. WSDOT has no closed bridges at the present time.

Additional information regarding the Department of Transportation's bridge inspection program may be obtained at: http://www.wsdot.wa.gov/eesc/bridge/index.cfm or http://www.wsdot.wa.gov/accountability/GrayNotebookDec-01.pdf

#### **Emergency Air Field Condition**

The Washington State Department of Transportation (WSDOT), through its Aviation Division is authorized by RCW 47.68.100 to acquire and maintain airports. Under this authority, WSDOT owns eight emergency airfields and leases several others. Most of the airfields are located near or adjacent to state highways and range in character from paved to gravel or turf. The prime task of the airfields is to provide emergency facilities. Two airfields are in operational condition twelve months of

the year, with five operational from June to October each year. One is only available for emergency search and rescue use. Maintenance is done on each airfield annually to keep it at its existing condition of use. Each airfield is inspected a minimum of three times per year.

The definitions below form the rating criteria for the current airfield condition ratings which follow.

Category	Definition
General Use Community Airport	An airport with a paved runway capable of handling aircraft with a maximum gross certificated takeoff weight of 12,500 pounds.
Limited Use Community Airport	An airport with an unpaved runway capable of handling aircraft with a maximum gross certificated takeoff weight of 12,500 pounds.
General Recreational Use Airport	An airport with a turf (unpaved) runway near access to recreational opportunities with capacity for aircraft less than 12,500 pounds.
Limited Search and Rescue Forward Operating Location	An airport with a landing pad only capable of accommodating rotorcraft.

Washington State Emergency Airfields

Condition Rating	Number of Airports					
Owned airports:						
Acceptable for general use as a community airport	2					
Acceptable for limited use as a community airport	1					
Acceptable for general recreation use	4					
Limited search and rescue forward operating location	1					
Total owned airports	8					
		<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>	<u>1998</u>
Percentage of airports acceptable for						
general recreational use or better		88	88	88	88	na
Percentage of airports not acceptable for						
general recreational use or better		12	12	12	12	na
<b>3</b>				· <del>-</del>		

na - data not available

**Notes:** One airport is open only as a limited search and rescue operating location and is expected to remain in that status.

For pictures of specific airfields, see our website at: http://www.wsdot.wa.gov/Aviation/airports/airport-default.htm

## Information about Infrastructure Assets Reported Using the Modified Approach Comparison of Budgeted-to-Actual Preservation and Maintenance

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	Budget	Actual	Variance with Budget
Pavement:	<u> Daagot</u>	riotaar	Will Budget
Preservation	\$ 134,810	\$ 127,946	\$ 6,864
Maintenance	23,746	19,485	4,261
Total	\$ 158,556	\$ 147,431	\$ 11,125
Bridges:			
Preservation	\$ 24,270	\$ 16,307	\$ 7,963
Maintenance	11,430	11,012	418
Total	\$ 35,700	\$ 27,319	\$ 8,381
		·	
Emergency air fields:	\$ 70	\$ 28	\$ 42

**Notes:** Numbers for the Pavement and Bridges budget amounts came from the 2001-2003 biennial plan as shown in the WSDOT December 2001 *Monthly Financial Report* for sub-programs P1 (Roadway Preservation), P2 (Structures Preservation), and M2 (Roadway, Bridge & Tunnel maintenance). For FY 2002, the annual budget amount was calculated as half the biennial amount. The Preservation budgeted and actual amounts were adjusted for capitalized infrastructure and equipment in FY 2002.

The emergency airfields (program F3, State Airport Construction and Maintenance) budget amount came from the same sources as for pavements and bridges described above but is only one fourth of the biennial amount budgeted as half of the biennial budget is assigned for airfields not owned by WSDOT.

The Maintenance Accountability Process (MAP) measures and communicates the outcomes of 34 distinct highway maintenance activities. Maintenance results are measured via field condition surveys and reported as

Level of Service (LOS) ratings. LOS targets are defined in terms of the condition of various highway features ( i.e. percent of guardrail on the highway system that is damaged) and are set commensurate with the level of funding provided for the WSDOT highway maintenance program. More information about MAP may be obtained

http://www.wsdot.wa.gov/fossc/maint/htm/accountability.htm

The state implemented the requirements of Statement No. 34 of the Governmental Accounting Standards Board (GASB), including the provisions related to capitalizing and reporting infrastructure on the modified approach, in Fiscal Year 2002. While budget to actual information is not available for years prior to Fiscal Year 2002 using the GASB definitions of preservation and maintenance, historical budget to actual information for the entire Construction and Maintenance programs is available by contacting the WSDOT Budget Office at (360) 705-7500.

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# APPENDIX D PROPOSED FORM OF CERTIFICATE COUNSEL OPINION

April 1, 2003

State of Washington Office of the State Treasurer Olympia, Washington

State of Washington Refunding Certificates of Participation

<u>Department of Ecology, Real Estate Series RE-2003-A (State Office Building Project)</u>

(Final Opinion)

#### Ladies and Gentlemen:

We have acted as certificate counsel to the State of Washington (the "State") in connection with the execution and delivery of \$\_ \_\_\_\_\_ aggregate principal amount of State of Washington Certificates of Participation, Department of Ecology, Real Estate Series RE-2003-A (State Office Building Project) (the "2003 Certificates") pursuant to Chapters 39.94 and 39.53 of the Revised Code of Washington, as amended. In such connection, we have reviewed a Financing Lease, dated as of May 1, 1991, as supplemented and amended by a First Supplement and Amendment to Financing Lease, dated as of February 15, 2001, and as further supplemented and amended by the Second Supplement and Amendment to Financing Lease, dated as of April 1, 2003 (collectively, the "Financing Lease"), each by and between U.S. Bank Trust, National Association, successor trustee (the "Trustee") as assignee of M.A. Mortenson Company (the "Contractor"), and the State of Washington Department of Ecology (the "State Agency"), a Trust Agreement, dated as of May 1, 1991, as supplemented by a First Supplemental Trust Agreement, dated as of February 15, 2001, and as further supplemented by a Second Supplemental Trust Agreement, dated as of April 1, 2003 (collectively, the "Trust Agreement"), each by and between the State, as assignee of the Contractor, and the Trustee, a Ground Lease, dated as of May 30, 1991 (the "Ground Lease"), between the Trustee, as assignee of the Contractor, and the State, assignments of the Financing Contract and the Ground Lease, a tax certificate of the State and the State Agency, dated as of the date hereof (the "Tax Certificate"), certificates of the State (including certificates of the State Agency and the State Treasurer), the Trustee and others, an opinion of counsel to the State and such other documents, opinions and matters to the extent we deemed necessary to render the opinions set forth herein. Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Trust Agreement.

Certain agreements, requirements and procedures contained or referred to in the Financing Lease, the Trust Agreement, the Tax Certificate and other relevant documents may be changed and certain actions (including, without limitation, defeasance of the 2003 Certificates) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. No opinion is expressed herein as to any 2003 Certificate or the interest components of any 2003 Basic

Lease Payment if any such change occurs or action is taken or omitted upon the advice or approval of counsel other than ourselves.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Our engagement with respect to the 2003 Certificates has concluded with their execution and delivery, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the State. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Financing Lease, the Trust Agreement and the Tax Certificate, including (without limitation) covenants and agreements compliance with which is necessary to ensure that future actions, omissions or events will not cause interest component of 2003 Basic Lease Payments to be included in gross income for federal income tax purposes.

In addition, we call attention to the fact that the rights and obligations under the 2003 Certificates, the Financing Lease, the Trust Agreement, the Ground Lease and the Tax Certificate and their enforceability are subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases, and to the limitations on legal remedies against the State and its agencies. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, waiver or non-substitution provisions contained in the foregoing documents, nor do we express any opinion with respect to the state or quality of title to or interest in any of the real or personal property described in or subject to the Financing Lease, the Ground Lease or the Trust Agreement or the accuracy or sufficiency of the description contained therein, or scope of remedies available with respect to the lease of, any such property. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering material relating to the 2003 Certificates and express no opinion with respect thereto.

Based on and subject to the foregoing and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Financing Lease and Trust Agreement constitute valid and binding obligations of the State.
- 2. The obligation of the State to make the 2003 Basic Lease Payments during the term of the Financing Lease constitutes a valid and binding limited obligation of the State and is subject to appropriation by the State Legislature and to Executive Order reduction by the Governor of the State.

Such obligation does not constitute a general obligation of the State, and neither the full faith and credit nor taxing power of the State is pledged to the payment thereof.

- 3. Assuming due authorization, execution and delivery of the Trust Agreement and the 2003 Certificates by the Trustee, the 2003 Certificates are entitled to the benefits of the Trust Agreement.
- 4. The portion of each 2003 Basic Lease Payment designated as and constituting interest paid by the State under the Financing Lease and received by the registered owners of the 2003 Certificates is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986. Such interest is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although we observe that interest on the 2003 Certificates is included in adjusted current earnings in calculating corporate alternative minimum taxable income. We express no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of such interest or the ownership or disposition of the 2003 Certificates.

Faithfully yours,

ORRICK, HERRINGTON & SUTCLIFFE LLP

Per

# APPENDIX E CERTIFICATE PAYMENT SCHEDULE AND CUSIP NUMBERS

# STATE OF WASHINGTON REFUNDING CERTIFICATES OF PARTICIPATION \$25,715,000\*

## REAL ESTATE SERIES RE-2003B (DEPARTMENT OF ECOLOGY, STATE OFFICE BUILDING PROJECT)

Evidencing and Representing Undivided Proportionate Interests in 2003 Basic Lease Payments to be Made by the Department of Ecology Acting By and Through the Department of General Administration

#### 2003 CERTIFICATE PAYMENT SCHEDULE

Certificate Payment Date		
(April 1)	Principal Component**	<b>CUSIP Numbers</b>
2013	\$ 6,065,000	9397183L4
2014	6,260,000	9397183M2
2015	6,530,000	9397183N0
2016	6,860,000	9397183P5
Total	\$ 25,715,000	

# APPENDIX F BOOK-ENTRY TRANSFER SYSTEM

#### **BOOK-ENTRY TRANSFER SYSTEM**

The following information has been provided by DTC. The state makes no representation as to the accuracy or completeness thereof. Beneficial Owners should confirm the following with DTC or the Participants (as hereinafter defined).

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the 2003 Certificates. The 2003 Certificates will be issued as fully registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for each maturity of the 2003 Certificates in the principal amount of such maturity and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants ("Direct Participants") deposit with DTC. DTC also facilitates the settlement among Direct Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Direct Participants' accounts, thereby eliminating the need for physical movement of securities certificates. Direct Participants include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The Rules applicable to DTC and its Direct and Indirect Participants are on file with the Securities and Exchange Commission.

Purchases of 2003 Certificates under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2003 Certificates on DTC's records. The ownership interest of each actual purchaser of each 2003 Certificate ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase, but Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2003 Certificates are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the 2003 Certificates, except in the event that use of the book-entry system for the 2003 Certificates is discontinued.

To facilitate subsequent transfers, all 2003 Certificates deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of 2003 Certificates with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the 2003 Certificates; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2003 Certificates are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be

governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices will be sent to DTC. If less than all of the 2003 Certificates within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the 2003 Certificates. Under its usual procedures, DTC mails an Omnibus Proxy to the state as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the 2003 Certificates are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the 2003 Certificates will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the state or the Bond Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Bond Registrar or the state, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or any other nominee as may be requested by an authorized representative of DTC) is the responsibility of the state or the Bond Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

A Beneficial Owner will give notice to elect to have its 2003 Certificates purchased or tendered, through its Participant, the Bond Registrar, and will effect the delivery of such 2003 Certificates by causing the Direct Participant to transfer the Participant's interest in the 2003 Certificates, on DTC's records, to the Bond Registrar. The requirement for physical delivery of 2003 Certificates in connection with a demand for purchase or a mandatory purchase will be deemed satisfied when the ownership rights in the 2003 Certificates are transferred by Direct Participants on DTC's records.

DTC may discontinue providing its services as securities depository with respect to the 2003 Certificates at any time by giving reasonable notice to the Bond Registrar or the state. Under such circumstances, in the event that a successor securities depository is not obtained, new certificates are required to be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the state believes to be reliable, but the state takes no responsibility for the accuracy thereof.

The state may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, certificates will be printed and delivered.

# APPENDIX G FINANCIAL GUARANTY INSURANCE POLICY SPECIMEN



#### Financial Guaranty Insurance Policy

Obligations:

Policy Number:

Premium:

Ambac Assurance Corporation (Ambac), a Wisconsin stock insurance corporation, in consideration of the payment of the premium and subject to the terms of this Policy, hereby agrees to pay to The Bank of New York, as trustee, or its successor (the "Insurance Trustee"), for the benefit of the Holders, that portion of the principal of and interest on the above-described obligations (the "Obligations") which shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Obligor.

Ambac will make such payments to the Insurance Trustee within one (1) business day following written notification to Ambac of Nonpayment. Upon a Holder's presentation and surrender to the Insurance Trustee of such unpaid Obligations of related outpons, uncanceled and in bearer form and free of any adverse claim, the Insurance Trustee will disburse to the Holder the amount of principal and interest which is then Due for Payment but is unpaid. Upon such disbursement Ambae shall become the owner of the surrendered Obligations and/or coupons and shall be fully subrogated to all of the Holder's rights to payment thereon.

In cases where the Obligations are issued in registered form, the Insurance Trustee shall disburse principal to a Holder only upon presentation and surrender to the Insurance Trustee of the unpaid Obligation, undart cled and free of any adverse claim, together with an instrument of assignment, in form satisfactory to Ambac and the Insurance Trustee dull executed by the Holder or such Holder's duly authorized representative, so as to permit ownership of such Obligation to be registered in the name of Ambac or its nominee. The Insurance Trustee shall disburse interest to a Holder of a registered Obligation only upon presentation to the Insurance Trustee of proof that the claimant is the person entitled to the payment of interest on the Obligation and delivery to the Insurance Trustee of an instrument of assignment, in form satisfactory to Ambac and the Insurance Trustee, duly executed by the Holder or such Holder's duly authorized representative, transferring to Ambac all rights under such Obligation to receive the interest in respect of which the insurance disbursement was made. Ambac shall be subrogated to all of the Holders' rights to payment on registered Obligations to the extent of any insurance disbursements so made.

In the event that a trustee or paying agent for the Obligations has notice that any payment of principal of or interest on an Obligation which has become Due for Payment and which is made to a Holder by or on behalf of the Obligor has been deemed a preferential transfer and theretofore recovered from the Holder pursuant to the United States Bankruptcy Code in accordance with a final, nonappealable order of a court of competent jurisdiction, such Holder will be entitled to payment from Ambac to the extent of such recovery it sufficient funds are not otherwise available.

As used herein, the term "Holder" means any person other than (i) the Obligor or (ii) any person whose obligations constitute the underlying security or source of payment for the Obligations who, at the time of Nonpayment, is the owner of an Obligation or of a couper relating to an Obligation. As used herein, "Due for Payment", when referring to the principal of Obligations, is when the scheduled maturity date or mandatory redemption date for the application of a required sinking fund installment has been reached and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by application of required sinking fund installments), acceleration or other advancement of maturity; and, when referring to interest on the Obligations, is when the scheduled date for payment of interest has been reached. As used herein, "Nonpayment" means the failure of the Obligations which are Due for Payment.

This Policy is noncancelable. The premium on this Policy is not refundable for any reason, including payment of the Obligations prior to maturity. This Policy does not insure against loss of any prepayment or other acceleration payment which at any time may become due in respect of any Obligation, other than at the sole option of Ambac, nor against any risk other than Nonpayment.

In witness whereof, Ambac has caused this Policy to be affixed with a facsimile of its corporate seal and to be signed by its duly authorized officers in facsimile to become effective as its original seal and signatures and binding upon Ambac by virtue of the countersignature of its duly authorized representative.

President

Effective Date:

THE BANK OF NEW YORK acknowledges that it has agreed to perform the duties of Insurance Trustee under this Policy.

Form No.: 2B-0012 (1/01)

Unne G. Gill Secretary

Authorized Representative

oroida a

Authorized Officer of Insurance Trustee

Ambac Assurance Corporation One State Street Plaza, 15th Floor New York, New York 10004

Telephone: (212) 668-0340